

**THE CITY OF NEW YORK**

# **SINGLE AUDIT REPORT**

**FOR THE**

**FISCAL YEAR ENDED JUNE 30, 2019**

# THE CITY OF NEW YORK SINGLE AUDIT REPORT

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**The City of New York**

**Single Audit Report**

**Part I**

**FINANCIAL SECTION**

**Fiscal Year Ended June 30, 2019**

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## REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS

### The People of The City of New York:

### Report on the financial statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of The City of New York ("The City") as of and for the years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise The City's basic financial statements as listed in the table of contents.

### Management's responsibility for the financial statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We did not audit the financial statements of those entities disclosed in Note E.1 which represent 7 percent, (2) percent, and 5 percent, respectively, of the assets, net position (deficit) and revenues of the governmental activities, 100 percent of the assets, net position and revenues of the business-type activities, 90 percent, 100 percent, and 49 percent, respectively, of the assets, net position and revenues of the aggregate discretely presented component units, and 99 percent, 100 percent, and 100 percent, respectively, of the assets, fund balance/net position and revenues of the aggregate remaining funds of The City. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for those entities disclosed in Note E.1, are based solely on the reports of the other auditors. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.



The financial statements of the New York City Board of Education Retirement System, New York City Fire Pension Funds, New York City Police Pension Funds, New York City Employees' Retirement System, Teachers' Retirement System of The City of New York, the New York City Other Postemployment Benefits Plan, Brooklyn Bridge Park Corporation, Brooklyn Navy Yard Development Corporation, the Brooklyn Public Library, The Mayor's Fund to Advance New York City, Governors Island Corporation, New York City Housing Development Corporation, the Queens Borough Public Library, Fiscal Year 2005 Securitization Corporation, Hudson Yards Development Corporation, Hudson Yards Infrastructure Corporation, New York City Educational Construction Fund, New York City School Construction Authority, New York City Transitional Finance Authority, TSASC, Inc., and New York City School Support Services, Inc. were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to The City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of The City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of The City of New York as of June 30, 2019, and 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the years then ended in accordance with accounting principles generally accepted in the United States of America.

**Other matters***Required supplementary information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 9 through 36, Schedule of Changes in the City's Net Pension Liability and Related Ratios for Single-Employer Pension Plans at June 30<sup>th</sup> on page 145 and 146, Schedule of the City's Proportionate Share of the Net Pension Liabilities of Cost-Sharing Multiple-Employer Pension Plans at June 30<sup>th</sup> on page 147, Schedule of City Contributions for all Pension Plans for Fiscal Years Ended June 30<sup>th</sup> on page 148, and Schedule of the Net OPEB Liability at June 30<sup>th</sup> on page 152 be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. This required supplementary information is the responsibility of management. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America. These limited procedures consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Supplementary information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise The City's basic financial statements. The Consolidated Schedule of Expenditures of Federal Awards and the Schedule of Expenditures of State of New York Department of Transportation Assistance Awards, as required by Title 2 *U.S. Code of Federal Regulations* ("CFR") Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance") and *Part 43 of the New York State Codification of Rules and Regulations* ("NYSCRR"), respectively are presented for purposes of additional analysis. These schedules and Exhibits 1- 5 to the Consolidated Schedule of Expenditures of Federal Awards are not a required part of the basic financial statements. Such supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures. These additional procedures included comparing and reconciling the information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other reporting required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report, dated October 30, 2019, on our consideration of The City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of The City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering The City's internal control over financial reporting and compliance.



New York, New York  
October 30, 2019

## **FINANCIAL SECTION**

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### **MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)**

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## MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

### ***Overview of the Financial Statements***

The following is a narrative overview and analysis of the financial activities of The City of New York (City or primary government) for the Fiscal Years ended June 30, 2019 and 2018. This discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which have the following components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements.

### ***Government-Wide Financial Statements***

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the City's assets, liabilities, and deferred outflows and inflows of resources. *Net position (deficit)* is the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Over time, increases or decreases in *net position* may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *Statement of Activities* presents information summarizing how the City's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

### ***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, including the New York State Financial Emergency Act for The City of New York (Act). The Act requires the City to operate under a "rolling" Four-Year Financial Plan (Plan). Revenues and expenditures, including transfers, of each year of the Plan are required to be balanced on a basis consistent with Generally Accepted Accounting Principles (GAAP). The Plan is broader in scope than the expense budget; it comprises General Fund revenues and expenditures, Capital Projects Fund revenues and expenditures, and all short and long-term financing.

### ***Governmental Funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. The principal role of funds in the financial reporting model is to demonstrate fiscal accountability. Governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of a fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds *Statement of Revenues, Expenditures, and Changes in Fund Balances* provide a reconciliation to facilitate the comparison between *governmental funds* and *governmental activities*.

The City adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

### ***Proprietary Funds***

Proprietary funds are utilized when a state or local government charges customers to recover its costs of providing services. Proprietary funds report on business-type activities, which include enterprise type funds, and internal service type funds. The City has no internal service type funds. The City's enterprise funds are the same as the business-type activities reported in the government-wide statements. Proprietary funds statements are prepared using the economic resources measurement focus and accrual basis of accounting. In addition to a *Statement of Net Position* and a *Statement of Revenues, Expenses and Changes in Fund Net Position*, proprietary funds are also required to report a *Statement of Cash Flows*.

### ***Fiduciary Funds***

The fiduciary funds are used to account for assets and activities when a governmental unit is functioning either as a trustee or an agent for another party. The City's fiduciary funds are divided into two separate fund types: the Pension and Other Employee Benefit Trust Funds and the Agency Fund.

The **Pension and Other Employee Benefit Trust Funds** account for the operations of:

- Pension Trusts
  - New York City Employees’ Retirement System (NYCERS)
  - Teachers’ Retirement System of The City of New York (TRS)
  - New York City Board of Education Retirement System (BERS)
  - New York City Police Pension Funds (POLICE)
  - New York City Fire Pension Funds (FIRE)
- Deferred Compensation Plans (DCP)
- The New York City Other Postemployment Benefits Plan (the OPEB Plan)

Each of the pension trusts report all jointly administered plans including primary pension (QPPs), and/or variable supplements funds (VSFs) and/or tax deferred annuity plans (TDAs), as appropriate. While the VSFs are included with QPPs for financial reporting purposes, in accordance with the Administrative Code of The City of New York (ACNY), VSFs are not pension funds or retirement systems. Instead, they provide scheduled supplemental payments, in accordance with applicable statutory provisions. Although a portion of these payments are guaranteed by the City, the State has the right and power to amend, modify, or repeal VSFs and the payments they provide. However, any assets transferred to the VSFs are held in trust solely for the benefit of its members. More information is available in Note E.5.

The Deferred Compensation Plans report the various jointly administered Deferred Compensation Plans of The City of New York and related agencies and Instrumentalities and the New York City Employee Individual Retirement Account (NYCEIRA).

Note: These fiduciary funds publish separate annual financial statements, which are available at: Office of the Comptroller, Bureau of Accountancy—Room 200 South, 1 Centre Street, New York, New York 10007, or at [www.comptroller.nyc.gov](http://www.comptroller.nyc.gov).

These funds use the accrual basis of accounting and a measurement focus on the periodic determination of additions, deductions, and net position restricted for benefits.

The New York City Other Postemployment Benefits Plan (the OPEB Plan) is composed of The New York City Retiree Health Benefits Trust (the Trust) and postemployment benefits other than pensions (OPEB) paid for directly by the City out of its general resources rather than through the Trust. The Trust is used to accumulate assets to pay for some of the OPEB provided by the City to its retired employees. The OPEB Plan is reported in the City’s financial statements as an Other Employee Benefit Trust Fund. The OPEB Plan was established for the exclusive benefit of the City’s retired employees and their dependents in providing the following current postemployment benefits: a health insurance program, Medicare Part B premium reimbursements, and welfare fund contributions. The City is not required to provide funding for the OPEB Plan other than the “pay-as-you-go” amounts necessary to provide current benefits to eligible retirees and their dependents. During Fiscal Year 2019, the City contributed approximately \$2.7 billion to the OPEB Plan.

The **Agency Fund** accounts for miscellaneous assets held by the City for other funds, governmental units, and individuals. School fundraiser monies for scholarships, assets seized by the federal government to be used for investigative purposes, and cash bail for use by the surety/assignee, are the major miscellaneous assets accounted for in this fund. The Agency Fund is custodial in nature and does not involve the measurement of results of operations.

#### ***Notes to Financial Statements***

The notes to financial statements provide additional information that is essential for a more complete understanding of the information provided in the government-wide and fund financial statements.

#### ***Financial Reporting Entity***

The financial reporting entity consists of the City government and its component units, which are legally separate organizations for which the City is financially accountable.

The City is financially accountable for the organizations that make up its legal entity. The City is also financially accountable for a legally separate organization (component units) if City officials appoint a voting majority of that organization’s governing body and the City is able to either impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the City.

The City may also be financially accountable for organizations that are fiscally dependent on the City if there is a potential for the organizations to provide specific financial benefits to the City, or impose specific financial burdens on the City, regardless of whether the organizations have separate elected governing boards, governing boards appointed by higher levels of government, or jointly appointed boards.

*Blended Component Units*

Certain component units, despite being legally separate from the City, are reported as if they were part of the City because, in addition to the City being financially accountable for them, they provide services exclusively to the City. The blended component units, which are all reported as Nonmajor Governmental Funds, comprise the following:

- New York City School Construction Authority (SCA)
- New York City Transitional Finance Authority (TFA)
- TSASC, Inc. (TSASC)
- New York City Educational Construction Fund (ECF)
- Fiscal Year 2005 Securitization Corporation (FSC)
- Sales Tax Asset Receivable Corporation (STAR)
- Hudson Yards Development Corporation (HYDC)
- Hudson Yards Infrastructure Corporation (HYIC)
- New York City School Support Services, Inc. (NYCSSS)

*Business-Type Activities*

Additionally, other component units are classified as business-type activities.

Although legally separate from the City, the City has financial accountability for entities under this classification and as such they are reported as if they are a part of the City. These entities were established to provide services to third parties, and intended to operate with limited or no public subsidy.

The following entities are presented as business-type activities in the City's financial statements:

- Brooklyn Bridge Park Corporation (BBPC)
- The Trust for Governors Island (TGI)
- WTC Captive Insurance Company, Inc. (WTC Captive)
- New York City Tax Lien Trusts (NYCTL Trusts):
  - NYCTL 1998-2 Trust
  - NYCTL 2016-A Trust
  - NYCTL 2017-A Trust
  - NYCTL 2018-A Trust

*Discretely Presented Component Units*

Certain component units are discretely presented because, while the City is financially accountable for them, they do not provide services exclusively to the government itself.

The following entities are presented discretely in the City's financial statements as major component units:

- New York City Water and Sewer System (the System):
  - New York City Water Board (Water Board)
  - New York City Municipal Water Finance Authority (Water Authority)
- New York City Housing Authority (NYCHA)
- New York City Housing Development Corporation (HDC)
- New York City Health and Hospitals Corporation (NYC Health + Hospitals)
- New York City Economic Development Corporation (EDC)

The following entities are presented discretely in the City's financial statements as nonmajor component units:

- Brooklyn Navy Yard Development Corporation (BNYDC)
- New York City Industrial Development Agency (IDA)
- New York City Business Assistance Corporation (NYBAC)
- Build NYC Resource Corporation (Build NYC)
- New York City Land Development Corporation (LDC)
- New York City Neighborhood Capital Corporation (NYCNCC)
- Brooklyn Public Library (BPL)
- The Queens Borough Public Library and Affiliate (QBPL)
- The Mayor's Fund to Advance New York City (the Fund)
- Public Realm Improvement Fund Governing Group, Inc. (Governing Group)



**Financial Analysis of the  
Government-Wide  
Financial Statements**

In the government-wide financial statements, all of the activities of the City, aside from its discretely presented component units, are reported as governmental activities. Governmental activities decreased the City's net position by \$6.9 billion during Fiscal Year 2019, \$3.3 billion during Fiscal Year 2018, and \$911 million in Fiscal Year 2017. The total governmental activities net position for fiscal year 2019 resulted in a 3.4% decrease from the prior year.

The basic financial statements include a reconciliation between the Fiscal Year 2019 governmental funds *Statement of Revenues, Expenditures, and Changes in Fund Balances* to the *Statement of Activities*, which reports a decrease of \$2.0 billion for all governmental fund balances. A similar reconciliation is provided for Fiscal Year 2018.

For the City's business-type activities, total net position increased to reach an ending balance of \$940.7 million, a 0.2% increase from the prior year. The total Fiscal Year 2019 increase in net position for business-type activities was \$1.9 million.

Key elements of these changes are as follows:

	<b>Governmental Activities</b>		
	<b>2019</b>	<b>2018</b>	<b>2017</b>
Revenues:			
Program revenues:			
Charges for services . . . . .	\$ 5,700,901	\$ 4,836,215	\$ 4,919,609
Operating grants and contributions . . .	23,804,810	23,465,237	23,344,455
Capital grants and contributions . . . . .	822,561	551,804	479,210
General revenues:			
Taxes . . . . .	61,705,028	58,477,389	55,337,797
Investment income . . . . .	312,636	169,654	110,145
Other Federal and State aid . . . . .	401,514	251,810	311,125
Gain on in-substance defeasance . . . . .	—	730	—
Other . . . . .	593,861	602,240	428,702
Total revenues . . . . .	<u>93,341,311</u>	<u>88,355,079</u>	<u>84,931,043</u>
Expenses:			
General government . . . . .	6,547,234	6,525,142	5,360,092
Public safety and judicial . . . . .	21,347,661	19,465,581	18,961,329
Education . . . . .	34,679,981	30,367,019	28,839,477
City University . . . . .	1,318,594	1,261,467	1,252,444
Social Services . . . . .	16,923,646	16,143,790	15,402,193
Environmental protection . . . . .	4,502,959	4,248,059	3,570,278
Transportation services . . . . .	3,221,709	2,788,532	2,542,300
Parks, recreation and cultural activities . .	1,428,692	1,339,580	1,265,383
Housing . . . . .	3,069,371	2,765,381	2,394,963
Health (including payments to NYC Health + Hospitals) . . . . .	3,601,500	3,317,969	2,874,032
Libraries . . . . .	486,749	428,635	420,994
Debt service interest . . . . .	3,159,364	3,035,387	2,958,883
Brooklyn Bridge Park . . . . .	—	—	—
The Trust for Governor's Island . . . . .	—	—	—
WTC Captive . . . . .	—	—	—
New York City Tax Lien Trusts . . . . .	—	—	—
Total expenses . . . . .	<u>100,287,460</u>	<u>91,686,542</u>	<u>85,842,368</u>
Change in net position . . . . .	(6,946,149)	(3,331,463)	(911,325)
Net position (deficit)—beginning . . . . .	(197,767,704)	(194,436,241)	(193,524,916)
Net position (deficit)—ending . . . . .	<u><u>\$(204,713,853)</u></u>	<u><u>\$(197,767,704)</u></u>	<u><u>\$(194,436,241)</u></u>

Changes in Net Position (in thousands)					
Business-type Activities			Total Primary Government		
2019	2018	2017	2019	2018	2017
\$ 5,983	\$ 5,566	\$ 4,242	\$ 5,706,884	\$ 4,841,781	\$ 4,923,851
49,854	156,018	149,676	23,854,664	23,621,255	23,494,131
21,442	35,190	45,298	844,003	586,994	524,508
86,623	55,600	35,566	61,791,651	58,532,989	55,373,363
114,055	104,016	116,372	426,691	273,670	226,517
—	—	—	401,514	251,810	311,125
—	—	—	—	730	—
3,094	2,228	4,529	596,955	604,468	433,231
281,051	358,618	355,683	93,622,362	88,713,697	85,286,726
—	—	—	6,547,234	6,525,142	5,360,092
—	—	—	21,347,661	19,465,581	18,961,329
—	—	—	34,679,981	30,367,019	28,839,477
—	—	—	1,318,594	1,261,467	1,252,444
—	—	—	16,923,646	16,143,790	15,402,193
—	—	—	4,502,959	4,248,059	3,570,278
—	—	—	3,221,709	2,788,532	2,542,300
—	—	—	1,428,692	1,339,580	1,265,383
—	—	—	3,069,371	2,765,381	2,394,963
—	—	—	3,601,500	3,317,969	2,874,032
—	—	—	486,749	428,635	420,994
—	—	—	3,159,364	3,035,387	2,958,883
26,551	31,124	18,640	26,551	31,124	18,640
42,000	41,746	35,177	42,000	41,746	35,177
1,755	1,862	1,968	1,755	1,862	1,968
208,853	213,374	266,418	208,853	213,374	266,418
279,159	288,106	322,203	100,566,619	91,974,648	86,164,571
1,892	70,512	33,480	(6,944,257)	(3,260,951)	(877,845)
938,809	868,297	834,817	(196,828,895)	(193,567,944)	(192,690,099)
\$ 940,701	\$ 938,809	\$ 868,297	\$(203,773,152)	\$(196,828,895)	\$(193,567,944)

In Fiscal Year 2019, the government-wide revenues increased from Fiscal Year 2018 by approximately \$5.0 billion and government-wide expenses increased by approximately \$8.6 billion. The major components of the government-wide revenue increases were:

- Tax revenues, net of refunds, increased overall, as a result of the following:
  - The increase in real estate taxes resulted from growth in billable assessed value during the fiscal year.
  - The increase in sales and use taxes was driven primarily by an increase in consumer spending due to higher wages, robust labor market, healthy visitor spending, increase in the number of commercial motor vehicles registered, robust mortgage financing activity in the commercial real estate market, and stable financing activity in the residential real estate market. This was offset by a decrease in cigarette taxes resulting from a decline in the number of packs sold.
  - The increase in income taxes was driven primarily by increases in general corporation taxes due to Fiscal Year 2019 estimated tax payments on tax year 2018 liability not reduced by excessive overpayments on accounts and higher Wall Street profitability. This was offset largely by a decrease in financial corporation taxes due to a decline in audit revenues and increase in refunds. Unincorporated business income taxes decreased due to one time payments in Fiscal Year 2018 resulting from tax law changes that were not repeated in Fiscal Year 2019.
  - For all other taxes, increase in Payment in Lieu of Taxes (PILOT) was due to a new stream of PILOT payments from Hudson Yards Infrastructure Corporation. Hotel room occupancy taxes increased due to increased tourism. Commercial rent taxes increased due to a strong commercial office market with declining vacancy rates and increasing asking rents in Manhattan. Conveyance of real property taxes increased due to strong commercial activity. This was offset by refunds for tax overpayments in commercial rent tax, non-resident personal income taxes, and transaction taxes.
- Charges for services increase was primarily due to NYC Health + Hospitals reimbursements and the receipt of restitutions resulting from bank investigation cases led by the District Attorney for New York.

The major components of the changes in government-wide expenses were:

- Public safety and judicial expenses increased due to an increase in Police Department expenses related to the Body Worn Camera program, training initiatives, upgrades to critical technology application, computer equipment and software for daily operations, and collective bargaining adjustments.
- Education expenses increased due to collective bargaining increases, fringe benefits, growth in mandated costs for special education pupils, increased charter school costs, and expansion of early childhood programs.
- Social services expenses increased due to an increase in Administration for Children's Services expenses resulting from hiring of frontline staff, and new investments in child welfare to support recent reform efforts and juvenile justice due to Raise the Age, legislation passed by New York State which raised the age of criminal responsibility to 18 years of age. Department of Social Services expenses increased due to the implementation of Fair Fares, rental assistance programs, anti-eviction legal services, and Medicaid.
- Transportation services expenses increased due to an increase in Department of Transportation expenses resulting from increases in full-time position salary expenditures for the sidewalk and pedestrian ramp programs, heat, light, power spending, and maintenance and operation cost of infrastructure. Transit Authority expenses increased due to City contributions to the MTA's Subway Action Plan and City funding for other capital projects.
- Housing expenses increased due to increased expenditures in the Department of Housing Preservation & Development as a result of affordable housing production under Housing New York 2.0 and large acquisitions to promote the development of permanent supportive housing.
- Health expenses increased due to increases in expenses for City-funded programs and collective bargaining funding for NYC Health + Hospitals. Additionally, Department of Health and Mental Hygiene expenses increased due to new investments in environment health, substance misuse, and emergency preparedness. There was also more spending in other areas, including family and child health, disease control, and epidemiology.
- Libraries expenses increased due to higher operating subsidies to support the continuation of library services and operating expenses, including costs associated with capital ineligible repairs and upkeep.

In Fiscal Year 2018, the government-wide revenues increased from Fiscal Year 2017 by approximately \$3.4 billion and government-wide expenses increased by approximately \$5.8 billion.

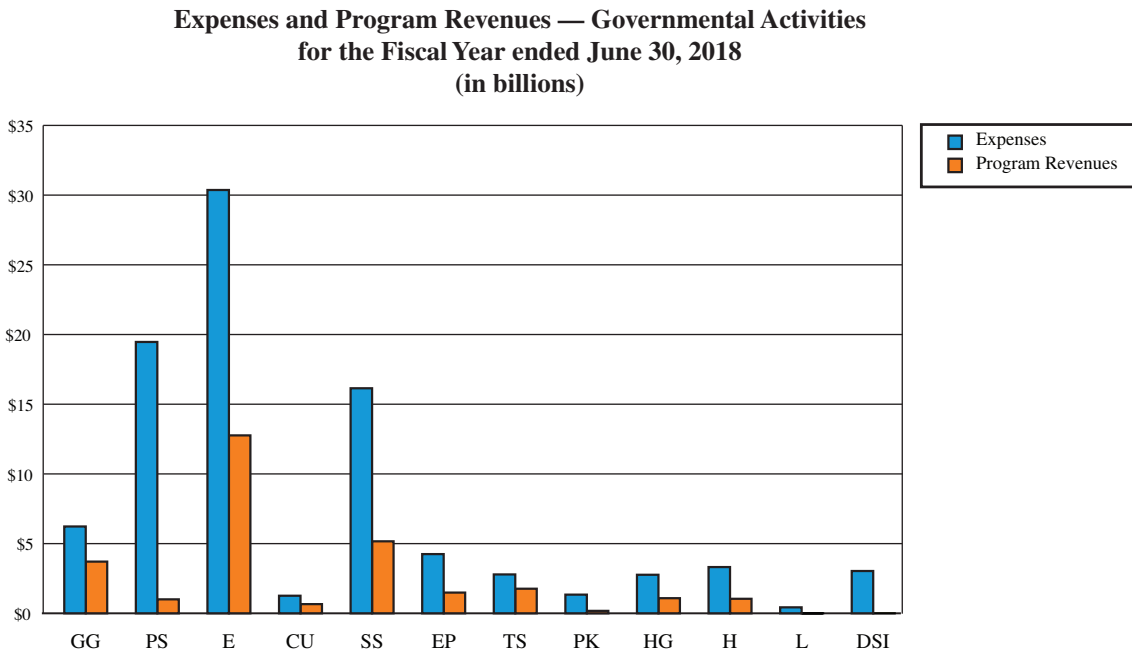
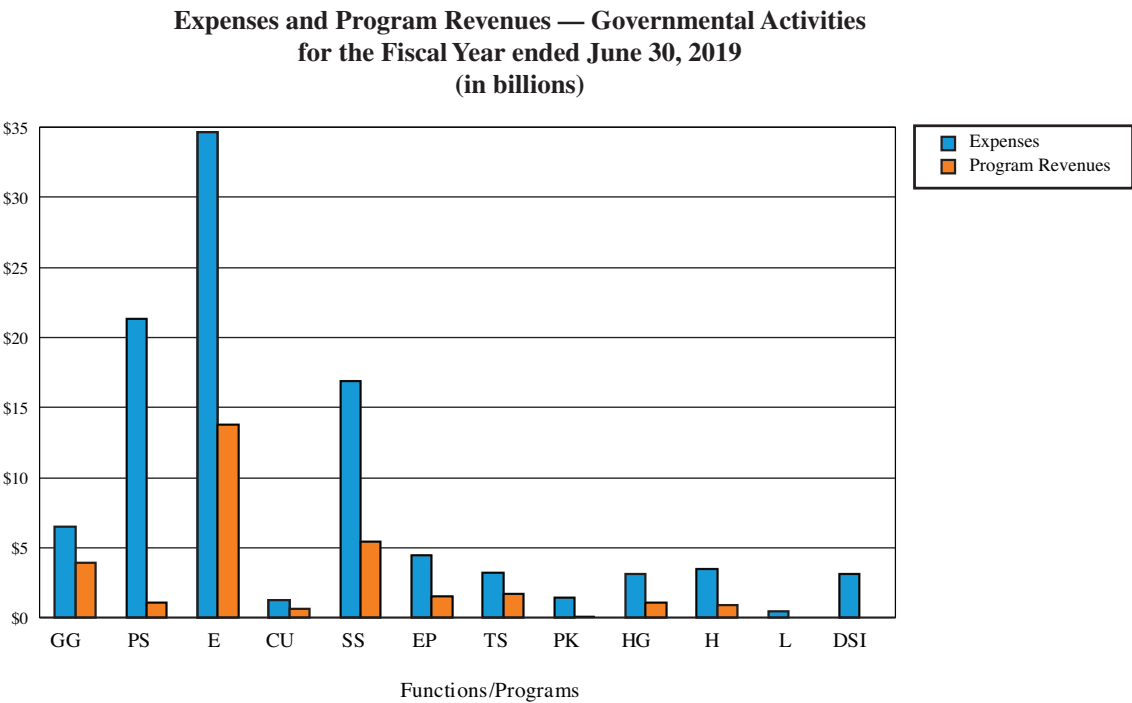
The major components of the changes in government-wide revenue increases were:

- Tax revenues, net of refunds, increased overall, as a result of the following:
  - An increase in real estate taxes resulted from growth in billable assessed value during the fiscal year.
  - An increase in sales and use taxes driven primarily by an increase in consumer spending due to low unemployment, stable local job growth, and healthy visitor spending.
  - An increase in income taxes driven primarily by increases in personal income taxes and unincorporated business income taxes. Both increases were in part due to the required repatriation of non-qualified deferred compensation from overseas accounts by the December 31, 2017 deadline. In addition, personal income taxes also increased due to changes to the New York State School Tax Relief Program (STAR), prepayments precipitated by the Federal Tax Cuts and Jobs Act, and a strong underlying economy.
  - For all other taxes, increases in Payment in Lieu of Taxes (PILOT) was due to higher PILOT payments, primarily from Battery Park City Authority and Economic Development Corporation managed properties. Hotel room occupancy taxes increased due to increased tourism.

The major components of the changes in government-wide expenses were:

- Overall government-wide OPEB expenses increased due to increased service costs, interest on the total OPEB liability, and changes in the discount rate used to calculate the OPEB liability.
- General Government expenses increased due to implementation of new programs and increases in program expenditures in the Department of Small Business Services, increases in spending for Community Development Block Grant - Disaster Recovery (CDBG-DR) funded construction management contracts associated with the Build it Back Program and East Side Coastal Resiliency Program in the Department of Design and Construction.
- Education expenses increased due to the growth in mandated costs for special education pupils, collective bargaining increases, growth in charter school enrollment and related increases in per pupil tuition levels, and increased facilities costs.
- Social services expenses increased due to an increase in Department of Homeless Services expenses resulting from improvements in the quality of the shelter system, fulfilling the goals of the Mayor's Turning the Tide Plan, and expansions in street solutions programming. Additionally, increased spending in the Human Resources Administration resulted from increases in homelessness prevention and permanent housing programs. Expenses increased in Department of Youth and Community Development are due to significant expansion of programs including Summer Youth Employment, Runaway Homeless Youth and School's Out New York City (SONYC) Afterschool.
- Environmental protection expenses increased due to an increase in Department of Sanitation expenses, which was driven by higher landfill closure construction costs at Fresh Kills, increased waste export and staffing costs due to the Hamilton Avenue Marine Transfer Station coming on line, higher uniformed overtime spending, and general wage increases under collective bargaining agreements. Department of Environmental Protection increased expenditures are related to the construction of major infrastructure projects. Specifically, the ongoing construction of a bypass tunnel to address leaks in the Delaware Aqueduct and compliance with the Filtration Avoidance Determination mandate and various projects for the upgrade of the City's water mains.
- Housing expenses increased due to increased capital expenditures in the Department of Housing Preservation & Development as a result of affordable housing production under Housing New York 2.0.
- Health expenses increased due to prepayments made to NYC Health + Hospitals and implementation of system-wide information technology and infrastructure projects. Additionally, Department of Mental Health and Hygiene expenses increased due to new investments in environmental health, substance misuse, and mental health services.

The following charts compare the amounts of expenses and program revenues for Fiscal Years 2019 and 2018:

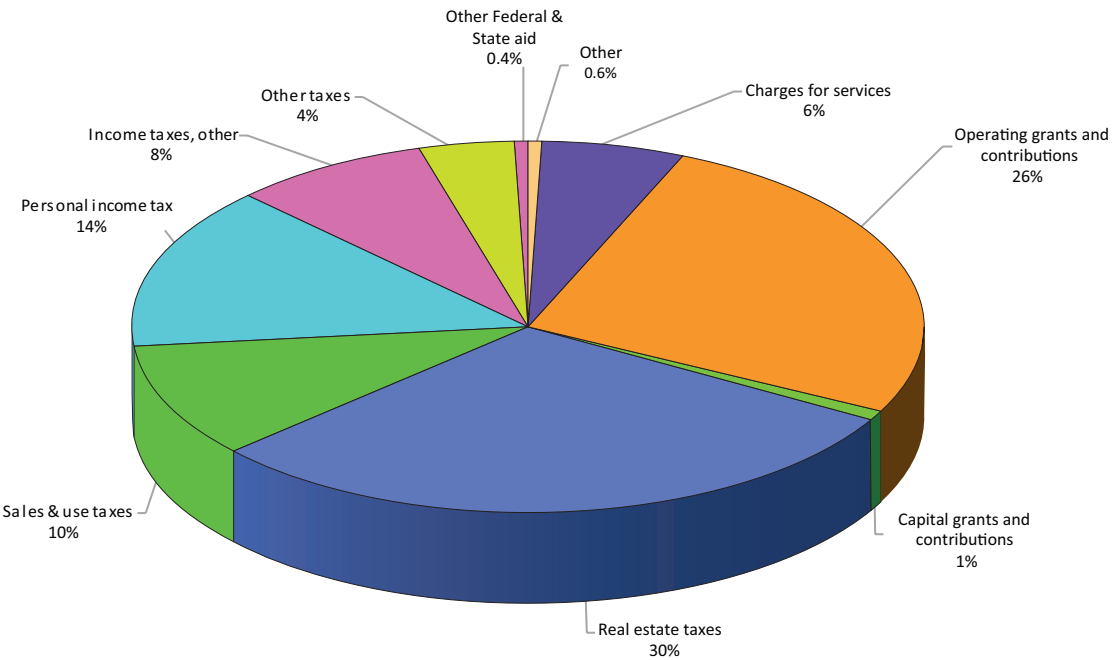


**Functions/Programs**

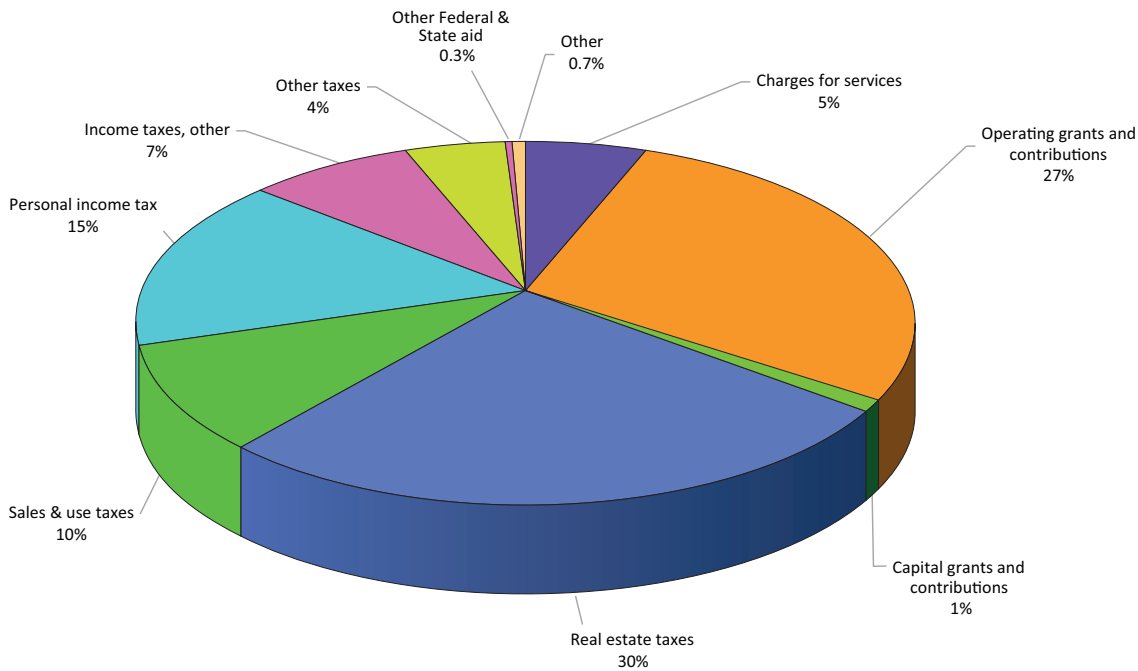
GG General government  
PS Public safety and judicial  
E Education (Primary and Secondary)  
CU City University  
SS Social services  
EP Environmental protection  
TS Transportation services  
PK Parks, recreation, and cultural activities  
HG Housing  
H Health, including payments to NYC  
Health + Hospitals  
L Libraries  
DSI Debt service interest

The following charts compare the amounts of program and general revenues for Fiscal Years 2019 and 2018:

**Revenues by Source — Governmental Activities  
for the Fiscal Year ended June 30, 2019**



**Revenues by Source — Governmental Activities  
for the Fiscal Year ended June 30, 2018**



Increases and decreases of net position may over time serve as a useful indicator of changes in a government's financial position. In the case of the City, governmental activities for Fiscal Year 2019 liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$204.7 billion, an increase in the net deficit of \$6.9 billion from June 30, 2018, which in turn compares with an increase to the net deficit of \$3.3 billion over the prior Fiscal Year 2017. The increase in the deferred inflows of resources was mostly due to the change in the demographic assumptions to match those used in the pension valuation. For additional information regarding the change in assumptions, see Note E.4 of the basic financials.

See table below for further details.

	<b>Governmental Activities</b>		
	<b>2019</b>	<b>2018</b>	<b>2017</b>
Current and other assets . . . . .	\$ 44,387,281	\$ 43,448,131	\$ 40,355,566
Capital assets (net of depreciation) . . . . .	60,840,037	59,424,522	57,516,792
Total assets . . . . .	<u>105,227,318</u>	<u>102,872,653</u>	<u>97,872,358</u>
Deferred outflows of resources . . . . .	14,746,877	6,948,324	5,098,543
Long-term liabilities outstanding . . . . .	264,539,972	257,587,442	251,130,595
Other liabilities . . . . .	26,916,540	23,828,723	22,467,090
Total liabilities . . . . .	<u>291,456,512</u>	<u>281,416,165</u>	<u>273,597,685</u>
Deferred inflows of resources . . . . .	33,231,536	26,172,516	23,809,457
Net position:			
Net investment in capital assets . . . . .	(13,872,508)	(13,501,564)	(12,522,029)
Restricted . . . . .	2,757,103	2,942,744	2,793,287
Unrestricted (deficit) . . . . .	(193,598,448)	(187,208,884)	(184,707,499)
Total net position (deficit) . . . . .	<u><u>\$(204,713,853)</u></u>	<u><u>\$(197,767,704)</u></u>	<u><u>\$(194,436,241)</u></u>

<b>Net Position</b> <b>(in thousands)</b>					
<b>Business-Type Activities</b>			<b>Total Primary Government</b>		
<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
\$ 814,861	\$ 809,434	\$ 762,818	\$ 45,202,142	\$ 44,257,565	\$ 41,118,384
565,626	572,240	571,320	61,405,663	59,996,762	58,088,112
1,380,487	1,381,674	1,334,138	106,607,805	104,254,327	99,206,496
—	—	—	14,746,877	6,948,324	5,098,543
402,010	399,186	405,352	264,941,982	257,986,628	251,535,947
37,776	43,679	60,489	26,954,316	23,872,402	22,527,579
439,786	442,865	465,841	291,896,298	281,859,030	274,063,526
—	—	—	33,231,536	26,172,516	23,809,457
563,108	568,430	571,319	(13,309,400)	(12,933,134)	(11,950,710)
377,593	370,379	296,978	3,134,696	3,313,123	3,090,265
—	—	—	(193,598,448)	(187,208,884)	(184,707,499)
\$ 940,701	\$ 938,809	\$ 868,297	<u>\$(203,773,152)</u>	<u>\$(196,828,895)</u>	<u>\$(193,567,944)</u>



The excess of liabilities and deferred inflows of resources over assets and deferred outflows of resources reported for governmental activities on the government-wide Statement of Net Position (deficit) is a result of several factors. The largest components of the net position (deficit) are the result of the City having long-term debt with no corresponding capital assets and the City's Pension and Post-retirement benefits liability. The following summarizes the main components of the net deficit as of June 30, 2019 and 2018:

	<b>Components of Net Deficit</b>	
	<b>2019</b>	<b>2018</b>
	<b>(in billions)</b>	
<b>Net Position Invested in Capital Assets</b>		
Some City-owned assets have a depreciable life used for financial reporting that is different from the period over which the related debt principal is being repaid. Schools and related education assets depreciate more quickly than their related debt is paid, and they comprise one of the largest components of this difference . . . . .	\$ (13.9)	\$ (13.5)
<b>Net Position Restricted for:</b>		
Capital Projects . . . . .	0.7	1.2
Debt Service . . . . .	<u>2.1</u>	<u>1.7</u>
Total restricted net position . . . . .	<u>2.8</u>	<u>2.9</u>
<b>Unrestricted Net Position</b>		
TFA issued debt to finance costs related to the recovery from the September 11, 2001 World Trade Center disaster, which are operating expenses of the City . . . .	(0.6)	(0.7)
STAR issued debt related to the defeasance of the MAC issued debt . . . . .	(1.7)	(1.8)
The City has issued debt for the acquisition and construction of public purpose capital assets which are not reported as City-owned assets on the Statement of Net Position. This includes assets of the TA, the System, NYC Health + Hospitals, and certain public libraries and cultural institutions. This is the debt outstanding for non-City owned assets at year end. . . . .	(38.0)	(35.0)
Certain long-term obligations do not require funding in the current period:		
Net OPEB liability . . . . .	(107.8)	(98.5)
Judgments and claims . . . . .	(6.9)	(6.7)
Vacation and sick leave . . . . .	(5.1)	(4.9)
Net Pension liability . . . . .	(43.3)	(47.8)
Landfill closure and postclosure care costs . . . . .	(1.3)	(1.3)
Deferred outflows of resources . . . . .	14.7	6.9
Other: . . . . .	<u>(3.6)</u>	<u>2.6</u>
Total unrestricted net position . . . . .	<u>(193.6)</u>	<u>(187.2)</u>
<b>Total net position (deficit) . . . . .</b>	<u><b>\$(204.7)</b></u>	<u><b>\$(197.8)</b></u>

The following table provides Fiscal Year ended June 30, 2019, pension statistics by pension system as of the dates of the most recent actuarial valuations:

	<b>Summary of City Pension Information Fiscal Year 2019</b>					
	<b><u>NYCERS*</u></b>	<b><u>TRS**</u></b>	<b><u>BERS**</u></b>	<b><u>POLICE*</u></b>	<b><u>FIRE*</u></b>	<b><u>Total</u></b>
City Membership (active, inactive and retired) as of 6/30/18 .....	214,430	226,111	51,829	89,117	27,933	609,420
			<b>(in billions, except %)</b>			
Total Pension Liability (TPL) .....	\$ 48.2	\$ 71.3	\$ 5.3	\$ 55.0	\$ 23.3	\$ 203.1
Less Plan Fiduciary Net Position (PFNP) .....	38.0	56.4	5.0	45.2	15.2	159.8
Net Pension Liability (NPL) .....	<u>\$ 10.2</u>	<u>\$ 14.9</u>	<u>\$ 0.3</u>	<u>\$ 9.8</u>	<u>\$ 8.1</u>	<u>\$ 43.3</u>
PFNP as a % of TPL*** .....	79.0%	79.1%	94.8%	82.2%	65.4%	78.7%
Pension Expense .....	\$ 1.7	\$ 3.5	\$ 0.1	\$ 1.7	\$ 1.1	\$ 8.1

\* Includes QPP and VSFs

\*\* QPP only

\*\*\* Calculated based on whole dollar unrounded amounts.

The following table provides Fiscal Year ended June 30, 2018, pension statistics by pension system as of the dates of the most recent actuarial valuations:

	<b>Summary of City Pension Information Fiscal Year 2018</b>					
	<b><u>NYCERS*</u></b>	<b><u>TRS**</u></b>	<b><u>BERS**</u></b>	<b><u>POLICE*</u></b>	<b><u>FIRE*</u></b>	<b><u>Total</u></b>
City Membership (active, inactive and retired) as of 6/30/16 .....	194,429	217,044	46,260	87,345	27,677	572,755
			<b>(in billions, except %)</b>			
Total Pension Liability (TPL) .....	\$ 45.6	\$ 71.2	\$ 5.2	\$ 54.2	\$ 22.0	\$ 198.2
Less Plan Fiduciary Net Position (PFNP) .....	35.7	53.0	4.7	42.8	14.2	150.4
Net Pension Liability (NPL) .....	<u>\$ 9.9</u>	<u>\$ 18.2</u>	<u>\$ 0.5</u>	<u>\$ 11.4</u>	<u>\$ 7.8</u>	<u>\$ 47.8</u>
PFNP as a % of TPL*** .....	78.3%	74.4%	90.4%	79.0%	64.5%	75.9%
Pension Expense .....	\$ 1.4	\$ 3.2	\$ —	\$ 1.6	\$ 1.0	\$ 7.2

\* Includes QPP and VSFs

\*\* QPP only

\*\*\* Calculated based on whole dollar unrounded amounts.

More information about pensions is available in Note E.5.

**Financial Analysis of the  
Governmental Funds**

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The table below summarizes the changes in the fund balances of the City's governmental funds.

<b>Governmental Funds</b>						
	<b>General Fund</b>	<b>Capital Projects Fund</b>	<b>General Debt Service Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Adjustments/ Eliminations</b>	<b>Total</b>
	<b>(in thousands)</b>					
Fund Balances (deficit), June 30, 2017 ..	\$ 478,029	\$ (2,519,849)	\$ 1,582,744	\$ 4,528,583	\$ —	\$ 4,069,507
Revenues .....	87,479,579	2,209,365	192,624	4,050,975	(3,363,697)	90,568,846
Expenditures .....	(80,700,975)	(9,639,737)	(3,881,263)	(8,313,577)	3,182,287	(99,353,265)
Other financing sources (uses) .....	(6,773,500)	7,665,480	4,028,186	5,031,440	181,410	10,133,016
Fund Balances (deficit), June 30, 2018 ..	483,133	(2,284,741)	1,922,291	5,297,421	—	5,418,104
Revenues .....	91,343,801	2,383,168	88,332	4,777,961	(3,551,465)	95,041,797
Expenditures .....	(84,758,165)	(10,848,283)	(3,775,951)	(9,774,271)	3,107,601	(106,049,069)
Other financing sources (uses) .....	(6,580,553)	7,030,932	3,492,419	4,593,342	443,864	8,980,004
Fund Balances (deficit), June 30, 2019 ..	\$ 488,216	\$ (3,718,924)	\$ 1,727,091	\$ 4,894,453	\$ —	\$ 3,390,836

The City's General Fund is required to adopt an annual budget prepared on a basis generally consistent with Generally Accepted Accounting Principles (GAAP). Surpluses from any fiscal year cannot be appropriated in future fiscal years.

If the City anticipates that the General Fund will have an operating surplus, the City will make discretionary transfers to the General Debt Service Fund and other payments that reduce the amount of the General Fund surplus for financial reporting purposes and reduce the need for expenditures in the succeeding fiscal year or years. The General Fund had an operating surplus of \$4.2 billion and \$4.6 billion before these expenditures and transfers (discretionary and other) for Fiscal Years 2019 and 2018, respectively. After these certain expenditures and transfers, the General Fund reported an operating surplus of \$5 million in both Fiscal Years 2019 and 2018, which resulted in an increase in fund balance by this amount.

The General Debt Service Fund receives transfers (discretionary and other) from the General Fund from which it pays the City's debt service requirements. Its fund balance at June 30, 2019 can be attributed principally to transfers (discretionary transfer and other) from the General Fund totaling \$1.7 billion in Fiscal Year 2019 for Fiscal Year 2020 debt service. Similar transfers in Fiscal Year 2018 of \$1.9 billion for Fiscal Year 2019 debt service also primarily account for the General Debt Service Fund balance at June 30, 2018.

The Capital Projects Fund accounts for the financing of the City's capital program. The primary source of funding is the issuance of City and TFA debt. Capital-related expenditures are first paid from the General Fund, which is reimbursed for these expenditures by the Capital Projects Fund. To the extent that capital expenditures exceed proceeds from bond issuances, and other revenues and financing sources, the Capital Projects Fund will have a deficit. The deficit fund balances at June 30, 2019 and 2018 represent the amounts expected to be financed from future bond issues or intergovernmental reimbursements. To the extent the deficits will not be financed or reimbursed, transfers from the General Fund will be required.

**General Fund**  
**Pollution Remediation**

GAAP require recognition of pollution remediation obligations and generally preclude costs incurred for pollution remediation from being reported as capital expenditures. Thus, the City's Fiscal Year 2019 General Fund expenditures include approximately \$146.5 million of pollution remediation expenditures associated with projects which were originally included in the City's capital program. The City also reported \$140.3 million of City bond proceeds and \$6.2 million of other revenues (New York City Municipal Water Finance Authority bond proceeds transferred to the City) supporting the \$146.5 million of pollution remediation expenditures in the General Fund for Fiscal Year 2019. In Fiscal Year 2018, \$149.9 million of City bond proceeds and \$1.4 million of other revenues supported the \$151.3 million of pollution remediation expenditures reported in the General Fund. For additional information on the City's pollution remediation obligations, see Note D.5 of the basic financials.

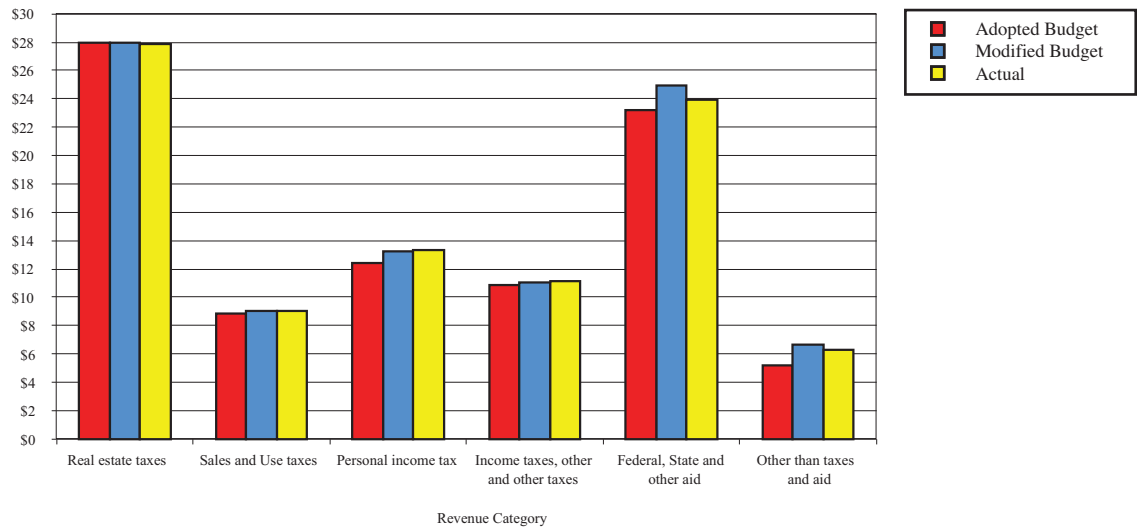
Although amounts were not established in the Adopted Budget, a modification to the budget was made to accommodate the amount of pollution remediation expenditure charge in the General Fund. These pollution remediation expenditures were incurred by various agencies, as follows:

	<b>General Fund Pollution Remediation Expenditures</b>	
	<b>2019</b>	<b>2018</b>
	<b>(in thousands)</b>	
General government. . . . .	\$ 25,755	\$ 25,198
Public safety and judicial . . . . .	3,606	2,801
Education. . . . .	86,627	100,899
Social services . . . . .	119	172
Environmental protection. . . . .	14,982	9,397
Transportation services . . . . .	8,317	7,939
Parks, recreation, and cultural activities . . . . .	4,248	812
Housing . . . . .	2,320	1,051
Health, including NYC Health + Hospitals . . . . .	203	2,721
Libraries. . . . .	319	310
Total expenditures . . . . .	<u>\$ 146,496</u>	<u>\$ 151,300</u>

**General Fund Budgetary  
Highlights Revenues**

The following charts and tables summarize actual revenues by category for Fiscal Years 2019 and 2018 and compare revenues with each fiscal year's Adopted Budget and Modified Budget.

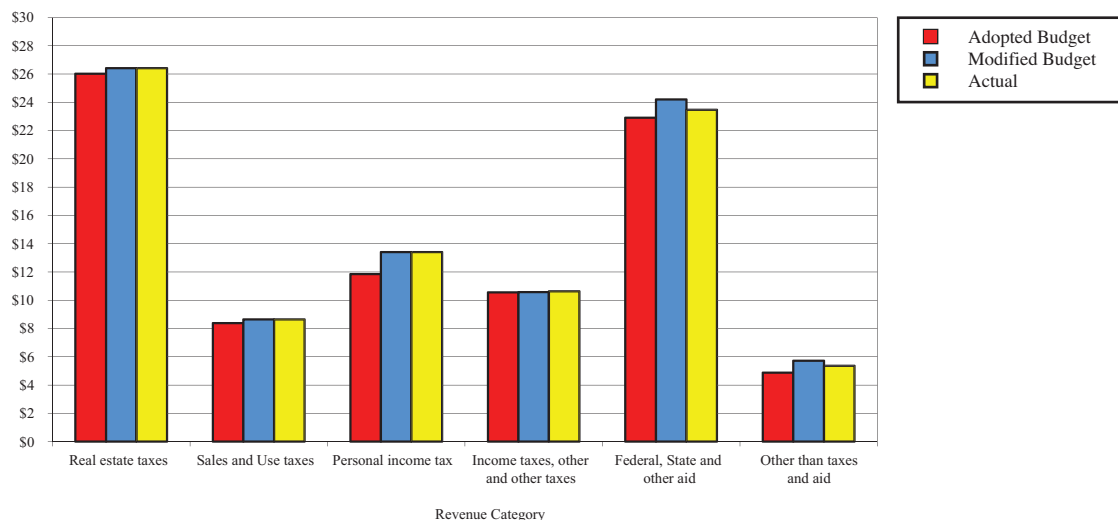
**General Fund Revenues  
Fiscal Year 2019  
(in billions)**



**General Fund Revenues  
Fiscal Year 2019**

	Adopted Budget	Modified Budget (in millions)	Actual
Taxes (net of refunds):			
Real estate taxes . . . . .	\$27,974	\$27,926	\$ 27,885
Sales and use taxes . . . . .	8,829	9,074	9,083
Personal income tax . . . . .	12,378	13,261	13,377
Income taxes, other . . . . .	6,411	7,416	7,416
Other taxes . . . . .	4,484	3,647	3,733
Taxes (net of refunds) . . . . .	<u>60,076</u>	<u>61,324</u>	<u>61,494</u>
Federal, State and other aid:			
Categorical . . . . .	23,238	24,728	23,804
Unrestricted . . . . .	—	201	151
Federal, State and other aid. . . . .	<u>23,238</u>	<u>24,929</u>	<u>23,955</u>
Other than taxes and aid:			
Charges for services . . . . .	2,711	2,748	2,801
Other revenues . . . . .	2,144	3,445	3,094
Bond proceeds . . . . .	—	140	140
Transfers from Nonmajor Debt Service Fund. . . . .	227	219	219
Transfers from General Debt Service Fund. . . . .	80	81	81
Other than taxes and aid . . . . .	<u>5,162</u>	<u>6,633</u>	<u>6,335</u>
Total revenues . . . . .	<u>\$88,476</u>	<u>\$92,886</u>	<u>\$91,784</u>

**General Fund Revenues**  
**Fiscal Year 2018**  
(in billions)



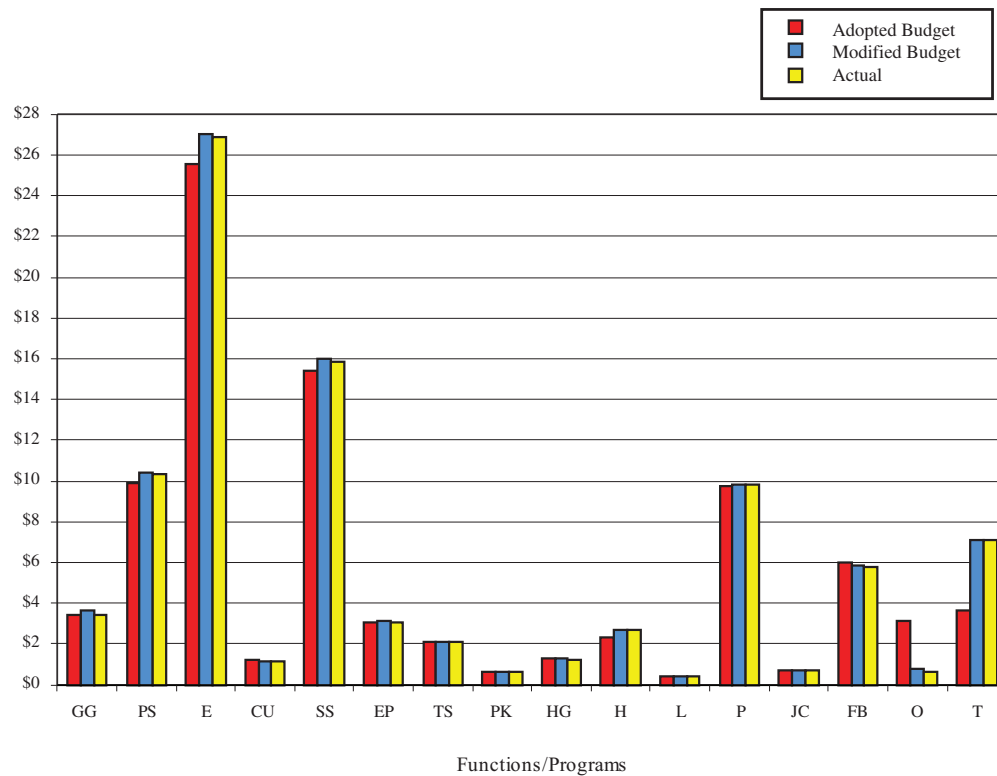
**General Fund Revenues**  
**Fiscal Year 2018**

	Adopted Budget	Modified Budget (in millions)	Actual
<b>Taxes (net of refunds):</b>			
Real estate taxes . . . . .	\$26,014	\$26,403	\$26,408
Sales and use taxes . . . . .	8,384	8,642	8,650
Personal income tax . . . . .	11,841	13,405	13,411
Income taxes, other. . . . .	6,565	7,282	7,329
Other taxes. . . . .	3,996	3,285	3,305
<b>Taxes (net of refunds) . . . . .</b>	<b>56,800</b>	<b>59,017</b>	<b>59,103</b>
<b>Federal, State and other aid:</b>			
Categorical. . . . .	22,899	24,209	23,465
<b>Federal, State and other aid. . . . .</b>	<b>22,899</b>	<b>24,209</b>	<b>23,465</b>
<b>Other than taxes and aid:</b>			
Charges for services. . . . .	2,642	2,711	2,712
Other revenues . . . . .	1,917	2,548	2,199
Bond proceeds. . . . .	—	150	150
Transfers from Nonmajor Debt Service Fund . . . .	229	225	225
Transfers from General Debt Service Fund . . . . .	81	82	82
<b>Other than taxes and aid. . . . .</b>	<b>4,869</b>	<b>5,716</b>	<b>5,368</b>
<b>Total revenues . . . . .</b>	<b>\$84,568</b>	<b>\$88,942</b>	<b>\$87,936</b>

**General Fund Budgetary  
Highlights Expenditures**

The following charts and tables summarize actual expenditures by function/program for Fiscal Years 2019 and 2018 and compare expenditures with each fiscal year's Adopted Budget and Modified Budget.

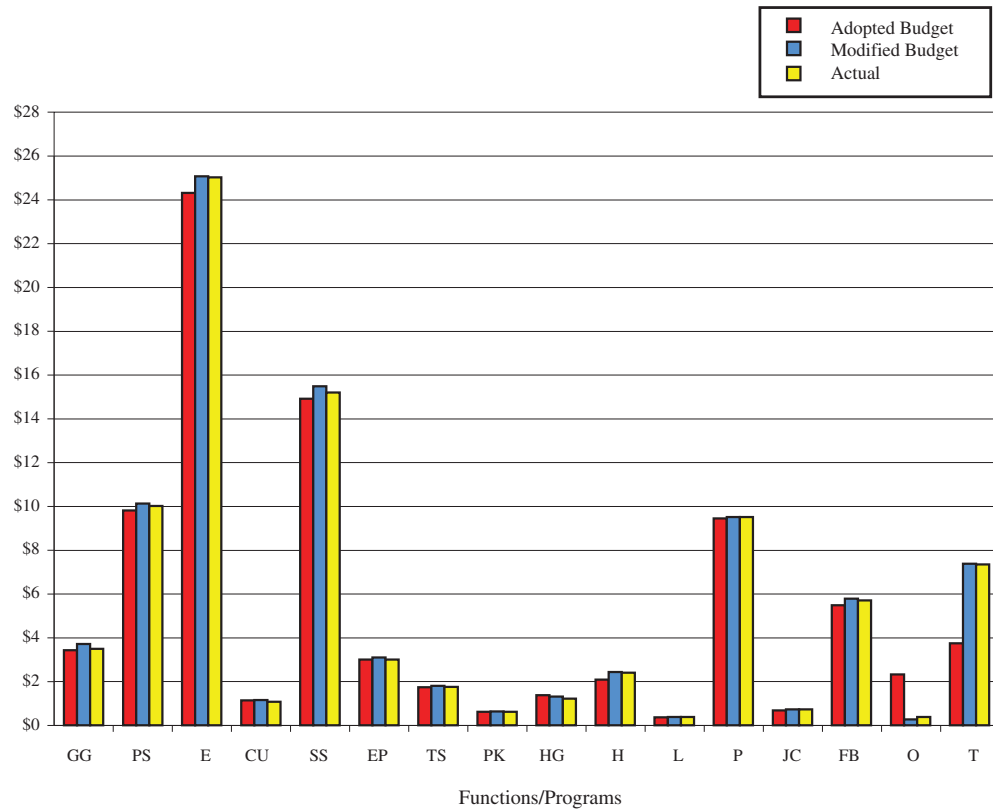
**General Fund Expenditures  
Fiscal Year 2019  
(in billions)**



**General Fund Expenditures  
Fiscal Year 2019**

	Adopted Budget	Modified Budget (in millions)	Actual
General government (GG) . . . . .	\$ 3,389	\$ 3,680	\$ 3,436
Public safety and judicial (PS) . . . . .	9,901	10,404	10,358
Education (E) . . . . .	25,583	27,017	26,905
City university (CU) . . . . .	1,184	1,174	1,114
Social services (SS) . . . . .	15,421	15,977	15,833
Environmental protection (EP) . . . . .	3,046	3,128	3,088
Transportation services (TS) . . . . .	2,068	2,122	2,068
Parks, recreation and cultural activities (PK) . . . . .	628	658	646
Housing (HG) . . . . .	1,324	1,313	1,230
Health, including NYC Health + Hospitals (H) . . . . .	2,302	2,713	2,656
Libraries (L) . . . . .	388	399	398
Pensions (P) . . . . .	9,739	9,833	9,829
Judgments and claims (JC) . . . . .	697	706	706
Fringe benefits and other benefit payments (FB) . . . . .	6,001	5,861	5,743
Other (O) . . . . .	3,150	776	651
Transfers and other payments for debt service (T) . . . . .	3,655	7,126	7,118
<b>Total expenditures . . . . .</b>	<b>\$88,476</b>	<b>\$92,887</b>	<b>\$91,779</b>

**General Fund Expenditures**  
**Fiscal Year 2018**  
**(in billions)**



**General Fund Expenditures**  
**Fiscal Year 2018**

	Adopted Budget	Modified Budget (in millions)	Actual
General government (GG) . . . . .	\$ 3,429	\$ 3,719	\$ 3,495
Public safety and judicial (PS) . . . . .	9,817	10,128	10,024
Education (E) . . . . .	24,317	25,081	25,026
City University (CU) . . . . .	1,140	1,158	1,087
Social services (SS) . . . . .	14,926	15,484	15,208
Environmental protection (EP) . . . . .	3,008	3,109	3,016
Transportation services (TS) . . . . .	1,740	1,805	1,757
Parks, recreation and cultural activities (PK) . . . . .	619	634	622
Housing (HG) . . . . .	1,385	1,311	1,217
Health, including NYC Health + Hospitals (H) . . . . .	2,093	2,436	2,401
Libraries (L) . . . . .	373	378	378
Pensions (P) . . . . .	9,459	9,521	9,513
Judgments and claims (JC) . . . . .	692	730	730
Fringe benefits and other benefit payments (FB) . . . . .	5,495	5,788	5,717
Other (O) . . . . .	2,321	272	380
Transfers and other payments for debt service (T) . . . . .	3,754	7,388	7,360
<b>Total expenditures . . . . .</b>	<b>\$84,568</b>	<b>\$88,942</b>	<b>\$87,931</b>



## General Fund Surplus

The City had General Fund surpluses of \$4.2 billion, \$4.6 billion and \$4.2 billion before certain expenditures and transfers (discretionary and other) for Fiscal Years 2019, 2018 and 2017, respectively. For the Fiscal Years 2019, 2018 and 2017, the General Fund surplus was \$5 million after expenditures and transfers (discretionary and other).

The expenditures and transfers (discretionary and other) made by the City after the adoption of its Fiscal Years 2019, 2018 and 2017 budgets follow:

	General Fund		
	2019	2018	2017
		(in millions)	
Transfer, as required by law, to the General Debt Service Fund of real estate taxes collected in excess of the amount needed to finance debt service. ....	\$ 172	\$ 276	\$ 239
Discretionary transfers to the General Debt Service Fund .....	1,530	1,626	1,321
Equity contribution set aside to bond refunding escrow accounts for current fiscal year interest costs. ....	—	—	11
Grant to TFA .....	2,319	2,174	1,909
Advance cash subsidies to the NYC Health + Hospitals .....	200	200	300
Payment to the Retiree Health Benefits Trust .....	—	300	400
Total expenditures and transfers (discretionary and other) .....	4,221	4,576	4,180
Reported surplus .....	5	5	5
Total surplus .....	<u>\$4,226</u>	<u>\$4,581</u>	<u>\$4,185</u>

Final results for any given fiscal year may differ greatly from that year's Adopted Budget. The following table shows the variance between actuals and amount for the Fiscal Year ended 2019 Adopted Budget:

	2019 (in millions)
Additional Resources:	
Reallocation of general reserve	\$1,125
Higher than expected personal income tax collections	973
Higher than expected general corporation tax collections	698
Lower than expected all other administrative costs	615
Lower than expected debt service costs (net of Fiscal Year 2020 prepayment)	502
Higher than expected all other miscellaneous revenues	470
Lower than expected health insurance costs	461
Greater than expected non-governmental grants	320
Lower than expected supplies and materials costs (excluding fuel)	257
Greater than expected revenues from fines and forfeitures	165
Higher than expected mortgage tax collections	159
Higher than expected asset sales	156
Higher than expected unrestricted aid	150
Pollution remediation bond proceeds	140
Lower than expected provisions for disallowance reserve	128
Greater than expected Federal categorical aid	127
Greater than expected revenues from licenses, permits and privileges	113
Higher than expected commercial rent tax collections	106
Higher than expected real property transfer tax collections	98
Higher than expected all other tax collections	71
Lower than expected public assistance spending	66
Higher than expected sales tax collections	54
Higher than expected interest income	36
Greater than expected housing revenues	28
Greater than expected revenues from general government charges	26
Greater than expected rental revenues	19
Greater than expected revenues from water and sewer charges	18
Lower than expected energy costs	8
Total	<u>7,089</u>
Enabled the City to provide for:	
Prepayments for certain debt service and subsidies due in Fiscal Year 2020	4,221
Greater than expected contractual services costs	562
Greater than expected overtime costs	428
Lower than expected banking corporation tax collections	435
Lower than expected unincorporated business tax collections	216
Higher than expected all other fixed and miscellaneous charges	216
Higher than expected Medicaid costs	168
Pollution remediation costs	147
Higher than expected payments to NYC Health + Hospitals (net of prepayment)	117
Greater than expected other social services costs (excluding Medicaid and public assistance)	103
Additional contribution to the Retiree Health Benefits Trust	100
Lower than expected real estate tax collections	89
Greater than expected pensions costs	89
Greater than expected property and equipment costs	64
Higher than budgeted payments to the NYCHA	40
Lower than expected Capital Fund reimbursements for Interfund Agreements associated with underspending	30
Higher than expected all other personal services costs	26
Greater than expected payments to libraries	19
Greater than expected judgments & claims costs	8
Lower than expected State categorical aid	6
Total	<u>7,084</u>
Reported Surplus	<u>\$ 5</u>

The following table shows the variance between actuals and amounts for the Fiscal Year ended 2018 Adopted Budget:

	2018
	(in millions)
Additional Resources:	
Higher than expected personal income tax collections	\$ 1,543
Reallocation of General Reserve	1,200
Lower than expected all other administrative costs	594
Higher than expected real estate tax collections	394
Lower than expected debt service costs (net of Fiscal Year 2019 prepayment)	387
Lower than expected supplies and materials costs (excluding fuel)	291
Lower than expected all other personal services costs	274
Greater than expected banking corporation tax collections	261
Lower than expected health insurance costs	234
Greater than expected non-governmental grants	225
Higher than expected federal categorical aid	155
Lower than expected provisions for disallowance reserve	154
Pollution remediation bond proceeds	150
Higher than expected sales tax collections	118
Greater than expected mortgage tax collections	115
Greater than expected revenues from fines and forfeitures	113
Greater than expected revenues from licenses, permits and privileges	101
Higher than expected unincorporated business tax collections	63
Higher than expected real property transfer tax	57
Higher than expected all other miscellaneous revenues	51
Higher than expected commercial rent tax collections	49
Greater than expected revenues from general government charges	37
Higher than expected housing revenues	35
Greater than expected state categorical aid	34
Greater than expected all other taxes collections	24
Higher than expected interest income	16
Lower than budgeted payments to housing authority	13
Lower than expected all other fixed and miscellaneous charges	13
Higher than expected rental revenues	10
Total	<u>6,711</u>
Enabled the City to provide for:	
Prepayments for certain debt service, future retirees' health benefits costs and subsidies due in Fiscal Year 2019	4,576
Greater than expected contractual services costs	728
Greater than expected overtime costs	427
Lower than expected general corporation tax collections	319
Pollution remediation cost	151
Higher than expected future retirees' health benefits costs (net of prepayment)	100
Higher than expected payments to NYC Health + Hospitals	88
Higher than expected property and equipment costs	69
Higher than expected pensions costs	54
Higher than expected public assistance costs	50
Lower than expected Capital Fund reimbursements for Interfund	
Agreements associated with underspending	33
Greater than expected judgments & claims costs	32
Greater than expected other social services costs (excluding Medicaid and public assistance)	22
Greater than expected Medicaid costs	20
Higher than expected payments to libraries	13
Lower than expected revenue from water and sewer charges	12
Greater than expected energy costs	7
All other net overspending or revenues below budget	5
Total	<u>6,706</u>
Reported Surplus	<u>\$ 5</u>

## Capital Assets

The City's investment in capital assets (net of accumulated depreciation/amortization), is detailed as follows:

### Governmental Activities

	2019	2018	2017
		(in millions)	
Land*	\$ 2,391	\$ 2,251	\$ 2,181
Buildings	36,321	36,031	34,826
Equipment (including software)	3,250	2,993	2,900
Infrastructure**	15,678	14,798	13,866
Construction work-in-progress*	3,200	3,352	3,744
Total	<u>\$60,840</u>	<u>\$59,425</u>	<u>\$57,517</u>

\* Not depreciable/amortizable

\*\* Infrastructure elements include the roads, bridges, curbs and gutters, streets and sidewalks, park land and improvements, piers, bulkheads and tunnels.

The net increase in the City's governmental activities capital assets during Fiscal Year 2019 was \$1.42 billion, a 2.4% increase. Capital assets additions in Fiscal Year 2019 were \$10.43 billion, an increase of \$1.18 billion from Fiscal Year 2018.

In 2019, construction work-in-progress was \$3.20 billion, representing a 4.5% net decrease. The 2019 addition to work-in-progress was \$3.44 billion, a 15% increase from prior year. In 2019 building additions (work-in-progress deletions) were \$3.59 billion, representing a 6.1% increase from Fiscal Year 2018.

The net increase in the City's governmental activities capital assets during Fiscal Year 2018 was \$1.91 billion, a 3.3% increase. Capital assets additions in Fiscal Year 2018 were \$9.25 billion, an increase of \$86.23 million from Fiscal Year 2017.

In 2018, construction work-in-progress was \$3.35 billion, representing a 10.5% net decrease. The 2018 addition to work-in-progress was \$2.99 billion, a 9.5% decrease from prior year. In 2018 building additions (work-in-progress deletion) were \$3.38 billion, representing a 10.2% increase from Fiscal Year 2017.

Additional information on the City's capital assets can be found in Note D.2 of the Basic Financial Statements and in schedule CA1 through CA3 of other supplementary information.

### Business-Type Activities

	2019	2018	2017
		(in millions)	
Buildings	\$ 41	\$ 42	\$ 30
Equipment (including software)	15	4	5
Infrastructure**	451	432	392
Construction work-in-progress*	58	94	144
Total	<u>\$ 565</u>	<u>\$ 572</u>	<u>\$ 571</u>

\* Not depreciable/amortizable

\*\* Infrastructure elements include the roads, bridges, curbs and gutters, streets and sidewalks, park land and improvements, piers, and bulkheads.

The net decrease in the City's business-type activities Capital assets during Fiscal Year 2019 was \$7 million, a 1.2% decrease. Capital asset additions net of depreciation in Fiscal Year 2019 were \$58 million, a decrease of \$33 million, from Fiscal Year 2018.

In 2019, construction work-in-progress was \$58 million, representing a 38% net decrease. The 2019 addition to work-in-progress was \$28 million, a 31% decrease from prior year.

The net increase in the City's business-type activities capital assets during Fiscal Year 2018 was \$1 million, a 0.2% increase. Capital asset additions net of depreciation in Fiscal Year 2018 were \$91 million, a decrease of \$14 million, from Fiscal Year 2017.

In 2018, Construction work-in-progress was \$94 million, representing a 35% net decrease. The 2018 addition to work-in-progress was \$41 million, a 21% decrease from prior year.

The City, through the Comptroller's Office of Public Finance, in conjunction with the Mayor's Office of Management and Budget, is charged with issuing debt to finance the City's capital program. The following table summarizes the debt outstanding for the City and certain City-related issuing entities at the end of Fiscal Years 2019, 2018 and 2017.

	New York City and City-Related Debt		
	2019	2018	2017
	(in millions)		
<b>Governmental activities:</b>			
Bonds and notes payable			
General Obligation Bonds <sup>(1)</sup> . . . . .	\$37,519	\$38,628	\$37,891
TFA Bonds . . . . .	37,955	34,729	32,014
TFA Recovery Bonds . . . . .	558	682	800
TFA BARBs . . . . .	8,111	7,944	7,882
TSASC Bonds . . . . .	1,053	1,071	1,089
IDA Bonds . . . . .	62	77	80
STAR Bonds . . . . .	1,721	1,805	1,884
FSC Bonds . . . . .	22	86	132
HYIC Bonds . . . . .	2,724	2,724	2,751
ECF Bonds . . . . .	218	231	236
Total bonds and notes outstanding governmental activities . . . . .	<u>89,943</u>	<u>87,977</u>	<u>84,759</u>
<b>Business-Type Activities:</b>			
Bonds and notes payable			
Tax Lien Collateralized Bonds . . . . .	46	32	37
Total bonds and notes outstanding business-type activities . . . . .	<u>46</u>	<u>32</u>	<u>37</u>
Total before premiums/discounts (net) . . . . .	89,989	88,009	84,796
Premiums/discounts (net) . . . . .	5,541	5,378	4,827
Total bonds and notes outstanding . . . . .	<u>\$95,530</u>	<u>\$93,387</u>	<u>\$89,623</u>

<sup>(1)</sup> Does not include capital contractual liabilities.

The State Constitution provides that, with certain exceptions, the City may not contract indebtedness in an amount greater than 10% of the average full value of taxable real estate in the City for the most recent five years (Debt Limit). State law further provides that certain TFA debt also be counted against the Debt Limit. On June 30, 2019, the City's outstanding General Obligation (GO) debt, including capital contract liabilities and TFA's outstanding debt above \$13.5 billion (refer to Note D5 for further details) totaled \$76.93 billion (compared with \$71.08 billion and \$66.21 billion as of June 30, 2018 and 2017, respectively). As of June 30, 2019, the City's Debt Limit was \$106.24 billion (compared with \$98.24 billion and \$90.24 billion as of June 30, 2018 and 2017, respectively). The remaining debt incurring power for the City and TFA's combined debt as of June 30, 2019, after providing for capital contract liabilities, totaled \$29.32 billion. As of July 1, 2019, the remaining debt incurring power is \$41.56 billion, based on the change in the five-year full valuation average for fiscal year 2020.

As of June 30, 2019, the City's outstanding GO debt was \$37.52 billion, consisting of \$6.33 billion of variable rate bonds and \$31.19 billion of fixed rate bonds. In Fiscal Year 2019, a total of \$1.82 billion GO bonds were issued to refund a portion of the City's outstanding bonds at lower interest rates and \$1.2 billion of bonds were issued for new money capital purposes. The proceeds of the refunding issues were placed in irrevocable escrow accounts in amounts sufficient to pay, when due, all principal, interest, and applicable redemption premium, if any, on the refunded bonds. These refundings produce a budgetary savings of \$35.42 million, \$59.74 million, and \$59.64 million in Fiscal Years 2019, 2020, and 2021, respectively. The refunding will generate \$263.80 million in budgetary savings over the life of the bonds and approximately \$235.67 million of savings on a net present value basis.

In Fiscal Year 2019, the City issued \$428.44 million of taxable fixed rate bonds.

In addition, the City converted \$316.13 million of bonds between variable to fixed rate interest modes.

During Fiscal Year 2019, GO variable rate debt traded at the following average interest rates:

	<u>Tax Exempt</u>
Dailies <sup>(1)</sup> .....	1.48%
2-Day Mode <sup>(1)</sup> .....	1.48%
Weeklies <sup>(1)</sup> .....	1.52%
Auction Rate Securities—7 day .....	2.10%
Index Floaters .....	2.88%

<sup>(1)</sup> Remarketed with bank credit and/or liquidity support; rates do not include bank fee.

During Fiscal Year 2019, Standard & Poor's Ratings Services (S&P) and Fitch Ratings (Fitch) maintained the GO rating at AA. Moody's Investors Service (Moody's) rated GO bonds at Aa1.

#### *Short-Term Financing*

In Fiscal Year 2019, the City had no short-term borrowings.

#### *Transitional Finance Authority*

In Fiscal Year 2019, TFA issued \$4.48 billion of Future Tax Secured (FTS) bonds for new money capital purposes.

In addition, TFA converted \$351.53 million of bonds between modes.

As of June 30, 2019, the total outstanding FTS and Recovery debt were \$38.51 billion. Of the amount outstanding, variable rate debt totaled \$4.44 billion, including \$450 million of variable rate Recovery Bonds. During Fiscal Year 2019, TFA's variable rate bonds traded at the following average interest rates:

	<u>Tax Exempt</u>
Dailies <sup>(1)</sup> .....	1.55%
2-Day Mode <sup>(1)</sup> .....	1.57%
Weeklies <sup>(1)</sup> .....	1.59%
Auction Rate Securities—7 day .....	1.85%
Index Floaters .....	2.18%

<sup>(1)</sup> Remarketed with bank credit and/or liquidity support; rates do not include bank fee.

In Fiscal Year 2019, Standard & Poor's and Fitch Ratings maintained AAA ratings on both Senior Lien and Subordinate Lien TFA FTS Bonds. Moody's Investors Service maintained its rating of Aaa on TFA FTS Senior Lien and Aa1 on Subordinate Lien Bonds.

TFA is authorized to issue bonds and notes or other obligations in an amount outstanding of up to \$9.4 billion to finance a portion of the City's educational facilities capital plan. TFA is authorized to use all or any portion of the state aid payable to the City or its school district pursuant to Section 3602.6 of the New York State Education Law (State Building Aid) as security for these Building Aid Revenue Bonds (BARBs). BARBs do not count against the FTS Bond Debt Limit.

In Fiscal Year 2019, TFA issued \$2.46 billion of TFA BARBs. This total included \$500 million for new money and \$1.96 billion issued to refund a portion of its outstanding bonds at lower interest rates. The refunding will generate \$348.37 million in budgetary savings over the life of the bonds and \$326.46 million on a net present value basis. As of June 30, 2019, TFA BARBs outstanding totaled \$8.11 billion.

TFA BARBs are rated AA by both Fitch Ratings and Standard & Poor's and Moody's Investor Services rates TFA BARBs Aa2.



<i>TSASC, Inc.</i>	<p>In Fiscal Year 2019, TSASC had no financing activity. As of June 30, 2019, TSASC had \$1.05 billion of bonds outstanding.</p> <p>TSASC bond ratings vary by maturity. On November 16, 2017, Standard &amp; Poor's (S&amp;P) took a series of rating actions on TSASC senior and subordinate bonds and removed the ratings from negative credit watch. As of June 30, 2019, S&amp;P rated TSASC senior bonds maturing June 1, 2027 at A; June 1, 2036 at A-; June 1, 2041 at BBB+; and June 1, 2045 at B+. As of June 30, 2019, S&amp;P rated TSASC subordinate bonds maturing June 1, 2020 at BBB+; June 1, 2022 at BB+; and June 1, 2025 at B+.</p>
<i>Sales Tax Asset Receivable Corporation</i>	<p>In Fiscal Year 2019, STAR had no financing activity. As of June 30, 2019, STAR had \$1.72 billion of bonds outstanding.</p> <p>STAR maintained its Aa1 rating from Moody's Investor Services and AA+ from Fitch Ratings throughout Fiscal 2019. Standard &amp; Poor's maintained its AAA rating.</p>
<i>Fiscal Year 2005 Securitization Corporation</i>	<p>In Fiscal Year 2019, FSC had no financing activity. As of June 30, 2019, FSC had \$21.79 million of bonds outstanding.</p> <p>As of June 30, 2019, the bonds were rated AA+ by S&amp;P, Aaa by Moody's, and AAA by Fitch.</p>
<i>Hudson Yards Infrastructure Corporation</i>	<p>In Fiscal Year 2019, HYIC entered into a term loan agreement for \$350 million and has not drawn upon the loan. As of June 30, 2019, HYIC had \$2.72 billion of bonds outstanding.</p> <p>The First Indenture bonds are rated AA- by S&amp;P, Aa2 by Moody's, and AA- by Fitch. The Second Indenture bonds are rated A+ by S&amp;P, Aa2 by Moody's, and A+ by Fitch.</p>
<i>New York City Educational Construction Fund</i>	<p>In Fiscal Year 2019, ECF issued \$40.35 million of bonds to refund a portion of its outstanding bonds at lower interest rates. As of June 30, 2019, ECF had \$218.36 million of bonds outstanding.</p> <p>The bonds are rated AA- by S&amp;P and Aa3 by Moody's.</p>
<i>New York City Lien Trusts</i>	<p>In Fiscal Year 2019, the New York City Tax Lien Trusts, NYCTL 2018-A Trust, issued \$74.66 million of bonds. As of June 30, 2019, the New York City Tax Lien Trust had in aggregate \$45.43 million of bonds outstanding.</p> <p>The bonds are rated AAA by Kroll Bond Rating Agency Inc, and Aaa by Moody's Investors Service.</p>
<i>Interest Rate Exchange Agreements</i>	<p>To lower borrowing costs over the life of its bonds and to diversify its existing portfolio, the City has, from time to time, entered into interest rate exchange agreements (swaps) and sold options to enter into swaps at future dates. The City received specific authorization to enter into such agreements under Section 54.90 of the New York State Local Finance Law. No new swaps were initiated in Fiscal Year 2019. The City terminated a swap with a notional value of \$500 million on March 21, 2019, with no payment due from either party. As of June 30, 2019, the outstanding notional amount on the City's swap agreements in connection with General Obligation debt was \$599.35 million and the mark to market value was approximately negative \$67.75 million.</p> <p>The Water Authority has also entered into interest rate exchange agreements from time to time in order to lower its borrowing costs over the life of its bonds and to diversify its existing portfolio. In Fiscal Year 2019, the Authority did not initiate or terminate any swaps. As of June 30, 2019, the outstanding notional amount on the Water Authority's various swap agreements was \$401 million and the mark to market value was approximately negative \$113.09 million.</p> <p>Additional information on the City's long-term liabilities can be found in Note D.5 of the Basic Financial Statements.</p>

## ***Subsequent Events***

Subsequent to June 30, 2019, Water Authority, the City, TFA, and NYCTL Trusts completed the following long-term financings:

<i>Water Authority:</i>	<p>On July 2, 2019, the New York City Municipal Water Finance Authority issued \$459,600,000 of Fiscal 2020 Series AA Second General Resolution Revenue Bonds to refund a portion of its outstanding bonds at lower interest rates.</p> <p>On July 17, 2019, the New York City Municipal Water Finance Authority issued \$450,000,000 of Fiscal 2020 Series BB Second General Resolution Revenue Bonds for capital purposes.</p> <p>On October 8, 2019, the New York City Municipal Water Finance Authority issued \$442,415,000 of Fiscal 2020 Series 2, 3 and 4 Second General Resolution Revenue Bonds to refund a portion of its outstanding bonds and certain bond anticipation notes that were issued for capital purposes.</p>
<i>City Debt:</i>	<p>On August 13, 2019, the City of New York issued \$1,400,000,000 of Fiscal 2020 Series A General Obligation bonds for capital purposes, reoffered \$27,340,000 of Fiscal 2006 Subseries F-4B, \$83,165,000 of Fiscal 2006 Subseries H-A and \$27,435,000 of Fiscal 2008 Subseries J-8 General Obligation bonds to convert a portion of its outstanding variable rate bonds to fixed rate, reoffered \$196,920,000 of Fiscal 2014 Subseries D-3 General Obligation bonds from a variable rate to stepped-coupon bonds, and reoffered \$200,000,000 of Fiscal 2014 Subseries I-3 General Obligation bonds from an index rate to a variable rate.</p> <p>On October 22, 2019, the City of New York issued \$1,080,000,000 of Fiscal 2020 Series B General Obligation bonds for capital purposes.</p>
<i>TFA Debt:</i>	<p>On August 15, 2019, the New York City Transitional Finance Authority issued \$1,350,000,000 of Fiscal 2020 Series A Future Tax Secured bonds for capital purposes.</p> <p>On October 30, 2019, the New York City Transitional Finance Authority issued \$250,000,000 of Fiscal 2020 Series S-1 Building Aid Revenue Bonds for capital purposes.</p>
<i>NYCTL 2019-A Trust:</i>	<p>On October 24, 2019, NYCTL 2019-A Trust issued \$74,230,000 of Series 2019-A Tax Lien Collateralized Bonds to fund the purchase of certain liens from the City.</p>

## ***Commitments***

At June 30, 2019, the outstanding commitments relating to projects of the New York City's Capital Projects Fund amounted to approximately \$23.1 billion.

To address the need for significant infrastructure and public facility capital investments, the City has prepared a ten-year capital spending program which contemplates New York City Capital Projects Fund expenditures of \$116.9 billion over Fiscal Years 2019 through 2028. To help meet the financing needs for its capital spending program, the City and TFA borrowed \$5.7 billion in the public credit market in Fiscal Year 2019. The City and TFA plan to borrow \$7.8 billion in the public credit market in Fiscal Year 2020.

On January 31, 2019, NYCHA, the City and the U.S. Department of Housing and Urban Development entered into an agreement relating to lead-based paint and other health and safety concerns in NYCHA's properties. Pursuant to this agreement, a Federal monitor has been appointed to oversee NYCHA's compliance with the terms of the agreement and federal regulations and the City will provide additional funding. Pursuant to the agreement, the 2019-2023 Capital Commitment Plan reflects \$1.2 billion in additional City capital funds, with an additional \$1 billion in City capital funds reflected in the remaining years of the Ten Year Capital Strategy for fiscal years 2020 through 2029. NYCHA has announced that it may be out of compliance with federal requirements beyond the regulations concerning lead-



based paint and other health and safety concerns that were the subject of such agreement. NYCHA has estimated that its total projected capital costs are approximately \$32 billion over the next five years.

***Request for Information***

This comprehensive annual financial report is designed to provide a general overview of the City's finances for all those with an interest in its finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to The City of New York, Office of the Comptroller, Bureau of Accountancy, 1 Centre Street—Room 200 South, New York, New York 10007, or at [Accountancy@comptroller.nyc.gov](mailto:Accountancy@comptroller.nyc.gov).

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**The City of New York**

**Single Audit Report**

**Part II-A**

**BASIC  
FINANCIAL STATEMENTS**

**Fiscal Year Ended June 30, 2019**



**THE CITY OF NEW YORK**  
**STATEMENT OF NET POSITION**

JUNE 30, 2019  
(in thousands)

	Primary Government (PG)			Component Units (CU)
	Governmental Activities	Business – Type Activities	Total – (PG)	
<b>ASSETS:</b>				
Cash and cash equivalents	\$ 6,909,414	\$ 113,682	\$ 7,023,096	\$ 2,802,382
Investments	5,710,762	335,874	6,046,636	1,467,956
Receivables:				
Real estate taxes (less allowance for uncollectible amounts of \$236,837)	374,769	—	374,769	—
Federal, State and other aid	11,930,394	789	11,931,183	—
Taxes other than real estate	7,309,126	—	7,309,126	—
Leases	—	—	—	1,662,936
Other	2,395,345	289,702	2,685,047	4,677,389
Mortgage loans and interest receivable, net	—	—	—	12,242,588
Inventories	428,300	—	428,300	11,498
Due from PG, net	—	—	—	27,428
Due from CU's	4,530,602	—	4,530,602	—
Restricted cash, cash equivalents and investments	4,260,495	74,611	4,335,106	8,539,007
Other	538,074	203	538,277	490,029
Capital assets:				
Land and construction work-in-progress	5,591,325	58,005	5,649,330	8,040,599
Other capital assets (net of depreciation/amortization):				
Property, plant and equipment (including software)	39,571,033	56,241	39,627,274	34,702,223
Infrastructure	15,677,679	451,380	16,129,059	—
Total assets	105,227,318	1,380,487	106,607,805	74,664,035
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>				
Deferred outflows from pensions	2,377,333	—	2,377,333	132,600
Deferred outflows from OPEB	11,980,800	—	11,980,800	939,047
Other deferred outflows of resources	388,744	—	388,744	161,251
Total deferred outflows of resources	14,746,877	—	14,746,877	1,232,898
<b>LIABILITIES:</b>				
Accounts payable and accrued liabilities	16,952,637	25,889	16,978,526	3,307,641
Accrued interest payable	1,223,475	223	1,223,698	200,059
Unearned revenue	3,076	10,392	13,468	608,784
Due to PG, net	—	—	—	4,530,602
Due to CU, net	27,428	—	27,428	—
Estimated disallowance of Federal, State and other aid	296,531	—	296,531	—
Other	8,401,943	1,272	8,403,215	216,614
Derivative instruments-interest rate swaps	11,450	—	11,450	117,331
Noncurrent liabilities:				
Due within one year	4,744,848	69,583	4,814,431	2,261,741
Bonds & notes payable (net of amount due within one year)	91,663,982	—	91,663,982	44,942,480
Net pension liability	43,340,293	—	43,340,293	2,988,107
Net OPEB liability	107,790,058	—	107,790,058	7,985,091
Other (net of amount due within one year)	17,000,791	332,427	17,333,218	2,583,851
Total liabilities	291,456,512	439,786	291,896,298	69,742,301
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Deferred inflows from pensions	12,778,884	—	12,778,884	667,686
Deferred real estate taxes	8,648,945	—	8,648,945	—
Deferred inflows from OPEB	11,586,646	—	11,586,646	1,404,408
Other deferred inflows of resources	217,061	—	217,061	44,401
Total deferred inflows of resources	33,231,536	—	33,231,536	2,116,495
<b>NET POSITION:</b>				
Net investment in capital assets	(13,872,508)	563,108	(13,309,400)	10,245,585
Restricted for:				
Capital projects	661,015	38,975	699,990	54,838
Debt service	2,096,088	—	2,096,088	3,667,491
Loans/security deposits	—	—	—	54,835
Donor/statutory restrictions	—	—	—	488,841
Operations	—	338,618	338,618	354,131
Unrestricted (deficit)	(193,598,448)	—	(193,598,448)	(10,827,584)
Total net position (deficit)	\$(204,713,853)	\$ 940,701	\$(203,773,152)	\$ 4,038,137

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**STATEMENT OF NET POSITION**

JUNE 30, 2018  
(in thousands)

	Primary Government (PG)			Component Units (CU)
	Governmental Activities	Business – Type Activities	Total – (PG)	
<b>ASSETS:</b>				
Cash and cash equivalents .....	\$ 7,676,926	\$ 30,004	\$ 7,706,930	\$ 2,616,206
Investments .....	6,984,243	331,994	7,316,237	1,484,427
Receivables:				
Real estate taxes (less allowance for uncollectible amounts of \$228,015) .....	360,626	—	360,626	—
Federal, State and other aid .....	10,777,302	4,217	10,781,519	—
Taxes other than real estate .....	6,897,621	—	6,897,621	—
Leases .....	—	—	—	1,680,414
Other .....	2,174,944	354,897	2,529,841	4,299,706
Mortgage loans and interest receivable, net .....	—	—	—	10,846,112
Inventories .....	411,625	—	411,625	12,575
Due from PG, net .....	—	—	—	42,435
Due from CUs .....	3,132,033	—	3,132,033	—
Restricted cash, cash equivalents and investments .....	4,486,489	88,167	4,574,656	7,533,711
Other .....	546,322	155	546,477	469,432
Capital assets:				
Land and construction work-in-progress .....	5,602,437	94,551	5,696,988	6,044,631
Other capital assets (net of depreciation/amortization):				
Property, plant and equipment (including software) .....	39,024,501	46,081	39,070,582	34,864,768
Infrastructure .....	14,797,584	431,608	15,229,192	—
Total assets .....	102,872,653	1,381,674	104,254,327	69,894,417
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>				
Deferred outflows from pensions .....	1,755,836	—	1,755,836	221,508
Deferred outflows from OPEB .....	4,728,507	—	4,728,507	217,509
Other deferred outflows of resources .....	463,981	—	463,981	132,284
Total deferred outflows of resources .....	6,948,324	—	6,948,324	571,301
<b>LIABILITIES:</b>				
Accounts payable and accrued liabilities .....	15,610,549	27,364	15,637,913	2,995,532
Accrued interest payable .....	1,165,459	98	1,165,557	185,188
Unearned revenue .....	6,541	15,178	21,719	648,952
Due to PG, net .....	—	—	—	3,132,033
Due to CUs .....	42,435	—	42,435	—
Estimated disallowance of Federal, State and other aid .....	413,404	—	413,404	—
Other .....	6,582,117	1,039	6,583,156	212,047
Derivative instruments-interest rate swaps .....	8,218	—	8,218	83,507
Noncurrent liabilities:				
Due within one year .....	6,182,173	69,506	6,251,679	1,726,573
Bonds & notes payable (net of amount due within one year) ...	89,594,393	—	89,594,393	44,289,657
Net pension liability .....	47,760,068	—	47,760,068	3,194,758
Net OPEB liability .....	98,496,216	—	98,496,216	7,647,864
Other (net of amount due within one year) .....	15,554,592	329,680	15,884,272	2,437,726
Total liabilities .....	281,416,165	442,865	281,859,030	66,553,837
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Deferred inflows from pensions .....	9,354,814	—	9,354,814	484,781
Deferred real estate taxes .....	8,813,166	—	8,813,166	—
Deferred inflows from OPEB .....	7,821,543	—	7,821,543	772,518
Other deferred inflows of resources .....	182,993	—	182,993	18,806
Total deferred inflows of resources .....	26,172,516	—	26,172,516	1,276,105
<b>NET POSITION:</b>				
Net investment in capital assets .....	(13,501,564)	568,430	(12,933,134)	9,091,398
Restricted for:				
Capital projects .....	1,205,782	45,036	1,250,818	68,166
Debt service .....	1,736,962	—	1,736,962	3,177,141
Loans/security deposits .....	—	—	—	54,664
Donor/statutory restrictions .....	—	—	—	419,383
Operations .....	—	325,343	325,343	333,070
Unrestricted (deficit) .....	(187,208,884)	—	(187,208,884)	(10,508,046)
Total net position (deficit) .....	<u>\$ (197,767,704)</u>	<u>\$ 938,809</u>	<u>\$ (196,828,895)</u>	<u>\$ 2,635,776</u>

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**STATEMENT OF ACTIVITIES**  
FOR THE YEAR ENDED JUNE 30, 2019  
(in thousands)

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			
	Expense	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government (PG)			Component Units (CU)
					Governmental Activities	Business-Type Activities	Total – (PG)	
<b>Primary Government (PG):</b>								
<b>Governmental Activities:</b>								
General government .....	\$ 6,547,234	\$ 1,463,684	\$ 2,442,445	\$ 34,263	\$ (2,606,842)	\$ —	\$ (2,606,842)	\$ —
Public safety and judicial .....	21,347,661	318,957	737,608	9,174	(20,281,922)	—	(20,281,922)	—
Education .....	34,679,981	91,239	13,240,886	439,364	(20,908,492)	—	(20,908,492)	—
City University .....	1,318,594	379,033	283,009	—	(656,552)	—	(656,552)	—
Social services .....	16,923,646	73,637	5,363,695	4,619	(11,481,695)	—	(11,481,695)	—
Environmental protection .....	4,502,959	1,529,637	18,348	12,454	(2,942,520)	—	(2,942,520)	—
Transportation services .....	3,221,709	1,201,069	282,755	278,252	(1,459,633)	—	(1,459,633)	—
Parks, recreation and cultural activities .....	1,428,692	82,363	18,587	14,644	(1,313,098)	—	(1,313,098)	—
Housing .....	3,069,371	494,979	557,753	15,596	(2,001,043)	—	(2,001,043)	—
Health (including payments to NYC Health + Hospitals) .....	3,601,500	66,303	859,724	14,195	(2,661,278)	—	(2,661,278)	—
Libraries .....	486,749	—	—	—	(486,749)	—	(486,749)	—
Debt service interest .....	3,159,364	—	—	—	(3,159,364)	—	(3,159,364)	—
Total governmental activities ...	<u>100,287,460</u>	<u>5,700,901</u>	<u>23,804,810</u>	<u>822,561</u>	<u>(69,959,188)</u>	<u>—</u>	<u>(69,959,188)</u>	<u>—</u>
<b>Business-Type Activities:</b>								
Brooklyn Bridge Park .....	26,551	1,664	—	5,400	—	(19,487)	(19,487)	—
The Trust for Governor's Island .....	42,000	4,319	15,972	16,042	—	(5,667)	(5,667)	—
WTC Captive .....	1,755	—	—	—	—	(1,755)	(1,755)	—
New York City Tax Lien Trusts .....	208,853	—	33,882	—	—	(174,971)	(174,971)	—
Total business-type activities .....	<u>279,159</u>	<u>5,983</u>	<u>49,854</u>	<u>21,442</u>	<u>—</u>	<u>(201,880)</u>	<u>(201,880)</u>	<u>—</u>
Total Primary Government (PG)	<u>\$ 100,566,619</u>	<u>\$ 5,706,884</u>	<u>\$ 23,854,664</u>	<u>\$ 844,003</u>	<u>(69,959,188)</u>	<u>(201,880)</u>	<u>(70,161,068)</u>	<u>—</u>
<b>Component Units</b> .....	<u>\$ 19,975,518</u>	<u>\$ 14,085,207</u>	<u>\$ 3,466,015</u>	<u>\$ 1,884,386</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>\$(539,910)</u>
<b>General Revenues:</b>								
Taxes (net of refunds):								
Real estate taxes .....					28,080,534	—	28,080,534	—
Sales and use taxes .....					9,110,700	—	9,110,700	—
Personal income tax .....					13,479,944	—	13,479,944	—
Income taxes, other .....					7,307,265	—	7,307,265	—
Other taxes:								
Commercial rent .....					995,346	—	995,346	—
Conveyance of real property .....					1,563,388	—	1,563,388	—
Hotel room occupancy .....					634,023	—	634,023	—
Payments in lieu of taxes .....					491,292	86,623	577,915	—
Other .....					42,536	—	42,536	—
Investment income .....					312,636	114,055	426,691	223,249
Unrestricted Federal and State aid .....					401,514	—	401,514	5,559
Loss on in-substance defeasance .....					—	—	—	(26,187)
Other .....					593,861	3,094	596,955	1,739,650
Total general revenues .....					<u>63,013,039</u>	<u>203,772</u>	<u>63,216,811</u>	<u>1,942,271</u>
Change in net position .....					(6,946,149)	1,892	(6,944,257)	1,402,361
Net position (deficit)—beginning .....					(197,767,704)	938,809	(196,828,895)	2,635,776
Net position (deficit)—ending .....					<u>\$(204,713,853)</u>	<u>\$940,701</u>	<u>\$(203,773,152)</u>	<u>\$4,038,137</u>

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**STATEMENT OF ACTIVITIES**  
FOR THE YEAR ENDED JUNE 30, 2018  
(in thousands)

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government (PG)			Component Units (CU)
					Governmental Activities	Business-Type Activities	Total – (PG)	
<b>Primary Government (PG)</b>								
<b>Governmental Activities:</b>								
General government .....	\$ 6,525,142	\$ 821,484	\$ 2,856,831	\$ 30,663	\$ (2,816,164)	\$ —	\$ (2,816,164)	\$ —
Public safety and judicial .....	19,465,581	306,084	692,222	3,810	(18,463,465)	—	(18,463,465)	—
Education .....	30,367,019	53,709	12,688,715	20,196	(17,604,399)	—	(17,604,399)	—
City University .....	1,261,467	387,227	271,756	—	(602,484)	—	(602,484)	—
Social services .....	16,143,790	65,552	5,091,158	8,116	(10,978,964)	—	(10,978,964)	—
Environmental protection .....	4,248,059	1,452,249	23,116	11,745	(2,760,949)	—	(2,760,949)	—
Transportation services .....	2,788,532	1,105,725	323,649	334,899	(1,024,259)	—	(1,024,259)	—
Parks, recreation and cultural activities ..	1,339,580	116,584	15,287	44,169	(1,163,540)	—	(1,163,540)	—
Housing .....	2,765,381	464,388	553,350	67,475	(1,680,168)	—	(1,680,168)	—
Health (including payments to NYC Health + Hospitals) .....	3,317,969	63,213	949,153	29,791	(2,275,812)	—	(2,275,812)	—
Libraries .....	428,635	—	—	940	(427,695)	—	(427,695)	—
Debt service interest .....	3,035,387	—	—	—	(3,035,387)	—	(3,035,387)	—
Total governmental activities ...	<u>91,686,542</u>	<u>4,836,215</u>	<u>23,465,237</u>	<u>551,804</u>	<u>(62,833,286)</u>	<u>—</u>	<u>(62,833,286)</u>	<u>—</u>
<b>Business-Type Activities:</b>								
Brooklyn Bridge Park .....	31,124	1,892	—	14,229	—	(15,003)	(15,003)	—
The Trust for Governor's Island .....	41,746	3,674	16,671	20,961	—	(440)	(440)	—
WTC Captive .....	1,862	—	—	—	—	(1,862)	(1,862)	—
New York City Tax Lien Trusts .....	213,374	—	139,347	—	—	(74,027)	(74,027)	—
Total business-type activities .....	<u>288,106</u>	<u>5,566</u>	<u>156,018</u>	<u>35,190</u>	<u>—</u>	<u>(91,332)</u>	<u>(91,332)</u>	<u>—</u>
Total Primary Government (PG)	<u>\$91,974,648</u>	<u>\$ 4,841,781</u>	<u>\$23,621,255</u>	<u>\$ 586,994</u>	<u>(62,833,286)</u>	<u>(91,332)</u>	<u>(62,924,618)</u>	<u>—</u>
<b>Component Units</b> .....	<u>\$19,296,522</u>	<u>\$13,959,384</u>	<u>\$ 3,169,163</u>	<u>\$ 1,439,117</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>\$(728,858)</u>
<b>General Revenues:</b>								
Taxes (net of refunds):								
Real estate taxes .....					26,301,276	—	26,301,276	—
Sales and use taxes .....					8,665,755	—	8,665,755	—
Personal income tax .....					13,598,315	—	13,598,315	—
Income taxes, other .....					6,547,595	—	6,547,595	—
Other taxes:								
Commercial rent .....					919,094	—	919,094	—
Conveyance of real property .....					1,426,869	—	1,426,869	—
Hotel room occupancy .....					606,728	—	606,728	—
Payments in lieu of taxes .....					376,545	55,600	432,145	—
Other .....					35,212	—	35,212	—
Investment income .....					169,654	104,016	273,670	87,407
Unrestricted Federal and State aid .....					251,810	—	251,810	5,556
Gain (loss) on in-substance defeasance .....					730	—	730	(14,991)
Other .....					602,240	2,228	604,468	1,287,907
Total general revenues .....					<u>59,501,823</u>	<u>161,844</u>	<u>59,663,667</u>	<u>1,365,879</u>
Change in net position .....					(3,331,463)	70,512	(3,260,951)	637,021
Net position (deficit)—beginning .....					(194,436,241)	868,297	(193,567,944)	2,052,426
Restatement of beginning net position .....					—	—	—	(53,671)
Net position (deficit)—ending .....					<u>\$(197,767,704)</u>	<u>\$938,809</u>	<u>\$(196,828,895)</u>	<u>\$2,635,776</u>

See accompanying notes to financial statements.



**THE CITY OF NEW YORK**  
**GOVERNMENTAL FUNDS**  
**BALANCE SHEET**

JUNE 30, 2019  
(in thousands)

	General Fund	Capital Projects Fund	General Debt Service Fund	Nonmajor Governmental Funds	Adjustments/ Eliminations	Total Governmental Funds
<b>ASSETS:</b>						
Cash and cash equivalents .....	\$ 6,177,671	\$ 433,074	\$ —	\$ 298,669	\$ —	\$ 6,909,414
Investments .....	3,524,742	—	—	2,239,186	—	5,763,928
Accounts receivable:						
Real estate taxes (less allowance for uncollectible amounts of \$236,837) .....	374,769	—	—	—	—	374,769
Federal, State and other aid .....	10,874,791	1,055,603	—	—	—	11,930,394
Taxes other than real estate .....	6,188,388	—	—	1,120,738	—	7,309,126
Other receivables, net .....	2,299,106	—	—	96,002	—	2,395,108
Due from other funds .....	3,716,044	228,138	—	543,711	(543,557)	3,944,336
Due from component units, net .....	3,697,443	833,159	—	—	—	4,530,602
Restricted cash and investments .....	—	88,701	1,727,172	2,444,622	—	4,260,495
Other assets .....	—	93,966	—	408,320	—	502,286
Total assets .....	<u>\$36,852,954</u>	<u>\$ 2,732,641</u>	<u>\$ 1,727,172</u>	<u>\$ 7,151,248</u>	<u>\$ (543,557)</u>	<u>\$ 47,920,458</u>
<b>LIABILITIES:</b>						
Accounts payable and accrued liabilities .....	\$14,389,780	\$ 1,818,800	\$ 81	\$ 744,321	\$ —	\$ 16,952,982
Accrued tax refunds:						
Real estate taxes .....	90,118	—	—	—	—	90,118
Personal income tax .....	55,067	—	—	—	—	55,067
Other .....	64,650	—	—	—	—	64,650
Accrued judgments and claims .....	504,632	101,959	—	—	—	606,591
Unearned revenue .....	—	—	—	3,076	—	3,076
Due to other funds .....	—	4,103,863	—	384,030	(543,557)	3,944,336
Due to component units, net .....	27,428	—	—	—	—	27,428
Estimated disallowance of Federal, State and other aid .....	296,531	—	—	—	—	296,531
Other liabilities .....	6,945,665	426,943	—	—	—	7,372,608
Total liabilities .....	<u>22,373,871</u>	<u>6,451,565</u>	<u>81</u>	<u>1,131,427</u>	<u>(543,557)</u>	<u>29,413,387</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>						
Prepaid real estate taxes .....	8,648,945	—	—	—	—	8,648,945
Grant advances .....	3,113	—	—	—	—	3,113
Uncollected real estate taxes .....	253,852	—	—	—	—	253,852
Taxes other than real estate .....	4,821,683	—	—	—	—	4,821,683
Other deferred inflows of resources ..	263,274	—	—	1,125,368	—	1,388,642
Total deferred inflows of resources .....	<u>13,990,867</u>	<u>—</u>	<u>—</u>	<u>1,125,368</u>	<u>—</u>	<u>15,116,235</u>
<b>FUND BALANCES (DEFICITS):</b>						
Nonspendable .....	488,216	—	—	166	—	488,382
Spendable:						
Restricted .....	—	88,701	171,576	2,496,826	—	2,757,103
Committed .....	—	—	1,555,515	—	—	1,555,515
Assigned .....	—	—	—	2,398,033	—	2,398,033
Unassigned .....	—	(3,807,625)	—	(572)	—	(3,808,197)
Total fund balances (deficit) ..	<u>488,216</u>	<u>(3,718,924)</u>	<u>1,727,091</u>	<u>4,894,453</u>	<u>—</u>	<u>3,390,836</u>
Total liabilities, deferred inflows of resources and fund balances .....	<u>\$36,852,954</u>	<u>\$ 2,732,641</u>	<u>\$ 1,727,172</u>	<u>\$ 7,151,248</u>	<u>\$ (543,557)</u>	<u>\$ 47,920,458</u>

The reconciliation of the fund balances of governmental funds to the net position (deficit) of governmental activities in the Statement of Net Position is presented in an accompanying schedule.

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**GOVERNMENTAL FUNDS**  
**BALANCE SHEET**

JUNE 30, 2018  
(in thousands)

	General Fund	Capital Projects Fund	General Debt Service Fund	Nonmajor Governmental Funds	Adjustments/ Eliminations	Total Governmental Funds
<b>ASSETS:</b>						
Cash and cash equivalents .....	\$ 6,735,045	\$ 638,079	\$ —	\$ 303,802	\$ —	\$ 7,676,926
Investments .....	4,419,752	—	—	2,614,114	—	7,033,866
Accounts receivable:						
Real estate taxes (less allowance for uncollectible amounts of \$228,015) .....	360,626	—	—	—	—	360,626
Federal, State and other aid .....	9,701,297	1,076,005	—	—	—	10,777,302
Taxes other than real estate .....	5,971,910	—	—	925,711	—	6,897,621
Other receivables, net .....	2,086,683	—	27	87,992	—	2,174,702
Due from other funds .....	2,432,121	184,780	—	453,174	(453,159)	2,616,916
Due from component units, net .....	2,387,891	744,142	—	—	—	3,132,033
Restricted cash and investments .....	—	136,980	1,922,650	2,426,859	—	4,486,489
Other assets .....	—	98,168	—	404,912	—	503,080
Total assets .....	<u>\$34,095,325</u>	<u>\$ 2,878,154</u>	<u>\$ 1,922,677</u>	<u>\$ 7,216,564</u>	<u>\$ (453,159)</u>	<u>\$ 45,659,561</u>
<b>LIABILITIES:</b>						
Accounts payable and accrued liabilities .....	\$13,071,888	\$ 1,846,501	\$ 386	\$ 692,158	\$ —	\$ 15,610,933
Accrued tax refunds:						
Real estate taxes .....	77,093	—	—	—	—	77,093
Personal income tax .....	59,945	—	—	—	—	59,945
Other .....	120,933	—	—	—	—	120,933
Accrued judgments and claims .....	495,753	67,671	—	—	—	563,424
Unearned revenue .....	—	—	—	6,541	—	6,541
Due to other funds .....	—	2,821,569	—	248,506	(453,159)	2,616,916
Due to component units, net .....	42,435	—	—	—	—	42,435
Estimated disallowance of Federal, State and other aid .....	413,404	—	—	—	—	413,404
Other liabilities .....	5,218,302	427,154	—	—	—	5,645,456
Total liabilities .....	<u>19,499,753</u>	<u>5,162,895</u>	<u>386</u>	<u>947,205</u>	<u>(453,159)</u>	<u>25,157,080</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>						
Prepaid real estate taxes .....	8,813,166	—	—	—	—	8,813,166
Uncollected real estate taxes .....	282,730	—	—	—	—	282,730
Taxes other than real estate .....	4,767,954	—	—	—	—	4,767,954
Other deferred inflows of resources ..	248,589	—	—	971,938	—	1,220,527
Total deferred inflows of resources .....	<u>14,112,439</u>	<u>—</u>	<u>—</u>	<u>971,938</u>	<u>—</u>	<u>15,084,377</u>
<b>FUND BALANCES (DEFICITS):</b>						
Nonspendable .....	483,133	—	—	151	—	483,284
Spendable:						
Restricted .....	—	136,980	275,793	2,529,971	—	2,942,744
Committed .....	—	—	1,646,498	—	—	1,646,498
Assigned .....	—	—	—	2,767,369	—	2,767,369
Unassigned .....	—	(2,421,721)	—	(70)	—	(2,421,791)
Total fund balances (deficit) ....	<u>483,133</u>	<u>(2,284,741)</u>	<u>1,922,291</u>	<u>5,297,421</u>	<u>—</u>	<u>5,418,104</u>
Total liabilities, deferred inflows of resources and fund balances .....	<u>\$34,095,325</u>	<u>\$ 2,878,154</u>	<u>\$ 1,922,677</u>	<u>\$ 7,216,564</u>	<u>\$ (453,159)</u>	<u>\$ 45,659,561</u>

The reconciliation of the fund balances of governmental funds to the net position (deficit) of governmental activities in the Statement of Net Position is presented in an accompanying schedule.

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO THE STATEMENT OF NET POSITION**

JUNE 30, 2019  
(in thousands)

Total fund balances — governmental funds . . . . .	\$ 3,390,836
Amounts reported for <i>governmental activities</i> in the Statement of Net Position are different because:	
Inventories recorded in the Statement of Net Position are recorded as expenditures in the governmental funds . . . . .	428,300
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. . . . .	60,840,037
Other long-term assets and deferred outflows of resources are not available to pay for current period expenditures and, therefore, are deferred in the funds Deferred outflows of resources . . . . .	14,746,877
Other long-term assets . . . . .	36,025
Long-term liabilities and deferred inflows of resources are not due and payable in the current period and accordingly are not reported in the funds:	
Bonds and notes payable . . . . .	(95,484,302)
Net OPEB liability. . . . .	(107,790,058)
Accrued interest payable . . . . .	(1,223,475)
Capital lease obligations . . . . .	(1,552,980)
Accrued vacation and sick leave . . . . .	(5,051,083)
Net pension liability . . . . .	(43,340,293)
Landfill closure and post-closure care costs . . . . .	(1,281,291)
Pollution remediation obligations . . . . .	(246,320)
Accrued judgments and claims . . . . .	(6,243,700)
Other accrued tax refunds . . . . .	(1,827,000)
Deferred inflows of resources . . . . .	(18,115,301)
Other liabilities . . . . .	(2,000,125)
Net position (deficit) of governmental activities. . . . .	<u><u>\$ (204,713,853)</u></u>

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO THE STATEMENT OF NET POSITION**

JUNE 30, 2018  
(in thousands)

Total fund balances — governmental funds . . . . .	\$ 5,418,104
Amounts reported for <i>governmental activities</i> in the Statement of Net Position are different because:	
Inventories recorded in the Statement of Net Position are recorded as expenditures in the governmental funds. . . . .	411,625
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds . . . . .	59,424,522
Other long-term assets and deferred outflows of resources are not available to pay for current period expenditures and, therefore, are deferred in the funds . . . . .	6,948,324
Deferred outflows of resources . . . . .	43,484
Other long-term assets . . . . .	
Long-term liabilities and deferred inflows of resources are not due and payable in the current period and accordingly are not reported in the funds:	
Bonds and notes payable . . . . .	(93,355,099)
Net OPEB liability . . . . .	(98,496,216)
Accrued interest payable . . . . .	(1,165,459)
Capital lease obligations . . . . .	(1,658,558)
Accrued vacation and sick leave . . . . .	(4,891,726)
Net pension liability . . . . .	(47,760,068)
Landfill closure and post-closure care costs . . . . .	(1,306,849)
Pollution remediation obligations . . . . .	(249,675)
Accrued judgments and claims . . . . .	(6,127,660)
Other accrued tax refunds . . . . .	(1,789,000)
Deferred inflows of resources . . . . .	(11,088,139)
Other liabilities . . . . .	(2,125,314)
Net position (deficit) — governmental activities . . . . .	<u><u>\$ (197,767,704)</u></u>

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**GOVERNMENTAL FUNDS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**FOR THE YEAR ENDED JUNE 30, 2019**  
(in thousands)

	General Fund	Capital Projects Fund	General Debt Service Fund	Nonmajor Governmental Funds	Adjustments/ Eliminations	Total Governmental Funds
<b>REVENUES:</b>						
Real estate taxes .....	\$ 27,884,735	\$ —	\$ —	\$ —	\$ —	\$ 27,884,735
Sales and use taxes .....	9,082,780	—	—	—	—	9,082,780
Personal income tax .....	13,376,944	—	—	443,864	(443,864)	13,376,944
Income taxes, other .....	7,416,265	—	—	—	—	7,416,265
Other taxes .....	3,732,776	—	—	—	—	3,732,776
Federal, State and other categorical aid .....	23,804,810	418,727	80,975	—	—	24,304,512
Unrestricted Federal and State aid .....	150,539	—	—	170,000	—	320,539
Charges for services .....	2,801,290	—	—	—	—	2,801,290
Tobacco settlement .....	—	—	—	164,271	—	164,271
Investment income .....	225,904	—	6,752	83,413	—	316,069
Other revenues .....	2,867,758	1,964,441	605	3,916,413	(3,107,601)	5,641,616
Total revenues .....	<u>91,343,801</u>	<u>2,383,168</u>	<u>88,332</u>	<u>4,777,961</u>	<u>(3,551,465)</u>	<u>95,041,797</u>
<b>EXPENDITURES:</b>						
General government .....	3,436,484	904,761	—	44,008	—	4,385,253
Public safety and judicial .....	10,358,049	298,179	—	—	—	10,656,228
Education .....	26,905,467	2,829,691	—	2,860,960	(3,107,601)	29,488,517
City University .....	1,114,118	61,687	—	—	—	1,175,805
Social services .....	15,832,746	167,414	—	—	—	16,000,160
Environmental protection .....	3,087,739	2,234,602	—	—	—	5,322,341
Transportation services .....	2,067,874	1,612,366	—	—	—	3,680,240
Parks, recreation and cultural activities .....	646,480	616,540	—	—	—	1,263,020
Housing .....	1,230,322	1,680,761	—	—	—	2,911,083
Health (including payments to NYC Health + Hospitals) .....	2,656,358	334,071	—	—	—	2,990,429
Libraries .....	397,996	108,211	—	—	—	506,207
Pensions .....	9,828,626	—	—	—	—	9,828,626
Judgments and claims .....	705,751	—	—	—	—	705,751
Fringe benefits and other benefit payments .....	5,742,655	—	—	—	—	5,742,655
Administrative and other .....	651,011	—	65,911	799,966	—	1,516,888
Debt Service:						
Interest .....	—	—	1,598,194	2,154,223	—	3,752,417
Redemptions .....	—	—	2,111,846	3,915,114	—	6,026,960
Lease payments .....	96,489	—	—	—	—	96,489
Total expenditures .....	<u>84,758,165</u>	<u>10,848,283</u>	<u>3,775,951</u>	<u>9,774,271</u>	<u>(3,107,601)</u>	<u>106,049,069</u>
Excess (deficiency) of revenues over expenditures .....	<u>6,585,636</u>	<u>(8,465,115)</u>	<u>(3,687,619)</u>	<u>(4,996,310)</u>	<u>(443,864)</u>	<u>(11,007,272)</u>
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers from (to) General Fund .....	—	—	3,432,260	2,844,739	—	6,276,999
Transfers from (to) Nonmajor Capital Projects Funds .....	—	5,814,290	—	108,014	—	5,922,304
Transfers from (to) Nonmajor Special Revenue Funds, net .....	—	—	—	(61,673)	—	(61,673)
Principal amount of bonds issued .....	140,310	1,059,690	—	5,015,350	—	6,215,350
Bond premium .....	—	76,152	276,948	603,285	—	956,385
Capitalized leases .....	—	80,800	—	—	—	80,800
Issuance of refunding debt .....	—	—	1,824,245	2,307,015	—	4,131,260
Transfers from (to) Capital Projects Fund .....	—	—	—	(5,814,290)	—	(5,814,290)
Transfers from (to) General Debt Service Fund .....	(3,432,260)	—	—	—	—	(3,432,260)
Transfers from (to) Nonmajor Debt Service Funds, net .....	(3,288,603)	—	—	(46,341)	443,864	(2,891,080)
Payments to refunded bond escrow holder .....	—	—	(2,041,034)	(362,757)	—	(2,403,791)
Total other financing sources (uses) .....	<u>(6,580,553)</u>	<u>7,030,932</u>	<u>3,492,419</u>	<u>4,593,342</u>	<u>443,864</u>	<u>8,980,004</u>
Net change in fund balances .....	5,083	(1,434,183)	(195,200)	(402,968)	—	(2,027,268)
<b>FUND BALANCES (DEFICIT) AT BEGINNING OF YEAR</b> .....	<b>483,133</b>	<b>(2,284,741)</b>	<b>1,922,291</b>	<b>5,297,421</b>	<b>—</b>	<b>5,418,104</b>
<b>FUND BALANCES (DEFICIT) AT END OF YEAR</b> .....	<b>\$ 488,216</b>	<b>\$ (3,718,924)</b>	<b>\$ 1,727,091</b>	<b>\$ 4,894,453</b>	<b>\$ —</b>	<b>\$ 3,390,836</b>

The reconciliation of the net change in fund balances of governmental funds to the change in net position of governmental activities in the Statement of Activities is presented in an accompanying schedule.

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**GOVERNMENTAL FUNDS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**FOR THE YEAR ENDED JUNE 30, 2018**  
(in thousands)

	General Fund	Capital Projects Fund	General Debt Service Fund	Nonmajor Governmental Funds	Adjustments/ Eliminations	Total Governmental Funds
<b>REVENUES:</b>						
Real estate taxes .....	\$ 26,407,630	\$ —	\$ —	\$ —	\$ —	\$ 26,407,630
Sales and use taxes .....	8,650,472	—	—	—	—	8,650,472
Personal income tax .....	13,411,315	—	—	181,410	(181,410)	13,411,315
Income taxes, other .....	7,328,895	—	—	—	—	7,328,895
Other taxes .....	3,305,636	—	—	—	—	3,305,636
Federal, State and other categorical aid .....	23,465,238	540,739	81,810	—	—	24,087,787
Unrestricted Federal and State aid .....	—	—	—	170,000	—	170,000
Charges for services .....	2,711,697	—	—	—	—	2,711,697
Tobacco settlement .....	—	—	—	173,437	—	173,437
Investment income .....	125,352	—	4,265	41,160	—	170,777
Other revenues .....	2,073,344	1,668,626	106,549	3,484,968	(3,182,287)	4,151,200
Total revenues .....	<u>87,479,579</u>	<u>2,209,365</u>	<u>192,624</u>	<u>4,050,975</u>	<u>(3,363,697)</u>	<u>90,568,846</u>
<b>EXPENDITURES:</b>						
General government .....	3,494,774	822,837	—	39,091	—	4,356,702
Public safety and judicial .....	10,023,512	395,292	—	—	—	10,418,804
Education .....	25,026,392	2,352,609	—	2,368,884	(3,182,287)	26,565,598
City University .....	1,087,245	67,305	—	—	—	1,154,550
Social services .....	15,207,720	274,657	—	—	—	15,482,377
Environmental protection .....	3,015,468	1,977,403	—	—	—	4,992,871
Transportation services .....	1,757,171	1,516,057	—	—	—	3,273,228
Parks, recreation and cultural activities .....	621,978	532,215	—	—	—	1,154,193
Housing .....	1,217,385	1,411,642	—	—	—	2,629,027
Health (including payments to NYC Health + Hospitals) .....	2,401,172	248,654	—	—	—	2,649,826
Libraries .....	377,876	41,066	—	—	—	418,942
Pensions .....	9,513,308	—	—	—	—	9,513,308
Judgments and claims .....	730,382	—	—	—	—	730,382
Fringe benefits and other benefit payments .....	5,717,327	—	—	—	—	5,717,327
Administrative and other .....	379,538	—	52,136	724,172	—	1,155,846
Debt Service:						
Interest .....	—	—	1,528,022	2,012,436	—	3,540,458
Redemptions .....	—	—	2,301,105	3,168,994	—	5,470,099
Lease payments .....	129,727	—	—	—	—	129,727
Total expenditures .....	<u>80,700,975</u>	<u>9,639,737</u>	<u>3,881,263</u>	<u>8,313,577</u>	<u>(3,182,287)</u>	<u>99,353,265</u>
Excess (deficiency) of revenues over expenditures .....	<u>6,778,604</u>	<u>(7,430,372)</u>	<u>(3,688,639)</u>	<u>(4,262,602)</u>	<u>(181,410)</u>	<u>(8,784,419)</u>
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers from (to) General Fund .....	—	—	4,021,101	2,720,880	—	6,741,981
Transfers from (to) Nonmajor Capital Projects Funds .....	—	4,035,778	—	11,083	—	4,046,861
Transfers from (to) Nonmajor Special Revenue Funds, net .....	—	—	—	(154,524)	—	(154,524)
Principal amount of bonds issued .....	149,891	3,150,109	—	4,115,000	—	7,415,000
Bond premium .....	—	253,821	318,666	723,315	—	1,295,802
Capitalized leases .....	—	225,772	—	—	—	225,772
Issuance of refunding debt .....	—	—	1,842,470	1,744,330	—	3,586,800
Transfers from (to) Capital Projects Fund .....	—	—	—	(4,035,778)	—	(4,035,778)
Transfers from (to) General Debt Service Fund ..	(4,021,101)	—	—	—	—	(4,021,101)
Transfers from (to) Nonmajor Debt Service Funds, net .....	(2,902,290)	—	—	143,441	181,410	(2,577,439)
Payments to refunded bond escrow holder .....	—	—	(2,154,051)	(236,307)	—	(2,390,358)
Total other financing sources (uses) .....	<u>(6,773,500)</u>	<u>7,665,480</u>	<u>4,028,186</u>	<u>5,031,440</u>	<u>181,410</u>	<u>10,133,016</u>
Net change in fund balances .....	5,104	235,108	339,547	768,838	—	1,348,597
<b>FUND BALANCES (DEFICIT) AT BEGINNING OF YEAR</b>	<u>478,029</u>	<u>(2,519,849)</u>	<u>1,582,744</u>	<u>4,528,583</u>	<u>—</u>	<u>4,069,507</u>
<b>FUND BALANCES (DEFICIT) AT END OF YEAR</b> ....	<u>\$ 483,133</u>	<u>\$ (2,284,741)</u>	<u>\$ 1,922,291</u>	<u>\$ 5,297,421</u>	<u>\$ —</u>	<u>\$ 5,418,104</u>

The reconciliation of the net change in fund balances of governmental funds to the change in net position of governmental activities in the Statement of Activities is presented in an accompanying schedule.

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND**  
**BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**

FOR THE YEAR ENDED JUNE 30, 2019  
(in thousands)

Net change in fund balances — governmental funds ..... \$ (2,027,268)

Amounts reported for *governmental activities* in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Purchases of capital assets .....	\$ 6,834,327	
Depreciation expense .....	(5,347,202)	1,487,125

The net effect of various miscellaneous transactions involving capital assets and other (i.e. sales, trade-ins, and donations) is to decrease net position. ....		45,382
--	--	--------

The issuance of long-term debt (*i.e.*, bonds, capital leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items

Proceeds from sales of bonds .....	(10,346,610)	
Principal payments of bonds, net .....	7,474,366	
Other .....	599,028	(2,273,216)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds. ....		(239,514)
---	--	-----------

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds .....		932,054
---	--	---------

Change in net pension liability .....		4,419,775
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Change in OPEB liability .....		(9,293,842)
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Change in pollution remediation obligations .....		3,355
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Change in net position—governmental activities .....	\$ (6,946,149)	
--	----------------	--

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND**  
**BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
 FOR THE YEAR ENDED JUNE 30, 2018  
 (in thousands)

Net change in fund balances — governmental funds .....	\$ 1,348,597
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Amounts reported for *governmental activities* in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Purchases of capital assets .....	\$ 5,835,895	
Depreciation expense .....	<u>(3,927,562)</u>	1,908,333

The net effect of various miscellaneous transactions involving capital assets and other ( <i>i.e.</i> , sales, trade-ins, and donations) is to decrease net position .....	(193,749)
--	-----------

The issuance of long-term debt (*i.e.*, bonds, capital leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Proceeds from sales of bonds .....	(11,001,800)	
Principal payments of bonds, net .....	6,562,432	
Other .....	<u>519,399</u>	(3,919,969)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds .....	111,118
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Some revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds .....	(946,454)
--	-----------

Change in net pension liability .....	8,481,303
---------------------------------------	-----------

Change in OPEB liability .....	(10,073,544)
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Change in pollution remediation obligations .....	(47,098)
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Change in net position — governmental activities .....	<u>\$ (3,331,463)</u>
--	-----------------------

See accompanying notes to financial statements.



**THE CITY OF NEW YORK**  
**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL**

FOR THE YEAR ENDED JUNE 30, 2019

(in thousands)

	Budget			Better (Worse) Than Modified Budget
	Adopted	Modified	Actual	
<b>REVENUES:</b>				
Real estate taxes	\$27,974,128	\$27,926,128	\$27,884,735	\$ (41,393)
Sales and use taxes	8,829,000	9,073,584	9,082,780	9,196
Personal income tax	12,378,000	13,261,000	13,376,944	115,944
Income taxes, other	6,411,000	7,416,023	7,416,265	242
Other taxes	4,483,659	3,647,010	3,732,776	85,766
Federal, State and other categorical aid	23,238,375	24,728,335	23,804,810	(923,525)
Unrestricted Federal and State aid	—	200,680	150,539	(50,141)
Charges for services	2,711,076	2,748,021	2,801,290	53,269
Investment income	190,240	212,960	225,904	12,944
Other revenues	1,953,778	3,232,292	2,867,758	(364,534)
Total revenues	88,169,256	92,446,033	91,343,801	(1,102,232)
<b>EXPENDITURES:</b>				
General government	3,389,494	3,680,083	3,436,484	243,599
Public safety and judicial	9,901,469	10,404,465	10,358,049	46,416
Education	25,583,159	27,016,660	26,905,467	111,193
City University	1,183,701	1,174,729	1,114,118	60,611
Social services	15,420,744	15,976,979	15,832,746	144,233
Environmental protection	3,045,504	3,127,922	3,087,739	40,183
Transportation services	2,067,787	2,121,909	2,067,874	54,035
Parks, recreation and cultural activities	628,231	657,593	646,480	11,113
Housing	1,323,573	1,313,011	1,230,322	82,689
Health (including payments to NYC Health + Hospitals)	2,302,077	2,713,119	2,656,358	56,761
Libraries	387,719	398,756	397,996	760
Pensions	9,739,499	9,833,120	9,828,626	4,494
Judgments and claims	696,989	705,751	705,751	—
Fringe benefits and other benefit payments	6,000,867	5,861,062	5,742,655	118,407
Lease payments for debt service	148,330	98,820	96,489	2,331
Other	3,150,360	775,617	651,011	124,606
Total expenditures	84,969,503	85,859,596	84,758,165	1,101,431
Excess of revenues over expenditures	3,199,753	6,586,437	6,585,636	(801)
<b>OTHER FINANCING SOURCES (USES):</b>				
Principal amount of bonds issued	—	140,310	140,310	—
Transfer to Nonmajor Debt Service Fund	(1,418,904)	(3,510,158)	(3,507,818)	(2,340)
Transfer from Nonmajor Debt Service Fund	227,016	219,215	219,215	—
Transfers and other payments for debt service, net	(2,007,865)	(3,435,804)	(3,432,260)	(3,544)
Total other financing uses	(3,199,753)	(6,586,437)	(6,580,553)	(5,884)
EXCESS OF REVENUES OVER EXPENDITURES AND OTHER FINANCING USES	\$ —	\$ —	5,083	\$ 5,083
<b>FUND BALANCE AT BEGINNING OF YEAR</b>			483,133	
<b>FUND BALANCE AT END OF YEAR</b>			\$ 488,216	

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES,**  
**AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL**

FOR THE YEAR ENDED JUNE 30, 2018  
(in thousands)

	Budget			Better (Worse) Than Modified Budget
	Adopted	Modified	Actual	
<b>REVENUES:</b>				
Real estate taxes . . . . .	\$26,014,013	\$26,403,013	\$26,407,630	\$ 4,617
Sales and use taxes . . . . .	8,384,000	8,642,500	8,650,472	7,972
Personal income tax . . . . .	11,841,000	13,405,000	13,411,315	6,315
Income taxes, other . . . . .	6,565,000	7,281,500	7,328,895	47,395
Other taxes . . . . .	3,996,150	3,285,386	3,305,636	20,250
Federal, State and other categorical aid . . . . .	22,898,497	24,208,559	23,465,238	(743,321)
Charges for services . . . . .	2,642,009	2,711,070	2,711,697	627
Investment income . . . . .	109,750	119,750	125,352	5,602
Other revenues . . . . .	1,807,721	2,428,157	2,073,344	(354,813)
Total revenues . . . . .	84,258,140	88,484,935	87,479,579	(1,005,356)
<b>EXPENDITURES:</b>				
General government . . . . .	3,428,811	3,719,074	3,494,774	224,300
Public safety and judicial . . . . .	9,817,230	10,127,775	10,023,512	104,263
Education . . . . .	24,316,668	25,081,145	25,026,392	54,753
City University . . . . .	1,140,421	1,158,360	1,087,245	71,115
Social services . . . . .	14,926,447	15,484,417	15,207,720	276,697
Environmental protection . . . . .	3,007,653	3,109,057	3,015,468	93,589
Transportation services . . . . .	1,740,262	1,804,757	1,757,171	47,586
Parks, recreation and cultural activities . . . . .	619,182	634,068	621,978	12,090
Housing . . . . .	1,384,993	1,310,841	1,217,385	93,456
Health (including payments to NYC Health + Hospitals) . . . . .	2,093,248	2,436,379	2,401,172	35,207
Libraries . . . . .	372,700	378,257	377,876	381
Pensions . . . . .	9,459,386	9,519,745	9,513,308	6,437
Judgments and claims . . . . .	691,589	730,382	730,382	—
Fringe benefits and other benefit payments . . . . .	5,494,679	5,788,428	5,717,327	71,101
Lease payments for debt service . . . . .	151,956	129,727	129,727	—
Other . . . . .	2,320,865	270,756	379,538	(108,782)
Total expenditures . . . . .	80,966,090	81,683,168	80,700,975	982,193
Excess of revenues over expenditures . . . . .	3,292,050	6,801,767	6,778,604	(23,163)
<b>OTHER FINANCING SOURCES (USES):</b>				
Principal amount of bonds issued . . . . .	—	149,891	149,891	—
Transfers to Nonmajor Debt Service Fund . . . . .	(1,059,855)	(3,132,598)	(3,127,404)	(5,194)
Transfers from Nonmajor Debt Service Fund . . . . .	229,072	224,991	225,114	(123)
Transfers and other payments for debt service, net . . . . .	(2,461,267)	(4,044,051)	(4,021,101)	(22,950)
Total other financing uses . . . . .	(3,292,050)	(6,801,767)	(6,773,500)	(28,267)
EXCESS OF REVENUES OVER EXPENDITURES AND OTHER FINANCING USES . .	\$ —	\$ —	5,104	\$ 5,104
<b>FUND BALANCE AT BEGINNING OF YEAR . . . . .</b>			478,029	
<b>FUND BALANCE AT END OF YEAR . . . . .</b>			\$ 483,133	

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**PROPRIETARY FUNDS**  
**STATEMENT OF NET POSITION**

JUNE 30, 2019  
(in thousands)

	Brooklyn Bridge Park Corporation	The Trust for Governors Island Corporation	WTC Captive Insurance Company, Inc.	NYCTL 1998-2 TRUST	NYCTL 2016-A TRUST	NYCTL 2017-A TRUST	NYCTL 2018-A TRUST	Total Proprietary Funds
<b>ASSETS:</b>								
Current assets:								
Cash and cash equivalents .....	\$ 99,000	\$ 6,163	\$ 7,773	\$ 511	\$ —	\$ 28	\$ 207	\$ 113,682
Investments .....	—	948	11,078	—	—	—	—	12,026
Receivables:								
Federal, State and other aid .....	—	789	—	—	—	—	—	789
Accounts receivable .....	968	760	4,072	40,504	—	9,594	18,089	73,987
Restricted cash, cash equivalents .....	30,369	4,669	—	—	—	—	—	35,038
Restricted investments .....	—	—	—	20,139	—	6,350	12,637	39,126
Prepaid expenses .....	104	16	47	—	—	—	—	167
Total current assets .....	130,441	13,345	22,970	61,154	—	15,972	30,933	274,815
Noncurrent assets:								
Investments .....	51,460	—	272,388	—	—	—	—	323,848
Restricted cash, cash equivalents .....	—	447	—	—	—	—	—	447
Accounts receivable .....	—	—	—	170,703	—	16,758	28,254	215,715
Capital assets:								
Land and construction work-in-progress ..	19,838	38,167	—	—	—	—	—	58,005
Other capital assets								
(net of depreciation/amortization):								
Property, plant and equipment								
(including software) .....	41,687	14,554	—	—	—	—	—	56,241
Infrastructure .....	168,993	282,387	—	—	—	—	—	451,380
Other assets .....	—	—	36	—	—	—	—	36
Total noncurrent assets .....	281,978	335,555	272,424	170,703	—	16,758	28,254	1,105,672
Total assets .....	412,419	348,900	295,394	231,857	—	32,730	59,187	1,380,487
<b>LIABILITIES:</b>								
Current liabilities:								
Accounts payable and accrued liabilities ...	4,974	6,917	4,702	7,165	—	642	1,489	25,889
Accrued interest payable .....	—	—	—	—	—	29	194	223
Unearned revenue .....	7,977	2,415	—	—	—	—	—	10,392
Security deposits .....	708	—	603	—	—	—	—	1,311
Overage due to taxpayers .....	—	—	—	782	—	83	407	1,272
Bonds payable .....	—	—	—	—	—	9,329	36,103	45,432
Discount on bonds payable .....	—	—	—	—	—	(1)	(1)	(2)
Residual liability .....	—	—	—	11,644	—	7,204	3,994	22,842
Total current liabilities .....	13,659	9,332	5,305	19,591	—	17,286	42,186	107,359
Noncurrent liabilities:								
Security deposits .....	2,912	446	179,417	—	—	—	—	182,775
Residual liability .....	—	—	110,672	38,980	—	—	—	149,652
Total noncurrent liabilities .....	2,912	446	290,089	38,980	—	—	—	332,427
Total liabilities .....	16,571	9,778	295,394	58,571	—	17,286	42,186	439,786
<b>NET POSITION:</b>								
Net investment in capital assets .....	228,000	335,108	—	—	—	—	—	563,108
Restricted for:								
Capital projects .....	18,836	—	—	20,139	—	—	—	38,975
Operations .....	149,012	4,014	—	153,147	—	15,444	17,001	338,618
Total net position .....	\$ 395,848	\$ 339,122	\$ —	\$ 173,286	\$ —	\$ 15,444	\$ 17,001	\$ 940,701

See accompanying notes to financial statements.

**THE CITY OF NEW YORK  
PROPRIETARY FUNDS  
STATEMENT OF NET POSITION**

JUNE 30, 2018  
(in thousands)

	Brooklyn Bridge Park Corporation	The Trust for Governors Island Corporation	WTC Captive Insurance Company, Inc.	NYCTL 1998-2 TRUST	NYCTL 2015-A TRUST	NYCTL 2016-A TRUST	NYCTL 2017-A TRUST	NYCTL 2018-A TRUST	Total Proprietary Funds
<b>ASSETS:</b>									
Current assets:									
Cash and cash equivalents	\$ 15,687	\$ 2,882	\$ 10,014	\$ 642	\$ —	\$ 319	\$ 375	\$ 85	\$ 30,004
Investments	—	1,800	1,157	—	—	—	—	—	2,957
Receivables:									
Federal, State and other aid	—	4,217	—	—	—	—	—	—	4,217
Accounts receivable	6,655	875	9	47,513	—	9,653	16,810	22,404	103,919
Restricted cash, cash equivalents	45,579	4,732	—	—	—	—	—	—	50,311
Restricted investments	—	—	—	18,469	—	6,186	11,589	890	37,134
Prepaid expenses	47	24	48	—	—	—	—	—	119
Total current assets	67,968	14,530	11,228	66,624	—	16,158	28,774	23,379	228,661
Noncurrent assets:									
Investments	50,137	—	278,900	—	—	—	—	—	329,037
Restricted cash, cash equivalents	—	722	—	—	—	—	—	—	722
Accounts receivable	—	—	—	173,784	—	17,961	23,259	35,974	250,978
Capital assets:									
Land and construction work-in-progress	59,236	35,315	—	—	—	—	—	—	94,551
Other capital assets	—	—	—	—	—	—	—	—	—
(net of depreciation/amortization):									
Property, plant and equipment	42,315	3,766	—	—	—	—	—	—	46,081
(including software)	131,210	300,398	—	—	—	—	—	—	431,608
Infrastructure	—	—	36	—	—	—	—	—	36
Other assets	—	—	—	—	—	—	—	—	—
Total noncurrent assets	282,898	340,201	278,936	173,784	—	17,961	23,259	35,974	1,153,013
Total assets	350,866	354,731	290,164	240,408	—	34,119	52,033	59,353	1,381,674
<b>LIABILITIES:</b>									
Current liabilities:									
Accounts payable and accrued liabilities	7,414	7,610	876	8,043	—	988	2,433	—	27,364
Accrued interest payable	—	—	—	—	—	9	89	—	98
Unearned revenue	12,678	2,500	—	—	—	—	—	—	15,178
Security deposits	708	—	684	—	—	—	—	—	1,392
Overage due to taxpayers	—	—	—	521	—	94	371	53	1,039
Bonds payable	—	—	—	—	—	3,584	28,775	—	32,359
Discount on bonds payable	—	—	—	—	—	(2)	(1)	—	(3)
Residual liability	—	—	—	11,321	—	7,546	6,691	10,200	35,758
Total current liabilities	20,800	10,110	1,560	19,885	—	12,219	38,358	10,253	113,185
Noncurrent liabilities:									
Security deposits	2,789	471	175,541	—	—	—	—	—	178,801
Residual liability	—	—	113,063	37,816	—	—	—	—	150,879
Total noncurrent liabilities	2,789	471	288,604	37,816	—	—	—	—	329,680
Total liabilities	23,589	10,581	290,164	57,701	—	12,219	38,358	10,253	442,865
<b>NET POSITION:</b>									
Net investment in capital assets	228,950	339,480	—	—	—	—	—	—	568,430
Restricted for:									
Capital projects	26,568	—	—	18,468	—	—	—	—	45,036
Operations	71,759	4,670	—	164,239	—	21,900	13,675	49,100	325,343
Total net position	\$ 327,277	\$ 344,150	\$ —	\$ 182,707	\$ —	\$ 21,900	\$ 13,675	\$ 49,100	\$ 938,809

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**PROPRIETARY FUNDS**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION**

FOR THE YEAR ENDED JUNE 30, 2019  
(in thousands)

	Brooklyn Bridge Park Corporation	The Trust for Governors Island Corporation	WTC Captive Insurance Company, Inc.	NYCTL 1998-2 TRUST	NYCTL 2016-A TRUST	NYCTL 2017-A TRUST	NYCTL 2018-A TRUST	Total Proprietary Funds
<b>OPERATING REVENUES:</b>								
Investment income (loss) .....	\$ —	\$ —	\$ (636)	\$ 101,679	\$ 1,038	\$ 3,135	\$ 6,791	\$ 112,007
Permits and other fees .....	1,664	4,319	—	—	—	—	—	5,983
Tax liens received from the City of New York .....	—	—	—	11,613	—	—	22,269	33,882
Payments in lieu of taxes and ground leases rent .....	86,623	—	—	—	—	—	—	86,623
Operating grants and contributions .....	—	15,972	—	—	—	—	—	15,972
Total operating revenues .....	88,287	20,291	(636)	113,292	1,038	3,135	29,060	254,467
<b>OPERATING EXPENSES:</b>								
General and administrative expense .....	—	—	498	6,728	97	1,083	1,584	9,990
Personnel costs .....	5,575	4,427	639	—	—	—	—	10,641
Utilities .....	338	629	—	—	—	—	—	967
Professional fees .....	1,985	—	618	—	—	—	—	2,603
Repairs and maintenance .....	2,788	—	—	—	—	—	—	2,788
Security .....	1,589	—	—	—	—	—	—	1,589
Distributions to the City of New York .....	—	—	—	43,781	—	—	60,139	103,920
Purchase of liens .....	—	—	—	9,720	—	—	—	9,720
Increase (decrease) in allowance for doubtful accounts .....	—	—	—	15,677	—	(1,034)	1,986	16,629
Addition to residual liability due to Water Board .....	—	—	—	(6,234)	175	513	(6,205)	(11,751)
Write-offs of uncollectible liens, net of recoveries .....	—	—	—	75,937	108	646	113	76,804
Depreciation and amortization .....	13,123	20,243	—	—	2	—	5	33,373
Other general, administrative and project expenses .....	1,153	16,701	—	—	—	—	—	17,854
Other .....	—	—	—	—	3	299	3,730	4,032
Total operating expenses .....	26,551	42,000	1,755	145,609	385	1,507	61,352	279,159
Operating income (loss) .....	61,736	(21,709)	(2,391)	(32,317)	653	1,628	(32,292)	(24,692)
<b>NONOPERATING REVENUES (EXPENSES):</b>								
Investment income (loss) .....	1,374	(3)	—	306	37	141	193	2,048
Interest income .....	61	19	—	—	—	—	—	80
Other income .....	—	623	—	—	—	—	—	623
Total nonoperating revenues (expenses) ..	1,435	639	—	306	37	141	193	2,751
Income (loss) before other revenues and transfers .....	63,171	(21,070)	(2,391)	(32,011)	690	1,769	(32,099)	(21,941)
<b>TRANSFERS AND CAPITAL CONTRIBUTIONS:</b>								
Capital contributions from government sources .....	5,400	15,226	—	—	—	—	—	20,626
Capital contributions from private sources ..	—	816	—	—	—	—	—	816
Transfer from residual liability .....	—	—	2,391	—	—	—	—	2,391
Transfers in .....	—	—	—	22,590	—	—	—	22,590
Transfers out .....	—	—	—	—	(22,590)	—	—	(22,590)
Change in net position .....	68,571	(5,028)	—	(9,421)	(21,900)	1,769	(32,099)	1,892
Net position-beginning .....	327,277	344,150	—	182,707	21,900	13,675	49,100	938,809
Net position-ending .....	\$ 395,848	\$ 339,122	\$ —	\$ 173,286	\$ —	\$ 15,444	\$ 17,001	\$ 940,701

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**PROPRIETARY FUNDS**

**STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION**

FOR THE YEAR ENDED JUNE 30, 2018

(in thousands)

	Brooklyn Bridge Park Corporation	The Trust for Governors Island Corporation	WTC Captive Insurance Company, Inc.	NYCTL 1998-2 TRUST	NYCTL 2015-A TRUST	NYCTL 2016-A TRUST	NYCTL 2017-A TRUST	NYCTL 2018-A TRUST	Total Proprietary Funds
<b>OPERATING REVENUES:</b>									
Investment income .....	\$ —	\$ —	\$ 579	\$ 90,820	\$ 1,784	\$ 4,230	\$ 5,323	\$ 727	\$ 103,463
Permits and other fees .....	1,892	3,674	—	—	—	—	—	—	5,566
Tax liens received from the City of New York .....	—	—	—	54,200	—	—	26,573	58,574	139,347
Payments in lieu of taxes and ground leases rent .....	55,600	16,671	—	—	—	—	—	—	55,600
Operating grants and contributions .....	—	—	—	—	—	—	—	—	16,671
Total operating revenues .....	57,492	20,345	579	145,020	1,784	4,230	31,896	59,301	320,647
<b>OPERATING EXPENSES:</b>									
General and administrative expense .....	—	—	464	8,430	417	1,142	1,475	1	11,929
Personnel costs .....	5,037	3,795	657	—	—	—	—	—	9,489
Utilities .....	368	453	—	—	—	—	—	—	821
Professional fees .....	2,541	—	741	—	—	—	—	—	3,282
Repairs and maintenance .....	3,802	—	—	—	—	—	—	—	3,802
Security .....	1,560	—	—	—	—	—	—	—	1,560
Distributions to the City of New York .....	—	—	—	55,183	—	—	53,996	—	109,179
Purchase of liens .....	—	—	—	8,424	—	—	—	—	8,424
Increase (decrease) in allowance for doubtful accounts .....	—	—	—	8,551	—	(644)	1,980	—	9,887
Addition to residual liability due to Water Board .....	—	—	—	(6,804)	249	719	(6,399)	10,200	(2,035)
Write-offs of uncollectible liens, net of recoveries .....	—	—	—	72,773	348	72	39	—	73,232
Depreciation and amortization .....	16,562	19,889	—	—	—	2	2	—	36,455
Other general, administrative and project expenses .....	1,254	17,609	—	—	—	—	—	—	18,863
Other .....	—	—	—	—	39	174	3,005	—	3,218
Total operating expenses .....	31,124	41,746	1,862	146,557	1,053	1,465	54,098	10,201	288,106
Operating income (loss) .....	26,368	(21,401)	(1,283)	(1,537)	731	2,765	(22,202)	49,100	32,541
<b>NONOPERATING REVENUES:</b>									
Investment income .....	88	15	—	213	34	78	125	—	553
Interest income .....	19	8	—	—	—	—	—	—	27
Other income .....	—	918	—	—	—	—	—	—	918
Total nonoperating revenues .....	107	941	—	213	34	78	125	—	1,498
Income (loss) before other revenues and transfers .....	26,475	(20,460)	(1,283)	(1,324)	765	2,843	(22,077)	49,100	34,039
<b>TRANSFERS AND CAPITAL CONTRIBUTIONS:</b>									
Capital contributions from government sources .....	14,229	20,102	—	—	—	—	—	—	34,331
Capital contributions from private sources ..	—	859	—	—	—	—	—	—	859
Transfer from residual liability .....	—	—	1,283	—	—	—	—	—	1,283
Transfers in .....	—	—	—	19,566	(19,566)	—	—	—	19,566
Transfers out .....	—	—	—	—	—	—	—	—	(19,566)
Change in net position .....	40,704	501	—	18,242	(18,801)	2,843	(22,077)	49,100	70,512
Net position-beginning .....	286,573	343,649	—	164,465	18,801	19,057	35,752	—	868,297
Net position-ending .....	\$ 327,277	\$ 344,150	\$ —	\$ 182,707	\$ —	\$ 21,900	\$ 13,675	\$ 49,100	\$ 938,809

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOW**

FOR THE YEAR ENDED JUNE 30, 2019  
(in thousands)

	Brooklyn Bridge Park Corporation	The Trust for Governors Island Corporation	WTC Captive Insurance Company, Inc.	NYCTL 1998-2 TRUST	NYCTL 2016-A TRUST	NYCTL 2017-A TRUST	NYCTL 2018-A TRUST	Total Proprietary Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>								
Receipts from:	\$	\$	\$	\$	\$	\$	\$	\$
Cash received from other assets .....	—	—	1	—	—	—	—	1
Interest income collected .....	—	—	6,612	—	—	—	—	6,612
Receipts from customers .....	2,057	4,434	—	—	—	—	—	6,491
Cash collections .....	—	—	—	55,259	4,697	16,983	41,401	118,340
Tenants receipts .....	92,617	—	—	—	—	—	—	92,617
Operating grants and contributions .....	—	15,922	—	—	—	—	—	15,922
Cash payments for:								
Losses and loss adjustment expenses paid ..	—	—	(660)	—	—	—	—	(660)
Personnel costs .....	(5,516)	(4,334)	(639)	—	—	—	—	(10,489)
Distributions .....	—	—	—	(43,781)	—	—	(60,139)	(103,920)
Purchase of liens .....	—	—	—	(9,720)	—	—	—	(9,720)
Administration expenses .....	—	—	(498)	(227)	—	(359)	(3,536)	(4,620)
Services and supplies .....	(7,631)	(19,049)	(633)	(7,952)	—	(2,906)	(2,146)	(40,317)
Net cash provided by (used for) operating activities .....	81,527	(3,027)	4,183	(6,194)	4,470	13,718	(24,420)	70,257
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>								
Payments from lessees - security deposits ..	122	(25)	—	—	—	—	—	97
Other receipts (payments) .....	—	623	—	7,427	(7,427)	—	—	623
Bond issued .....	—	—	—	—	—	—	74,659	74,659
Bond retired .....	—	—	—	—	(3,584)	(19,446)	(38,556)	(61,586)
Bond discount .....	—	—	—	—	(7)	—	(7)	(7)
Net cash provided by (used for) noncapital financing activities .....	122	598	—	7,427	(11,011)	(19,446)	36,096	13,786
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>								
Capital grants and contributions from government sources .....	—	18,595	—	—	—	—	—	18,595
Capital grants and contributions from private sources .....	—	841	—	—	—	—	—	841
Capital asset expenditures .....	(13,658)	(14,931)	—	—	—	—	—	(28,589)
Net cash provided by (used for) capital and related financing activities ..	(13,658)	4,505	—	—	—	—	—	(9,153)
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>								
Purchase of investments .....	(26,250)	816	(565,498)	(82,027)	(12,384)	(24,666)	(51,838)	(761,847)
Sales and maturities of investments .....	25,410	—	559,074	80,357	18,569	29,906	40,091	753,407
Interest received .....	952	51	—	306	37	141	193	1,680
Net cash provided by (used for) investing activities .....	112	867	(6,424)	(1,364)	6,222	5,381	(11,554)	(6,760)
Net increase (decrease) in cash and cash equivalents .....	68,103	2,943	(2,241)	(131)	(319)	(347)	122	68,130
Cash and cash equivalents July 1 .....	61,266	8,336	10,014	642	319	375	85	81,037
Cash and cash equivalents June 30 .....	\$ 129,369	\$ 11,279	\$ 7,773	\$ 511	\$ —	\$ 28	\$ 207	\$ 149,167



**THE CITY OF NEW YORK**  
**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOW**

FOR THE YEAR ENDED JUNE 30, 2019  
(in thousands)

	Brooklyn Bridge Park Corporation	The Trust for Governors Island Corporation	WTC Captive Insurance Company, Inc.	NYCTL 1998-2 TRUST	NYCTL 2016-A TRUST	NYCTL 2017-A TRUST	NYCTL 2018-A TRUST	Total Proprietary Funds
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED FOR)</b>								
Operating income (loss) .....	\$ 61,736	\$ (21,709)	\$ (2,391)	\$ (32,317)	\$ 653	\$ 1,628	\$ (32,292)	\$ (24,692)
Adjustments to reconcile operating income (loss) to net cash provided by (used for)								
operating activities:								
Depreciation and amortization .....	13,123	20,243	—	—	2	—	5	33,373
Accounts receivable .....	5,687	115	—	17,704	4,323	14,751	10,049	52,629
Change in allowance for doubtful accounts	—	—	—	15,677	—	(1,034)	1,986	16,629
Prepaid expenses .....	(57)	8	1	—	—	—	—	(48)
Accounts payable and accrued expenses ..	338	(1,634)	3,780	(7,258)	(508)	(1,627)	(4,168)	(11,077)
Unearned revenue .....	700	(50)	—	—	—	—	—	650
Realized losses on sales of investments ..	—	—	4,557	—	—	—	—	4,557
Change in unrealized losses on investments	—	—	(1,743)	—	—	—	—	(1,743)
Accrued investment income .....	—	—	(21)	—	—	—	—	(21)
Total adjustments .....	19,791	18,682	6,574	26,123	3,817	12,090	7,872	94,949
Net cash provided by (used for) operating activities .....	\$ 81,527	\$ (3,027)	\$ 4,183	\$ (6,194)	\$ 4,470	\$ 13,718	\$ (24,420)	\$ 70,257
<b>RECONCILIATION TO CASH AND CASH EQUIVALENTS, END OF YEAR:</b>								
Unrestricted cash and cash equivalents .....	99,000	6,163	7,773	511	—	28	207	113,682
Current restricted cash and cash equivalents	30,369	4,669	—	—	—	—	—	35,038
Noncurrent restricted cash and cash equivalents .....	—	447	—	—	—	—	—	447
Cash and cash equivalents—end of year .....	\$ 129,369	\$ 11,279	\$ 7,773	\$ 511	\$ —	\$ 28	\$ 207	\$ 149,167
<b>SUPPLEMENTAL DISCLOSURE OF CASH FLOW INFORMATION:</b>								
Noncash capital and related financing transactions:								
Accrued capital asset expenditures .....	\$ 3,555	\$ 2,390	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 5,945

See accompanying notes to financial statements.



**THE CITY OF NEW YORK**  
**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOW**

FOR THE YEAR ENDED JUNE 30, 2018  
(in thousands)

	Brooklyn Bridge Park Corporation	The Trust for Governors Island Corporation	WTC Captive Insurance Company, Inc.	NYCTL 1998-2 TRUST	NYCTL 2015-A TRUST	NYCTL 2016-A TRUST	NYCTL 2017-A TRUST	NYCTL 2018-A TRUST	Total Proprietary Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>									
Receipts from:	\$	\$	\$	\$	\$	\$	\$	\$	\$
Interest income collected .....	—	—	6,542	—	—	—	—	—	6,542
Receipts from customers .....	16,668	3,590	—	—	—	—	—	—	20,258
Cash collections .....	—	—	—	65,256	11,296	20,001	40,608	976	138,137
Tenants receipts .....	38,113	—	—	—	—	—	—	—	38,113
Operating grants and contributions .....	—	17,011	—	—	—	—	—	—	17,011
Cash payments for:									
Cash paid for other assets .....	—	—	(6)	—	—	—	—	—	(6)
Losses and loss adjustment expenses paid .....	—	—	(1,949)	—	—	—	—	—	(1,949)
Personnel costs .....	(5,046)	(3,745)	(657)	—	—	—	—	—	(9,448)
Distributions .....	—	—	—	(55,183)	—	—	(53,996)	—	(109,179)
Purchase of liens .....	—	—	—	(8,424)	—	—	—	—	(8,424)
Administration expenses .....	—	—	(464)	—	—	(2,820)	(2,916)	—	(6,200)
Services and supplies .....	(9,821)	(17,219)	(811)	(9,962)	(606)	—	(1,504)	(1)	(39,924)
Net cash provided by (used for) operating activities .....	39,914	(363)	2,655	(8,313)	10,690	17,181	(17,808)	975	44,931
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>									
Payments from lessees - security deposits ..	100	(321)	—	—	—	—	—	—	(221)
Other receipts (payments) .....	—	918	—	6,564	(6,564)	—	—	—	918
Bond issued .....	—	—	—	—	—	(22,912)	68,017	—	68,017
Bond retired .....	—	—	—	—	(10,918)	—	(39,242)	—	(73,072)
Bond discount .....	—	—	—	—	—	—	(3)	—	(3)
Net cash provided by (used for) noncapital financing activities .....	100	597	—	6,564	(17,482)	(22,912)	28,772	—	(4,361)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>									
Capital grants and contributions from government sources .....	14,550	13,771	—	—	—	—	—	—	28,321
Capital grants and contributions from private sources .....	—	909	—	—	—	—	—	—	909
Capital asset expenditures .....	(23,554)	(19,119)	—	—	—	—	—	—	(42,673)
Net cash used for capital and related financing activities ..	(9,004)	(4,439)	—	—	—	—	—	—	(13,443)
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>									
Purchase of investments .....	(32,092)	(1,812)	(411,411)	(106,726)	(18,055)	(26,788)	(80,063)	(890)	(677,837)
Sales and maturities of investments .....	6,500	—	407,474	108,467	24,721	32,396	69,183	—	648,741
Interest received .....	375	36	—	213	35	78	125	—	862
Net cash provided by (used for) investing activities .....	(25,217)	(1,776)	(3,937)	1,954	6,701	5,686	(10,755)	(890)	(28,234)
Net increase (decrease) in cash and cash equivalents .....	5,793	(5,981)	(1,282)	205	(91)	(45)	209	85	(1,107)
Cash and cash equivalents July 1 .....	55,473	14,317	11,296	437	91	364	166	—	82,144
Cash and cash equivalents June 30 .....	\$ 61,266	\$ 8,336	\$ 10,014	\$ 642	\$ —	\$ 319	\$ 375	\$ 85	\$ 81,037

**THE CITY OF NEW YORK**  
**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOW**

FOR THE YEAR ENDED JUNE 30, 2018  
(in thousands)

	Brooklyn Bridge Park Corporation	The Trust for Governors Island Corporation	WTC Captive Insurance Company, Inc.	NYCTL 1998-2 TRUST	NYCTL 2015-A TRUST	NYCTL 2016-A TRUST	NYCTL 2017-A TRUST	NYCTL 2018-A TRUST	Total Proprietary Funds
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED FOR)</b>									
Operating income (loss) .....	\$ 26,368	\$ (21,401)	\$ (1,283)	\$ (1,537)	\$ 731	\$ 2,765	\$ (22,202)	\$ 49,100	\$ 32,541
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:									
Depreciation and amortization .....	16,562	19,889	—	—	—	2	2	—	36,455
Accounts receivable .....	8,739	(84)	—	(11,832)	9,860	16,137	5,918	(58,378)	(29,640)
Change in allowance for doubtful accounts ..	—	(18)	—	8,551	—	(644)	1,980	—	9,887
Prepaid expenses .....	(9)	911	(6)	(3,495)	123	(1,079)	(3,506)	—	(33)
Accounts payable and accrued expenses ..	(296)	340	2,356	—	—	—	—	10,253	5,267
Unearned revenue .....	(11,450)	—	2,038	—	—	—	—	—	(11,110)
Realized losses on sales of investments ..	—	—	(350)	—	—	—	—	—	2,038
Change in unrealized losses on investments ..	—	—	(100)	—	—	—	—	—	(350)
Accrued investment income .....	—	—	—	—	—	—	—	—	(100)
Bond interest .....	—	—	—	—	(24)	—	—	—	(24)
Total adjustments .....	13,546	21,038	3,938	(6,776)	9,959	14,416	4,394	(48,125)	12,390
Net cash provided by (used for) operating activities .....	\$ 39,914	\$ (363)	\$ 2,655	\$ (8,313)	\$ 10,690	\$ 17,181	\$ (17,808)	\$ 975	\$ 44,931
<b>RECONCILIATION TO CASH AND CASH EQUIVALENTS, END OF YEAR:</b>									
Unrestricted cash and cash equivalents .....	15,687	2,882	10,014	642	—	319	375	85	30,004
Current restricted cash and cash equivalents ..	45,579	4,732	—	—	—	—	—	—	50,311
Noncurrent restricted cash and cash equivalents .....	—	722	—	—	—	—	—	—	722
Cash and cash equivalents—end of year .....	\$ 61,266	\$ 8,336	\$ 10,014	\$ 642	\$ —	\$ 319	\$ 375	\$ 85	\$ 81,037
<b>SUPPLEMENTAL DISCLOSURE OF CASH FLOW INFORMATION:</b>									
Noncash capital and related financing transactions:									
Accrued capital asset expenditures .....	\$ 6,333	\$ 3,148	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 9,481

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**FIDUCIARY FUNDS**  
**STATEMENT OF FIDUCIARY NET POSITION**

JUNE 30, 2019  
(in thousands)

	<b>Pension and Other Employee Benefit Trust Funds</b>	<b>Agency Fund</b>
<b>ASSETS:</b>		
Cash and cash equivalents .....	\$ 1,019,644	\$ 847,880
Receivables:		
Member loans .....	2,479,931	—
Investment securities sold .....	4,875,622	—
Accrued interest and dividends .....	705,889	—
Other receivables .....	897	—
Total receivables .....	<u>8,062,339</u>	<u>—</u>
Investments:		
Short-term investments .....	4,793,924	—
Debt securities .....	66,381,164	3,238,990
Equity securities .....	111,139,322	—
Alternative investments .....	33,392,817	—
Mutual funds .....	13,446,323	—
Collective trust funds .....	18,053,908	—
Collateral from securities lending transactions .....	12,745,775	—
Guaranteed investment contracts .....	6,064,554	—
Total investments .....	<u>266,017,787</u>	<u>3,238,990</u>
Other assets .....	217,262	—
Total assets .....	<u>275,317,032</u>	<u>4,086,870</u>
<b>LIABILITIES:</b>		
Accounts payable and accrued liabilities .....	2,002,417	966,476
Payable for investment securities purchased .....	5,406,346	—
Accrued benefits payable .....	1,146,877	—
Securities lending transactions .....	12,745,775	—
Other liabilities .....	617	3,120,394
Total liabilities .....	<u>21,302,032</u>	<u>4,086,870</u>
<b>NET POSITION:</b>		
Restricted for benefits to be provided by QPPs .....	185,963,209	—
Restricted for benefits to be provided by VSFs .....	6,135,804	—
Restricted for benefits to be provided by TDA program .....	37,460,813	—
Restricted for other employee benefits .....	24,455,174	—
Total net position .....	<u>\$254,015,000</u>	<u>\$ —</u>

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**FIDUCIARY FUNDS**  
**STATEMENT OF FIDUCIARY NET POSITION**

JUNE 30, 2018  
(in thousands)

	<b>Pension and Other Employee Benefit Trust Funds</b>	<b>Agency Fund</b>
<b>ASSETS:</b>		
Cash and cash equivalents .....	\$ 571,974	\$ 752,617
Receivables:		
Member loans .....	2,423,698	—
Investment securities sold .....	2,121,577	—
Accrued interest and dividends .....	666,673	—
Other receivables .....	1,012	—
Total receivables .....	<u>5,212,960</u>	<u>—</u>
Investments:		
Short-term investments .....	4,804,495	—
Debt securities .....	57,501,314	3,394,194
Equity securities .....	73,066,366	—
Alternative investments .....	30,399,385	—
Mutual funds .....	14,285,117	—
Collective trust funds .....	56,647,292	—
Collateral from securities lending transactions .....	17,623,999	—
Guaranteed investment contracts .....	5,786,368	—
Total investments .....	<u>260,114,336</u>	<u>3,394,194</u>
Other assets .....	204,099	—
Total assets .....	<u>266,103,369</u>	<u>4,146,811</u>
<b>LIABILITIES:</b>		
Accounts payable and accrued liabilities .....	2,034,856	708,590
Payable for investment securities purchased .....	3,557,817	—
Accrued benefits payable .....	876,632	—
Securities lending transactions .....	17,623,999	—
Other liabilities .....	1,412	3,438,221
Total liabilities .....	<u>24,094,716</u>	<u>4,146,811</u>
<b>NET POSITION:</b>		
Restricted for benefits to be provided by QPPs .....	175,638,041	—
Restricted for benefits to be provided by VSFs .....	5,926,401	—
Restricted for benefits to be provided by TDA program .....	35,349,790	—
Restricted for other employee benefits .....	25,094,421	—
Total net position .....	<u>\$242,008,653</u>	<u>\$ —</u>

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**FIDUCIARY FUNDS**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
FOR THE YEAR ENDED JUNE 30, 2019  
(in thousands)

	<u>Pension and Other Employee Benefit Trust Funds</u>
<b>ADDITIONS:</b>	
Contributions:	
Member contributions .....	\$ 3,344,824
Employer contributions .....	14,268,298
Other employer contribution .....	62,513
Total contributions .....	<u>17,675,635</u>
Investment income:	
Interest income .....	3,280,868
Dividend income .....	3,038,008
Net appreciation in fair value of investments .....	8,933,551
Investment expenses .....	(950,517)
Investment income, net .....	<u>14,301,910</u>
Securities lending transactions:	
Securities lending income .....	86,414
Securities lending fees .....	(8,564)
Securities lending income, net .....	<u>77,850</u>
Other .....	<u>2,502</u>
Total additions .....	<u>32,057,897</u>
<b>DEDUCTIONS:</b>	
Benefit payments and withdrawals .....	19,798,381
Administrative expenses .....	243,400
Other .....	9,769
Total deductions .....	<u>20,051,550</u>
Net increase in net position .....	12,006,347
<b>NET POSITION:</b>	
Restricted for Benefits:	
Beginning of year .....	<u>242,008,653</u>
End of year .....	<u><u>\$254,015,000</u></u>

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**FIDUCIARY FUNDS**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
FOR THE YEAR ENDED JUNE 30, 2018  
(in thousands)

	<u>Pension and Other Employee Benefit Trust Funds</u>
<b>ADDITIONS:</b>	
Contributions:	
Member contributions .....	\$ 3,101,910
Employer contributions .....	13,881,714
Other employer contributions .....	59,979
Total contributions .....	<u>17,043,603</u>
Investment income:	
Interest income .....	3,225,912
Dividend income .....	2,889,427
Net appreciation in fair value of investments .....	15,700,825
Investment expenses .....	<u>(1,034,512)</u>
Investment income, net .....	<u>20,781,652</u>
Securities lending transactions:	
Securities lending income .....	78,353
Securities lending fees .....	<u>(7,400)</u>
Securities lending income, net .....	<u>70,953</u>
Other .....	<u>13,082</u>
Total additions .....	<u>37,909,290</u>
<b>DEDUCTIONS:</b>	
Benefit payments and withdrawals .....	18,649,625
Administrative expenses .....	203,000
Other .....	<u>12,589</u>
Total deductions .....	<u>18,865,214</u>
Net increase in net position .....	19,044,076
<b>NET POSITION:</b>	
Restricted for Benefits:	
Beginning of year .....	<u>222,964,577</u>
End of year .....	<u><u>\$242,008,653</u></u>

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**COMPONENT UNITS**  
**STATEMENT OF NET POSITION**

JUNE 30, 2019  
(in thousands)

	Water and Sewer System	Housing Authority December 31, 2018	Housing Development Corporation October 31, 2018	Health and Hospitals Corporation	Economic Development Corporation	Nonmajor Component Units	Total
<b>ASSETS:</b>							
Cash and cash equivalents	\$ —	\$ 530,199	\$ 765,088	\$ 1,396,634	\$ 60,620	\$ 49,841	\$ 2,802,382
Investments	7,389	535,677	135,589	562,687	95,284	131,330	1,467,956
Lease receivables	—	—	—	—	—	1,662,936	1,662,936
Other receivables	730,837	810,500	1,716,505	1,150,763	235,363	33,421	4,677,389
Mortgage loans and interest receivable, net	—	169,227	12,052,049	—	21,312	—	12,242,588
Inventories	—	11,498	—	—	—	—	11,498
Due from Primary Government	—	—	—	—	—	27,428	27,428
Restricted cash, cash equivalents and investments	2,153,358	740,310	4,645,556	325,385	346,042	328,356	8,539,007
Other	61,822	104,611	34,398	194,869	84,610	9,719	490,029
Capital assets:							
Land and construction work-in-progress	4,717,989	2,521,306	—	655,973	132,387	12,944	8,040,599
Buildings and equipment	41,942,360	13,944,121	8,667	8,684,454	256,623	908,094	65,744,319
Accumulated depreciation	(15,685,296)	(9,424,645)	(6,502)	(5,625,151)	(21,038)	(279,464)	(31,042,096)
Total assets	33,928,459	9,942,804	19,351,350	7,345,614	1,211,203	2,884,605	74,664,035
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>							
Deferred outflows from pensions	(385)	94,802	1,588	36,595	—	—	132,600
Deferred outflows from OPEB	532	67,240	1,061	870,214	—	—	939,047
Other deferred outflows of resources	121,013	14,083	7,540	6,851	1,591	10,173	161,251
Total deferred outflows of resources	121,160	176,125	10,189	913,660	1,591	10,173	1,232,898
<b>LIABILITIES:</b>							
Accounts payable and accrued liabilities	16,930	458,508	895,387	1,679,336	214,947	42,533	3,307,641
Accrued interest payable	53,514	13,125	121,416	12,004	—	—	200,059
Unearned revenue	76,716	341,992	104,258	—	34,786	51,032	608,784
Due to Primary Government	715,233	—	3,376,951	300,587	137,831	—	4,530,602
Other	—	44,272	—	—	12,538	159,804	216,614
Derivative instruments-interest rate swaps	107,158	—	—	—	—	10,173	117,331
Noncurrent liabilities:							
Due within one year	509,299	330,079	630,081	755,172	—	37,110	2,261,741
Bonds and notes payable (net of amount due within one year)	31,162,950	801,299	10,647,712	726,552	—	1,603,967	44,942,480
Net pension liability	393	894,818	9,325	2,076,633	—	6,938	2,988,107
Net OPEB liability	1,828	2,562,230	13,822	5,407,211	—	—	7,985,091
Other (net of amount due within one year)	53,120	810,716	696,986	491,570	247,731	283,728	2,583,851
Total liabilities	32,697,141	6,257,039	16,495,938	11,449,065	647,833	2,195,285	69,742,301
<b>DEFERRED INFLOWS OF RESOURCES:</b>							
Deferred inflows from pensions	34	152,071	1,356	514,225	—	—	667,686
Deferred inflows from OPEB	598	279,037	765	1,120,799	3,209	—	1,404,408
Other deferred inflows of resources	12,389	—	32,012	—	—	—	44,401
Total deferred inflows of resources	13,021	431,108	34,133	1,635,024	3,209	—	2,116,495
<b>NET POSITION:</b>							
Net investment in capital assets	437,786	6,450,404	2,165	2,736,120	235,585	383,525	10,245,585
Restricted for:							
Capital projects	—	—	—	—	8,182	46,656	54,838
Debt service	1,624,802	—	1,904,075	136,238	—	2,376	3,667,491
Loans/security deposits	—	—	—	—	54,835	—	54,835
Donor/statutory restrictions	—	—	—	408,778	—	80,063	488,841
Operations	260,102	—	79,378	—	—	14,651	354,131
Unrestricted (deficit)	(983,233)	(3,019,622)	845,850	(8,105,951)	263,150	172,222	(10,827,584)
Total net position (deficit)	\$ 1,339,457	\$ 3,430,782	\$ 2,831,468	\$ (4,824,815)	\$ 561,752	\$ 699,493	\$ 4,038,137

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**COMPONENT UNITS**  
**STATEMENT OF NET POSITION**

JUNE 30, 2018  
(in thousands)

	Water and Sewer System	Housing Authority December 31, 2017	Housing Development Corporation October 31, 2017	Health and Hospitals Corporation	Economic Development Corporation	Nonmajor Component Units	Total
<b>ASSETS:</b>							
Cash and cash equivalents	\$ —	\$ 572,494	\$ 607,232	\$ 1,298,499	\$ 92,080	\$ 45,901	\$ 2,616,206
Investments	13,389	595,192	116,134	462,704	166,236	130,772	1,484,427
Lease receivables	—	—	—	—	—	1,680,414	1,680,414
Other receivables	786,244	631,821	1,255,108	1,371,389	215,672	39,472	4,299,706
Mortgage loans and interest receivable, net	—	107,819	10,710,966	—	27,327	—	10,846,112
Inventories	—	12,575	—	—	—	—	12,575
Due from Primary Government	20,210	—	—	—	—	22,225	42,435
Restricted cash, cash equivalents and investments	2,454,887	555,428	3,681,812	304,533	330,714	206,337	7,533,711
Other	73,574	101,963	13,504	161,586	98,089	20,716	469,432
Capital assets:							
Land and construction work-in-progress	3,394,126	1,925,819	—	585,294	132,387	7,005	6,044,631
Buildings and equipment	41,458,555	13,776,100	8,477	8,257,661	53,110	835,513	64,389,416
Accumulated depreciation	(14,789,382)	(9,120,174)	(6,139)	(5,346,790)	(14,980)	(247,183)	(29,524,648)
Total assets	33,411,603	9,159,037	16,387,094	7,094,876	1,100,635	2,741,172	69,894,417
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>							
Deferred outflows from pensions	(353)	134,701	2,241	84,919	—	—	221,508
Deferred outflows from OPEB	31	34,735	1,062	181,681	—	—	217,509
Other deferred outflows of resources	91,569	17,128	7,628	8,567	—	7,392	132,284
Total deferred outflows of resources	91,247	186,564	10,931	275,167	—	7,392	571,301
<b>LIABILITIES:</b>							
Accounts payable and accrued liabilities	12,590	405,464	794,018	1,550,257	194,834	38,369	2,995,532
Accrued interest payable	53,203	13,918	104,916	13,151	—	—	185,188
Unearned revenue	138,876	370,699	93,042	—	34,885	11,450	648,952
Due to Primary Government	595,020	—	1,907,502	480,389	149,122	—	3,132,033
Other	—	45,775	—	—	13,116	153,156	212,047
Derivative instruments-interest rate swaps	76,115	—	—	—	—	7,392	83,507
Noncurrent liabilities:							
Due within one year	451,477	215,498	298,595	730,706	—	30,297	1,726,573
Bonds and notes payable (net of amount due within one year)	—	—	—	—	—	—	—
Net pension liability	31,023,455	763,520	10,075,122	792,702	—	1,634,858	44,289,657
Net OPEB liability	516	1,032,725	10,991	2,142,041	—	8,485	3,194,758
Other (net of amount due within one year)	1,457	2,562,879	12,671	5,069,294	1,563	—	7,647,864
Total liabilities	57,001	797,620	507,740	588,747	257,340	229,278	2,437,726
Deferred inflows of resources:							
Deferred inflows from pensions	37	80,693	743	403,308	—	—	484,781
Deferred inflows from OPEB	349	178,487	—	593,432	250	—	772,518
Other deferred inflows of resources	9,011	—	8,519	—	1,276	—	18,806
Total deferred inflows of resources	9,397	259,180	9,262	996,740	1,526	—	1,276,105
<b>NET POSITION:</b>							
Net investment in capital assets	116,124	5,995,349	2,338	2,550,991	38,130	388,466	9,091,398
Restricted for:							
Capital projects	—	—	—	—	47,879	20,287	68,166
Debt service	1,501,529	—	1,537,607	136,059	—	1,946	3,177,141
Loans/security deposits	—	—	—	—	54,664	—	54,664
Donor/statutory restrictions	—	—	—	382,180	—	—	382,180
Operations	247,304	—	71,192	—	—	37,203	419,383
Unrestricted (deficit)	(781,214)	(3,117,026)	973,029	(8,063,214)	307,576	14,574	333,070
Total net position (deficit)	\$ 1,083,743	\$ 2,878,323	\$ 2,584,166	\$ (4,993,984)	\$ 448,249	\$ 635,279	\$ 2,635,776

See accompanying notes to financial statements.



**THE CITY OF NEW YORK**  
**COMPONENT UNITS**  
**STATEMENT OF ACTIVITIES**

FOR THE YEAR ENDED JUNE 30, 2019  
(in thousands)

	Water and Sewer System	Housing Authority December 31, 2018	Housing Development Corporation October 31, 2018	Health and Hospitals Corporation	Economic Development Corporation	Nonmajor Component Units	Total
<b>EXPENSES</b> .....	\$ 3,817,681	\$ 3,931,264	\$ 380,206	\$ 10,473,859	\$ 814,481	\$ 558,027	\$ 19,975,518
<b>PROGRAM REVENUES:</b>							
Charges for services .....	3,818,947	1,070,022	471,364	8,374,499	284,515	65,860	14,085,207
Operating grants and contributions .....	—	2,387,205	—	644,685	92,259	341,866	3,466,015
Capital grants, contributions and other .....	12,448	820,368	39,601	375,336	536,457	100,176	1,884,386
Total program revenues .....	3,831,395	4,277,595	510,965	9,394,520	913,231	507,902	19,435,608
Net (expenses) program revenues .....	13,714	346,331	130,759	(1,079,339)	98,750	(50,125)	(539,910)
<b>GENERAL REVENUES:</b>							
Investment income .....	91,712	22,507	53,555	38,807	9,057	7,611	223,249
Unrestricted Federal and State aid .....	—	—	—	—	—	5,559	5,559
Loss on in-substance defeasance .....	(26,058)	—	(129)	—	—	—	(26,187)
Other .....	176,346	183,621	63,117	1,209,701	5,696	101,169	1,739,650
Total general revenue, .....	242,000	206,128	116,543	1,248,508	14,753	114,339	1,942,271
Change in net position .....	255,714	552,459	247,302	169,169	113,503	64,214	1,402,361
Net position (deficit)—beginning .....	1,083,743	2,878,323	2,584,166	(4,993,984)	448,249	635,279	2,635,776
Net position (deficit)—ending .....	\$ 1,339,457	\$ 3,430,782	\$ 2,831,468	\$ (4,824,815)	\$ 561,752	\$ 699,493	\$ 4,038,137

See accompanying notes to financial statements.

**THE CITY OF NEW YORK**  
**COMPONENT UNITS**  
**STATEMENT OF ACTIVITIES**

FOR THE YEAR ENDED JUNE 30, 2018  
(in thousands)

	Water and Sewer System	Housing Authority December 31, 2017	Housing Development Corporation October 31, 2017	Health and Hospitals Corporation	Economic Development Corporation	Nonmajor Component Units	Total
<b>EXPENSES</b> .....	\$ 3,853,857	\$ 3,632,043	\$ 321,642	\$ 10,237,145	\$ 751,167	\$ 500,668	\$ 19,296,522
<b>PROGRAM REVENUES:</b>							
Charges for services .....	3,673,567	1,051,628	424,687	8,478,759	272,285	58,458	13,959,384
Operating grants and contributions .....	—	2,154,174	—	652,894	84,054	278,041	3,169,163
Capital grants, contributions and other .....	19,642	686,619	79,380	210,023	391,388	52,065	1,439,117
Total program revenues .....	3,693,209	3,892,421	504,067	9,341,676	747,727	388,564	18,567,664
Net (expenses) program revenues .....	(160,648)	260,378	182,425	(895,469)	(3,440)	(112,104)	(728,858)
<b>GENERAL REVENUES:</b>							
Investment income .....	28,809	15,335	27,054	5,748	4,446	6,015	87,407
Unrestricted Federal and State aid .....	—	—	—	—	—	5,556	5,556
Loss on in-substance defeasance .....	(14,991)	—	—	—	—	—	(14,991)
Other .....	175,620	79,972	—	902,249	13,394	116,672	1,287,907
Total general revenue .....	189,438	95,307	27,054	907,997	17,840	128,243	1,365,879
Change in net position .....	28,790	355,685	209,479	12,528	14,400	16,139	637,021
Net position (deficit)—beginning .....	1,054,953	2,575,363	2,374,687	(5,006,512)	433,849	620,086	2,052,426
Restatement of beginning net position .....	—	(52,725)	—	—	—	(946)	(53,671)
Net position (deficit)—ending .....	\$ 1,083,743	\$ 2,878,323	\$ 2,584,166	\$ (4,993,984)	\$ 448,249	\$ 635,279	\$ 2,635,776

See accompanying notes to financial statements.

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**THE CITY OF NEW YORK**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2019 and 2018**

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**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of The City of New York (City or primary government) are presented in conformity with Generally Accepted Accounting Principles (GAAP) for State and local governments in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). The amounts shown in the “Primary Government” and “component units” columns of the accompanying government-wide financial statements are only presented to facilitate financial analysis and are not the equivalent of consolidated financial statements.

The following is a summary of the significant accounting policies and reporting practices of the City:

**1. Reporting Entity**

The City is a municipal corporation governed by the Mayor and the City Council. The City’s operations also include those normally performed at the county level and, accordingly, transactions applicable to the operations of the five counties that comprise the City are included in these financial statements.

The financial reporting entity consists of the City and its component units, which are legally separate organizations for which the City is financially accountable.

The City is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if City officials appoint a voting majority of an organization’s governing body and, either the City is able to impose its will on that organization, or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the City. The City may also be financially accountable for organizations that are fiscally dependent on the City if there is a potential for the organizations to provide specific financial benefits to the City or impose specific financial burdens on the City, regardless of whether the organizations have separate elected governing boards, governing boards appointed by higher levels of government, or jointly appointed boards. The City is financially accountable for all of its component units.

Some component units are included in the financial reporting entity by discrete presentation. Other component units, despite being legally separate from the City, are so integrated with the City that they are in substance part of the City. These component units are blended with the City.

The New York City Transit Authority is an affiliated agency of the Metropolitan Transportation Authority (MTA) of the State of New York (State), which is a component unit of the State and is thus excluded from the City’s financial reporting entity.

All of the component units publish separate annual financial statements, which are available at: Office of the Comptroller, Bureau of Accountancy-Room 200 South, 1 Centre Street, New York, New York 10007, or at [www.comptroller.nyc.gov](http://www.comptroller.nyc.gov).

*Blended Component Units*

Component Units that provide service exclusively to the City, whose governing bodies are substantially the same as that of the City, whose total debts outstanding are expected to be repaid with resources of the City, or who are organized as not-for-profits and the City is the sole corporate member (business-type activities), are reported as if they were part of the City, or blended into the City’s financial statements. They include the following:

**New York City School Construction Authority (SCA).** SCA is a public benefit corporation created by the State Legislature in 1988. SCA’s responsibilities, as defined in the enabling legislation, are the design, construction, reconstruction, improvement, rehabilitation, and repair of the City’s public schools. SCA is governed by a three-member Board of Trustees, all of whom are appointed by the Mayor, including the City’s Department of Education (DOE) Chancellor, who serves as the Chairperson.

SCA’s operations are funded by appropriations made by the City, which are based on a five-year capital plan developed by the DOE. The City’s appropriation for the five-year capital plan for the fiscal years 2015 through 2019 is \$16.6 billion.

SCA also carries out certain projects funded by the City Council and Borough Presidents, pursuant to the City Charter.

As SCA is a pass-through entity, in existence for the sole purpose of constructing capital projects, all costs incurred are capitalized into construction-in-progress. Upon completion of projects, the assets are transferred to the DOE.

**New York City Transitional Finance Authority (TFA).** TFA, a corporate governmental agency constituting a public benefit corporation and instrumentality of the State, was created in 1997 to issue and sell bonds and notes to fund a portion of the capital program of the City, the purpose of which is to maintain, rebuild, and expand the infrastructure of the City and to pay TFA's administrative expenses.

TFA's authorizing legislation, which was amended several times, authorizes TFA to have outstanding \$13.5 billion of Future Tax Secured (FTS) Bonds. TFA FTS Bonds are secured by the City's collections of personal income tax and, if necessary, sales tax. In addition, TFA is authorized to issue additional FTS Bonds provided that the amount of such additional bonds, together with the amount of indebtedness contracted by the City, does not exceed the debt limit of the City. TFA is also authorized to have outstanding Recovery Bonds up to \$2.5 billion to fund the City's costs related to, and arising from, events on September 11, 2001 at the World Trade Center, notwithstanding the limits discussed above. Further, legislation enacted in April 2006 enables TFA to have outstanding up to \$9.4 billion of Building Aid Revenue Bonds (BARBs), notes, or other obligations for purposes of funding costs of the five-year educational facilities capital plan for the City school system and TFA's administrative expenditures.

TFA is administered by five directors, who serve ex-officio, consisting of the Director of Management and Budget of the City, the Comptroller of the City, the Speaker of the City Council, the Commissioner of Finance of the City, and the Commissioner of the Department of Design and Construction of the City. TFA does not have any employees; its affairs are administered by employees of the City and of another component unit of the City, for which TFA pays a management fee and overhead, based on its allocated share of personnel and overhead costs.

**TSASC, Inc. (TSASC).** TSASC is a special-purpose, local development corporation organized under the Not-for-Profit Corporation Law of the State of New York. TSASC was created as a financing entity to issue and sell bonds and notes to fund a portion of the City's capital program.

Pursuant to a purchase and sale agreement with the City, the City sold to TSASC all of its future rights, titles, and interest in the tobacco settlement revenues (TSRs) under the Master Settlement Agreement and the Decree and Final Judgment. The proportion of these revenues pledged to debt service was 37.4%.

TSASC is a non-stock, membership corporation governed by a Board of Directors, a majority of whom are officials of the City. TSASC does not have any employees; its affairs are administered by employees of the City and of another component unit of the City, for which TSASC pays a management fee, rent, and overhead based on its allocated share of personnel and overhead costs.

**New York City Educational Construction Fund (ECF).** ECF is a public benefit corporation established to construct mixed-use real estate projects that include new school facilities, thereby increasing the number of seats for the DOE on behalf of New York City school children. The ECF builds combined-occupancy structures on City-owned land conveyed to the ECF by the City. The City is required to make rental payments on the school portions of the ECF projects sufficient, together with the revenue received by the ECF from the non-school portions of the ECF projects, to make debt service payments as they come due on ECF Bonds.

The ECF has a Board of Trustees consisting of the Chancellor of the DOE and two trustees appointed by the Mayor.

**Fiscal Year 2005 Securitization Corporation (FSC).** FSC was established in 2004 as a special-purpose, bankruptcy-remote, local development corporation organized under the Not-for-Profit Corporation Law of the State of New York. FSC was formed for the purpose of issuing bonds to acquire securities held in an escrow account securing City General Obligation Bonds of the City. The securities, which are held in a trust by the trustee for FSC, are scheduled to generate sufficient cash flow to fund the debt service and operational expenditures of FSC for the life of FSC's bonds. FSC is expected to cease operations and dissolve on or before fiscal year 2022 as the final payment on FSC's bonds is due April 1, 2020. After such date, the Corporation will have no assets or liabilities and no bonds outstanding and will have fully expended its debt service funds.

FSC does not have any employees; its affairs are administered by employees of the City and of another component unit of the City, for which FSC pays a management fee and overhead based on its allocated share of personnel and overhead costs. FSC is governed by a Board of Directors elected by its three members, all of whom are officials of the City.

**Sales Tax Asset Receivable Corporation (STAR).** STAR is a special-purpose, bankruptcy-remote, local development corporation organized under the Not-for-Profit Corporation Law of the State of New York.

Section 3238-a of the New York State Public Authorities Law, which terminates on July 1, 2034, requires that \$170 million be paid annually by the State Local Government Assistance Corporation to the City or its assignee. STAR bonds, backed by these revenues, retired all outstanding bonds of the Municipal Assistance Corporation for The City of New York (MAC). Retirement of the

outstanding MAC bonds resulted in the receipt by the City of tax revenues that would otherwise have been paid to MAC for the payment of debt service on MAC's bonds.

STAR does not have any employees; its affairs are administered by employees of the City and of another component unit of the City, for which STAR pays a management and overhead fee based on its allocated share of personnel and overhead costs. STAR is governed by a Board of Directors elected by its six members, all of whom are officials of the City.

**Hudson Yards Development Corporation (HYDC).** HYDC, a local development corporation organized by the City under the Not-for-Profit Corporation Law of the State of New York, was created to manage and implement the development and redevelopment activities (Project) of the Hudson Yards area on the West Side of Manhattan (Project Area). HYDC is governed by a Board of thirteen Directors, a majority of whom serve as officials or employees of The City at the pleasure of the Mayor. HYDC works with various City and State agencies and authorities, and with private developers, on the design, construction, and implementation of the various elements of the Project, and to further private development and redevelopment of the Project Area.

**Hudson Yards Infrastructure Corporation (HYIC).** HYIC, a local development corporation organized by the City under the Not-for-Profit Corporation Law of the State of New York, was created for the purpose of financing certain infrastructure improvements in the Hudson Yards area on the West Side of Manhattan (Project). HYIC does not engage in development directly, but finances development spearheaded by HYDC and carried out by existing public entities. HYIC fulfills its purpose through the issuance of bonds to finance the Project, including the operations of HYDC, and the collection of revenues, including payments in lieu of taxes and district improvement bonuses from private developers and appropriations from the City, to support its operations and pay principal and interest on its outstanding bonds. HYIC is governed by a Board of Directors elected by its five members, all of whom are officials of the City.

HYIC does not have any employees; its affairs are administered by employees of the City and of another component unit of the City, for which HYIC pays a management fee and overhead based on its allocated share of personnel and overhead costs.

**New York City School Support Services, Inc. (NYCSSS).** NYCSSS is a Type C not-for-profit corporation organized under the Not-for-Profit Corporation Law of the State of New York. NYCSSS was incorporated for the purpose of providing staffing of custodial helpers for the DOE. NYCSSS' contract with the City was registered on April 28, 2016. The term of the contract is three years terminating on June 30, 2019, with an additional year for renewal through fiscal year 2020. The DOE is in the process of renewing the contract with NYCSSS. Pursuant to this contract, NYCSSS receives monthly payments that cover its projected expenses for the forthcoming month and these contractual payments are NYCSSS' sole source of revenue. NYCSSS is governed by a Board of Directors consisting of five members, two of whom serve ex-officio.

#### *Business-Type Activities*

**Brooklyn Bridge Park Corporation (BBPC).** BBPC is a not-for-profit corporation incorporated under the Not-for-Profit Corporation Law of the State of New York in 2010. BBPC was formed for the purpose of lessening the burdens of government by further developing and enhancing the economic vitality of the Brooklyn waterfront through the development, operation, and maintenance of a renovated waterfront area. BBPC is responsible for the planning, construction, maintenance, and operation of Brooklyn Bridge Park, an 85-acre sustainable waterfront park, stretching 1.3 miles along Brooklyn's East River shoreline. The majority of BBPC's funding comes from a limited number of revenue-generating development sites within the project's footprint. BBPC is governed by a 17-member Board of Directors appointed by the Mayor, the Governor of New York State, and local elected officials.

**Governors Island Corporation, doing business as The Trust for Governors Island (TGI),** is a not-for-profit corporation incorporated under the Not-for-Profit Corporation Law of the State of New York in 2010. TGI was formed for the purpose of lessening the burdens of government by providing the planning, preservation, redevelopment, and ongoing operations and maintenance of approximately 150 acres of Governors Island plus surrounding lands underwater. TGI receives funding from the City, and previously from the State of New York. TGI is governed by a 13-member Board of Directors appointed by the Mayor and nominated by the Mayor, the Governor of the State of New York, and local officials.



**WTC Captive Insurance Company, Inc. (WTC Captive).** WTC Captive is a not-for-profit corporation incorporated under the Not-for-Profit Corporation Law of the State of New York in 2004 in response to the events of September 11, 2001. WTC Captive was funded with \$999.9 million in funds by the Federal Emergency Management Agency (FEMA) and used this funding to support a liability insurance contract (Contract) that provides specified coverage (including general liability, environmental liability, professional liability, and marine liability) against certain third-party claims made against the City and approximately 145 contractors and subcontractors working on the City's FEMA-funded debris removal project. Coverage is provided on both an excess of loss and first dollar basis, depending on the line of coverage. WTC Captive uses deposit accounting, which is applicable when no insurance risk is transferred in an insurance contract. Additionally, as all of WTC Captive's resources must be used to satisfy obligations under the Contract or returned; it reports only changes to its liabilities and no net position. See also Judgments and Claims in Note D.5. WTC Captive is governed by a five-member Board of Directors appointed by the Mayor and includes a contractor representative.

**New York City Tax Lien Trusts (NYCTL Trusts).** The NYCTL Trusts are Delaware statutory trusts, which were created to acquire certain tax liens from the City in exchange for the proceeds from bonds issued by the NYCTL Trusts, net of reserves funded by the bond proceeds and bond issuance costs. The City is the sole beneficiary to the NYCTL Trusts and is entitled to receive distributions from the NYCTL Trusts after payments to the bondholders and certain reserve requirements have been satisfied. The NYCTL Trusts do not have any employees. The NYCTL Trusts' affairs are administered by the owner trustee, its program manager, tax lien servicer, paying agent, and investment custodian.

The NYCTL Trusts are:

- NYCTL 1998-2 Trust
- NYCTL 2016-A Trust
- NYCTL 2017-A Trust
- NYCTL 2018-A Trust

#### *Discretely Presented Component Units*

Component units that do not meet the criteria for blending are presented discretely, separate from the financial data of the City. The component units' column in the government-wide financial statements includes the financial data of these entities, which are reported in a separate column to emphasize that they are legally separate from the City. They include the following:

**New York City Water and Sewer System (the System).** The System provides water supply, treatment, and distribution and sewage collection, treatment, and disposal for the City and began operations in July 1985. The System is a joint operation consisting of two legally-separate and independent entities. The New York City Municipal Water Finance Authority (Water Authority) is a public benefit corporation created in accordance with the New York City Municipal Water Finance Act in 1984. The New York City Water Board (Water Board) was created by Chapter 515 of the laws of 1984 of the State of New York. The Water Authority issues debt to finance the cost of capital improvements to the System. The Water Board leases the System from the City and fixes and collects rates, fees, rents, and other charges for the use of, or for services furnished, rendered, or made available by, the System to produce cash sufficient to pay debt service on the Water Authority's bonds and to put the System on a self-sustaining basis. The physical operation and capital improvements of the System are performed by the City's Department of Environmental Protection (DEP) subject to contractual agreements with the Water Authority and the Water Board. The Water Authority board has several members, four of whom serve ex-officio, including the Commissioner of DEP, Commissioner of Finance, and Director of Management and Budget of the City; Commissioner of the Department of Environmental Conservation of the State; and three public members, two appointed by the Mayor and one by the Governor. The Water Board has seven members, all appointed by the Mayor.

**New York City Housing Authority (NYCHA).** NYCHA is a public benefit corporation created in 1934 under the New York State Public Housing Law. NYCHA develops, constructs, manages, and maintains affordable housing for eligible low-income families in the City. NYCHA also maintains a leased housing program, which provides housing assistance payments to families.

Substantial operating losses result from the essential services that NYCHA provides exceeding revenues. To meet the funding requirements of these operating losses, NYCHA receives subsidies from: (i) the Federal government, primarily the U.S. Department of Housing and Urban Development, in the form of annual grants for operating assistance, debt service payments, contributions for capital, and reimbursement of expenditures incurred for certain Federal housing programs; (ii) New York State in the form of debt service and capital payments; and (iii) the City in the form of debt service and capital payments. Subsidies are established through budgetary procedures, which establish amounts to be funded by the grantor agencies.

The NYCHA Board is comprised of seven members appointed by the Mayor, including three NYCHA resident members. The Chair of the Board is the Chief Executive Officer of NYCHA and is responsible for the supervision of the business and affairs of NYCHA.

**New York City Housing Development Corporation (HDC).** HDC, a corporate governmental agency constituting a public benefit corporation of the State of New York, was established in 1971 to encourage the investment of private capital through low-interest mortgage loans in order to increase the supply of safe and sanitary dwelling accommodations for families and persons whose need for housing accommodations cannot be provided by unassisted private enterprise. To accomplish its objectives, HDC is empowered to finance housing through new construction or rehabilitation and to provide permanent financing for multi-family residential housing. HDC finances significant amounts of its activities through the issuance of bonds, notes and debt obligations. The bonds, notes and debt obligations of HDC are not debts of either the State or the City. The combined financial statements include: (i) the accounts of HDC, and (ii) two active, blended component units: the New York City Housing Assistance Corporation and the New York City Residential Mortgage Insurance Corporation. HDC also includes the Housing New York Corporation, which became an inactive subsidiary of HDC on November 3, 2003 and is not expected to be dissolved, and the NYC HDC Real Estate Owned Corporation, a blended component of HDC that has not been active in recent years.

HDC is governed by a board consisting of the Commissioner of Housing Preservation and Development, the Commissioner of Finance of the City, the Director of Management and Budget of the City, and four public members, two appointed by the Mayor and two appointed by the Governor of the State.

**New York City Health and Hospitals Corporation (NYC Health + Hospitals).** NYC Health + Hospitals, a public benefit corporation, assumed responsibility for the operation of the City's municipal hospital system in 1970. NYC Health + Hospitals provides a full continuum of care, including primary and specialty care, inpatient acute, outpatient, long-term care, and home health services.

NYC Health + Hospitals' financial statements include its blended component units, HHC Insurance Company, Inc., HHC Capital Corporation, HHC Physicians Purchasing Group, Inc., HHC ACO Inc. and HHC Assistance Corporation. NYC Health + Hospitals' Financial Statements also include MetroPlus, a discretely presented component unit of NYC Health + Hospitals.

NYC Health + Hospitals mainly provides, on behalf of the City, comprehensive medical and mental health services to City residents regardless of ability to pay. Funds appropriated from the City are direct or indirect payments made by the City on behalf of NYC Health + Hospitals for patient care rendered to prisoners, uniformed City employees, and various discretely-funded facility-specific programs; for interest on City General Obligation debt which funded NYC Health + Hospitals capital acquisitions; for funding for collective bargaining agreements; and for settlements of claims for medical malpractice, negligence, other torts, and alleged breach of contracts and payments by the City. Reimbursement by NYC Health + Hospitals is negotiated annually with the City.

NYC Health + Hospitals is governed by a Board of Directors consisting of 16 members, five of whom are ex-officio members by virtue of their positions as heads of certain City agencies, appointed by the Mayor; five appointed solely by the Mayor; five appointed by the Mayor upon their designation by the City Council; and the Corporation's President and the Chief Executive Officer, who is appointed by the other directors and serves ex-officio.

**New York City Economic Development Corporation (EDC).** EDC was organized under the Not-for-Profit Corporation Law of the State of New York. EDC's primary activities consist of rendering a variety of services and administering certain economic development programs on behalf of the City relating to the attraction, retention and expansion of commerce in the City. These programs and services include encouragement of construction, acquisition, rehabilitation and improvement of commercial and industrial enterprises within the City and the provision of grants to qualifying business enterprises as a means of helping to create and retain employment therein.

EDC is governed by a Board of Directors, who are also the members of the corporation. The 27 members are appointed by the Mayor, including appointments upon nomination by each Borough President of the City, the Speaker of the City Council, and one in consultation with the Partnership for New York City, Inc.

**Brooklyn Navy Yard Development Corporation (BNYDC).** BNYDC was organized in 1966 as a not-for-profit corporation according to the Not-for-Profit Corporation Law of the State of New York. In 1971, BNYDC leased the Brooklyn Navy Yard from the City for the purpose of rehabilitating it and attracting new businesses and industry to the area. That lease was amended, restated and the term extended by a lease commencing July 1, 2012, for a period of 49 years with five ten-year extension periods. The members of the Board of Directors serve at the pleasure of the Mayor.

**New York City Industrial Development Agency (IDA).** IDA is a public benefit corporation established in 1974 to actively promote, retain, attract, encourage, and develop an economically-sound commerce and industry base to prevent unemployment

and economic deterioration in the City. Under its programs, IDA may provide one or more of the following tax benefits: exemption from mortgage recording tax; payments in lieu of real property taxes (PILOTs) that are less than full taxes; and exemption from City and State sales and use taxes as applied to construction materials and machinery and equipment. IDA is governed by a Board of Directors, which establishes official policies and reviews and approves requests for financial assistance. Its membership is prescribed by statute and includes a public official and Mayoral appointees.

**New York City Business Assistance Corporation (NYBAC).** NYBAC is a non-profit organization incorporated pursuant to section 1411 of the Not-for-Profit Corporation Law of the State of New York in December of 1988. NYBAC was created for the purpose of relieving and reducing unemployment; promoting and providing for additional and maximum employment in New York City; encouraging the development and/or retention of business in the City; instructing or training individuals to improve or develop their capabilities for jobs in business; carrying on scientific research for the purpose of aiding the City by attracting new business or by encouraging economic development; lessening the burdens of government; and acting in the public interest, including, but not limited to, promoting the general welfare of the people of the City.

NYBAC is governed by a Board of Directors consisting of five directors. NYBAC members elect directors who are employees of the City's Office for Economic Development, who serve ex-officio.

**Build NYC Resource Corporation (Build NYC).** Build NYC is a local development corporation organized under the Not-for-Profit Corporation Law of the State of New York to assist entities eligible under the Federal tax laws in obtaining tax-exempt bond and taxable bond financing; it began operating in 2011. Build NYC's primary goal is to facilitate access to private activity tax-exempt bond financing for eligible entities to acquire, construct, renovate, and/or equip their facilities as well as refinance previous financing transactions. Build NYC is governed by a Board of Directors.

**New York City Land Development Corporation (LDC).** LDC was formed in 2012, as a local development corporation organized under the Not-for-Profit Corporation Law of the State of New York. LDC assists the City with leasing and selling certain properties for the purpose of economic development. The mission of LDC is to encourage economic growth throughout the five boroughs of the City by acquiring City-owned property and disposing of it to strengthen the City's competitive position and facilitate investments that build capacity, generate economic opportunity, and improve the quality of life. LDC is governed by a five-member Board of Directors appointed by the Mayor.

**New York City Neighborhood Capital Corporation (NYCNCC).** NYCNCC was incorporated in 2014 under Section 402 of the Not-for-Profit Corporation Law of the State of New York. NYCNCC was formed for the following purposes: (i) to make qualified low-income community investments in the service area of the City; (ii) to operate as a qualified Community Development Entity (CDE) under the Federal New Markets Tax Credit Program; (iii) to form and manage subsidiary limited liability companies which are certified as CDEs to receive equity contributions, which will be utilized primarily to make qualified low-income community investments; and (iv) to engage in all activities consistent with the business of NYCNCC. The NYCNCC is governed by an 11-member Board of Directors, consisting of employees of EDC, who are appointed by the Deputy Mayor for Economic Development on behalf of the City.

**Brooklyn Public Library (BPL).** BPL is a not-for-profit corporation, incorporated by the New York State Legislature in 1902. BPL serves more than 2.5 million Brooklynites with a Central Library, a Business Library, and 58 branch locations. BPL receives significant support through governmental appropriations, primarily from the State and the City. The BPL is governed by a Board of Trustees consisting of 38 members, comprised of appointees by the Mayor, the Brooklyn Borough President, and elected trustees. The Mayor, City Comptroller, Speaker of the City Council, and Brooklyn Borough President are ex-officio members.

**The Queens Borough Public Library and Affiliate (QBPL).** QBPL is a not-for-profit corporation, incorporated by the State Legislature in 1907. QBPL is a free association library and provides free public library service in the Borough of Queens. QBPL receives a substantial amount of support from the City, in addition to support from other governmental entities, and private sources. The operations of QBPL also include its affiliate, Queens Library Foundation, Inc., which supports QBPL. The QBPL is governed by a Board of Trustees consisting of 19 members, comprised of appointees by the Mayor and Queens Borough President and elected trustees. The Mayor, Public Advocate, City Comptroller, Speaker of the City Council, and Brooklyn Borough President are ex-officio members.

**The Mayor's Fund to Advance New York City (the Fund).** The Fund was initially incorporated under the name New York City Public Private Initiatives, Inc., in June 1994, under the Not-for-Profit Corporation Law of the State of New York. In July 2003, the Fund adopted its current name. The purpose of The Fund is to create partnerships between The City and the private sector in an effort to enhance public programs and improve the quality of life for New York City's residents. The Fund is governed by a Board of Directors who are all appointed by the Mayor.



**Public Realm Improvement Fund Governing Group, Inc. (Governing Group).** The Governing Group is a non-profit organization incorporated pursuant to section 1411 of the Not-for-Profit Corporation Law of the State of New York. The Governing Group was created October 2017, for the purpose of lessening the burdens of government for the City of New York and acting in the public interest, by bolstering and enhancing East Midtown's status as a premier central business district with a high-quality public realm. Since the Governing Group did not experience activity during fiscal year 2018, and as such, fiscal year 2019 is the first year of operations.

The Governing Group is governed by a Board of Directors consisting of thirteen members, seven of whom are ex-officio members by virtue of their position as heads of certain City agencies. The remaining six members are non ex-officio Non-Mayoral members representing the Manhattan Borough President, the Speaker of the City Council, the City Council, and other community based organizations.

## 2. Basis of Presentation

**Government-Wide Statements:** The government-wide financial statements (the Statement of Net Position and the Statement of Activities) display information about the City and its component units. These statements include the financial activities of the overall government except for fiduciary activities. Eliminations of internal activity have been made in these statements. The City is reported separately from certain legally separate component units, for which the City is financially accountable. All of the activities of the City are either governmental or business-type activities.

The *Statement of Activities* presents a comparison between program expenses, which include allocated indirect expenses, and program revenues for each function of the City's governmental activities. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: (i) charges for services such as rental revenue from operating leases on markets, ports, and terminals and (ii) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other revenues, not specifically included among program revenues, are reported as general revenues.

**Fund Financial Statements:** The fund financial statements provide information about the City's funds, including blended component units. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The City uses funds to report its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

The City's funds are classified into three categories: governmental, proprietary and fiduciary; each category, in turn, is divided into separate "fund types".

### *Governmental Funds*

The City reports the following governmental funds:

**General Fund.** This is the general operating fund of the City. Substantially all tax revenues, Federal and State aid (except aid for capital projects), and other operating revenues are accounted for in the General Fund. This fund also accounts for expenditures and transfers as appropriated in the expenditures budget, which provides for the City's day-to-day operations, including transfers to Debt Service Funds for payment of long-term liabilities. The fund balance in the General Fund is reported as nonspendable.

**Capital Projects Fund.** This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital Projects Funds exclude capital-related outflows financed by component unit proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments. Resources of the Capital Projects Fund are derived principally from proceeds of City and TFA bond issues, payments from the Water Authority, and from Federal, State, and other aid.

**General Debt Service Fund.** This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest. This fund, into which payments of real estate taxes and other revenues are deposited in advance of debt service payment dates, is required by State legislation and is administered and maintained by the State Comptroller. Debt service on all City notes and bonds is paid from this fund.

**Nonmajor Governmental Funds.** The City reports the following blended component units within the Nonmajor Governmental Funds: **SCA, TFA, TSASC, ECF, FSC, STAR, HYDC, HYIC and NYCSSS**. If a component unit is blended, the governmental fund types of the component unit are blended with those of the City by including them in the appropriate combining statements of the City. Although the City's General Fund is usually the main operating fund of the reporting entity, the General Fund of a blended component is reported as a Special Revenue Fund. The City does not have other Special Revenue Funds.

#### *Proprietary Funds*

Proprietary funds focus on the determination of operating income, changes in net position, financial position and cash flows. There are two types of proprietary funds, enterprise funds and internal service funds. Enterprise funds are used to report an activity for which a fee is charged to external users for goods or services. The City reports the following blended component units as enterprise funds: **BBPC, TGI, WTC Captive and the NYCTL Trusts**. The City does not have any internal service funds.

#### *Fiduciary Funds*

The fiduciary funds are used to account for assets and activities when a governmental unit is functioning either as a trustee or an agent for another party. The City's fiduciary funds are divided into two separate fund types: the Pension and Other Employee Benefit Trust Funds and the Agency Fund.

The **Pension and Other Employee Benefit Trust Funds** account for the operations of:

- Pension Trusts
  - New York City Employees' Retirement System (NYCERS)
  - Teachers' Retirement System of The City of New York (TRS)
  - New York City Board of Education Retirement System (BERS)
  - New York City Police Pension Funds (POLICE)
  - New York City Fire Pension Funds (FIRE)
- Deferred Compensation Plans (DCP)
- The New York City Other Postemployment Benefits Plan (the OPEB Plan)

Each of the pension trusts report all jointly administered plans including primary pension (QPPs), and/or variable supplements funds (VSFs) and/or tax deferred annuity plans (TDAs), as appropriate. While the VSFs are included with QPPs for financial reporting purposes, in accordance with the Administrative Code of The City of New York (ACNY), VSFs are not pension funds or retirement systems. Instead, they provide scheduled supplemental payments, in accordance with applicable statutory provisions. Although a portion of these payments are guaranteed by the City, the State has the right and power to amend, modify, or repeal VSFs and the payments they provide. However, any assets transferred to the VSFs are held in trust solely for the benefit of its members. More information is available in note E.5.

The Deferred Compensation Plans report the various jointly administered Deferred Compensation Plans of The City of New York and related agencies and Instrumentalities and the New York City Employee Individual Retirement Account (NYCEIRA).

Note: These fiduciary funds publish separate annual financial statements, which are available at: Office of the Comptroller, Bureau of Accountancy-Room 200 South, 1 Centre Street, New York, New York 10007, or at [www.comptroller.nyc.gov](http://www.comptroller.nyc.gov).

These funds use the accrual basis of accounting and a measurement focus on the periodic determination of additions, deductions, and net position restricted for benefits.

The **Agency Fund** accounts for miscellaneous assets held by the City for other funds, governmental units, and individuals. School fundraiser monies for scholarships, assets seized by the federal government to be used for investigative purposes, and cash bail for use by the surety/assignee, are the major miscellaneous assets accounted for in this fund. The Agency Fund is custodial in nature and does not involve the measurement of results of operations.

#### *Discretely Presented Component Units*

The discretely presented major component units consist of **the System, NYCHA, HDC, NYC Health + Hospitals and EDC**. The discretely presented nonmajor components units are **BNYDC, IDA, NYBAC, Build NYC, LDC, NYCNCC, BPL, QBPL, the Fund, and the Governing Group**. Their activities are accounted for in a manner similar to private business enterprises, in which the focus is on the periodic determination of revenues, expenses, and net income.

*New Accounting Standards Adopted*

In Fiscal Year 2019, the City adopted two new statements of financial accounting standards issued by the Governmental Accounting Standards Board:

- Statement No. 88, *Certain Disclosures Related To Debt, Including Direct Borrowings And Direct Placements*
- Statement No. 90, *Majority Equity Interests-An Amendment Of GASB Statements No. 14 And No. 61*

Statement No. 88 defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. The Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. Details of the City's implementation with respect to Statement No. 88 is included in Long-Term Liabilities (see Note D.5).

Statement No. 90 establishes reporting requirements for governments that hold a majority equity interest in a legally separate organization. An equity interest is a financial interest in a legally separate organization evidenced by the ownership of shares of the organization's stock or by otherwise having an explicit measurable right to the net resources of the organization. A government has a majority equity interest in a legally separate organization if: (1) a government's holding of the equity interest meets the definition of an investment in paragraph 64 of GASB Statement No. 72; or (2) a government's holding of the equity interest *does not* meet the definition of investment; or (3) a government acquires 100% equity interest. The adoption of Statement No. 90, had no impact on the City's financial statements.

*Pronouncements Issued But Not Yet Effective*

GASB has issued the following pronouncements that may affect future financial position, results of operations, cash flows, or financial presentation of the City upon implementation. Management has not yet evaluated the effect of implementation of these standards.

<b>GASB Statement No.</b>	<b>GASB Accounting Standard</b>	<b>Effective Fiscal Year</b>
84	<i>Fiduciary Activities</i>	2020
87	<i>Leases</i>	2021
89	<i>Accounting for Interest Cost Incurred before the End of a Construction Period</i>	2021
91	<i>Conduit Debt Obligations</i>	2022

**3. Basis of Accounting**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting in which revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions include: sales and income taxes, property taxes, grants, entitlements and donations, and are recorded on the accrual basis of accounting.

Revenues from property tax are recognized in the fiscal year for which the taxes are levied. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds use the flow of current financial resources measurement focus. This focus is on the determination of and changes in financial position, and generally only current financial resources and current liabilities are included on the balance sheet although certain receivable amounts may not be currently available. These funds use the modified accrual basis of accounting, whereby revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the fiscal period. Revenues from taxes are generally considered available if received within two months after the fiscal year-end. Revenues from categorical and other grants are generally considered available if expected to be received within one year after the fiscal year-end. Expenditures are recorded when the related liability is incurred and payment is due, except for principal and interest on long-term debt, pensions, post employment benefits other than pensions and certain other estimated liabilities, which are recorded only when payment is due.

The measurement focus of the Pension and Other Employee Benefit Trust Funds and Other Trust Funds is on the flow of economic resources. This focus emphasizes the determination of and changes in net position. With this measurement focus, all assets and liabilities associated with the operation of these funds are included on the Statement of Fiduciary Net Position. These funds use the accrual basis of accounting whereby revenues are recognized in the accounting period in which they are earned, and expenses are recognized in the period incurred.

The Agency Fund uses the accrual basis of accounting and does not measure the results of operations.

#### **4. Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for expenditures are recorded to reflect the use of the applicable spending appropriations, is used by the General Fund during the fiscal year to control expenditures. The cost of those goods received and services rendered on or before June 30 are recognized as expenditures. Encumbrances that do not result in expenditures by year-end lapse.

#### **5. Cash and Investments**

The City considers all highly liquid investments (including restricted assets), with a maturity of three months or less when purchased, to be cash equivalents. Cash equivalents are carried at amortized cost which approximates fair value.

The annual average collected bank balances maintained during Fiscal Years 2019 and 2018 were approximately \$1.74 and \$ 1.41 billion, respectively.

Investments are reported in the balance sheet at fair value. Investment income, including changes in the fair value of investments, is reported in operations.

Investments in fixed income securities are recorded at fair value. Securities purchased pursuant to agreements to resell are carried at the contract price, exclusive of interest, at which the securities will be resold.

Investments of the Pension and Other Employee Benefit Trust Funds and Other Trust Funds are reported at fair value. Investments are stated at the last reported sales price on a national securities exchange or as priced by a nationally recognized securities pricing service as on the last business day of the fiscal year, except for securities held as alternative investments where fair value is determined by the general partners or other experts.

A description of the City's fiduciary funds securities lending activities in Fiscal Years 2019 and 2018 is included in Deposits and Investments (see Note D.1).

#### **6. Inventories**

Inventories on hand at June 30, 2019 and 2018, estimated based on average cost at \$428 and \$412 million, respectively, have been reported on the government-wide *Statement of Net Position*. Inventories are recorded as expenditures in governmental funds at the time of purchase, and accordingly have not been reported on the governmental funds balance sheet.

#### **7. Restricted Cash and Investments**

Certain proceeds of the City and component unit bonds, as well as certain resources set aside for payments to bond holders, are classified as restricted cash and investments on the balance sheet, because their use is limited by applicable bond covenants.

#### **8. Capital Assets**

Capital assets include all land, buildings, equipment (including software), and other elements of the City's infrastructure having an initial minimum useful life of five years, having a cost of more than \$35 thousand, and having been appropriated in the Capital Budget (see Note C.1). Capital assets, which are used for general governmental purposes and are not available for expenditure, are accounted for and reported in the government-wide financial statements. Infrastructure elements include the roads, bridges, curbs and gutters, streets and sidewalks, park land and improvements, piers, bulkheads and tunnels. The capital assets of the water distribution and sewage collection system are recorded in the System component unit financial statements under a lease agreement between the City and the Water Board.

Capital assets are generally stated at historical cost, or at estimated historical cost, based on appraisals or on other acceptable methods, when historical cost is not available. Donated capital assets are reported at their acquisition value. Capital leases are classified as capital assets in amounts equal to the lesser of the fair market value or the present value of net minimum lease payments at the inception of the lease (see Note D.3).

Accumulated depreciation and amortization are reported as reductions of capital assets. Depreciation is computed using the straight-line method based upon estimated useful lives of generally 25 to 50 years for new construction, 10 to 25 years for betterments and/or reconstruction, 5 to 15 years for equipment (including software), and 15 to 40 years for infrastructure. Capital lease assets and leasehold improvements are amortized over the term of the lease or the life of the asset, whichever is less.

## 9. Vacation and Sick Leave

Earned vacation and sick leave is recorded as an expenditure in the period when it is payable from current financial resources in the fund financial statements. The estimated value of vacation leave earned by employees, which may be used in subsequent years, and earned vacation and sick leave to be paid upon termination or retirement from future resources, is recorded as a liability in the government-wide financial statements.

## 10. Judgments and Claims

The City is generally uninsured with respect to risks including, but not limited to, property damage, personal injury, and workers' compensation. However, as required by the Stafford Act, the City insures certain assets, which have been restored with grant funds from the Federal Emergency Management Agency, through the National Flood Insurance Program. In the fund financial statements, expenditures for judgments and claims (other than workers' compensation and condemnation proceedings) are recorded on the basis of settlements reached or judgments entered within the current fiscal year. Expenditures for workers' compensation are recorded when paid. Settlements relating to condemnation proceedings are reported when the liability is estimable. In the government-wide financial statements, the estimated liability for all judgments and claims incurred but not yet expended is recorded as a noncurrent liability.

## 11. Long-Term Liabilities

For long-term liabilities, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. All long-term liabilities are reported in the government-wide *Statement of Net Position*. Long-term liabilities expected to be financed from discretely presented component units' operations are accounted for in those component units' financial statements.

## 12. Derivative Instruments

The fair value balances and notional amounts of derivative instruments outstanding at June 30, 2019, classified by type, and the changes in fair value of such derivative instruments for the fiscal year then ended, are as follows:

### Governmental Activities

		Changes in Fair Value from June 30, 2018		Fair Value at June 30, 2019		Notional
Item		Classification	Amount	Classification	Amount	
(in thousands)						
Cashflow Hedges:						
H	Pay-Fixed interest rate swap	Deferred Outflow	\$ (3,232)	Debt	\$(11,450)	\$75,000
Investment derivative instruments:						
A	Pay-Fixed interest rate swap	Investment Revenue	1,632	Investment	(2,039)	82,139
B	Pay-Fixed interest rate swap	Investment Revenue	544	Investment	(680)	27,379
C	Pay-Fixed interest rate swap	Investment Revenue	544	Investment	(680)	27,379
D	Pay-Fixed interest rate swap	Investment Revenue	544	Investment	(680)	27,379
E	Pay-Fixed interest rate swap	Investment Revenue	(759)	Investment	(7,652)	85,075
H	Pay-Fixed interest rate swap	Investment Revenue	(11,853)	Investment	(41,983)	275,000
K	Basis Swap	Investment Revenue	5,915	Investment	—	—



On March 21, 2019, the City terminated Investment Derivative K. The total Notional Amount terminated was \$500 million and there was no payment or receipt from the counterparty in connection with the termination.

Fair Value for the derivative instruments is the estimated exit price that assumes a transaction takes place in the City's principal market, or in the City's most advantageous market in the absence of a principal market. These inputs include the mid-market valuation and then incorporates the credit risk of either the City or its counterparty and the bid/offer spread that would be charged to the City in order to transact. The mid-market values of the derivative instruments were estimated using the income approach. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement date. The derivative instruments are classified in Level 2 as their valuation relies primarily on observable inputs.

#### *Hedging Derivative Instruments*

The following table displays the objective and terms of the City's hedging derivative instruments outstanding at June 30, 2019, along with the credit rating of the associated counterparty. Regarding derivative instruments, where the counterparty is unrated, the rating provided is that of the counterparty's guarantor.

Item	Type	Objective	Notional Amount (in thousands)	Effective Date	Maturity Date	Terms	Counterparty Rating
H	Pay-Fixed interest rate swap	Hedge of changes in cash flows on the 2004 Series A bonds	\$75,000	7/14/2003	8/1/2031	Pay 2.964%; receive 61.85% of USD-LIBOR-BBA	Aa2/A+

LIBOR: London Interbank Offered Rate Index

#### *Risks*

**Credit risk:** The City is exposed to credit risk on hedging derivative instruments. To minimize its exposure to loss related to credit risk, it is the City's policy to require counterparty collateral posting provisions in its hedging derivative instruments. These terms require full collateralization of the fair value of hedging derivative instruments (net of the effect of applicable threshold requirements and netting arrangements) should the counterparty's credit rating fall, as follows:

- The counterparty with respect to derivative instrument H is required to post collateral if its credit rating goes below A2/A. Collateral posted should be in the form of U.S. Treasury securities held by a third-party custodian. The City has never been required to access collateral.

It is the City's policy to enter into netting arrangements whenever it has entered into more than one derivative instrument transaction with a counterparty. Under the terms of these arrangements, should one party become insolvent or otherwise default on its obligations, closeout netting provisions permit the non-defaulting party to accelerate and terminate all outstanding transactions and net the transactions' fair values so that a single sum will be owed by, or owed to, the non-defaulting party.

The aggregate fair value of hedging derivative instruments requiring collateralization at June 30, 2019 was \$(11.45) million.

**Interest rate risk:** The City is exposed to interest rate risk on its swaps. On its pay-fixed, receive-variable interest rate swaps, as LIBOR, the City's net payment on the swaps increases.

**Basis risk:** The City is exposed to basis risk on its pay-fixed interest rate swaps, because the variable-rate payments received by the City on these hedging derivative instruments are based on a rate or index other than interest rates the City pays on its hedged variable-rate debt, which is remarketed either daily or weekly. Under the terms of its synthetic fixed rate swap transactions, the City pays a variable rate on its bonds based on the Securities Industry and Financial Markets Association (SIFMA), but receives a variable rate on the swaps based on a percentage of LIBOR.

**Tax risk:** The City is at risk that a change in Federal tax rates will alter the fundamental relationship between the SIFMA and LIBOR Indices. A reduction in Federal tax rates, for example, will likely increase the City's payment on its underlying variable rate bonds in the synthetic fixed rate transactions.

**Termination risk:** The City or its counterparties may terminate a derivative instrument if the other party fails to perform under the terms of the contract. The City is at risk that a counterparty will terminate a swap at a time when the City owes it a termination

payment. The City has mitigated this risk by specifying that the counterparty has the right to terminate only as a result of certain events, including: a payment default by the City; other City defaults which remain uncured for 30 days after notice; City bankruptcy; insolvency of the City (or similar events); or a downgrade of the City's credit rating below investment grade (i.e., BBB-/Baa3). If at the time of termination, a hedging derivative instrument is in a liability position, the City would be liable to the counterparty for a payment equal to the liability, subject to netting arrangements, if applicable.

**Counterparty risk:** The City is at risk that a counterparty will not meet its obligations under the swap. If a counterparty were to default under its agreement when the counterparty would owe a termination payment to the City, the City may have to pay another entity to assume the position of the defaulting counterparty. The City has sought to limit its counterparty risk by contracting only with highly rated entities or requiring guarantees of the counterparty's obligations under the swap documents.

**Rollover risk:** The City is exposed to rollover risk on hedging derivative instruments that are hedges of debt that mature or may be terminated prior to the maturity of the hedged debt. When these hedging derivative instruments terminate, the City will be re-exposed to the risks being hedged by the hedging derivative instrument.

### Contingencies

The City's derivative instruments include provisions that require the City to post collateral in the event its credit rating falls below Baa1 (Moody's) or BBB+ (Standard & Poor's) for derivative instruments A and B, or below Baa3 (Moody's) or BBB- (Standard & Poor's) for derivative instruments H or below Baa3 (Moody's) and BBB- (Standard & Poor's) for derivative instruments C, D and E. The collateral posted is to be in the form of cash, U.S. Treasury securities, or specified U.S. Government Agency securities in the amount equal to (when in the form of cash) or greater than (when in the form of securities) the fair value of derivative instruments in liability positions, net of the effect of applicable netting arrangements and applicable thresholds. If the City does not post collateral when required, the derivative instrument may be terminated by the counterparty. The collateral requirements would be \$65.08 million for ratings below Baa3 or BBB- based on posting cash. The City's credit rating as of June 30, 2019 was Aa1 (Moody's) and AA (Standard & Poor's); therefore, no collateral was posted as of that date.

### Swap Collateral Requirements upon a Rating Downgrade of the City<sup>(1)</sup>

Swap/Counterparty	Fair Value as of June 30, 2019 <sup>(2)</sup> (in thousands)	Collateral Threshold at Baa2/BBB to Baa3/BBB- <sup>(3)</sup>	Collateral Amount (in thousands)	Collateral Threshold below Baa3/BBB-	Collateral Amount <sup>(4)</sup> (in thousands)
JP Morgan Chase Bank, N.A. . . . .	\$ (2,039)	\$3,000	—	—	\$ 2,000
Merrill Lynch Capital Services, Inc. <sup>(5)</sup> . . .	(680)	3,000	—	—	680
US Bank National Association . . . . .	(9,012)	Infinity	—	—	9,000
Wells Fargo Bank, NA . . . . .	(53,433)	Infinity	—	—	53,400
Total Fair Value . . . . .	<u>\$(65,164)</u>		<u>—</u>		<u>\$65,080</u>

<sup>(1)</sup> All of the City's swap counterparties have agreements that collateral is to be posted by the City if the City were to owe a termination payment and its ratings fall below a certain level. Based on the credit rating level, the amount of collateral required can range from zero to the amount of the counterparty's exposure based on the market value of the swap.

<sup>(2)</sup> A negative value means the City would owe a termination payment.

<sup>(3)</sup> A downgrade of the City to either Baa2 (Moody's) or BBB (S&P) is the highest rating level at which the City would be required to post collateral.

<sup>(4)</sup> Represents the total amount of required collateral for ratings below Baa3/BBB-. The amount of collateral required to be posted would be the amount shown, less any collateral previously posted.

<sup>(5)</sup> The swap counterparties, other than Merrill Lynch Capital Services Inc., round the collateral amount up or down to the nearer \$100,000. Merrill Lynch does not round the amount.

### 13. Real Estate Tax

Real estate tax payments for the Fiscal Year ended June 30, 2019, were due July 1, 2018 and January 1, 2019 except that payments by owners of real property assessed at \$250,000 or less and cooperatives whose individual units, on average, are valued at \$250,000 or less, which were due in quarterly installments on the first day of each quarter beginning on July 1.

The adopted levy date for fiscal year 2019 taxes was June 14, 2018. The lien date is the date taxes are due.

Real estate tax revenue represents payments received during the year, payments received against the current fiscal year, and prior years' levies within the first two months of the following fiscal year reduced by tax refunds (for the fund financial statements). Real estate tax revenues not available are reported as deferred inflows of resources. The government-wide financial statements recognize real estate tax revenue (net of refunds), which are not available to the governmental fund type in the fiscal year for which the taxes are levied. Real estate taxes received or reported as receivables before the period for which the property taxes are levied, or the period when resources are required to be used, or when use is first permitted, are reported as deferred inflows of resources.

The City offered a 0.5% discount on the full amount of a taxpayer's yearly property tax if the entire amount shown on their bill is paid by the July due date (or grace period due date), a 0.25% discount on the last three quarters if the taxpayer waits until the October due date to pay the entire amount due, or a 0.125% discount on the last six months of taxes when the taxpayer pays the balance by the January due date. Payment of real estate taxes before July 15, 2018, on properties with an assessed value of \$250,000 or less and before July 1, 2018, on properties with an assessed value over \$250,000 received the discount. Collections of these real estate taxes received on or before June 30, 2019 and 2018 were approximately \$8.6 and \$8.8 billion, respectively.

The City sold approximately \$58.6 million of real property tax liens, fully attributable to fiscal year 2019, at various dates in Fiscal Year 2019. As in prior years' lien sale agreements, the City will refund the value of liens later determined to be defective, plus interest and a 5% surcharge. No reserve for defective tax liens in Fiscal Year 2019 is required.

The City sold approximately \$105.5 million of real property tax liens, fully attributable to fiscal year 2018, at various dates in Fiscal Year 2018. As in prior years' lien sale agreements, the City will refund the value of liens later determined to be defective, plus interest and a 5% surcharge. It has been estimated that \$5.0 million worth of liens sold in Fiscal Year 2018 will require refunding. The estimated refund accrual amount of \$5.0 million, including the surcharge and interest, resulted in Fiscal Year 2018 net sale proceeds of \$100.5 million.

In fiscal years 2019 and 2018, \$237 and \$228 million respectively, were provided as allowances for uncollectible real estate taxes against the balance of the receivable. Delinquent real estate taxes receivable that are estimated to be collectible but which are not collected in the first two months of the next fiscal year are recorded as deferred inflows of resources in the governmental funds balance sheet but included in general revenues on the government-wide *Statement of Activities*.

The City is permitted to levy real estate taxes for general operating purposes in an amount up to 2.5% of the average full value of taxable real estate in the City for the last five years and in unlimited amounts for the payment of principal and interest on long-term City debt. Amounts collected for payment of principal and interest on long-term debt in excess of that required for that purpose in the year of the levy, must be applied toward future years' debt service. For the Fiscal Years ended June 30, 2019 and 2018, excess amounts of \$172 and \$276 million, respectively, were transferred to the General Debt Service Fund.

#### **14. Other Taxes and Other Revenues**

Taxpayer-assessed taxes, such as sales and income taxes, net of refunds, are recognized in the accounting period in which they become susceptible to accrual for the fund financial statements. Assets recorded in the governmental fund financial statements, but the revenue is not available, are reported as deferred inflows of resources. Additionally, the government-wide financial statements recognize sales and income taxes (net of refunds), which are not available to the governmental fund type in the accounting period for which the taxes are assessed.

#### **15. Federal, State and Other Aid**

For the government-wide and fund financial statements, categorical aid, net of a provision for estimated disallowances, is reported as receivable when the related eligibility requirements are met. Unrestricted aid is reported as revenue in the fiscal year of entitlement. Resources received before the time requirements are met, but after all other eligibility requirements are met, are reported as deferred inflows of resources.

#### **16. Bond Discounts, Premiums and Issuance Costs**

In the fund financial statements, bond premiums, discounts and issuance costs are presented as other financing sources and uses. In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the term of the bonds payable using the straight-line method. Bond premiums and discounts are presented as additions/reductions to the face amount of the bonds payable. Bond issuance costs are recognized as an expense in the period incurred.



## 17. Intra-Entity Activity

Payments from a fund receiving revenue to a fund through which the revenue is to be expended are reported as transfers. Such payments include transfers for debt service and capital construction. In the government-wide financial statements, resource flows between the City and the discretely presented component units are reported as if external transactions.

## 18. Subsidies

The City makes various payments to subsidize a number of organizations which provide services to City residents including but not limited to Art and Cultural institutions. These payments are recorded as expenditures in the fiscal year paid.

## 19. Deferred Outflows and Inflows of Resources

In accordance with Government Accounting Standards Board Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, the City reports deferred outflows of resources in the *Statement of Financial Position* in a separate section following Assets. Similarly, the City reports deferred inflows of resources in the *Statement of Net Position* in a separate section following Liabilities.

The Components of the deferred outflows of resources and deferred inflows of resources are as follows:

	FY 2019		FY 2018	
	Primary Government	Component Units	Primary Government	Component Units
	(in thousands)			
Deferred Outflows of Resources				
Deferred outflows from pension .....	\$ 2,377,333	\$ 132,600	\$ 1,755,836	\$ 221,508
Deferred outflows from OPEB .....	11,980,800	939,047	4,728,507	217,509
Accumulated decrease in fair value of hedging derivatives .....	11,450	—	8,218	—
Unamortized deferred bond refunding costs .....	377,239	—	455,600	—
Other .....	55	161,251	163	132,284
Total deferred outflows of resources .....	<u>\$14,746,877</u>	<u>\$1,232,898</u>	<u>\$ 6,948,324</u>	<u>\$ 571,301</u>
Deferred Inflows of Resources:				
Deferred inflows from pension .....	\$12,778,884	\$ 667,686	\$ 9,354,814	\$ 484,781
Real estate taxes .....	8,648,945	—	8,813,166	—
Deferred inflows from OPEB .....	11,586,646	1,404,408	7,821,543	772,518
Service concession arrangements .....	80,944	—	97,668	—
Grant advances .....	3,113	—	—	—
Other .....	133,004	44,401	85,325	18,806
Total deferred inflows of resources .....	<u>\$33,231,536</u>	<u>\$2,116,495</u>	<u>\$26,172,516</u>	<u>\$1,276,105</u>

## 20. Fund Balance

In accordance with Government Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the classification of Fund Balance is based on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable**—includes fund balance amounts that cannot be spent, either because they are not in spendable form, or because of legal or contractual constraints requiring such amounts to remain intact. As required by the New York State Financial Emergency Act, the City must prepare its budget covering all expenditures, other than capital items, balanced so that the results do not show a deficit when reported in accordance with GAAP. Therefore, the General Fund's fund balance must legally remain intact and is classified as nonspendable. Additionally, certain receivable amounts are not anticipated to be collected in the current period.

**Restricted**—includes fund balance amounts that are constrained for specific purposes when such constraints are externally imposed by creditors, laws or regulations of other governments, or by constitutional provisions or enabling legislation.

**Committed**—includes fund balance amounts that are constrained for specific purposes when such constraints are internally imposed by the government's formal action at the highest level of decision making authority and do not lapse at year-end. In accordance with the New York City Charter, the City Council is the City's highest level of decision-making authority and can, by legal resolution prior

to the end of a fiscal year, approve to establish, modify or rescind a fund balance commitment. For the blended component units reported as Nonmajor Funds, the respective Boards of Directors (Boards) constitute the highest level of decision-making authority. When resolutions are adopted by the Boards that constrain fund balances for a specific purpose, such resources are accounted for and reported as committed for such purpose, unless and until a subsequent resolution altering the commitment is adopted by a Board.

Assigned—includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. The City does not have any assigned amounts in its major funds. For the blended component units reported as Nonmajor Funds, the fund balances which are constrained for use for a specific purpose based on the direction of the President of the component unit to direct the movement of such funds are accounted for and reported as assigned for such purpose unless and until a subsequent authorized action by the same, or another duly authorized officer, or by a board, is taken which removes or changes the assignment.

Unassigned—The City's Capital Projects Fund's deficit is classified as unassigned.

The City uses restricted amounts first when both restricted and unrestricted resources are available. Additionally, the City first uses committed, then assigned, and lastly unassigned resources when expenditures are made.

The City does not have a formal minimum fund balance policy. Below is the detail included in the fund balance classifications for the governmental funds fiscal years June 30, 2019 and 2018:

	Fiscal Year 2019				
	General Fund	Capital Projects Fund	Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
	(in thousands)				
<b>Nonspendable:</b>					
General Fund balance .....	\$ 488,216	\$ —	\$ —	\$ —	\$ 488,216
Prepaid expenditures .....	—	—	—	166	166
<b>Spendable:</b>					
Restricted					
Capital projects .....	—	88,701	—	572,314	661,015
Debt service .....	—	—	171,576	1,924,512	2,096,088
Committed					
Debt service .....	—	—	1,555,515	—	1,555,515
Assigned					
Debt service .....	—	—	—	2,138,264	2,138,264
Operations .....	—	—	—	259,769	259,769
Unassigned					
Capital Projects Fund .....	—	(3,807,625)	—	—	(3,807,625)
Nonmajor Special Revenue Funds .....	—	—	—	(572)	(572)
<b>Total Fund Balances (Deficit) .....</b>	<b>\$ 488,216</b>	<b>\$(3,718,924)</b>	<b>\$1,727,091</b>	<b>\$4,894,453</b>	<b>\$ 3,390,836</b>

	Fiscal Year 2018				
	General Fund	Capital Projects Fund	Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
			(in thousands)		
<b>Nonspendable:</b>					
General Fund balance .....	\$ 483,133	\$ —	\$ —	\$ —	\$ 483,133
Prepaid expenditures .....	—	—	—	151	151
<b>Spendable:</b>					
Restricted					
Capital projects .....	—	136,980	—	1,068,802	1,205,782
Debt service .....	—	—	275,793	1,461,169	1,736,962
Committed					
Debt service .....	—	—	1,646,498	—	1,646,498
Assigned					
Debt service .....	—	—	—	2,470,386	2,470,386
Operations .....	—	—	—	296,983	296,983
Unassigned					
Capital Projects Fund .....	—	(2,421,721)	—	—	(2,421,721)
Nonmajor Special Revenue Funds .....	—	—	—	(70)	(70)
<b>Total Fund Balances (Deficit) .....</b>	<u>\$ 483,133</u>	<u>\$(2,284,741)</u>	<u>\$1,922,291</u>	<u>\$5,297,421</u>	<u>\$ 5,418,104</u>

## 21. Pensions

In government-wide financial statements, pensions are recognized and disclosed using the accrual basis of accounting (see Note E.5 and the RSI section immediately following the notes to financial statements), regardless of the amount recognized as pension expenditures on the modified accrual basis of accounting. The City recognizes a net pension liability for each qualified pension plan in which it participates, which represents the excess of the total pension liability over the fiduciary net position of the qualified pension plan, measured as of the City's fiscal year-end or the City's proportionate share thereof in the case of a cost-sharing multiple-employer plan. Changes in the net pension liability during the period are recorded as pension expense, or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change, in the period incurred. Those changes in net pension liability that are recorded as deferred inflows of resources or deferred outflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience, are amortized over the weighted average remaining service life of all participants, including retirees, in the respective qualified pension plan and recorded as a component of pension expense beginning with the period in which they arose. Projected earnings on qualified pension plan investments are recognized as a component of pension expense. Differences between projected and actual investment earnings are reported as deferred inflows of resources or deferred outflows of resources and amortized as a component of pension expense on a closed basis over a five-year period beginning with the period in which the difference occurred.

## 22. Other Postemployment Benefits

Other Postemployment Benefits (OPEB) cost for retiree healthcare and similar, non-pension retiree benefits, is required to be measured and disclosed using the accrual basis of accounting (see Note E.4), regardless of the amount recognized as OPEB expense on the modified accrual basis of accounting. Annual OPEB cost is calculated in accordance with GASB Statement No. 75.

## 23. Estimates and Assumptions

A number of estimates and assumptions relating to the reporting of revenues, expenditures, assets and liabilities, and the disclosure of contingent liabilities were used to prepare these financial statements in conformity with GAAP. Actual results could differ from those estimates.

**B. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

A summary reconciliation of the difference between total fund balances (deficit) as reflected on the governmental funds balance sheet and total net position (deficit) of governmental activities as shown on the government-wide *Statement of Net Position* is presented in an accompanying schedule to the governmental funds balance sheet. The asset and liability elements, that comprise the difference are related to the governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting, while the government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting.

Similarly, a summary reconciliation of the difference between net change in fund balances, as reflected on the governmental funds *Statement of Revenues, Expenditures, and Changes in Fund Balances*, and Change in Net Position of governmental activities, as shown on the government-wide *Statement of Activities*, is presented in an accompanying schedule to the governmental funds *Statement of Revenues, Expenditures, and Changes in Fund Balances*. The revenue and expense elements, that comprise the reconciliation difference, stem from governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting, while the government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting.

**C. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY****1. Budgets and Financial Plans***Budgets*

Annual expense budget appropriations, which are prepared on the modified accrual basis, are adopted for the General Fund, and unused appropriations lapse at fiscal year-end. The City uses appropriations in the capital budget to authorize the expenditure of funds for various capital projects. Capital appropriations, unless modified or rescinded, remain in effect until the completion of each project.

The City is required by State Law to adopt and adhere to a budget, on a basis consistent with GAAP, that would not have General Fund expenditures and other financing uses in excess of revenues and other financing sources.

Expenditures made against the expense budget are controlled through the use of quarterly spending allotments and units of appropriation. A unit of appropriation represents a subdivision of an agency's budget and is the level of control at which expenditures may not legally exceed the appropriation. The number of units of appropriation, and the span of operating responsibility which each unit represents, differs from agency to agency depending on the size of the agency and the level of control required. Transfers between units of appropriation and supplementary appropriations may be made by the Mayor, subject to the approval provisions set forth in the City Charter. Supplementary appropriations increased the expense budget by \$4.41 and \$4.37 billion subsequent to its original adoption in Fiscal Years 2019 and 2018, respectively.

*Financial Plans*

Additionally, the New York State Financial Emergency Act for The City of New York requires the City to operate under a "rolling" Four-Year Financial Plan (Plan). Revenues and expenditures, including transfers, of each year of the Plan are required to be balanced on a basis consistent with GAAP. The Plan is broader in scope than the expense budget; it comprises General Fund revenues and expenditures, Capital Projects Fund revenues and expenditures, and all short and long-term financing.

The expense budget is generally consistent with the first year of the Plan and operations under the expense budget must reflect the aggregate limitations contained in the approved Plan. The City reviews its Plan periodically during the year and, if necessary, makes modifications to incorporate actual results and revisions to assumptions.

**2. Deficit Fund Balance**

The Capital Projects Fund had deficits of \$3.72 and \$2.28 billion for the years ended June 30, 2019 and 2018, respectively. These deficits represent the amounts expected to be financed from future bond issues or intergovernmental reimbursements. To the extent the deficits will not be financed or reimbursed, a transfer from the General Fund will be required.

**D. DETAILED NOTES ON ALL FUNDS****1. Deposits and Investments***Deposits*

The City's bank depositories are designated by the New York City Banking Commission, which consists of representatives of the Comptroller, the Mayor, and the Finance Commissioner. The Banking Commission considers a list of requirements to approve banks for designation, including but not limited to independent bank rating agency reports, bank regulators' reports, the banks' quarterly financial statements reported to the SEC, independently audited public financial statements and the New York State Department of Financial Services and Federal supervisory agency Community Reinvestment Act (CRA) reports to determine the financial soundness of each bank. In addition, the City's banking relationships are under periodic operational, financial and credit reviews.

The City Charter limits the amount of deposits, at any time, in any one bank or trust company, to a maximum of one-half of the amount of the capital and net surplus of such bank or trust company. The discretely presented component units included in the City's reporting entity maintain their own banking relationships, which generally conform with the City's.

The City's bank account balances in excess of the prevailing Federal Deposit Insurance Corporation (FDIC) insurance limits are fully collateralized in accordance with the New York State General Municipal Law (GML) and the New York City Department of Finance Collateral Policy, dated December 5, 2012. The FDIC insurance limit is only applied one time to each bank relationship with multiple bank accounts. Each New York City Designated Bank must pledge Eligible Securities and/or Letters of Credit (LOC) that satisfy the minimum GML collateral requirements. The Designated Banks are required to closely monitor daily City bank account balances and adjust the amount of collateral pledged when the City's bank account balance changes to ensure that City deposits are always fully collateralized. With the exception of banks pledging a LOC as collateral, the banks are required, on a daily basis, to aggregate the total balances of all bank accounts under the City's tax ID, deduct the FDIC insurance limit and pledge collateral which more than covers the remaining balances. The custodians provide collateral reports to the Department of Finance Collateral Committee on a daily basis.

**Cash & Cash Equivalents**

The following is a summary of the cash and cash equivalents of the City's Governmental Activities as of June 30, 2019 and June 30, 2018:

	<b>Governmental Activities</b>	
	<b>2019</b>	<b>2018</b>
	<b>(in thousands)</b>	
<b>Restricted cash and cash equivalents:</b>		
Cash .....	\$ 25,032	\$ 20,583
Cash Equivalents .....	2,780,718	2,962,686
Total restricted cash and cash equivalents: .....	<u>2,805,750</u>	<u>2,983,269</u>
<b>Unrestricted cash and cash equivalents:</b>		
Cash* .....	2,451,706	1,726,874
Cash Equivalents .....	4,457,708	5,950,052
Total unrestricted cash and cash equivalents: .....	<u>6,909,414</u>	<u>7,676,926</u>
Grand Total cash and cash equivalents .....	<u>\$ 9,715,164</u>	<u>\$10,660,195</u>

\* Unrestricted cash for Governmental Activities represents book balances that include items in transit.

At June 30, 2019 and 2018, the City's unrestricted Governmental Activities bank balances were \$2.51 and \$2.23 billion, respectively. Of those amounts, there was no exposure to custodial credit risk at June 30, 2019; however, at June 30, 2018, \$949 thousand was exposed to custodial credit risk (this is the risk that in the event of a bank failure, the City's deposits may not be returned or the City will not be able to recover collateral securities that are in the possession of an outside party). At June 30, 2019 and 2018, the City's restricted Governmental Activities cash balances were \$25.03 and \$20.58 million, respectively. Of those amounts, \$8 and \$11 thousand were exposed to custodial credit risk. Bank balances are exposed to custodial credit risk when they are uninsured and uncollateralized.

The following is a summary of the cash and cash equivalents of the City's business-type activities as of June 30, 2019 and June 30, 2018:

	<b>Business-Type Activities</b>	
	<b>2019</b>	<b>2018</b>
	<b>(in thousands)</b>	
<b>Restricted cash and cash equivalents:</b>		
Cash .....	\$ 35,485	\$ 51,033
Cash Equivalents .....	—	—
Total restricted cash and cash equivalents: .....	<u>35,485</u>	<u>51,033</u>
<b>Unrestricted cash and cash equivalents:</b>		
Cash .....	105,973	20,042
Cash Equivalents .....	<u>7,709</u>	<u>9,962</u>
Total unrestricted cash and cash equivalents: .....	<u>113,682</u>	<u>30,004</u>
Grand Total cash and cash equivalents .....	<u>\$149,167</u>	<u>\$ 81,037</u>

At June 30, 2019 and 2018, the City's unrestricted business-type activities bank balances were \$105.97 and \$20.04 million, respectively. Of those amounts, there was no exposure to custodial credit risk at June 30, 2019 and 2018. At June 30, 2019 and 2018, the City's restricted business-type activities cash balances were \$35.49 and \$51.03 million, respectively. Of those amounts, there was no exposure to custodial credit risk at June 30, 2019 and 2018.

#### *Investments*

The City's investment of its primary government cash is currently limited to U.S. Government guaranteed securities and U.S. Government agency securities purchased directly and through repurchase agreements from primary dealers, as well as commercial paper rated A1 and P1 by Standard & Poor's Corporation and Moody's Investors Service, Inc., respectively. The repurchase agreements must be collateralized by U.S. Government guaranteed securities, U.S. Government agency securities, or eligible commercial paper in a range of 100% to 102% of the matured value of the repurchase agreements.

The following is a summary of the fair value of investments of the City's primary government as of June 30, 2019 and 2018:

#### **Governmental Activities:**

Investment Type	<b>Investment Maturities</b>					
	<b>(in years)</b>					
	<b>2019</b>			<b>2018</b>		
	<b>Less than 1</b>	<b>1 to 5</b>	<b>More than 5</b>	<b>Less than 1</b>	<b>1 to 5</b>	<b>More than 5</b>
	<b>(in thousands)</b>					
<b>Unrestricted</b>						
U.S. Government securities .....	\$2,594,090	\$ —	\$ —	\$2,211,504	\$296,695	\$ —
U.S. Government agency obligations ..	2,137,359	—	—	2,469,622	171,387	—
Commercial paper .....	982,156	—	—	1,810,770	—	—
Time deposits .....	50,871	—	—	74,546	—	—
Investment derivative instruments .....	—	—	(53,714) <sup>(1)</sup>	—	—	(50,281) <sup>(2)</sup>
Total unrestricted .....	<u>\$5,764,476</u>	<u>\$ —</u>	<u>\$(53,714)</u>	<u>\$6,566,442</u>	<u>\$468,082</u>	<u>\$(50,281)</u>
<b>Restricted</b>						
U. S. Government securities .....	\$349,263	\$ —	\$142,704	\$ 498,687	\$ 21,513	\$ 92,386
U.S. Government agency obligations ..	962,775	—	—	890,629	—	—
Time deposits .....	3	—	—	5	—	—
Total restricted .....	<u>\$1,312,041</u>	<u>\$ —</u>	<u>\$142,704</u>	<u>\$1,389,321</u>	<u>\$ 21,513</u>	<u>\$ 92,386</u>

<sup>(1)</sup> The City has five pay-fixed interest rate swaps that are treated as investment derivative instruments. Additionally, the City has one pay-fixed swap (H) that is partially treated as an investment derivative instrument. On June 30, 2019, the swaps had fair values of \$(2,039) thousand, \$(680) thousand, \$(680) thousand, \$(680) thousand, \$(7,652) thousand, and \$(41,983) thousand, respectively.

<sup>(2)</sup> The City has five pay-fixed interest rate swaps and one basis swap that are treated as investment derivative instruments. Additionally, the City has one pay-fixed swap (H) that is partially treated as an investment derivative instrument. On June 30, 2018, the swaps had fair values of \$(3,671) thousand, \$(1,224) thousand, \$(1,224) thousand, \$(1,224) thousand, \$(6,893) thousand, \$(5,915) thousand, and \$(30,130) thousand, respectively.

**Business-Type Activities:**

Investment Type	Investment Maturities					
	(in years)					
	2019			2018		
	Less than 1	1 to 5	More than 5	Less than 1	1 to 5	More than 5
	(in thousands)					
<b>Unrestricted</b>						
U.S. Government securities . . . . .	\$39,092	\$ —	\$ 51,460	\$10,840	\$ 46,733	\$ 49,389
U.S. Government agency obligations . .	—	—	—	—	—	—
Commercial paper . . . . .	20,963	128,426	—	1,459	100,547	4,215
Money Market Funds . . . . .	—	—	—	41	—	—
Time deposits . . . . .	10,636	—	—	300	748	—
Mortgage Backed & Asset Backed Securities . . . . .	—	—	85,297	—	—	117,722
Total unrestricted . . . . .	<u>\$70,691</u>	<u>\$128,426</u>	<u>\$136,757</u>	<u>\$12,640</u>	<u>\$148,028</u>	<u>\$171,326</u>
<b>Restricted</b>						
Money Market Fund . . . . .	\$39,126	\$ —	\$ —	\$37,134	\$ —	\$ —
Total restricted . . . . .	<u>\$39,126</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$37,134</u>	<u>\$ —</u>	<u>\$ —</u>

**Fair Value Hierarchy**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs (the City does not have any investments for which Level 3 inputs are required).

The following is a summary of the fair value hierarchy of the fair value of investments of the City's primary government as of June 30, 2019 and June 30, 2018:

Investments <sup>(1)</sup> by Fair Value Level	2019			2018		
	Fair Value Measurements Using			Fair Value Measurements Using		
	Quoted Prices in Significant Other			Quoted Prices in Significant Other		
	Total	Active Markets for Identical Assets (Level 1)	Observable Inputs (Level 2)	Total	Active Markets for Identical Assets (Level 1)	Observable Inputs (Level 2)
	(in thousands)					
U.S. Government securities . . . . .	\$ 5,305,686	\$1,752,044	\$3,553,642	\$ 5,461,171	\$1,951,902	\$3,509,269
U.S. Government agency obligations . .	3,490,766	—	3,490,766	3,550,657	—	3,550,657
Commercial paper . . . . .	1,434,548	212	1,434,336	2,432,562	1,459	2,431,103
Money Market Funds (includes time deposits) . . . . .	122,135	736	121,399	296,861	1,089	295,772
Mortgage Backed & Asset Back Securities . . . . .	85,297	—	85,297	117,722	—	117,722
Investment derivative instruments . . . . .	(53,714)	—	(53,714)	(50,281)	—	(50,281)
Total Investment & Cash Equivalent by Fair Value Level . . . . .	<u>\$10,384,718<sup>(2)</sup></u>	<u>\$1,752,992</u>	<u>\$8,631,726</u>	<u>\$11,808,692<sup>(2)</sup></u>	<u>\$1,954,450</u>	<u>\$9,854,242</u>

<sup>(1)</sup> Includes cash equivalents carried at fair value by blended components.

<sup>(2)</sup> As of June 30, 2019 and June 30, 2018, all ECF investment maturities were recorded at carrying value. For the year ended June 30, 2019 and June 30, 2018, ECF's listed investments totaled \$89.52 and \$112.62 million, respectively.



Investments classified in Level 1 of the fair value hierarchy, valued at \$1.75 and \$1.95 billion in Fiscal Years 2019 and 2018 respectively, are valued using quoted prices in active markets.

U.S. Government securities totaling \$3.53 and \$3.42 billion, U.S. Government agency obligations totaling \$3.49 and \$3.55 billion, commercial paper totaling \$1.43 and \$2.43 billion, money market funds totaling \$121.40 and \$295.77 million and mortgage backed and asset backed securities totaling \$85.30 and \$117.72 million in Fiscal Years 2019 and 2018 respectively, classified in Level 2 of the fair value hierarchy are valued using matrix pricing techniques maintained by various pricing vendors. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by our custodian bank.

U.S. Government securities, totaling \$22.33 and \$88.91 million in Fiscal Years 2019 and 2018 respectively, under a forward supply contract classified in Level 2 of the fair value hierarchy are valued using present value and option pricing model techniques.

Investment derivative instruments, totaling \$(53.71) and \$(50.28) million in Fiscal Years 2019 and 2018, respectively, are classified in Level 2 of the fair value hierarchy. Fair value is described as the exit price that assumes a transaction takes place in the City's most advantageous market in the absence of a principal market. These inputs include the mid-market valuation and then incorporates the credit risk of either the City or its counterparty and the bid/offer spread that would be charged to the City in order to transact. The mid-market values of the interest rate swaps were estimated using the income approach. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement date.

Interest rate risk. As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy limits the weighted average maturity to a period of less than 2 years. The City's current weighted average maturity is less than 201 days.

Credit risk. Investment guidelines and policies are designed to protect principal by limiting credit risk. This is accomplished through ratings, collateral, and diversification requirements that vary according to the type of investment. As of June 30, 2019 and 2018, investments in Fannie Mae or Freddie Mac and Federal Home Loan Bank (FHLB) were rated in the highest long-term or short-term ratings category (as applicable) by Standard & Poor's and/or Moody's Investor Service. These ratings were AA+ and A-1+ by Standard & Poor's and Aaa and P-1 by Moody's for long-term and short-term instruments, respectively.

Concentration of credit risk. The City's investment policy limits investments to no more than \$250 million invested at any time in either commercial paper of a single issuer or investment agreements with a single provider.

Custodial credit risk-investments. For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will also not be able to recover the value of its investments or collateral securities that are in the possession of the custodian. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the City, and are held by either the counterparty or the counterparty's trust department or agent.

The City's investment policy related to custodial credit risk calls for limiting its investments to highly rated institutions and/or requiring high quality collateral be held by the counterparty or custodian in the name of the City.

#### *Investment Derivative Instruments*

Note: More information on derivative instruments discussed herein can be found in Note A.12, by referencing the indicated derivative instrument's identifying letter.

Credit risk: The City is exposed to credit risk on investment derivative instruments. To minimize its exposure to loss related to credit risk, it is the City's policy to require counterparty collateral posting provisions in its investment derivative instruments. These terms require collateralization of the fair value of investment derivative instruments (net of the effect of applicable threshold requirements and netting arrangements) should the counterparty's credit rating fall below the following:

The counterparty (or its respective guarantor) with respect to derivative instruments B, D, and E is required to post collateral if one of its credit ratings goes below A3/A-. The counterparty with respect to derivative instrument H is required to post collateral if one of its credit ratings goes below A2/A. The counterparty with respect to derivative instruments A and C is required to post collateral if it has at least one rating below Aa3 or AA-. The City has never been required to access collateral.



As discussed in Note A.12, it is the City's policy to enter into netting arrangements whenever it has entered into more than one derivative instrument transaction with a counterparty.

The aggregate fair value of investment derivative instruments requiring collateralization at June 30, 2019 was \$(53.71) million. A negative aggregate fair value means the City would have owed payments to the counterparties. The City had no counterparty credit exposure to any of the investment derivative instrument counterparties as of that date.

*Interest rate risk:* The City is exposed to interest rate risk on its swaps. In derivative instruments A, B, C, D, E and H, pay-fixed, receive-variable interest rate swaps, as LIBOR decreases, the City's net payment on the swap increases.

*Basis risk:* The City is exposed to basis risk on derivative instruments A, B, C, D, E and H because the variable-rate payment received by the City is based on a rate or index other than the interest rate the City pays on its variable-rate debt. Under the terms of its derivative instruments A, B, C, D, E and H, the City pays a variable rate on the outstanding underlying bonds based on SIFMA, but receives a variable rate on the swap based on a percentage of LIBOR.

*Tax risk:* The City is at risk that a change in Federal tax rates will alter the fundamental relationship between the SIFMA and LIBOR indices. A reduction in Federal tax rates, for example, will likely increase the City's payment on its underlying variable rate bonds in derivative instruments A, B, C, D, E and H.

*Termination risk:* The City or its counterparties may terminate a derivative instrument if the other party fails to perform under the terms of the contract. The City is at risk that a counterparty will terminate a swap at a time when the City owes it a termination payment. The City has mitigated this risk by specifying that the counterparty has the right to terminate only as a result of certain events, including: a payment default by the City; other City defaults which remain uncured for 30 days after notice; City bankruptcy; insolvency of the City (or similar events); or a downgrade of the City's credit rating below investment grade (i.e., BBB-/Baa3). If at the time of termination, an investment derivative instrument is in a liability position, the City would be liable to the counterparty for a payment equal to the liability, subject to netting arrangements.

*Counterparty risk:* The City is at a risk that a counterparty (or its guarantor) will not meet its obligations under the swap. If a counterparty were to default under its agreement when the counterparty would owe a payment to the City, the City may have to pay another entity to assume the position of the defaulting counterparty. The City has sought to limit its counterparty risk by contracting only with highly-rated entities or requiring guarantees of the counterparty's obligations under the swap documents.

The discretely presented component units included in the City's reporting entity maintain their own investment policies that generally conform to those of the City.

The criteria for the Pension and Other Employee Benefit Trust Funds' and Other Trust Funds' investments are as follows:

1. Fixed income investments may be made in U.S. Government guaranteed securities or securities of U.S. Government agencies, securities of entities rated BBB or better by both Standard and Poor's Corporation and Moody's Investors Service, Inc., securities below BBB up to 10% of the total asset allocation and any bond that meets the qualifications of the New York State Retirement and Social Security Law, the New York State Banking Law, and the New York City Administrative Code.
2. Equity investments may be made only in those stocks that meet the qualifications of the New York State Retirement and Social Security Law, the New York State Banking Law, and the New York City Administrative Code.
3. Short-term investments may be made in the following:
  - a. U.S. Government guaranteed securities or U.S. Government agency securities.
  - b. Commercial paper rated A1, P1, or F1 by Standard & Poor's Corporation or Moody's Investors Service, Inc., or Fitch, respectively.
  - c. Repurchase agreements collateralized in a range of 100% to 102% of matured value, purchased from primary dealers of U.S. Government securities.

- d. Investments in bankers' acceptances, certificates of deposit, and time deposits are limited to banks with worldwide assets in excess of \$50 billion that are rated within the highest categories of the leading bank rating services, and selected regional banks also rated within the highest categories.
  - e. Other top-rate securities maturing in less than 4 years.
4. Investments up to 25% of total pension fund assets in instruments not specifically covered by the New York State Retirement and Social Security Law.
  5. No investment in any one corporation can be: (i) more than 2% of the pension plan net position; or (ii) more than 5% of the total outstanding issues of the corporation.

All investments are held by the City's custodial banks (in bearer or book-entry form) solely as an agent of the Comptroller of The City of New York on behalf of the various account owners. Payments for purchases are not released until evidence of ownership of the underlying investments are received by the City's custodial bank.

#### *Securities Lending*

State statutes and Board policies permit the Pension and Certain Other Employee Benefit Trust Funds to lend its securities to broker-dealers and other entities for collateral, for the same securities in the future with a simultaneous agreement to return the collateral in the form of cash, treasury and U.S. Government securities. The Funds' agent lends the following types of securities: short term securities, common stocks, long-term corporate bonds, U.S. Government and U.S. Government agency bonds, asset-backed securities and international equities and bonds held in collective investment funds. In return, the Funds receive collateral in the form of cash, U.S. Treasury and U.S. Government agency securities at 100% to 108% of the principal plus accrued interest for reinvestment. At June 30, 2019 and 2018, management believes that the Funds had no credit risk exposure to borrowers because the amounts the Funds owed the borrowers equaled or exceeded the amounts the borrowers owed the Funds. The contracts with the Funds' custodians require the securities lending agent to indemnify the Funds. In the situation when a borrower goes into default, the Agent will liquidate the collateral to purchase replacement securities. Any shortfall before the replacement securities cost and the collateral value is covered by the Agent. All securities loans can be terminated on demand within a period specified in each agreement by either the Funds or the borrowers. Cash collateral is invested by the securities lending agent using approved lender's investment guidelines. The weighted average maturity is 61 days. The securities lending program in which the Funds participate only allows pledging or selling securities in the case of borrower default.

The City reports securities loaned as assets on the *Statement of Fiduciary Net Position*. Cash received as collateral on securities lending transactions, and investments made with that cash, are also recorded as assets. Liabilities resulting from these transactions are reported on the *Statement of Fiduciary Net Position*. Accordingly, the City records the investments purchased with the cash collateral as Investments; Collateral From Securities Lending Transactions with a corresponding liability are recorded as Securities Lending Transactions.

**2. Capital Assets**

The following is a summary of governmental activities capital assets for the Fiscal Years ended June 30, 2018 and 2019:

Primary Government	Balance June 30, 2017	Additions	Deletions	Balance June 30, 2018 (in thousands)	Additions	Deletions	Balance June 30, 2019
<b>Governmental activities:</b>							
Capital assets, not being depreciated/amortized:							
Land .....	\$ 2,180,461	\$ 70,615	\$ 183	\$ 2,250,893	\$ 144,665	\$ 4,311	\$ 2,391,247
Construction work-in-progress ..	3,744,311	2,991,795	3,384,562	3,351,544	3,440,996	3,592,462	3,200,078
Total capital assets, not being depreciated/amortized .....	5,924,772	3,062,410	3,384,745	5,602,437	3,585,661	3,596,773	5,591,325
Capital assets, being depreciated/amortized:							
Building .....	61,138,821	3,384,562	235,078	64,288,305	3,592,462	127,654	67,753,113
Equipment (including software) ..	9,420,121	764,285	338,857	9,845,549	1,216,977	61,878	11,000,648
Infrastructure .....	22,943,206	2,038,772	367,204	24,614,774	2,036,950	440,227	26,211,497
Total capital assets, being depreciated/amortized .....	93,502,148	6,187,619	941,139	98,748,628	6,846,389	629,759	104,965,258
Less accumulated depreciation/amortization							
Building .....	26,312,687	2,171,927	227,649	28,256,965	3,282,419	107,077	31,432,307
Equipment (including software) ..	6,520,196	648,485	316,293	6,852,388	939,461	41,428	7,750,421
Infrastructure .....	9,077,245	1,107,150	367,205	9,817,190	1,125,322	408,694	10,533,818
Total accumulated depreciation/amortization ....	41,910,128	3,927,562 <sup>(1)</sup>	911,147	44,926,543	5,347,202 <sup>(1)</sup>	557,199	49,716,546
Total capital assets, being depreciated/amortized, net ...	51,592,020	2,260,057	29,992	53,822,085	1,499,187	72,560	55,248,712
Governmental activities capital assets, net .....	\$57,516,792	\$5,322,467	\$3,414,737	\$59,424,522	\$5,084,848	\$3,669,333	\$60,840,037

<sup>(1)</sup> Depreciation expense was charged to functions/programs of the City for the Fiscal Years ended June 30, 2018 and 2019.

The following is a summary of the governmental activities depreciation expense by function/program for the Fiscal Years ended June 30, 2019 and 2018:

	2019	2018
	(in thousands)	
<b>Governmental activities:</b>		
General government .....	\$ 528,355	\$ 555,589
Public safety and judicial .....	307,283	271,401
Education .....	2,934,040	1,602,323
City University .....	4,398	4,335
Social services .....	66,579	68,093
Environmental protection .....	187,521	187,946
Transportation services .....	768,136	769,908
Parks, recreation and cultural activities .....	408,394	390,156
Housing .....	4,706	3,163
Health .....	120,814	57,343
Libraries .....	16,976	17,305
Total depreciation expense-governmental activities .....	<u>\$5,347,202</u>	<u>\$3,927,562</u>

The following are the sources of funding for the governmental activities capital assets for the Fiscal Years ended June 30, 2019 and 2018. Sources of funding for capital assets are not available prior to Fiscal Year 1987.

	2019	2018
	(in thousands)	
<b>Capital Projects Funds:</b>		
Prior to Fiscal Year 1987 .....	\$ 6,484,659	\$ 6,487,183
City and TFA bonds .....	100,608,731	94,479,042
Federal grants .....	599,109	583,707
State grants .....	98,008	92,552
Private grants .....	81,886	81,573
Capitalized leases .....	2,684,190	2,627,008
Total funding sources .....	<u>\$110,556,583</u>	<u>\$104,351,065</u>

At June 30, 2019 and 2018, the governmental activities capital assets include approximately \$1.2 billion of City-owned assets leased for \$1 per year to the New York City Transit Authority which operates and maintains the assets. In addition, assets leased to NYC Health + Hospitals and to the System are excluded from governmental activities capital assets and are recorded in the respective component unit financial statements.

Included in buildings at June 30, 2019 and 2018, are leased properties that have elements of ownership. These assets are recorded as capital assets as follows:

	Capital Leases	
	2019	2018
	(in thousands)	
<b>Governmental activities:</b>		
Capital asset:		
Capitalized leases — buildings .....	\$2,684,190	\$2,627,008
Less accumulated amortization .....	1,131,210	968,450
Capitalized leases — buildings, net .....	<u>\$1,552,980</u>	<u>\$1,658,558</u>

*Capital Commitments*

At June 30, 2019, the outstanding commitments relating to projects of the New York City Capital Projects Fund amounted to approximately \$23.1 billion.

To address the need for significant infrastructure and public facility capital investments, the City has prepared a ten-year capital spending program which contemplates City Capital Projects Fund expenditures of \$116.9 billion over Fiscal Years 2019 through 2028. To help meet its capital spending program, the City and TFA borrowed \$5.7 billion in the public credit market in Fiscal Year 2019. The City and TFA plan to borrow \$7.8 billion in the public credit market in Fiscal Year 2020.

On January 31, 2019, NYCHA, the City and the U.S. Department of Housing and Urban Development entered into an agreement relating to lead-based paint and other health and safety concerns in NYCHA's properties. Pursuant to this agreement, a Federal monitor has been appointed to oversee NYCHA's compliance with the terms of the agreement and federal regulations and the City will provide additional funding. Pursuant to the agreement, the 2019-2023 Capital Commitment Plan reflects \$1.2 billion in additional City capital funds, with an additional \$1 billion in City capital funds reflected in the remaining years of the Ten Year Capital Strategy for fiscal years 2020 through 2029. NYCHA has announced that it may be out of compliance with federal requirements beyond the regulations concerning lead-based paint and other health and safety concerns that were the subject of such agreement. NYCHA has estimated that its total projected capital costs are approximately \$32 billion over the next five years.

The following is a summary of business-type activities capital assets for the Fiscal Years ended June 30, 2018 and 2019:

Primary Government	Balance June 30, 2017	Additions	Deletions	Balance June 30, 2018 (in thousands)	Additions	Deletions	Balance June 30, 2019
<b>Business-Type Activities:</b>							
Capital assets, not being depreciated/amortized:							
Construction work-in-progress ..	\$ 144,081	\$ 40,848	\$ 90,378	\$ 94,551	\$ 28,268	\$ 64,814	\$ 58,005
Total capital assets, not being depreciated/amortized .....	144,081	40,848	90,378	94,551	28,268	64,814	58,005
Capital assets, being depreciated/amortized:							
Building .....	32,133	11,716	—	43,849	—	—	43,849
Equipment (including software) ..	8,876	643	—	9,519	11,685	—	21,204
Infrastructure .....	457,480	74,542	—	532,022	51,613	—	583,635
Total capital assets, being depreciated/amortized ..	498,489	86,901	—	585,390	63,298	—	648,688
Less accumulated depreciation/amortization:							
Building .....	1,563	449	—	2,012	438	—	2,450
Equipment (including software) ..	4,375	900	—	5,275	1,087	—	6,362
Infrastructure .....	65,312	35,102	—	100,414	31,841	—	132,255
Total accumulated depreciation/amortization ....	71,250	36,451	—	107,701	33,366	—	141,067
Total capital assets, being depreciated/amortized, net ...	427,239	50,450	—	477,689	29,932	—	507,621
Business-type activities capital assets, net .....	\$ 571,320	\$ 91,298	\$ 90,378	\$ 572,240	\$ 58,200	\$ 64,814	\$ 565,626

### 3. Leases

The City leases a significant amount of property and equipment from others. Leased property having elements of ownership is recorded in the government-wide financial statements. The related obligations, in amounts equal to the present value of minimum lease payments payable during the remaining term of the leases, are also recorded in the government-wide financial statements. Other leased property not having elements of ownership are classified as operating leases. Both capital and operating lease payments are recorded as expenditures when payable. Total expenditures on such leases for the Fiscal Years ended June 30, 2019 and 2018 were approximately \$1,217 and \$1,145 million, respectively.

As of June 30, 2019, the City (excluding discretely presented component units) had future minimum payments under capital and operating leases with a remaining term in excess of one year as follows:

	<u>Capital Leases</u>	<u>Operating Leases</u>	<u>Total</u>
		(in thousands)	
<b>Governmental activities:</b>			
Fiscal year ending June 30:			
2020 .....	\$ 181,298	\$ 811,778	\$ 993,076
2021 .....	175,964	758,060	934,024
2022 .....	173,860	705,856	879,716
2023 .....	190,421	674,218	864,639
2024 .....	149,750	644,787	794,537
2025-2029 .....	641,209	2,635,073	3,276,282
2030-2034 .....	406,067	1,357,512	1,763,579
2035-2039 .....	190,580	569,603	760,183
2040-2044 .....	12,243	25,228	37,471
2045-2049 .....	—	12,412	12,412
2050-2054 .....	—	1,464	1,464
Future minimum payments .....	<u>2,121,392</u>	<u>\$8,195,991</u>	<u>\$10,317,383</u>
Less: Interest .....	<u>568,412</u>		
Present value of future minimum payments .....	<u>\$1,552,980</u>		

The present value of future minimum lease payments includes approximately \$807 million for leases with Public Benefit Corporations (PBC) where State law generally provides that in the event the City fails to make any required lease payment, the amount of such payment will be deducted from State aid otherwise payable to the City and paid to PBCs.

The City also leases City-owned property to others, primarily for markets, ports, and terminals. Total rental revenue on these capital and operating leases for the Fiscal Years ended June 30, 2019 and 2018 was approximately \$273 and \$261 million, respectively. As of June 30, 2019, the following future minimum rentals are provided for by the leases:

	Capital Leases	Operating Leases (in thousands)	Total
<b>Governmental activities:</b>			
<b>Fiscal Year ending June 30:</b>			
2020 .....	\$ 737	\$ 230,329	\$ 231,066
2021 .....	737	223,666	224,403
2022 .....	647	219,380	220,027
2023 .....	616	217,645	218,261
2024 .....	616	189,971	190,587
2025-2029 .....	3,428	905,953	909,381
2030-2034 .....	3,453	866,205	869,658
2035-2039 .....	1,183	838,760	839,943
2040-2044 .....	240	824,332	824,572
2045-2049 .....	100	817,211	817,311
2050-2054 .....	—	275,478	275,478
2055-2059 .....	—	44,871	44,871
2060-2064 .....	—	44,871	44,871
2065-2069 .....	—	44,871	44,871
2070-2074 .....	—	42,960	42,960
2075-2079 .....	—	42,747	42,747
2080-2084 .....	—	42,747	42,747
2085-2089 .....	—	21,374	21,374
Thereafter until 2111 .....	—	2	2
Future minimum lease rentals .....	11,757	<u>\$5,893,373</u>	<u>\$5,905,130</u>
Less interest .....	5,844		
Present value of future minimum lease rentals .....	<u>\$ 5,913</u>		

#### 4. Service Concession Arrangements

The City is the transferor in 73 Service Concession Arrangements contracted at the Parks Department. The agreements convey to the operators the right, either through licenses or permits, to construct capital assets and operate and maintain all service concessions. The City has the right to approve the type of services the operators may provide and the fees that may be charged by the operators to the public. As per the agreements, the operators provide amenities and facilities to park users, which generate General Fund revenues for the City and also create valuable business and employment opportunities for the public. The Parks Department operators help preserve some of the City's unique park facilities and provide public amenities while creating and developing new park destinations with fewer public funds.

The Service Concession Agreements do not contain any upfront payments from the operators nor are there any guarantees or commitments by the City. By concession type, the value of the Capital Assets associated with the above Service Concession Arrangements and the deferred inflows resulting from such arrangements are as follows at June 30:

Concession Type	2019			2018		
	Number of Concessions	Deferred Inflows	Capital Assets Value	Number of Concessions	Deferred Inflows	Capital Assets Value
		(in thousands)			(in thousands)	
Restaurants .....	30	\$ 19,046	\$ 43,880	30	\$ 23,199	\$ 94,257
Sports Centers .....	14	17,145	51,089	14	17,139	48,869
Golf Courses .....	15	31,575	60,398	15	35,248	62,058
Gas Stations .....	7	377	728	7	470	753
Amusement Parks/Carousels .....	3	12,323	70,941	3	21,210	73,232
Stables .....	3	246	906	3	301	942
Other .....	1	232	343	1	101	144
Total .....	<u>73</u>	<u>\$ 80,944</u>	<u>\$ 228,285</u>	<u>73</u>	<u>\$ 97,668</u>	<u>\$ 280,255</u>



**5. Long-Term Liabilities***Changes in Long-term liabilities*

In Fiscal Years 2018 and 2019, the changes in long-term liabilities were as follows:

Primary Government	Balance June 30, 2017	Additions	Deletions	Balance June 30, 2018	Additions	Deletions	Balance June 30, 2019	Due Within One Year
<b>Governmental activities:</b>								
Bonds and notes payable				(in thousands)				
General Obligation Bonds <sup>(1)</sup>	\$ 37,190,646	\$ 4,942,470	\$ 4,330,215	\$ 37,802,901	\$ 2,874,245	\$ 3,983,411	\$ 36,693,735	\$2,217,695
from direct borrowing and direct placement	700,000	200,000	75,000	825,000	150,000	150,000	825,000	—
Total General Obligation Bonds	37,890,646	5,142,470	4,405,215	38,627,901	3,024,245	4,133,411	37,518,735	2,217,695
TFA bonds	40,084,745	5,560,530	3,182,770	42,462,505	7,282,015	3,710,050	46,034,470	1,424,075
from direct borrowing and direct placement	610,900	298,800	16,900	892,800	—	302,800	590,000	32,600
Total TFA Bonds	40,695,645	5,859,330	3,199,670	43,355,305	7,282,015	4,012,850	46,624,470	1,456,675
Total TSASC Bonds	1,089,540	—	18,625	1,070,915	—	18,355	1,052,560	29,375
Total IDA Bonds	80,400	—	3,425	76,975	—	14,965	62,010	2,300
Total STAR Bonds	1,884,500	—	79,755	1,804,745	—	83,505	1,721,240	87,650
Total FSC Bonds	131,705	—	45,560	86,145	—	64,360	21,785	21,785
Total HYIC Bonds	2,750,760	—	26,890	2,723,870	—	—	2,723,870	—
Total ECF Bonds	235,880	—	4,680	231,200	40,350	53,195	218,355	4,840
Total before premiums/discounts(net)	84,759,076	11,001,800	7,783,820	87,977,056	10,346,610	8,380,641	89,943,025	3,820,320
Less premiums/(discounts)(net)	4,826,897	1,295,802	744,656	5,378,043	956,385	793,151	5,541,277	—
Total governmental activities bonds and notes payable	89,585,973	12,297,602	8,528,476	93,355,099	11,302,995	9,173,792	95,484,302	3,820,320
Capital lease obligations	1,548,591	225,772	115,805	1,658,558	80,800	186,378	1,552,980	94,991
Other tax refunds	1,042,193	1,040,178	112,493	1,969,878	157,717	180,878	1,946,717	119,717
Judgments and claims	6,857,648	1,158,375	1,324,939	6,691,084	1,446,758	1,287,551	6,850,291	116,040
Real estate tax certiorari	1,073,381	259,934	125,026	1,208,289	198,635	410,287	996,637	232,180
Vacation and sick leave	4,648,180	671,425	427,879	4,891,726	490,859	331,502	5,051,083	159,357
Net Pension liability	56,241,371	20,115,987	28,597,290	47,760,068	21,156,711	25,576,486	43,340,293	—
Net OPEB liability	88,422,672	12,803,284	2,729,740	98,496,216	18,328,310	9,034,468	107,790,058	—
Landfill closure and postclosure care costs	1,508,009	—	201,160	1,306,849	70,643	96,201	1,281,291	72,782
Pollution remediation obligation	202,577	197,181	150,083	249,675	146,329	149,684	246,320	129,461
Total governmental activities long-term liabilities	\$251,130,595	\$48,769,738	\$42,312,891	\$257,587,442	\$53,379,757	\$46,427,227	\$264,539,972	\$4,744,848
<b>Business-type activities:</b>								
Bonds and notes payable								
NYCTL 2015-A TRUST bonds	\$ 10,918	\$ —	\$ 10,918	\$ —	\$ —	\$ —	\$ —	\$ —
NYCTL 2016-A TRUST bonds	26,496	—	22,912	3,584	—	3,584	—	—
NYCTL 2017-A TRUST bonds	—	68,017	39,242	28,775	—	19,446	9,329	9,329
NYCTL 2018-A TRUST bonds	—	—	—	—	74,659	38,556	36,103	36,103
Total before premiums/discounts(net)	37,414	68,017	73,072	32,359	74,659	61,586	45,432	45,432
Less premiums/(discounts)(net)	(3)	1	1	(3)	2	1	(2)	(2)
Total business-type activities bonds and notes payable	37,411	68,018	73,073	32,356	74,661	61,587	45,430	45,430
Other liabilities	367,941	16,706	17,817	366,830	5,999	16,249	356,580	24,153
Total business-type activities long-term liabilities	\$ 405,352	\$ 84,724	\$ 90,890	\$ 399,186	\$ 80,660	\$ 77,836	\$ 402,010	\$ 69,583

<sup>(1)</sup> General Obligation Bonds are generally liquidated with resources of the General Debt Service Fund. Other long-term liabilities are generally liquidated with resources of the General Fund.



The bonds and notes payable, net of treasury obligations, at June 30, 2019 and 2018 summarized by type of issue are as follows:

Primary Government	2018				2019			
	City General Obligation <sup>(1)</sup>	Other bonds and notes payable <sup>(2)</sup>	Revenue <sup>(3)</sup>	Total	City General Obligation <sup>(1)</sup>	Other bonds and notes payable <sup>(2)</sup>	Revenue <sup>(3)</sup>	Total
(in thousands)								
<b>Governmental activities:</b>								
Bonds and notes payable								
General Obligation Bonds . . . . .	\$37,802,901	\$ —	\$ —	\$37,802,901	\$36,693,735	\$ —	\$ —	\$36,693,735
from direct borrowing and direct								
placement . . . . .	825,000	—	—	825,000	825,000	—	—	825,000
Total General Obligation Bonds . .	38,627,901	—	—	38,627,901	37,518,735	—	—	37,518,735
TFA bonds . . . . .	—	34,518,250	—	34,518,250	—	37,923,340	—	37,923,340
from direct borrowing and direct								
placement . . . . .	—	892,800	—	892,800	—	590,000	—	590,000
TFA BARBs . . . . .	—	—	7,944,255	7,944,255	—	—	8,111,130	8,111,130
Total TFA Bonds . . . . .	—	35,411,050	7,944,255	43,355,305	—	38,513,340	8,111,130	46,624,470
Total TSASC Bonds . . . . .	—	—	1,070,915	1,070,915	—	—	1,052,560	1,052,560
Total IDA Bonds . . . . .	—	76,975	—	76,975	—	62,010	—	62,010
Total STAR Bonds . . . . .	—	—	1,804,745	1,804,745	—	—	1,721,240	1,721,240
Total FSC Bonds . . . . .	—	—	86,145	86,145	—	—	21,785	21,785
Total HYIC Bonds . . . . .	—	—	2,723,870	2,723,870	—	—	2,723,870	2,723,870
Total ECF Bonds . . . . .	—	—	231,200	231,200	—	—	218,355	218,355
Total before premiums/discounts(net) . .	38,627,901	35,488,025	13,861,130	87,977,056	37,518,735	38,575,350	13,848,940	89,943,025
Less premiums/(discounts)(net). . . . .	1,923,467	2,884,979	569,597	5,378,043	1,846,876	833,624	2,860,777	5,541,277
Total bond payable . . . . .	\$40,551,368	\$38,373,004	\$14,430,727	\$93,355,099	\$39,365,611	\$39,408,974	\$16,709,717	\$95,484,302
<b>Business-type activities:</b>								
NYCTL Trusts Bonds . . . . .	\$ —	\$ —	\$ 32,359	\$ 32,359	\$ —	\$ —	\$ 45,432	\$ 45,432
Total before net of premium / discount . .	—	—	32,359	32,359	—	—	45,432	45,432
Less premiums/(discounts)(net). . . . .	—	—	(3)	(3)	—	—	(2)	(2)
Total bond payable . . . . .	\$ —	\$ —	\$ 32,356	\$ 32,356	\$ —	\$ —	\$ 45,430	\$ 45,430

<sup>(1)</sup> The City issues its General Obligation for capital projects which include construction, acquisition, repair or life extending maintenance of the City's infrastructure.

<sup>(2)</sup> Other bonds and notes payable includes TFA (excluded BARBs) and IDA. They are general obligations of the respective issuers.

<sup>(3)</sup> Revenue bonds include ECF, FSC, HYIC, STAR, TFA (BARBs), NYCTL Trusts and TSASC.

The following table summarizes future debt service requirements as of June 30, 2019:

	Governmental Activities									
	City General Obligation Bonds					Other bonds and Notes Payable				
	Bonds					Bond from Direct Borrowing/Placements				
	Principal	Interest <sup>(1)</sup>	Principal	Interest <sup>(1)</sup>	Principal	Principal	Interest	Principal	Interest	Revenue Bonds
<b>Fiscal year ending June 30:</b>										
2020 . . . . .	\$ 2,217,695	\$ 1,609,566	\$ —	\$ 24,750	\$ 1,398,660	\$ 1,589,218	\$ 32,600	\$ 12,484	\$ 211,940	\$ 683,415
2021 . . . . .	2,182,441	1,512,385	—	24,750	1,550,485	1,530,404	34,100	11,758	241,400	659,788
2022 . . . . .	2,257,730	1,411,042	20,000	24,750	1,586,450	1,470,446	35,800	10,998	291,040	649,420
2023 . . . . .	2,335,946	1,304,973	30,000	24,150	1,604,950	1,408,800	37,500	10,200	377,730	634,783
2024 . . . . .	2,396,996	1,197,596	—	23,250	1,583,635	1,345,175	—	9,792	483,300	615,069
2025-2029 . . . . .	10,085,678	4,490,821	55,065	115,010	8,149,230	5,738,798	100,000	45,128	2,813,715	2,682,541
2030-2034 . . . . .	6,966,182	2,554,163	102,225	102,068	7,690,080	4,049,519	—	38,080	3,341,885	1,903,790
2035-2039 . . . . .	4,989,007	1,146,853	157,315	83,171	8,112,885	2,216,122	—	38,080	3,029,920	1,098,715
2040-2044 . . . . .	2,626,583	366,609	260,395	55,769	5,667,240	557,167	275,000	29,371	1,797,135	514,215
2045-2049 . . . . .	635,434	37,377	200,000	13,862	641,735	16,093	75,000	3,022	1,260,875	128,384
2050-2054 . . . . .	4	14	—	—	—	—	—	—	—	—
Thereafter until 2147 . . . . .	39	133	—	—	—	—	—	—	—	—
Total future debt service requirements . . . . .	36,693,735	15,631,532	825,000	491,530	37,985,350	19,921,742	590,000	208,913	13,848,940	9,570,120
Less interest . . . . .	—	(15,631,532)	—	(491,530)	—	(19,921,742)	—	(208,913)	—	(9,570,120)
Total principal outstanding . . . . .	\$36,693,735	\$ —	\$825,000	\$ —	\$37,985,350	\$ —	\$590,000	\$ —	\$13,848,940	\$ —
<b>Business-type activities</b>										
<b>Bonds</b>	<b>Principal</b>	<b>Interest<sup>(1)</sup></b>								
	(in thousands)	(in thousands)								
<b>Fiscal year ending June 30:</b>										
2020 . . . . .	\$ —	\$ 1,337								
2021 . . . . .	—	1,337								
2022 . . . . .	—	1,337								
2023 . . . . .	—	1,337								
2024 . . . . .	—	1,337								
2025-2029 . . . . .	—	6,685								
2030-2034 . . . . .	45,432	3,168								
Total future debt service requirements . . . . .	45,432	16,538								
Less interest . . . . .	—	(16,538)								
Total principal outstanding . . . . .	\$ 45,432	\$ —								

<sup>(1)</sup> Includes interest for general obligation bonds estimated at a 3% rate on tax-exempt adjustable rate bonds and at a 4% rate on taxable adjustable rate bonds.

The average (weighted) interest rates for outstanding City General Obligation Bonds as of June 30, 2019 and 2018, were 4.49% and 4.48%, respectively, and both ranged from 0% to 8.6%. The last maturity of the outstanding City debt is in the year 2147.

Since the City has variable rate debt outstanding, the terms by which interest rates change for variable rate debt are as follows: for Auction Rate Securities, an interest rate is established periodically by an auction agent at the lowest clearing rate based upon bids received from broker-dealers. Variable Rate Demand Bonds (VRDBs) are long-term bonds that have a daily or weekly “put” feature backed by a bank Letter of Credit or Standby Bond Purchase Agreement. VRDBs are repriced daily or weekly and provide investors with the option to tender the bonds at each repricing. A broker, called a Remarketing Agent, is responsible for setting interest rates and reselling to new investors any securities that have been tendered. CPI Bonds pay the holder a floating interest rate tied to the consumer price index. The rate is a fixed spread plus a floating rate equal to the change in the Consumer Price Index-Urban (CPI-U) for a given period. LIBOR Bonds pay the holder a floating interest rate calculated as a percentage of the LIBOR. SIFMA Index Bonds pay the holder a floating index rate based on the Securities Industry and Financial Markets Association Municipal Swap Index plus spread.

In Fiscal Years 2019 and 2018, the City issued \$1.82 and \$1.84 billion, respectively, of General Obligation Bonds to advance refund General Obligation Bonds of \$2.02 and \$2.10 billion, respectively, aggregate principal amounts. The net proceeds from the sales of the refunding bonds, together with other funds of \$15.64 and \$9.71 million, respectively, were irrevocably placed in escrow accounts and invested in United States Government securities. As a result of providing for the payment of the principal and interest to maturity, and any redemption premium, the advance refunded bonds are considered to be defeased and, accordingly, the liability is not reported in the government-wide financial statements. In Fiscal Year 2019, the refunding transactions will decrease the City’s aggregate debt service payments by \$263.80 million and provide an economic gain of \$235.67 million. In Fiscal Year 2018, the refunding transactions decreased the City’s aggregate debt service payments by \$341.94 million and provided an economic gain of \$314.50 million. At June 30, 2019 and 2018, \$20.11 and \$20.26 billion, respectively, of the City’s outstanding General Obligation Bonds were considered defeased.

The State Constitution requires the City to pledge its full faith and credit for the payment of the principal and interest on City term and serial bonds and guaranteed debt. The General Obligation debt-incurring power of the City is limited by the Constitution to 10% of the average of five years’ full valuations of taxable real estate. Excluded from this debt limitation is certain indebtedness incurred for water supply, certain obligations for transit, sewage, and other specific obligations which exclusions are based on a relationship of debt service to net revenue. In July 2009, the State Assembly passed legislation stipulating that certain TFA debt would be included in the calculation of debt-incurring margin within the debt limit of the City.

As of June 30, 2019 and 2018, the 10% general limitation was approximately \$106.24 and \$98.24 billion, respectively. Also, as of June 30, 2019, the City’s remaining GO debt-incurring power totaled \$29.32 billion, after providing for capital commitments. As of July 1, 2019, the debt incurring power was \$41.56 billion based on the change in the five-year full valuation average for fiscal year 2020.

Pursuant to State law, the City’s General Debt Service Fund is administered and maintained by the State Comptroller. Payments of real estate taxes and other revenues are deposited in advance of debt service payment dates into the Fund. Debt service on all City notes and bonds is paid from this Fund. In Fiscal Year 2019, prepayment transfers of \$1.70 billion were made from the General Fund which included discretionary transfers of \$1.53 billion to the General Debt Service Fund for Fiscal Year 2020 debt service. In Fiscal Year 2018, prepayment transfers of \$1.90 billion were made from the General Fund to the General Debt Service Fund for Fiscal Year 2019 debt service.

As of June 30, 2019, the City has 55 series of Variable Rate Demand Bonds (VRDBs) outstanding that have a “put” feature and are backed by either a Standby Bond Purchase Agreement (SBPA) or a Letter of Credit (LOC) with a total par value of approximately \$4.8 billion.

The SBPAs contain various events of default that are summarized below. Events of default, which result in the immediate termination of the SBPA, cause tendered and unremarketed bonds to pay interest to bondholders at a maximum rate specified in the underlying documents, which is typically 9% for tax-exempt bonds and 14% for taxable bonds. Other events of default under a SBPA may cause a mandatory tender to the bank providing the SBPA and result in the interest rate on the bonds held by the bank increasing to the default rate, which is typically equivalent to the lesser of 25% and the Base Rate plus a spread ranging generally from 2% to 4%, until the City takes action to cure the default. The Base Rate is typically a rate per annum equal to the highest of (i) a fixed rate generally in the vicinity of 8%; (ii) the federal funds rate plus a spread ranging generally from 0.5% to 4%; (iii) the prime rate plus a spread ranging generally from 0% to 3%; and (iv) other indices with specified spreads which may vary. Events

of Default under an LOC may result in a termination of the LOC within a stated period of generally eight days and a mandatory tender of the bonds to the LOC bank. The bank then holds the bonds at the default rate, which is typically equivalent to the lesser of 25% and the Base Rate plus a range from 2% to 4.5%, until the City takes action to cure the default.

Events of default under the SBPAs or LOC Reimbursement Agreements supporting the 55 series of VRDBs are summarized below. The summaries are qualified in their entirety by references to the actual SBPAs and LOC Reimbursement Agreements, which can be found by following prompts on the New York City home page on the Municipal Securities Rulemaking Board's Electronic Municipal Market Access (EMMA) website (<http://emma.msrb.org>). Events of default can include, but are not necessarily limited to: payment defaults by the City; City failure to observe certain covenants; City representations in bond documents prove to be incorrect; bankruptcy or insolvency of the City; provisions in the City's bond documents cease to be valid and binding or the City repudiates obligations; the City declares a moratorium on payment of any of its debts; the City's long-term unenhanced bond ratings are withdrawn, suspended for credit-related reasons, or reduced below certain thresholds; or the City fails to satisfy non-appealable monetary judgements above a certain amount.

Certain of the events of default under a SBPA result in the immediate termination of the SBPA under certain circumstances and tendered and unremarketed bonds will bear interest at the maximum rate, as described above.

Certain of the events of default under a SBPA may result in a mandatory tender event under certain circumstances and the bonds will bear interest at the default rate in the relevant SBPA.

If an Event of Default under a LOC Reimbursement shall have occurred and be continuing, bonds can potentially bear interest at the default rate and the LOC Bank will be entitled to take further action as contemplated under the bond documents or as permitted under applicable law or in equity. Further, in certain situations, the City is required to exchange bonds held by the bank for refunding bonds with an increased interest rate (typically the base rate plus a certain spread) and an accelerated maturity schedule, typically five years after the exchange.

As of June 30, 2019, the City has ten series of Index Rate Bonds outstanding with a total par value of \$845.8 million, of which nine series are Direct Purchases with a total par value of \$825 million. The Series 1994E-4 bonds and the Series 2012G-5 bonds were issued with Continuing Covenant Agreements with event of default provisions comparable to those of the City's Variable Rate Demand Bonds. The Continuing Covenant Agreements can be found on the Municipal Securities Rulemaking Board's EMMA website at <https://emma.msrb.org>. The Series 1994E-4 bonds have a default rate of 12% per annum. The Series 2012G-5 bonds have a default rate of the Base Rate plus 3% per annum. The Base Rate equals the highest of the Federal Funds Rate plus 3%, the Prime Rate plus 2%, or 6%.

#### *Hedging derivative instrument payments and hedged debt*

The table that follows represents debt service payments on certain general obligation variable-rate bonds and net receipts/payments on associated hedging derivative instruments (see Note A.12), as of June 30, 2019. Although interest rates on variable rate debt and the current reference rates of hedging derivative instruments change over time, the calculations included in the table below are based on the assumption that the variable rate and the current reference rates of hedging derivative instruments on June 30, 2019 will remain the same for their term.

	Governmental Activities			
	General Obligation Bonds		Hedging Derivatives	
	Principal	Interest	Instruments, Net	Total
	(in thousands)			
Fiscal Year ending June 30:				
2020 . . . . .	\$ —	\$ 1,305	\$ 1,108	\$ 2,413
2021 . . . . .	—	1,305	1,108	2,413
2022 . . . . .	—	1,305	1,108	2,413
2023 . . . . .	—	1,305	1,108	2,413
2024 . . . . .	—	1,305	1,108	2,413
2025-2029 . . . . .	48,770	4,611	3,914	57,295
2030-2034 . . . . .	26,230	601	510	27,341
Total . . . . .	\$ 75,000	\$ 11,737	\$ 9,964	\$ 96,701

### *Judgments and Claims*

The City is a defendant in lawsuits pertaining to material matters, including claims asserted which are incidental to performing routine governmental and other functions. This litigation includes, but is not limited to: actions commenced and claims asserted against the City arising out of alleged constitutional violations; torts; breaches of contract; other violations of law; and condemnation proceedings.

As of June 30, 2019 and 2018, claims in excess of \$1.18 and \$1.41 trillion, respectively, were outstanding against the City for which the City estimates its potential future liability to be \$6.85 and \$6.69 billion, respectively.

As described in Note A.10, the estimate of the liability for all judgments and claims has been reported in the government-wide *Statement of Net Position* under noncurrent liabilities. The liability was estimated by using the probable exposure information provided by the New York City Law Department (Law Department), and supplemented by information provided by the Law Department with respect to certain large individual claims and proceedings. The recorded liability is the City's best estimate based on available information and application of the foregoing procedures.

Complaints on behalf of approximately 11,900 plaintiffs alleging respiratory or other injuries from alleged exposures to World Trade Center dust and debris at the World Trade Center site or the Fresh Kills landfill were commenced against the City and other entities involved in the post-September 11 rescue and recovery process. Plaintiffs include, among others, Department of Sanitation employees, firefighters, police officers, construction workers and building clean-up workers. The actions were consolidated in Federal District Court pursuant to the Air Transportation and System Stabilization Act, which grants exclusive Federal jurisdiction for all claims related to or resulting from the September 11 attack. A not-for-profit "captive" insurance company, WTC Captive was formed to cover claims against the City and its private contractors relating to debris removal work at the World Trade Center site and the Fresh Kills landfill. WTC Captive was funded by a grant from the Federal Emergency Management Agency in the amount of \$999.9 million. On June 10, 2010, the WTC Insurance Company announced that a settlement was reached with attorneys for the plaintiffs. On November 19, 2010, District Court Judge Hellerstein announced that more than the required 95% of plaintiffs agreed to the settlement, thus making it effective. Approximately \$700 million has been paid under the settlement, leaving residual funds of approximately \$290 million to insure and defend the City and its contractors against any new claims. Since the applicable statute of limitations runs from the time a person learns of his or her injury or should reasonably be aware of the injury, additional plaintiffs may bring lawsuits in the future for late emerging cancers, which could result in substantial damages. No assurance can be given that the remaining insurance will be sufficient to cover all liability that might arise from such claims.

In 1996, a class action was brought against the City Board of Education and the State under Title VII of the Civil Rights Act of 1964 alleging that the use by the Board of Education of two teacher certification examinations mandated by the State had a disparate impact on minority candidates. In 2006, the United States Court of Appeals for the Second Circuit dismissed the claims against the State. In December 2012, the District Court decided a controlling legal question against the City. On February 4, 2013, the Second Circuit affirmed the District Court's decision. The District Court has appointed a Special Master to oversee claimants' individualized hearings both as to damages and eligibility for Board of Education employment. The hearings relate to members of the class that took the Liberal Arts and Science Test (LAST) from 1996 to 2004. Currently, approximately 4,000 such individuals have submitted claim forms and may be eligible for damages. On June 5, 2015, the Court ruled that a second version of LAST, LAST-2, that was administered from 2004 to 2014, violated Title VII because it did not measure skills necessary to do the job. Currently, up to 700 potential LAST-2 class members have submitted claim forms and may be eligible for damages. In August 2015, the Court found that the State's new teacher certification test, the Academic Literacy Skills Test (ALST), administered since



Spring 2014, was not discriminatory and evaluated skills necessary to do the job. Hearings to determine each claimant's damages are ongoing. While some final judgments have been entered, it is too early to permit an accurate estimation of the ultimate potential cost to the City.

The Office of Inspector General of the United States Department of Health and Human Services (OIG) conducted a review of Medicaid Personal Care Services claims made by providers in the City from January 1, 2004 through December 31, 2006, and concluded that 18 out of 100 sampled claims by providers failed to comply with Federal and State requirements. The Medicaid Personal Care Services program in the City is administered by the City's Human Resources Administration. In its audit report issued in June 2009, the OIG, extrapolating from the case sample, estimated that the State improperly claimed \$275.3 million in federal Medicaid reimbursement during the audit period and recommended to the Center for Medicare and Medicaid Services (CMS) that it seek to recoup that amount from the State. To the City's knowledge, CMS has not taken any action to recover amounts from the State based on the findings in this audit, but no assurance can be given that it will not do so in the future.

Section 22 of Part B of Chapter 109 of the Laws of 2010 amended an earlier unconsolidated state law to set forth a process under which the State Department of Health may recover from a social services district, including the City, the amount of a Federal Medicaid disallowance or recovery that the State Commissioner of Health "determines was caused by a district's failure to properly administer, supervise or operate the Medicaid program." Such a determination would require a finding that the local agency had "violated a statute, regulation or clearly articulated written policy and that such violation was a direct cause of the Federal disallowance or recovery." It is not clear whether the recovery process set out in the amendment can be applied to a Federal disallowance against the State based upon a pre-existing audit; however, in the event that it does, and results in a final determination by the State Commissioner of Health against the City, such a determination could result in substantial liability for the City as a result of the audit.

In July 2014, disability rights advocate organizations and disabled individuals commenced a putative class action against the City in the United States District Court for the Southern District of New York. Plaintiffs allege, among other matters, that the City has not complied with certain requirements of the Americans with Disabilities Act with respect to the installation, configuration and maintenance of curb ramps on sidewalks and requirements for sidewalk walkways in general in Manhattan south of 14th Street. In March 2019, plaintiffs and the City agreed to a settlement that will require the City to undertake a comprehensive survey of all City street corners and to install Americans with Disabilities Act-compliant curb ramps on all City street corners on an agreed upon schedule. After the fairness hearing, the Court granted final approval of the class action settlement.

On December 21, 2015, the United States Attorney for the Southern District of New York (USAO-SDNY) sent a findings letter to the DOE indicating various areas in which he alleged that the City elementary schools were not accessible to students with disabilities in violation of the Americans with Disabilities Act of 1990. The City and USAO-SDNY are currently in discussion as to the matters raised in the letter. While the City has an ongoing program to make smaller schools accessible, an acceleration of alterations to City elementary schools to address concerns raised in the findings letter could result in a substantial acceleration of compliance costs to the City but not damages.

In late 2015, a putative class action was filed against the City and the New York City Taxi and Limousine Commission alleging numerous commercial claims in connection with the November 2013 and February 2014 auctions of wheelchair accessible taxi medallions. Plaintiffs allege that the New York City Taxi and Limousine Commission negligently posted false information about average medallion transfer prices in advance of the auction, falsely inducing plaintiffs to bid higher amounts for their medallions, as well as failed to inform prospective bidders that the New York City Taxi and Limousine Commission would allow black cars to utilize electronic apps to prearrange rides, which plaintiffs argue violates their street hail exclusivity. In June 2017, the City's motion for summary judgment was granted, due to plaintiffs' failure to file notices of claim with the Office of the City Comptroller. Plaintiffs withdrew their appeal of that ruling to pursue related actions subsequently filed. On January 31, 2017 and on March 23, 2017, in State Supreme Court, Queens County, a second and a third putative class action were filed, alleging similar claims. In September 2017, the Court dismissed all but the breach of contract rescission and implied covenant of good faith and fair dealing claims in the second filed action. Motion practice remains ongoing in the second filed action. The Court recently denied plaintiffs' motion for class certification as premature. In November 2017, the Court dismissed the third filed action, which plaintiffs appealed. In March 2019, the Court granted the plaintiffs' motion to reargue and the discovery is underway. If a class of plaintiffs who purchased medallions at the auctions were certified and were to prevail in any of the remaining described cases, damages of several hundred million dollars could be sought.

In an action filed in December 2015, plaintiffs that include owners of taxi medallions, taxi drivers, groups that finance taxi medallions, and taxi medallion interest groups, raised numerous constitutional claims challenging regulations on taxi medallions that allegedly are not applied to for-hire vehicles (FHVs) that operate via electronic apps. The plaintiffs also claimed that such

FHVs benefit from additional TLC regulations that effected an alleged taking of the plaintiffs' taxi medallions. In March 2017, the City was granted its motion to dismiss. The U.S. Court of Appeals for the Second Circuit upheld the dismissal of all federal claims in May 2018, while indicating that it would not rule on plaintiffs' takings claim because plaintiffs failed to avail themselves of State procedures for seeking remedy. Although plaintiffs may elect to file a takings claim in State court, in a May 2018 decision on a similar case that did not seek monetary relief, the Supreme Court of the State of New York, Appellate Division, Second Judicial Department opined that the TLC's actions permitting FHVs to operate via electronic apps do not constitute a taking under State law. If the plaintiffs were to ultimately prevail on a takings claim, the City could be subject to substantial liability.

In June, 2018, a class action on behalf of blind and visually impaired persons commenced in the United States District Court for the Southern District of New York (*American Council of the Blind, et al. v. City of New York, et al.*) and by Order dated July 22, 2019 the class was certified. The plaintiffs allege that the City is violating the Americans with Disabilities Act, the Rehabilitation Act and the New York City Human Rights Law by not installing Accessible Pedestrian Signals (APS) at all intersections that have a pedestrian control signal for sighted pedestrians. Plaintiffs further argue that under these statutes the City is required at a minimum to install APS whenever it installs a new pedestrian control signal and to install APS whenever it alters an existing pedestrian control signal. Plaintiffs seek declaratory relief that the City has violated these statutes and an order directing the City to comply with these statutes by installing APS at all signalized pedestrian street crossings (over 13,000 intersections), and attorneys' fees. If Plaintiffs were to prevail, the City could be subject to substantial compliance costs.

In addition to the above claims and proceedings, numerous real estate tax certiorari proceedings alleging overvaluation, inequality, and illegality are pending against the City. Based on historical settlement activity, and including an estimated premium for inequality of assessment, the City estimates its potential future liability for outstanding certiorari proceedings to be \$997 and \$1,208 million at June 30, 2019 and June 30, 2018 respectively, as reported in the government-wide financial statements.

#### *Landfill Closure and Postclosure Care Costs*

The City's only active landfill after October 9, 1993 was the Fresh Kills landfill, which has been closed since 2002. Upon the landfill becoming inactive, the City was required by Federal and State law, and under Consent Order with the State Department of Environmental Conservation to complete the Final Closure Plan, and to provide postclosure care for a minimum period of 30 years following closure. The Final Closure Plan includes the construction of final cover, stormwater management, leachate mitigation and/or corrective measures, and landfill gas control systems. Postclosure care includes environmental monitoring, and the operation, maintenance, recordkeeping and reporting for the final closure systems.

The liability for these activities as of June 30, 2019, which equates to the total estimated current cost, is \$1.28 billion. There are no costs remaining to be recognized. Cost estimates are based on current data including contracts awarded by the City, contract bids, and engineering studies. These estimates are subject to adjustment for inflation and to account for any changes in landfill conditions, regulatory requirements, technologies, or cost estimates. For government-wide financial statements, the liability for closure and postclosure care is based on total estimated current cost. For fund financial statements, expenditures are recognized using the modified accrual basis of accounting when the related liability is incurred and the payment is due.

Resource Conservation and Recovery Act Subtitle D Part 258, which became effective April, 1997, requires financial assurance regarding closure and postclosure care. This assurance was most recently provided, on March 10, 2017, by the City's Chief Financial Officer placing in the Fresh Kills landfill operating record representations in satisfaction of the Local Government Financial Test. As of June 30, 2019, the financial assurance cost estimate for the Fresh Kills Landfill is \$947 million.

The City has five inactive hazardous waste sites not covered by the EPA rule. The City has recorded the long-term liability for these postclosure care costs in the government-wide financial statements.

During Fiscal Year 2019, expenditures for landfill and inactive hazardous waste site closure and postclosure care costs totaled \$64.2 million.

The following represents the City's total landfill and hazardous waste sites liability which is recorded in the government-wide *Statement of Net Position*:

	<u>Amount</u> <u>(in thousands)</u>
Landfill .....	\$1,132,209
Hazardous waste sites .....	149,082
Total landfill and hazardous waste sites liability .....	<u>\$1,281,291</u>

*Pollution Remediation Obligations*

The pollution remediation obligations (PROs) at June 30, 2019 and June 30, 2018, summarized by obligating event and pollution type, respectively, are as follows:

<u>Obligating Event</u>	<u>Fiscal Year 2019</u>		<u>Fiscal Year 2018</u>	
	<u>Amount</u>	<u>Percentage</u>	<u>Amount</u>	<u>Percentage</u>
	<u>(in thousands)</u>		<u>(in thousands)</u>	
Named by regulator as a potentially responsible party . . . . .	\$ 67,645	27.5%	\$ 71,568	28.7%
Voluntary commencement . . . . .	178,675	72.5	178,107	71.3
Total . . . . .	<u>\$246,320<sup>(1)</sup></u>	<u>100.0%</u>	<u>\$249,675<sup>(1)</sup></u>	<u>100.0%</u>

<u>Pollution Type</u>	<u>Amount</u>	<u>Percentage</u>	<u>Amount</u>	<u>Percentage</u>
	<u>(in thousands)</u>		<u>(in thousands)</u>	
Asbestos removal . . . . .	\$113,981	46.3%	\$116,319	46.6%
Lead paint removal . . . . .	30,753	12.5	34,127	13.7
Soil remediation . . . . .	32,072	13.0	38,452	15.4
Water remediation . . . . .	57,810	23.5	57,810	23.1
Other . . . . .	11,704	4.7	2,967	1.2
Total . . . . .	<u>\$246,320<sup>(1)</sup></u>	<u>100.0%</u>	<u>\$249,675<sup>(1)</sup></u>	<u>100.0%</u>

<sup>(1)</sup> There are no expected recoveries to reduce the liability.

The PRO liability is derived from registered multi-year contracts which offsets cumulative expenditures (liquidated/unliquidated) against original encumbered contractual amounts. The potential for changes to existing PRO estimates is recognized due to such factors as: additional remediation work arising during the remediation of an existing pollution project; remediation activities may find unanticipated site conditions resulting in necessary modifications to work plans; changes in methodology during the course of a project may cause cost estimates to change, e.g., the new ambient air quality standard for lead considered a drastic change will trigger the adoption of new/revised technologies for compliance purposes; and changes in the quantity which is paid based on actual field measured quantity for unit price items measured in cubic meters, linear meters, etc. Consequently, changes to original estimates are processed as change orders. Further, regarding pollution remediation liabilities that are not yet recognized because they are not reasonably estimable, the Law Department relates that the City has approximately 30 cases involving hazardous substances, including spills from above and underground storage tanks, and other condemnation on, or caused by facilities on City-owned property. and there is also one case involving environmental review and land use. Due to the uncertainty of the legal proceedings, future liabilities cannot be estimated.

The City, in compliance with the State Department of Environmental Conservation Permit Numbers 2-6302-00007/00019, 2-6102-00010/00013, 2-6106-00002/00022, 2-6204-00007/00013, 2-6202-00005/00017, issued pursuant to 6 NYCRR Part 360, must provide financial assurance for the closure of the following Marine Transfer Stations: North Shore, Hamilton Avenue, Southwest Brooklyn, East 91st Street, and West 59th Street. Such surety instrument must conform to the requirements of 6 NYCRR Part 360.12. The liability for closure as of June 30, 2019, which equates to the total current cost, is \$1.02 million for North Shore, \$896 thousand for Hamilton Avenue, \$844 thousand for Southwest Brooklyn, \$976 thousand for East 91st Street, and \$221 thousand for West 59th Street. The cost estimates are based on current data and are representative of the cost that would be incurred by an independent party. The estimates are subject to adjustment for inflation and to account for changes in regulatory requirements or cost estimates. For government-wide financial statements, the liability for closures are based on total estimated current costs. For fund financial statements, expenditures are recognized using the modified accrual basis of accounting when the closure costs are incurred and the payment is due.

On Monday, October 29, 2012, Super Storm Sandy hit the Mid-Atlantic East Coast. The storm caused widespread damage to the coastal and other low lying areas of the City and power failures in various parts of the City, including most of downtown Manhattan. On January 29, 2013, President Obama signed legislation providing for approximately \$50.5 billion in storm-related aid for the region affected by the storm. Although it is not possible for the City to quantify the full, long-term impact of the storm on the City and its economy, the current estimate of the direct costs to the City, NYC Health + Hospitals, and NYCHA is approximately \$10.7 billion (comprised of approximately \$1.8 billion of expense costs and approximately \$8.9 billion of capital project costs). Such direct costs represent funding for emergency response, debris removal, emergency protective measures, repair of damaged infrastructure, and long-term hazard mitigation investments. In addition, the City is delivering Super Storm Sandy-related disaster recovery assistance services, benefiting impacted communities, businesses, homeowners and renters, which the City anticipates will be fully reimbursed by federal funds.



The Financial Plan assumes that the direct costs described above will largely be paid from non-City sources, primarily the federal government, and that the disaster assistance services costs described above will be fully reimbursed by federal funds. The City expects reimbursements to come from two separate federal sources of funding, FEMA and the U.S. Department of Housing and Urban Development (HUD). The City has secured approximately \$10.5 billion in FEMA assistance and other federal emergency response grants. The maximum reimbursement rate from FEMA is 90% of total costs. Other federal emergency response grants may have larger local share percentages. The City expects to use \$734 million of Community Development Block Grant Disaster Recovery funding allocated by HUD to meet the local share requirements of the FEMA funding, as well as recovery work not funded by FEMA or other federal sources. This allocation would be available to fill gaps in such FEMA funding. As of December 31, 2018, the City, NYC Health + Hospitals and NYCHA have received \$3.2 billion in reimbursements from FEMA for the direct costs described above. In addition, HUD has made available over \$4.2 billion, of which over \$3.2 billion has been received through March 31, 2019 for the direct costs and disaster recovery assistance services described above. No assurance can be given that the City will be reimbursed for all of its costs or that such reimbursements will be received within the time periods assumed in the Financial Plan.

In June 2013, the City released a report (the OneNYC Report), updated in April 2015, with the release of One New York: the Plan for a Strong and Just City, which analyzed the City's climate risks and outlined recommendations to address those risks. The City issues progress reports to the OneNYC Report annually, and issues an updated report every four years. The most recent updated report, entitled OneNYC 2050, was issued in April 2019. As stated in both the OneNYC Report and volume seven of OneNYC 2050, the City's climate resiliency planning is based on the climate change impact projections from the New York City Panel on Climate Change (NPCC), a body of more than a dozen leading independent climate and social scientists. The NPCC has identified that the City is already experiencing the impacts of climate change and projects dramatic impacts from climate change on the City in the future. The NPCC is required to make recommendations to the City regarding climate change projections at least every three years, and has published four reports, most recently in March 2019.

Building on the recommendations contained in the Report, the City is in the process of implementing, over the next ten years, climate resiliency projects costing in excess of \$20 billion, most of which are dedicated to areas previously affected by Super Storm Sandy and some of which are directed toward mitigating the risks identified in the NPCC report. Such plans include both stand-alone resiliency projects and the integration of resiliency protection into the City's ongoing investments. These projects are in various stages of feasibility review, design and construction and/or implementation. Funding for these projects is expected to come from City, State and Federal sources. Some projects are expected to require additional funding to the extent that they are in the planning stages or current funding does not provide for the costs of construction. In addition to such projects, the City expects that additional resiliency projects will be identified and implemented in the coming years, including additional projects inside and outside of the areas affected by Super Storm Sandy and addressing risks identified in the NPCC report including coastal storms, sea level rise, extreme heat and intense rainfall.

In 2015, FEMA issued preliminary updated flood insurance rate maps (FIRMs), which would have expanded the 100-year floodplain beyond the areas designated in the flood maps issued in 2007. The City appealed the 2015 preliminary flood maps challenging the modelling FEMA used to develop them. The 2015 preliminary flood maps were adopted into the building code, but the prior 2007 flood maps remain in effect for flood insurance purposes. In 2016, FEMA agreed with the City's appeal, and the City is currently working with FEMA to update the maps. The new maps are expected to generally expand the 100-year floodplain from the 2007 flood maps and may cover different areas than the 2015 preliminary flood maps. Such expansion could negatively impact property values in those newly designated areas. In addition, an increase in areas of the City susceptible to flooding resulting from climate change could result in greater recovery costs to the City if flooding were to occur within such larger areas.

On April 12, 2018, the National Association of Manufacturers released a letter (the NAM Letter) to the SEC dated March 27, 2018, asking the SEC to investigate the possibility that certain California municipalities and the City, which are separately suing certain oil companies for damages resulting from climate change, had misleading statements or omissions in their respective bond official statements with regard to the impact of climate change on such municipalities. The City believes that the allegations set forth in the NAM Letter with respect to the City are without merit.

On March 2, 2010, the United States Environmental Protection Agency (EPA) listed the Gowanus Canal (the Canal), a waterway located in the City, as a federal Superfund site under the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA). EPA considers the City a potentially responsible party (PRP) under CERCLA, based on contaminants from currently and formerly City-owned and operated properties, as well as from the City's combined sewer overflows (CSOs). On September 30, 2013 EPA issued the Record of Decision (ROD) for the Canal, setting forth requirements for dredging contaminated sediment in the Canal and covering it with a cap as well as source control requirements. The ROD requires that two CSO retention

tanks be constructed as part of the source control component of the remedy. EPA estimates that the costs of the tanks will be approximately \$85 million. The City estimates that the tanks will actually cost in excess of \$735 million, which is included in the City's capital plan. EPA also estimates the overall cleanup costs (to be allocated among potentially responsible parties) will be \$506 million. The City anticipates that the actual cleanup costs could substantially exceed EPA's cost estimate. On May 28, 2014, EPA issued a unilateral administrative order requiring the City to design major components of the remedy for the Canal, including the CSO retention tanks and other storm water control measures, and remediate the First Street basin (a currently filled-in portion of the Canal). As required under the Unilateral Order, the City submitted its siting recommendations for the CSO tanks to EPA on June 30, 2015. As set forth in a consent order which was fully executed on June 9, 2016, EPA agrees with the City's preferred location for one of the tanks and, with respect to the other tank, EPA has directed the City to site the tank at the City's preferred location subject to certain milestones. An allocation process has recently been completed between the City and approximately 20 other parties to allocate costs of the design of the in-canal portion of the remediation, which includes dredging and capping the canal. Prior to completion of the allocation process, the City paid a portion of the design costs based on an estimate of the City's potential share of the costs. As a result of the agreed upon allocation process, the City will be required to provide additional funding over the next three years. Such additional funding for design costs is not expected to be a material cost.

On September 27, 2010, EPA listed Newtown Creek, the waterway on the border between Brooklyn and Queens, New York, as a Superfund site. On April 6, 2010, EPA notified the City that EPA considers the City a PRP under CERCLA for hazardous substances in Newtown Creek. In its Newtown Creek PRP notice letter, EPA identified historical City activities that filled former wetlands and low lying areas in and around Newtown Creek and releases from formerly City-owned and operated facilities, including municipal incinerators, as well as discharges from sewers and CSO outfalls, as potential sources of hazardous substances in Newtown Creek. In July, 2011, the City entered into an Administrative Settlement Agreement and Order on Consent with EPA and five other PRPs to conduct an investigation of conditions in Newtown Creek and evaluate feasible remedies. The investigation and feasibility study is expected to take approximately eleven years. The City's share will be determined in a future allocation proceeding. The settlement does not cover any remedy that may ultimately be chosen by EPA to address the contamination identified as a result of the investigation and evaluation.

On May 12, 2014, EPA listed the former Wolff-Alport Chemical Company site (Wolff-Alport Site) in Ridgewood, Queens, as a Superfund site. The designation is based on radioactive contamination resulting from the operations of the Wolff-Alport Chemical Company during the 1920s to 1950s, which, among other things, disposed of radioactive material on-site, on the adjacent right-of-way, and via the sewer system. In 2013, EPA, in cooperation with City and State agencies, completed a response action to implement certain interim remedial measures at the Wolff-Alport Site to address the site's short-term public health risks. In 2015 to 2017, EPA undertook a remedial investigation and feasibility study that assessed, among other things, impacts to the sewer system and City right-of-way from operations at the Wolff-Alport Site, and evaluated a range of remedial alternatives. In September 2017, EPA issued its ROD identifying its selected remedy. The ROD requires jet washing and replacement of sewers, and excavation of contaminated portions of the right-of-way. EPA estimated work for the entire Wolff-Alport Site to cost \$39 million. The City anticipates that the costs for work in the sewers and the right-of-way could significantly exceed that estimate. In December 2017, EPA notified the City of its status as a PRP for the work on City property and sought to have the City perform some of the work. In February 2018, the City notified EPA that, subject to certain conditions, it was willing to undertake such work and, on September 24, 2019, EPA issued a Unilateral Administrative Order requiring the City to conduct additional pre-design investigatory work and develop a Remedial Design consistent with the ROD.

The National Park Service (NPS) is undertaking a CERCLA removal action at Great Kills Park on Staten Island to address radioactive contamination that has been detected at the site. Great Kills Park was owned by the City until roughly 1972, when it was transferred to NPS for inclusion in the Gateway National Recreation Area. While owned by the City, the site was used as a sanitary landfill, and the park was also expanded using urban fill. NPS believes that the radioactive contamination is the result of City activities and that the City is therefore liable for the investigation and remediation under CERCLA. The City has negotiated a settlement with NPS to address a remedial investigation and feasibility study. No other PRPs have been identified at this time.

Under CERCLA, a responsible party may be held responsible for monies expended for response actions at a Superfund site, including investigative, planning, removal, remedial and EPA enforcement actions. A responsible party may also be ordered by EPA to take response actions itself. Responsible parties include, among others, past or current owners or operators of a facility from which there is a release of a hazardous substance that causes the incurrence of response costs. The nature, extent, and cost of response actions at either the Canal, Newtown Creek, the Wolff-Alport site or Great Kills Park, the contribution, if any, of discharges from the City's sewer system or other municipal operations, and the extent of the City's liability, if any, for monies expended for such response actions, will likely not be determined for several years and could be material.

**6. Interfund Receivables, Payables, and Transfers**

At June 30, 2019 and 2018, City and discretely presented component units receivable and payable balances and interfund transfers were as follows:

**Governmental activities:**

Due from/to other funds:

Receivable Fund	Payable Fund	2019	2018
		(in thousands)	
General Fund	Capital Projects Fund . . . . .	\$3,560,306 <sup>(1)</sup>	\$2,368,410 <sup>(1)</sup>
	TFA—Debt Service . . . . .	155,738	63,711
Capital Projects Fund	TFA—Capital Projects Fund. . . . .	227,514	184,523
	HYIC—Capital Projects Fund . . . . .	623	257
HYDC—Capital Projects Fund	HYIC—Capital Projects Fund . . . . .	125	—
HYIC—Debt Service Fund	HYIC—Capital Projects Fund . . . . .	30	15
Total due from/to other funds . . . . .		<u>\$3,944,336</u>	<u>\$2,616,916</u>

**Component Units:**

Due from/to City and Component Units:

Receivable Entity	Payable Entity	2019	2018
		(in thousands)	
City—General Fund	Component units—HDC. . . . .	\$3,376,951	\$1,907,502
	NYC Health + Hospitals the System . . . . .	300,587 19,905	480,389 —
		<u>3,697,443</u>	<u>2,387,891</u>
City—Capital Projects Fund	Component units—the System . . . . .	695,328	595,020
	EDC. . . . .	137,831	149,122
		<u>833,159</u>	<u>744,142</u>
Total due from Component Units . . . . .		<u>\$4,530,602</u>	<u>\$3,132,033</u>
Component Unit—the System	City—General Fund. . . . .	\$ —	\$ 20,210
Component Unit—BPL	City—General Fund . . . . .	12,715	3,698
Component Unit—QBPL	City—General Fund . . . . .	14,713	18,527
Total due to Component Units . . . . .		<u>\$ 27,428</u>	<u>\$ 42,435</u>

<sup>(1)</sup> Net of eliminations within the same fund type.

Note: During Fiscal Years 2019 and 2018, the Capital Projects Fund reimbursed the General Fund for expenditures made on its behalf.

The outstanding balances between funds are the result of the time lag between the dates that the interfund goods and services are provided, the date the transactions are recorded in the accounting system and the date payments between funds are made. All interfund balances are expected to be settled during the subsequent year.

**Governmental activities:**

Interfund transfers<sup>(1)</sup>

	Fiscal Year 2019				
	General Fund	Capital Projects Fund	Debt Service Fund	Nonmajor Governmental Funds	Adjustments/ Eliminations
				(in thousands)	Total
Transfer from (to):					
General Fund .....	\$ —	\$ —	\$3,432,260	\$ 2,844,739	\$ —
General Debt Service Fund .....	(3,432,260)	—	—	—	—
Capital Projects Fund .....	—	—	—	(5,814,290)	—
Nonmajor Debt Service Funds .....	(3,288,603)	—	—	(46,341)	443,864
Nonmajor Capital Projects Funds .....	—	5,814,290	—	108,014	—
Nonmajor Special Revenue Funds .....	—	—	—	(61,673)	—
Total .....	<u>\$ (6,720,863)</u>	<u>\$ 5,814,290</u>	<u>\$3,432,260</u>	<u>\$ (2,969,551)</u>	<u>\$ 443,864</u>
					<u>\$ —</u>

	Fiscal Year 2018				
	General Fund	Capital Projects Fund	Debt Service Fund	Nonmajor Governmental Funds	Adjustments/ Eliminations
				(in thousands)	Total
Transfer from (to):					
General Fund .....	\$ —	\$ —	\$4,021,101	\$ 2,720,880	\$ —
General Debt Service Fund .....	(4,021,101)	—	—	—	—
Capital Projects Fund .....	—	—	—	(4,035,778)	—
Nonmajor Debt Service Funds .....	(2,902,290)	—	—	143,441	181,410
Nonmajor Capital Projects Funds .....	—	4,035,778	—	11,083	—
Nonmajor Special Revenue Funds .....	—	—	—	(154,524)	—
Total .....	<u>\$ (6,923,391)</u>	<u>\$ 4,035,778</u>	<u>\$4,021,101</u>	<u>\$ (1,314,898)</u>	<u>\$ 181,410</u>
					<u>\$ —</u>

<sup>(1)</sup> Transfers are used to: (i) move unrestricted General Fund revenues to finance various programs that the City must account for in other funds in accordance with budgetary authorizations, including amounts provided as aid or matching funds for grant programs, (ii) move restricted amounts borrowed by authorized fund or component unit to finance Capital Projects Fund expenditures, (iii) move unrestricted surplus revenue from the General Fund to finance Capital Projects Fund expenditures and prepay debt service coming due in the next fiscal year, and (iv) move revenue from the fund with collection authorization to the Debt Service Fund as debt service principal and interest payments become due.

In the Fiscal Year ended 2019, the City made the following transfer: A transfer of unrestricted grants from the General Fund in the amount of \$2.3 billion to TFA. The funds were used to fund debt service requirements for future tax secured debt during the Fiscal Year ending June 30, 2020.

In the Fiscal Year ended 2018, the City made the following transfer: A transfer of unrestricted grants from the General Fund in the amount of \$2.2 billion to TFA. The funds were used to fund debt service requirements for future tax secured debt during the Fiscal Year ending June 30, 2019.

## 7. Tax Abatements

NYC Tax Abatement Disclosure as required by Statement No. 77 of the Governmental Accounting Standards Board	Programs Administered by NYC Housing Preservation & Development (HPD)	
	J51 Program	Commercial Conversion Programs 421-a, 421-b and 421-g
<b>1) Purpose of program.</b>	Encourages the renovation of residential properties to owners of residential real property who perform rehabilitation work.	Designed to encourage the new construction of multiple dwellings (421-a), new construction or conversion or reconstruction of owner-occupied one- and two-family homes (421-b), and the construction and conversion of commercial buildings to residential apartment buildings (421-g) by providing real property tax benefits for eligible parcels.
<b>2) Tax being abated.</b>	Real Property Tax	Real Property Tax
<b>3) Authority under which abatement agreements are entered into.</b>	New York State (NYS) Real Property Tax Law (RPTL): Article 4, Title 2, Section 489 and the NYC Administrative Code, Title 11, Chapter 2, Subchapter 2, Parts 1, 11-242, 11-243, 11-244 and 11-245.8.	NYS RPTL: Article 4, Title 2, Sections 421-a, 421-b, and 421-g.
<b>4) Criteria to be eligible to receive abatement.</b>	The projects may be government-assisted or privately financed for moderate and gut rehabilitation of multiple dwellings. The projects may also be for major capital improvements, conversions of lofts and non-residential buildings into multiple dwellings, and for certain cooperative/condominium and conversions to residential property projects.	a) <u>421-a Program</u> : The buildings must receive governmental assistance, contain 20% affordable units, or the owner must participate in an affordable housing production program. b) <u>421-b Program</u> : The homes must be owner-occupied and may not include commercial or other non-residential space. c) <u>421-g Program</u> : The conversions must have an alteration Type 1 permit dated before June 30, 2006. All of the programs have eligible abatement zones.
<b>5) How recipients' taxes are reduced.</b>	Through both a reduction of the property's assessed value and as a credit to the amount of taxes owed.	421-a and 421-b: Through a reduction of the property's assessed value; 421-g: Through both a reduction of the property's assessed value and as a credit to the amount of taxes owed.
<b>6) How amount of abatement is determined.</b>	The amount of the direct reduction to the remaining billable amount due is based on the calculated "Certified Reasonable Cost"; a percentage is applied to that figure to determine the Lifetime Abatement Amount or Abatement Pool.	a) <u>421-a Program</u> : The benefit is based on a reduction of assessment value of the new construction for a three year construction benefit period, up to 35 years following the construction period. b) <u>421-b Program</u> : The building assessment is exempt during the construction period and for an additional two years; the benefit then declines until the ninth year. c) <u>421-g Program</u> : There is a construction period abatement from the increase in real estate taxes resulting from the work, and a 14 year abatement (ten years full and four year phase out) based on the existing real estate taxes in year one of the benefit term.
<b>7) Provisions for recapturing abated taxes.</b>	N/A	N/A
<b>8) Types of commitments made by the City other than to reduce taxes.</b>	Commitments, other than reducing taxes, may only be applicable with 34-year government-assisted construction projects. In these instances the City supports Participants in the associated construction costs.	N/A
<b>9) Gross dollar amount, on accrual basis, by which the City's tax revenues were reduced as a result of abatement agreement.</b>	<u>2019</u> <u>2018</u> (in thousands)	<u>2019</u> <u>2018</u> (in thousands)
	\$297,900                      \$294,500	\$1,651,100                      \$1,480,700

Programs Administered by NYC Housing Preservation & Development (HPD)					
Division of Alternative Management Programs (DAMP)		Urban Development Action Area Programs (UDAAP)		Low Income Housing Program 420-C	
DAMP encourages community growth by returning City-owned buildings to responsible private owners. DAMP offers incentive programs that select alternative managers for residential properties foreclosed by the City for nonpayment of taxes, with the goal of returning these properties to the tax roll.		UDAAP offers incentive programs for rehabilitating housing or building new housing.		To encourage upgrades to existing housing by providing a tax incentive for buildings developed by not-for-profit entities which were financed with the Federal Low Income Tax Credit program.	
Real Property Tax		Real Property Tax		Real Property Tax	
Housing Finance Law: Article XI: Section 577.		General Municipal Law 696: Article 16.		NYS RPTL: Article 4, Title 2, Section 420c.	
The benefits are limited to residential properties that were foreclosed on by the City for nonpayment of taxes.		The housing must be designated by the City Council as an area in need of urban renewal.		The property must provide housing accommodations to persons and families of low income, participates or has participated in the Federal Low-Income Housing Tax Credit (LIHTC) program, and is subject to a regulatory agreement with HPD.	
Through a reduction of the property's assessed value.		Through a reduction of the property's assessed value.		Through a reduction of the property's assessed value.	
The benefit is equal to the assessed value times an eligible percentage less the DAMP ceiling, which sets a limit on the maximum taxable assessment that can be placed on a property.		The UDAAP benefit is equal to the delta between the building Assessed Value (AV) in the base year and the building AV in the benefit year, up to 20 years.		The benefit provides a 100% reduction from real estate taxes for the term of the regulatory agreement up to a maximum of 60 years.	
N/A		N/A		Previously abated taxes are not recaptured unless there is a direct demand from HPD to do so.	
N/A		N/A		N/A	
<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>
(in thousands)		(in thousands)		(in thousands)	
\$48,600	\$42,600	\$21,200	\$21,800	\$273,300	\$244,900



NYC Tax Abatement Disclosure as required by Statement No. 77 of the Governmental Accounting Standards Board	Programs Administered by NYC Department of Finance (DOF)													
	The Commercial Revitalization (CRP) and Commercial Expansion (CEP) Programs	Industrial and Commercial Incentive Program (ICIP) and Industrial and Commercial Abatement Program (ICAP)												
1) Purpose of program.	CRP provides a real property tax reduction in lower Manhattan by encouraging owners to invest in building improvements for offices, retail or elementary or secondary schools. The CEP provides a real property tax reduction for space that has been leased for commercial offices, industrial/manufacturing spaces, retail or elementary or secondary schools in the outer boroughs or Manhattan above 96th street and the Garment District.	ICAP replaced ICIP in 2008. Both programs encourage economic development for construction and rehabilitation of commercial, industrial or mixed-use structures.												
2) Tax being abated.	Real Property Tax	Real Property Tax												
3) Authority under which abatement agreements are entered into.	The CRP is governed by the NYS RPTL: Title 4; the CEP is governed by the NYS RPTL: Title 4a.	NYS RPTL: Article 4, Title 2F, Section 489; aaaaaa-kkkkkk the NYC Administrative Code: Title 11, Chapter 2, Subchapter 2, Part 5.												
4) Criteria to be eligible to receive abatement.	Both programs require commercial tenant occupancy in commercial offices and that the space leased out be located in a non-residential or mixed-use building. Both programs also have minimum requirements regarding expenditures for tenant improvement per square foot. In addition, the CEP requires a minimum aggregate floor area of 25,000 square feet.	The programs require industrial construction work where, after completion, at least 75% of the total net square footage is used or available for manufacturing activities. The buildings must also be located in an allowable zone within the City, which varies depending on whether the project is for a commercial new construction, a commercial renovation construction, or an industrial construction. Depending on the property’s taxable assessed value, applicants must meet a minimum required expenditure amount in order to be eligible in the tax year, with a taxable status date immediately preceding the issuance of the first building permit or, if no permit is required, the start of construction.												
5) How recipients’ taxes are reduced.	Through a reduction of the property’s assessed value.	As a credit to the amount of taxes owed.												
6) How amount of abatement is determined.	The granted abatement is realized from a calculation formula base abatement (the lower of the tax liability/building sq. ft. or \$2.50 per sq. ft.) multiplied by square footage multiplied by abatement percentage.	The base abatement amount year is the amount that the post-completion tax liability exceeds 115% of the initial tax liability for each type of abatement, except for the additional industrial abatement. The calculated base abatement is then subjected to a corresponding timetable.												
7) Provisions for recapturing abated taxes.	N/A	N/A												
8) Types of commitments made by the City other than to reduce taxes.	N/A	N/A												
9) Gross dollar amount, on accrual basis, by which the City’s tax revenues were reduced as a result of abatement agreement.	<table><tr><td><u>2019</u></td><td><u>2018</u></td></tr><tr><td colspan="2">(in thousands)</td></tr><tr><td>\$15,200</td><td>\$18,700</td></tr></table>	<u>2019</u>	<u>2018</u>	(in thousands)		\$15,200	\$18,700	<table><tr><td><u>2019</u></td><td><u>2018</u></td></tr><tr><td colspan="2">(in thousands)</td></tr><tr><td>\$794,500</td><td>\$738,700</td></tr></table>	<u>2019</u>	<u>2018</u>	(in thousands)		\$794,500	\$738,700
<u>2019</u>	<u>2018</u>													
(in thousands)														
\$15,200	\$18,700													
<u>2019</u>	<u>2018</u>													
(in thousands)														
\$794,500	\$738,700													

**Programs Administered by NYC Department of Finance (DOF)**

<b>Relocation and Assistance Programs—(REAP), Lower Manhattan Relocation and Employment Assistance Program for Eligible Benefits (LMREAP-EB) and Lower Manhattan Relocation and Employment Assistance Program for Special Eligible Benefits (LMREAP-SEB)</b>	<b>Sports Arena Used by the NHL and NBA</b>	<b>Major Capital Improvement (MCI) Program</b>
Offers business income tax credits for relocating jobs outside of the City to designated locations within the City.	Ensure the viability of a major league sports facility in the City.	To help compensate landlords of rent-regulated buildings for economic losses resulting from the lengthening of the period for amortizing major capital improvement costs.
The credits may be taken against the City's general corporation tax, banking corporation tax, unincorporated business tax, and/or utility tax.	Real Property Tax	Real Property Tax
NYC Administrative Code: Title 11, Chapter 6, Subchapter 3, Part 4, Section 11-643.9, 11-1105.211-1105.3.	NYS RPTL: Section 429.	NYS RTPL Laws of 2015, Chapter 20 (Part A, §65).
For REAP, LMREAP-EB, and LMREAP-SEB, eligible businesses must have conducted substantial business operations outside of the City for at least 24 consecutive months before relocating; most retail and hotel services do not qualify. The eligibility requirements are that the premises must be nonresidential; have been improved by construction or renovation; the lease term must be at least three years; and expenditures for improvements must be more than \$25 per square foot. For LMREAP-SEB, eligible businesses must move at least 250 employees or increase its payroll by 25%.	For Madison Square Garden	The benefits are provided to building owners of rent regulated class 2 properties (residential property with more than 3 units including cooperatives and condominiums).
As a credit to the amount of taxes owed.	Through a reduction of the property's assessed value.	As a credit to the amount of taxes owed.
For REAP, LMREAP-EB and LMREAP-SEB, eligible business receives a \$3,000 annual credit, per eligible employee, up to 12 years. REAP allows an additional credit of \$1,000 per share for relocating to parts of the eligible area that are not revitalization areas.	100% reduction of the property tax.	The abatement equals 50% of the economic loss attributable to the extended amortization period. The economic loss is determined by multiplying the approved cost of the MCI by a fraction. The numerator is the increase in months in the new amortization period; the denominator is the total number of months in the new amortization period.
N/A	N/A	N/A
N/A	N/A	N/A
<div> <div>2019</div> <div>2018</div> <div>(in thousands)</div> </div> <div> <div>\$33,000</div> <div>\$32,000</div> </div>	<div> <div>2019</div> <div>2018</div> <div>(in thousands)</div> </div> <div> <div>\$43,100</div> <div>\$42,400</div> </div>	<div> <div>2019</div> <div>2018</div> <div>(in thousands)</div> </div> <div> <div>\$11,700</div> <div>\$18,500</div> </div>



<i>NYC Tax Abatement Disclosure as required by Statement No. 77 of the Governmental Accounting Standards Board</i>	<b>Program Administered by NYC Department of Buildings (DOB)</b>	<b>Programs Administered by NYC Industrial Development Agency (IDA)</b>	<b>Program Administered by Build NYC Resource Corporation<sup>3</sup></b>
	<b>Solar Electric Generating System (SEGS) Abatement Program</b>	<b>Commercial Growth and Industrial Incentive Programs</b>	<b>Build NYC Tax Abatement Program</b>
<b>1) Purpose of program.</b>	The program provides tax benefits to properties that use solar power. This process allows for a reliable alternative energy source to be available during peak hours and power outages. Additionally, less energy being produced by traditional combustion of fossil fuels means less air pollution and cleaner air, and solar energy does not emit greenhouse gas emissions.	Designed to encourage economic development in the City. The Commercial Growth <sup>(1)</sup> and Industrial Incentive <sup>(2)</sup> programs retain, expand, and attract commercial and industrial businesses, and the related economic benefits and job creation and retention associated with them.	As a conduit bond issuer, the primary goal is to facilitate access to private activity tax-exempt bond financing for qualified projects.
<b>2) Tax being abated.</b>	Real Property Tax	a) Real Property Tax (via a PILOT); b) State and Local Sales Tax (ST); and c) Mortgage Recording Tax (MRT).	Mortgage Recording Tax (MRT)
<b>3) Authority under which abatement agreements are entered into.</b>	RPTL: Title 4C (499 aaaa - 499 gggg) parcel.	Industrial Development Act of 1969 as governed by Article 18-A of the General Municipal Law <sup>(3)</sup> .	Section 411 of the New York Not-for-profit Law.
<b>4) Criteria to be eligible to receive abatement.</b>	The abatement is applied to the property for a four-year period starting on July 1, following DOB approval. Class 1, 2, and 4 properties are eligible; however, if you receive ICAP, 421-a, 421-b, 421-g, or pay payments in-lieu-of-tax (PILOTs), your property is NOT eligible for the Solar Electric Generating System Tax Abatement.	All applicants must satisfy eligibility requirements and must demonstrate a need for assistance. Applicants are selected based on an analysis of the economic benefit of the proposed project in compliance with the uniform Tax Exemption Policy of IDA. Stores that benefit from the Fresh Project Program must be located in an eligible area.	The projects must have been undertaken by Build NYC, as mortgagee, who records a mortgage, for the furtherance of its mission. Build NYC assists qualified projects in obtaining tax-exempt bond financing as a conduit bond issuer.
<b>5) How recipients' taxes are reduced</b>	Through both a reduction of the property's assessed value and as a credit to the amount of taxes owed.	The projects are tax exempt but businesses receiving such benefits typically make PILOTs. PILOT payments are a stepped-down percentage of full real estate tax rates.	Build NYC has authorization to exempt MRT due upon the recording of a mortgage associated with Build NYC issued bond transactions.
<b>6) How amount of abatement is determined.</b>	Depending on the date the system was placed in service, the benefit is the lesser of 2.5%-8.75% of the installation costs limited to the property tax for the year, or \$62,500.	a) PILOT tax abatements are typically granted for a 21 year period followed by a 4 year "phase in" period during which the tax rates paid by the PILOT recipient are increased each year by 20% of the abated amount until the full rate is reached at the end of year 25. b) The MRT abatement is a singular benefit received at closing only for projects that recorded a mortgage, and c) The ST abatements apply for eligible purchases to be used at project facilities. The Yankee and Mets stadium projects coincide with the underlying debt service related to the construction of the stadiums and the length of the abatements cover a 36-40 year period.	100% reduction of the MRT.
<b>7) Provisions for recapturing abated taxes.</b>	N/A	Program participants are required to adhere to various lease provisions as a prerequisite to receive abatement benefits. The lease provisions authorize benefit recapture in the case of non-compliance.	A change in the utilization of the facility that compromises the tax exempt status of the underlying tax exempt debt, the sale of the property, absent specific preauthorization, that includes the maintenance of the original tax exempt utilization of the property and/or the bankruptcy or cessation of operations of the facility/entity. Projects are subject to a benefit recapture period of ten years.
<b>8) Types of commitments made by the City other than to reduce taxes.</b>	N/A	N/A	N/A
<b>9) Gross dollar amount, on accrual basis, by which the City's tax revenues were reduced as a result of abatement agreement.</b>	<div style="display: flex; justify-content: space-around;"> <div> <u>2019</u> (in thousands) </div> <div> <u>2018</u> </div> </div>	<div style="display: flex; justify-content: space-around;"> <div> <u>2019</u> (in thousands) </div> <div> <u>2018</u> </div> </div>	<div style="display: flex; justify-content: space-around;"> <div> <u>2019</u> (in thousands) </div> <div> <u>2018</u> </div> </div>
	<div style="display: flex; justify-content: space-around;"> <div>\$15,400</div> <div>\$11,200</div> </div>	<div style="display: flex; justify-content: space-around;"> <div> <b>Commercial Growth Programs:</b>  a) PILOT \$77,165 \$52,252  b) ST \$3,031 \$3,414    <b>Industrial Incentive Programs:</b>  a) PILOT \$33,135 \$34,456  b) ST \$725 \$2,255  c) MRT \$267 \$6,476 </div> <div></div> </div>	<div style="display: flex; justify-content: space-around;"> <div>\$5,136</div> <div>\$2,444</div> </div>

<i>NYC Tax Abatement Disclosure as required by Statement No. 77 of the Governmental Accounting Standards Board</i>	Programs Administered by the State of New York	
	Battery Park City Authority (The Authority)	Urban Development Corporation (currently known as Empire State Development Corporation [ESDC])
<b>1) Purpose of program.</b>	The Authority was created for the benefit of the people of the State of New York, the county of New York, and the City, and is a public purpose, regarded as performing a governmental function in the exercise of the powers conferred upon it, and shall be required to pay no taxes upon any of the properties acquired by it or under its jurisdiction or control or supervision or upon its activities.	The acquisition, construction, reconstruction, rehabilitation, or improvement of such industrial, manufacturing, and commercial facilities, and of such cultural, educational, and recreational facilities including but not limited to facilities identified as projects are public uses and public purposes for which public money be loaned and private property may be acquired and tax exemption granted, and that the powers and duties of the Urban Development Corporation as hereinafter prescribed are necessary and proper for the purpose of achieving the ends here recited.
<b>2) Tax being abated.</b>	Real Property Tax	Real Property Tax
<b>3) Authority under which abatement agreements are entered into.</b>	Public Authority Law: Section 1981.	McKinney's Unconsolidated Laws of NY: Section 6252.
<b>4) Gross dollar amount, on accrual basis, by which the City's tax revenues were reduced as a result of abatement agreement.</b>	<div> <div>2019</div> <div>2018</div> <div>(in thousands)</div> </div>	<div> <div>2019</div> <div>2018</div> <div>(in thousands)</div> </div>
	<div> <div>\$162,200</div> <div>\$160,700</div> </div>	<div> <div>\$325,700</div> <div>\$332,100</div> </div>

- <sup>(1)</sup> Stadia transactions are a unique subset within the Commercial Growth portfolio. There are only two such transactions and they relate to the construction of the Yankee and Mets baseball stadiums in the Bronx and Queens, respectively. These transactions are unique in that the related PILOT payments coincide with the underlying debt service related to the construction of the stadiums. As such, the length of these abatements related to the Yankee and Mets stadiums cover a 36 and 40 year period, respectively.
- <sup>(2)</sup> These businesses include Warehousing, Distribution Centers and Logistics. The FRESH projects are a subset of the Industrial Incentive Transactions and target food distribution companies.
- <sup>(3)</sup> City Charter 1301(1) (b) requires NYCEDC, NYCIDA and Build NYC to report on projects undertaken for the purposes of the creation or retention of jobs if, in connection with such projects, Financial Assistance was provided in the form of loans, grants or tax benefits. In compliance with this requirement, a detailed report is prepared annually and posted on the NYCEDC web site that lists both summary and transaction level detail for all active projects. This report can be accessed at [www.nycedc.com/about-nycedc/financial-public-documents](http://www.nycedc.com/about-nycedc/financial-public-documents).

Note: There were no amounts received or receivable from other governments; there were no government made commitments other than to reduce taxes; there were no abatements disclosed separately, and no information was omitted if required by GASB Statement No. 77.

**E. OTHER INFORMATION****1. Audit Responsibility**

In Fiscal Years 2019 and 2018, respectively, the separately administered organizations included in the financial statements of the City audited by auditors other than Grant Thornton, LLP are TSASC, Inc., New York City School Construction Authority, New York City Housing Development Corporation, New York City Industrial Development Agency, New York City Economic Development Corporation, New York City Business Assistance Corporation, Brooklyn Navy Yard Development Corporation, The City of New York Deferred Compensation Plan, WTC Captive Insurance Company, Inc., New York City Educational Construction Fund, Sales Tax Asset Receivable Corporation, Fiscal Year 2005 Securitization Corporation, New York City Tax Lien Trusts, New York City Housing Authority, Hudson Yards Infrastructure Corporation, Hudson Yards Development Corporation, Brooklyn Bridge Park Corporation, The Trust for Governors Island, Build NYC, New York City Land Development Corporation, New York City Neighborhood Capital Corporation, New York City Transitional Finance Authority, New York City Water and Sewer System, the Brooklyn Public Library, the Queens Borough Public Library and Affiliate, New York City School Support Services, The Mayor's Fund to Advance New York City, Public Realm Improvement Fund Governing Group, Inc., New York City Employees' Retirement System, Teachers' Retirement System of The City of New York, New York City Board of Education Retirement System, New York City Police Pension Funds, New York City Fire Pension Funds, and the New York City Other Postemployment Benefits Plan.

	Government-wide						Fund-based			
	Governmental Activities		Business-Type Activities		Component Units		Nonmajor Governmental Funds		Fiduciary Funds	
	2019	2018	2019	2018	2019	2018	2019	2018	2019	2018
Total Assets . . . . .	7%	7%	100%	100%	90%	90%	100%	100%	99%	100%
Revenues, other financing sources and net position held in trust . . .	5%	5%	100%	100%	58%	52%	100%	100%	100%	100%

**2. Subsequent Events**

The following events occurred subsequent to June 30, 2019.

*Water Authority:* On July 2, 2019, the New York City Municipal Water Finance Authority issued \$459,600,000 of Fiscal 2020 Series AA Second General Resolution Revenue Bonds to refund a portion of its outstanding bonds at lower interest rates.

On July 17, 2019, the New York City Municipal Water Finance Authority issued \$450,000,000 of Fiscal 2020 Series BB Second General Resolution Revenue Bonds for capital purposes.

On October 8, 2019, the New York City Municipal Water Finance Authority issued \$442,415,000 of Fiscal 2020 Series 2, 3 and 4 Second General Resolution Revenue Bonds to refund a portion of its outstanding bonds and certain bond anticipation notes that were issued for capital purposes.

*City Debt:* On August 13, 2019, the City of New York issued \$1,400,000,000 of Fiscal 2020 Series A General Obligation bonds for capital purposes, reoffered \$27,340,000 of Fiscal 2006 Subseries F-4B, \$83,165,000 of Fiscal 2006 Subseries H-A and \$27,435,000 of Fiscal 2008 Subseries J-8 General Obligation bonds to convert a portion of its outstanding variable rate bonds to fixed rate, reoffered \$196,920,000 of Fiscal 2014 Subseries D-3 General Obligation bonds from a variable rate to stepped-coupon bonds, and reoffered \$200,000,000 of Fiscal 2014 Subseries I-3 General Obligation bonds from an index rate to a variable rate.

On October 22, 2019, the City of New York issued \$1,080,000,000 of Fiscal 2020 Series B General Obligation bonds for capital purposes.

*TFA Debt:* On August 15, 2019, the New York City Transitional Finance Authority issued \$1,350,000,000 of Fiscal 2020 Series A Future Tax Secured bonds for capital purposes.

On October 30, 2019, the New York City Transitional Finance Authority issued \$250,000,000 of Fiscal 2020 Series S-1 Building Aid Revenue Bonds for capital purposes.

*NYCTL 2019-A Trust:* On October 24, 2019, NYCTL 2019-A Trust issued \$74,230,000 of Series 2019-A Tax Lien Collateralized Bonds to fund the purchase of certain liens from the City.

### 3. Other Employee Benefit Trust Funds

*Deferred Compensation Plans For Employees of The City of New York and Related Agencies and Instrumentalities (DCP) and the New York City Employee Individual Retirement Account (NYCE IRA)*

DCP offers employees of The City and Related Agencies and Instrumentalities two defined contribution plans in accordance with Internal Revenue Code Sections 457 and 401(k). DCP permits employees to defer a portion of their salary on either a pre-tax (traditional) or after-tax (Roth) basis until future years. Funds may not be withdrawn until termination, retirement, death, Board-approved unforeseen emergency or hardship (as defined by the Internal Revenue Code) or, if still working for the City, upon attainment of age 70½ in the 457 Plan or upon age 59½ for the 401(k). A 401(a) defined contribution plan is available to certain employees of the Lieutenant's Benevolent Association and the Captains Endowment Association of The City of New York Police Department.

The NYCE IRA is a deemed Individual Retirement Account (IRA) in accordance with Internal Revenue Code Section 408(q) and is available as both a traditional and Roth IRA to those employees eligible to participate in the 457 Plan and 401(k) Plan and their spouses along with former employees and their spouses. Funds may be withdrawn from the NYCE IRA at any time, subject to an early withdrawal penalty.

Amounts maintained under a deferred compensation plan and an IRA by a state or local government are held in trusts (or in a custodial accounts) for the exclusive benefit of participants and their beneficiaries. The DCP plans and IRA are presented together as an Other Employee Benefit Trust Fund in the City's financial statements.

Participants in DCP or NYCE IRA can choose among seven investment options, or one of twelve pre-arranged portfolios consisting of varying percentages of those investment options. Participants can also invest a portion of their assets in a self-directed brokerage option.

### 4. Other Postemployment Benefits

*The New York City Other Postemployment Benefits Plan (OPEB Plan)*

The OPEB Plan is a fiduciary component unit of the City and is composed of: (1) the New York City Retiree Health Benefits Trust (RHBT) which is used to receive, hold, and disburse assets accumulated to pay for some of the OPEB provided by the City to its retired employees, and (2) OPEB paid for directly by the City out of its general resources rather than through RHBT. RHBT was established for the exclusive benefit of the City's retired employees and their eligible spouses and dependents, to fund some of the OPEB provided in accordance with the City's various collective bargaining agreements and the City's Administrative Code. Amounts contributed to RHBT by the City are held in an irrevocable trust and may not be used for any other purpose than to fund the costs of health and welfare benefits of its eligible participants. Consequently, the OPEB Plan is presented as an Other Employee Benefit Trust Fund in the City's financial statements. The separate annual financial statements of the OPEB Plan are available at: Office of the Comptroller, Bureau of Accountancy-Room 200 South, 1 Centre Street, New York, New York 10007, or at [www.comptroller.nyc.gov](http://www.comptroller.nyc.gov).

*Summary of Significant Accounting Policies:*

*Basis of Accounting.* The measurement focus of the OPEB Plan is on the flow of economic resources. This focus emphasizes the determination of changes in the OPEB Plan's net position. With this measurement focus, all assets and liabilities associated with the operation of this fiduciary fund are included on the *Statement of Fiduciary Net Position*. This fund uses the accrual basis of accounting whereby contributions from the employer are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

*Method Used to Value Investments.* Investments are reported on the *Statement of Fiduciary Net Position* at fair value based on quoted market prices.

*Program Description.* Postemployment benefits other than pensions (OPEB) provided to eligible retirees of the City and their eligible beneficiaries and dependents (hereafter referred to collectively as “Retiree Participants”) include: health insurance, Medicare Part B Premium reimbursements and welfare fund contributions. OPEB are funded by the OPEB Plan, a single employer plan.

*Funding Policy.* The Administrative Code of The City of New York (ACNY) defines OPEB stemming from the City’s various collective bargaining agreements. The City is not required by law or contractual agreement to provide funding for the OPEB other than the pay-as-you-go (PAYGO) amounts necessary to provide current benefits to Retiree Participants. For the fiscal year ended June 30, 2019, the City paid \$2.7 billion on behalf of the Program. Based on current practice (the Substantive Plan which is derived from ACNY), the City pays the full cost of basic coverage for non-Medicare-eligible and Medicare-eligible Retiree Participants. The costs of these benchmark plans are reflected in the actuarial valuations by using age and gender adjusted premium amounts. Retiree Participants who opt for other basic or enhanced coverage must contribute 100% of the incremental costs above the premiums for the benchmark plans. The City also reimburses covered retirees and eligible spouses 100% of the Medicare Part B Premium rate applicable to a given year and there is no Retiree Participant contribution to the Welfare Funds. The City pays per capita contributions to the Welfare Funds, the amounts of which are based on negotiated contract provisions.

	<b><u>Number of Participants</u></b>	
	<b><u>FY 2019</u></b>	<b><u>FY 2018</u></b>
Active plan members	298,123	292,672
Active plan members off payroll who may become eligible to receive benefits	26,626	22,588
Inactive plan members entitled to but not yet receiving benefits	21,893	15,871
Inactive plan members or beneficiaries currently receiving benefits	<u>237,003</u>	<u>232,770</u>
<b>Total</b>	<b><u>583,645</u></b>	<b><u>563,901</u></b>

*Net OPEB Liability.* The Entry Age Normal cost method used in the current OPEB actuarial valuation is unchanged from the prior OPEB actuarial valuation.

Under this method, as used in the Fiscal Year 2019 OPEB valuation, the Actuarial Present Value (APV) of Benefits (APVB) of each individual included in the valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit age(s). The employer portion of this APVB allocated to a valuation year is the Employer Normal Cost. The portion of this APVB not provided for at a valuation date by the APV of Future Employer Normal Costs is the Total OPEB Liability.

The excess, if any, of the Total OPEB Liability over the Plan Fiduciary Net Position is the Net OPEB Liability. Under this method, experience gains (losses), as they occur, reduce (increase) the Net OPEB Liability and are explicitly identified and amortized in the annual expense.

Increases (decreases) in liabilities due to benefit changes, actuarial assumption changes, and actuarial method changes are also explicitly identified and amortized in the annual expense.

*Changes in Net OPEB Liability.* Changes in the City's net OPEB liability for the Fiscal Years ended June 30, 2019 and June 30, 2018 are as follows:

	<b>Total OPEB Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net OPEB Liability (a) - (b)</b>
<b>1. Balances at June 30, 2017</b>	<b>\$ 93,076,575,487</b>	<b>\$ 4,653,903,266</b>	<b>\$ 88,422,672,221</b>
<b>2. Changes for the Year:</b>			
a. Service Cost	4,861,692,657	—	4,861,692,657
b. Interest	3,131,933,077	—	3,131,933,077
c. Differences b/t Expected and Actual Experience	2,295,728,531	—	2,295,728,531
d. Changes in Assumptions	2,513,755,510	—	2,513,755,510
e. Contributions-Employer	—	2,681,645,593	(2,681,645,593)
f. Contributions-Employee	—	—	—
g. Net Investment Income	—	48,093,613	(48,093,613)
h. Actual Benefit Payments	(2,617,669,829)	(2,617,669,829)	—
i. Administrative Expenses	—	(43,105)	43,105
j. Other Changes	—	(130,323)	130,323
<b>k. Net Changes</b>	<b>10,185,439,946</b>	<b>111,895,949</b>	<b>10,073,543,997</b>
<b>3. Balances at June 30, 2018</b>	<b>\$103,262,015,433</b>	<b>\$ 4,765,799,215</b>	<b>\$ 98,496,216,218</b>
<b>4. Changes for the Year:</b>			
b. Service Cost	5,726,465,371	—	5,726,465,371
b. Interest	3,238,121,016	—	3,238,121,016
c. Differences b/t Expected and Actual Experience	9,363,503,239	—	9,363,503,239
d. Changes in Assumptions	(6,280,596,177)	—	(6,280,596,177)
e. Contributions-Employer	—	2,653,131,741	(2,653,131,741)
f. Contributions-Employee	—	—	—
g. Net Investment Income	—	100,740,410	(100,740,410)
h. Actual Benefit Payments	(2,839,899,082)	(2,839,899,082)	—
i. Administrative Expenses	—	(46,110)	46,110
j. Other Changes	—	(175,000)	175,000
<b>k. Net Changes</b>	<b>9,207,594,367</b>	<b>(86,248,041)</b>	<b>9,293,842,408</b>
<b>5. Balances at June 30, 2019</b>	<b>\$112,469,609,800</b>	<b>\$ 4,679,551,174</b>	<b>\$107,790,058,626</b>
<b>6. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate</b>			
a. 1% Decrease			<b>\$127,420,519,011</b>
b. 1% Increase			<b>\$ 92,364,519,297</b>
<b>7. Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate</b>			
a. 1% Decrease			<b>\$ 88,159,361,813</b>
b. 1% Increase			<b>\$135,452,822,068</b>

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources.* OPEB expense recognized by the City for the Fiscal Years ended June 30, 2019 and June 30, 2018 are \$8.5 and \$7.0 billion, respectively.



Deferred outflows of resources and deferred inflows of resources by source reported by the City at June 30, 2019 and June 30, 2018 are as follows:

	<b>Fiscal Year 2019</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between Expected and Actual Experience	\$ 9,961,291,937	\$ 50,174,278
Changes of Assumptions	1,780,754,778	11,536,472,019
Net Difference between Projected and Actual Earnings on OPEB Plan Investments	238,753,961	—
Total	<u>\$11,980,800,676</u>	<u>\$11,586,646,297</u>
	<b>Fiscal Year 2018</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between Expected and Actual Experience	\$2,327,786,572	\$ 67,760,049
Changes of Assumptions	2,147,193,722	7,753,783,154
Net Difference between Projected and Actual Earnings on OPEB Plan Investments	253,526,989	—
Total	<u>\$4,728,507,283</u>	<u>\$7,821,543,203</u>

Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB will be recognized in OPEB Expense as follows:

<b>Fiscal Years ended June 30</b>	<b>Amount</b>
2020 .....	\$ (316,620,353)
2021 .....	(341,946,230)
2022 .....	(368,939,048)
2023 .....	(90,434,840)
2024 .....	1,037,864,144
Thereafter .....	474,230,706

*Funded Status and Funding Progress.* As of June 30, 2019, the most recent actuarial measurement date, the funded status was 4.2%. The total OPEB liability for benefits was \$112.4 billion, and the plan fiduciary net position was \$4.7 billion, resulting in a net OPEB liability of \$107.8 billion. The covered payroll (annual payroll of active employees covered) was \$27.7 billion, and the ratio of the net OPEB liability to the covered payroll was 389.3%. Actuarial valuations of an ongoing plan involve estimates of the value of reported and future amounts based on assumptions about the probability of the severity and occurrence of events far into the future. The determined actuarial valuations of OPEB incorporated the use of demographic and economic assumptions among others as reflected below. Amounts determined regarding the funded status and the annual expense of the City vary from year to year as actual results are compared with past expectations and new estimates are made about the future. The schedule of changes in the net OPEB liability and related ratios shown in the RSI section immediately following the notes to financial statements, present GASB Statement No. 75 results of OPEB valuations for Fiscal Years 2019 and 2018.

*Actuarial Methods and Assumptions.* The actuarial assumptions used in the Fiscal Years 2019 and 2018 OPEB valuations are classified as those used in the New York City Retirement Systems (NYCRS) pension valuations and those specific to the OPEB valuations. NYCRS consist of: (i) New York City Employees' Retirement System (NYCERS); (ii) New York City Teachers' Retirement System of The City of New York (TRS); (iii) New York City Board of Education Retirement System (BERS); (iv) New York City Police Pension Fund (POLICE); and (v) New York City Fire Pension Fund (FIRE). The OPEB valuations incorporate only the use of certain NYCRS demographic and economic assumptions. The assumptions used in this OPEB valuation have changed from the prior valuation. For Fiscal Year 2019, the Office of the Actuary (OA) conducted a full review of the actuarial assumptions and methods used to fund the NYCRS. These reviews led to formalized recommendations titled "Proposed Changes in Actuarial Assumptions and Methods Used in Determining Employer Contributions for Fiscal Years Beginning on and After July 1, 2018 for [NYCRS]," and were adopted by all five of the NYCRS Boards. These are available on the Reports page of the OA website ([www.nyc.gov/actuary](http://www.nyc.gov/actuary)). Chapter 3 of the Laws of 2013 enacted those actuarial assumptions and methods that require New York State Legislation.

The OPEB-specific actuarial assumptions used in the Fiscal Year 2019 OPEB valuation of the Plan are as follows:

Valuation Date .....	June 30, 2018
Measurement Date .....	June 30, 2019
Discount Rate .....	2.82% <sup>(1)</sup> for benefits provided by the City, 2.79% for benefits provided by Component Units. Results as of the June 30, 2018 Measurement Date are presented at 3.01% for benefits provided by the City, and 2.98% for Component Units.

The projection of cash flows used to determine the discount rate assumed that the City will contribute at a rate equal to the pay-as-you-go amounts plus the average of contributions made over the most recent five-year period in excess of the pay-as-you-go amounts. The contributions apply first to service cost of future plan members based on projection of overall payroll at 3.0% and normal cost rate for Tier 6 members of each of the NYCRS. Remaining contributions are applied to the current and past service costs for current plan members.

Based on those assumptions, the City's OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees until 2029. After that time, benefit payments will be funded on a pay-as-you go basis. The discount rate is the single equivalent rate which results in the same present value as discounting future benefit payments made from assets at the long-term expected rate of return and discounting future benefit payments funded on a pay-as-you-go basis at the Municipal Bond 20-year Index Rate. The long-term expected rate of return of 4.00%, net of expenses, includes an inflation rate of 2.50%.

Results for the OPEB plans for Component Units are presented using a discount rate of the Municipal Bond 20-year Index Rate, since there is no pre-funding assumed for these plans.

Actuarial Cost Method .....	Entry Age Normal cost method, level percent of pay calculated on an individual basis.
Per-Capita Claims Costs .....	EBCBS and GHI plans are insured via a Minimum Premium arrangement while the HIP and many of the Other HMOs are community rated. Costs reflect age-adjusted premiums for all plans.

<sup>(1)</sup> As required under GASB 75 this is a weighted blend of the 4.00% return on assets for OPEB plan investments and the S&P Municipal Bond 20 Year High Grade Index yield as of June 30, 2019 of 2.79%.

Initial monthly premium rates used in valuation are shown below:

<u>Plan</u>	<u>Monthly Health Insurance Costs FY 2019</u>
HIP HMO	
Non-Medicare Single	\$ 729.97
Non-Medicare Family	1,783.60
Medicare	170.84
GHI/EBCBS	
Non-Medicare Single	741.40
Non-Medicare Family	1,947.32
Medicare	191.64
Others <sup>(1)</sup>	
Non-Medicare Single	1,075.01
Non-Medicare Family	2,409.82
Medicare Single	338.86
Medicare Family	668.49

<sup>(1)</sup> Other HMO premiums represent the total premium for medical (not prescription drug) coverage, including retiree contributions.



Additionally, the individual monthly rates at age 65 used in the valuation are shown below:

Plan	Monthly Costs @ Age 65
	FY 2019
HIP HMO	
Non-Medicare	\$1,641.20
Medicare	\$170.84
GHI/EBCBS	
Non-Medicare	\$1,690.38
Medicare	\$187.24
Other HMOs	Varies by system

Welfare Funds ..... The Welfare Fund contribution reported as of the valuation date, June 30, 2018, (including any reported retroactive amounts) was used as the per capita cost for valuation purposes.

The calculations reflect an additional one-time \$100 contribution for Fiscal Years 2019 in July 2018 and Fiscal Year 2020 in July 2019.

Reported annual contribution amounts for the last three years are shown in the Fiscal Year 2019 GASB 74/75 report in Section VII, Tables VII-h to VII-1. Welfare Fund rates are based on actual reported Union Welfare Fund code for current retirees. Weighted average annual contribution rates used for future retirees, based on Welfare Fund enrollment of recent retirees, are shown in the following table.

NYCERS	\$1,870
TRS	1,823
BERS	1,926
POLICE	1,737
FIRE	1,780

Medicare Part B Premiums .....

Calendar Year	Monthly Premium
2013-15	\$104.90
2016	109.97
2017	113.63
2018	125.85
2019	134.43

Medicare Part B Premium reimbursement amounts have been updated to reflect actual premium rates announced for calendar years through 2019. Due to limited cost-of-living adjustment in Social Security benefits for Calendar Years 2017, 2018, and 2019 some Medicare Part B participants will not be charged the Medicare Part B premium originally projected or ultimately announced for those years. Thus, the valuation uses a blended estimate as a better representation of future Part B premium costs.

For the Fiscal Year 2019 OPEB valuation the annual premium used was \$1,561.68, which is equal to 12 times an average of the Calendar Year 2018 and 2019 monthly premiums shown.

For Calendar Year 2019, the monthly premium of \$134.43 was determined as follows:

- 3.5% of the basic \$104.90 monthly hold-harmless amount, assuming that there would be no claims made for the slight increase in Part B premiums for continuing retirees, and
- 96.5% of the announced premium of \$135.50 for Calendar Year 2019, representing the proportion of the Medicare population that will pay the announced amount.

The Calendar Year 2018 premium of \$125.85 was determined similarly, using 28% of the \$104.90 hold-harmless and 72% of the \$134 rate that was in effect for Calendar Year 2018.

Overall Medicare Part B Premium amounts are assumed to increase by the following percentages to reflect the income-related increases in Medicare Part B Premiums for high income individuals.

<u>Fiscal Year</u>	<u>Income-related Medicare Part B Increase</u>
2019	5.0%
2020	5.2
2021	5.3
2022	5.4
2023	5.5
2024	5.6
2025	5.8
2026	5.9
2027 and later	6.0

Medicare Part B Premium

Reimbursement Assumption . . . . . 90% of Medicare participants are assumed to claim reimbursement; based on historical data.

Health Care Cost Trend Rate

(HCCTR) . . . . . Health trend information from various sources was reviewed, including City premium trend experience for HIP HMO and GHI/EBCBS, public sector benchmark survey for other large plan sponsors, The Medicare Trustees' Report, and the SOA Getzen model. Based on the review, no trend changes were made to the Medicare Part B premium and Welfare Fund contributions, but the medical trends were updated for the Fiscal Year 2019 valuation.

<u>Year Ending</u>	<u>Pre-Medicare Plans</u>	<u>Medicare Plans</u>	<u>Medicare Part B Premium</u>	<u>Welfare Fund Contributions</u>
2019	7.00%	5.00%	5.88% <sup>(1)</sup>	3.50%
2020	7.00	5.00	5.00	3.50
2021	6.75	4.90	5.00	3.50
2022	6.50	4.90	5.00	3.50
2023	6.25	4.80	5.00	3.50
2024	6.00	4.80	5.00	3.50
2025	5.75	4.70	5.00	3.50
2026	5.50	4.70	5.00	3.50
2027	5.25	4.60	5.00	3.50
2028	5.00	4.60	5.00	3.50
2029	4.75	4.50	5.00	3.50
2030 and Later	4.50	4.50	5.00	3.50

<sup>(1)</sup> Medicare Part B premium trend reflects actual calendar year premium for the first 6 months of FY20 (July 2019 to December 2019) and 5.0% trend for the remaining 6 months.

Age-and Gender-Related Morbidity . . . . The premiums are age- and gender-adjusted for HIP HMO, GHI/EBCBS, and Other HMO participants. The assumed relative costs of coverage are consistent with information presented in the 2013 study *Health Care Costs—From Birth to Death*, sponsored by the Society of Actuaries.

For non-Medicare costs, a sample of factors used is:

<u>Age</u>	<u>Male</u>	<u>Female</u>	<u>Age</u>	<u>Male</u>	<u>Female</u>
20	0.170	0.225	45	0.355	0.495
25	0.146	0.301	50	0.463	0.576
30	0.181	0.428	55	0.608	0.671
35	0.227	0.466	60	0.783	0.783
40	0.286	0.467	64	0.957	0.917

Children costs were assumed to represent a relative factor of 0.229.

Medicare costs prior to age 65 assume an additional disability-related morbidity factor. A sample of factors used is:

<u>Age</u>	<u>Male</u>	<u>Female</u>	<u>Age</u>	<u>Male</u>	<u>Female</u>
20	0.323	0.422	60	1.493	1.470
25	0.278	0.565	65	0.919	0.867
30	0.346	0.804	70	0.946	0.885
35	0.432	0.876	75	1.032	0.953
40	0.545	0.878	80	1.122	1.029
45	0.676	0.929	85	1.217	1.116
50	0.883	1.082	90	1.287	1.169
55	1.159	1.260	95	1.304	1.113
			99+	1.281	0.978

The age adjustment for the non-Medicare GHI/EBCBS premium reflects a 5% reduction in the GHI portion of the monthly premium (with the GHI portion representing \$349.58 out of \$741.40 for single coverage, and \$928.59 out of \$1,947.32 for family coverage for Fiscal Year 2019 rates) and a 3% reduction in the EBCBS portion of the premium (with the EBCBS portion representing the remainder of the premiums) for the estimated margin anticipated to be returned.

Participation . . . . . Participation assumptions were updated as part of the Fiscal Year 2017 valuation to reflect recent experience. The OA reviewed recent experience to confirm these assumptions were still reasonable for the Fiscal Year 2019 valuation.

Actual elections used for current retirees. Some current retirees not eligible for Medicare are assumed to change elections upon attaining age 65 based on patterns of elections of Medicare-eligible retirees.

For current retirees who appear to be eligible for health coverage but have not made an election (non-filers), the valuation reflects single GHI/EBCBS coverage and Part B premium benefits only, to approximate the obligation if these individuals were to file for coverage. For future retirees, the portion assumed not to file for future benefits, and therefore valued similarly, are as follows. This assumption was used for the first time in the Fiscal Year 2017 valuation.

NYCERS	10%
TRS	6%
BERS	12%
POLICE	1%
FIRE	2%
TIAA	0%

Participants who do not qualify for coverage because they were working less than 20 hours a week at termination are assumed to be reflected in waivers and non-filers.

Detailed assumptions for future Program retirees are presented below.

PLAN PARTICIPATION ASSUMPTIONS						
<u>Benefits</u>	<u>NYCERS</u>	<u>TRS</u>	<u>BERS</u>	<u>POLICE</u>	<u>FIRE</u>	<u>TIAA</u>
<u>Pre-Medicare</u>						
–GHI/EBCBS	72%	80%	70%	85%	80%	90%
–HIP HMO	20	8	16	9	12	6
–Other HMO	4	2	2	4	6	4
–Waiver	4	10	12	2	2	—
<u>Medicare</u>						
–GHI	72	90	78	85	80	90
–HIP HMO	20	6	16	9	12	6
–Other HMO	4	2	2	4	6	4
–Waiver	4	2	4	2	2	—
<u>Post-Medicare Migration</u>						
–Other HMO to GHI	—	—	—	—	—	—
–HIP HMO to GHI	—	25	—	—	—	—
–Pre-Med. Waiver						
To GHI @ 65	—	40	67	—	—	—
To HIP @ 65	—	40	—	—	—	—

Dependent Coverage ..... Non-contributory Basic Medical Coverage and Part B premium reimbursement for dependents are assumed to terminate when an employee or retiree dies, except for Line of Duty survivors. Certain other survivors of POLICE, FIRE, and uniformed members of the Departments of Correction and Sanitation are eligible for a lifetime COBRA continuation benefit. These individuals contribute 102% of the premium but the valuation includes an additional estimated cost above the value of their COBRA contribution. The valuation assumes that 30% of eligible spouses will elect the lifetime continuation benefit.

Dependents ..... Male retirees were assumed to be four years older than their wives, and female retirees were assumed to be two years younger than their husbands; for POLICE and FIRE employees, husbands are assumed to be two years older than their wives.

Child dependents of current retirees are assumed to receive coverage until age 26.

Children are assumed to be covered for eight years after retirement plus an additional five years for service retirements of POLICE, FIRE, and NYCERS retirees who were eligible to retire based only on service and no minimum age.

Dependent allocation assumptions are shown below. The assumptions were updated as part of the Fiscal Year 2017 valuation. The OA reviewed recent experience to confirm these assumptions were still reasonable for the Fiscal Year 2019 valuation.

Dependent Coverage Assumptions						
<u>Group</u>	<u>NYCERS</u>	<u>TRS</u>	<u>BERS</u>	<u>POLICE</u>	<u>FIRE</u>	<u>TIAA</u>
<u>Male</u>						
–Single Coverage	35%	50%	45%	15%	10%	50%
–Spouse	35	30	45	10	20	40
–Child/No Spouse	5	5	2	10	5	2.5
–Spouse and Child	25	15	8	65	65	2.5
Total	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>
<u>Female</u>						
–Single Coverage	70%	60%	60%	45%	10%	55%
–Spouse	20	30	35	10	20	40
–Child/No Spouse	5	5	2.5	25	5	2.5
–Spouse and Child	5	5	2.5	20	65	2.5
Total	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>	<u>100%</u>

Note: For accidental death, 70% of POLICE and 80% of FIRE members are assumed to have family coverage.

Demographic Assumption . . . . .	<p>The actuarial assumptions used in the Fiscal Year 2019 and the Fiscal Year 2018 OPEB valuations are a combination of those used in the NYCRS pension actuarial valuations and those specific to the OPEB valuations.</p> <p>For Fiscal Year 2019, the OA conducted a full review of the actuarial assumptions and methods used to fund the NYCRS. These reviews led to formalized recommendations titled “Proposed Changes in Actuarial Assumptions and Methods Used in Determining Employer Contributions for Fiscal Years Beginning on and After July 1, 2018 for [NYCRS],” and were adopted by all five of the NYCRS Boards. These are available on the Reports page of the OA website (<a href="http://www.nyc.gov/actuary">www.nyc.gov/actuary</a>).</p>
COBRA Benefits . . . . .	<p>There is no cost to the City for COBRA beneficiaries who enroll in community-rated HMO’s, including HIP, since these individuals pay their full community rate. However, there is a cost under the experience-rated GHI/EBCBS coverage.</p> <p>The valuation assumes 15% of employees not eligible for OPEB elect COBRA coverage for 15 months based on experience of other large employers. A lump-sum COBRA cost of \$1,100 was assumed for terminations during Fiscal Year 2019. This amount is increased by the Pre-Medicare HCCTR for future years but is not adjusted for age-related morbidity.</p> <p>Census data was not available for surviving spouses of POLICE, FIRE, Correction, or Sanitation members who are entitled to lifetime COBRA continuation coverage, as this benefit is administered directly by the insurance carriers. The number and obligation for the surviving spouses with lifetime coverage were estimated based on current census of POLICE and FIRE retirees and the projected number of deaths that would have occurred since the inception of this benefit on November 13, 2001 (and on August 31, 2010 for the Departments of Correction and Sanitation).</p>
Cadillac Tax . . . . .	<p>The OPEB valuation includes an explicit calculation of the high-cost plan excise tax (Cadillac Tax) that will be imposed beginning in 2022 under HCR.</p> <p>The tax is 40% of the excess of (a) over (b) where (a) is the cost of medical coverage, and (b) is the statutory limits (\$10,200 for single coverage and \$27,500 for family coverage), adjusted for the following:</p> <ul style="list-style-type: none"> <li>• For Pre-Medicare retirees above the age of 55, the limit will be increased by \$1,650 for single coverage; \$3,450 for family coverage.</li> <li>• The dollar limits are increased by chained CPI+1% (e.g. 3.25%) for 2019 and by Chained CPI (e.g. 2.25%) for subsequent years. Indexing of limits starts in 2018; tax first applies in 2022.</li> </ul> <p>The impact of the Cadillac Tax for the NYCHBP benefits is calculated based on the following assumptions about the cost of medical coverage:</p> <ul style="list-style-type: none"> <li>• The cost for each benefit option without age adjustment (GHI, HIP, or other HMO, combined with the average cost of Medicare Part B Premium reimbursement, if applicable) was separately compared to the applicable limit.</li> <li>• The additional Cadillac Tax due to the riders or optional benefit arrangements is assumed to be reflected in the contribution required for the rider or optional benefit.</li> <li>• The additional Cadillac Tax due to amounts provided by Welfare Fund benefits is assumed to be absorbed by the Welfare Fund or by lower net Welfare Fund contribution amounts.</li> <li>• Pre-Medicare retirees under age 55 are not assumed to have the higher limits that apply to employees engaged in high-risk professions because the majority of employees included in this valuation are not in such professions.</li> </ul>

	In cases where the City provides only a portion of the OPEB benefits which give rise to the Cadillac Tax, the calculated Cadillac Tax is allocated in proportion to the OPEB liabilities for relevant OPEB benefits.
Active Off Payroll (AOP) Liabilities . . . .	40% of the measured liability of the AOP population, which is roughly equivalent to assuming 60% of the AOP members will terminate membership prior to vesting and not receive OPEB.
Stabilization Fund . . . . .	A 0.4% load is applied on all City GASB 75 obligations to reflect certain benefits paid on behalf of retirees directly from the Stabilization Fund which is unchanged from the Fiscal Year 2018 OPEB valuation based on recent data. The load is not applicable to Component Units.
Educational Construction Fund . . . . .	The actuarial assumptions used for determining GASB 75 obligations for ECF are shown starting on page 135 of the Fiscal Year 2019 GASB 74/75 Report dated September 13, 2019. The Report is available at the Office of the Comptroller, Bureau of Accountancy-Room 200 South, 1 Centre Street, New York, New York 10007 and on the website of the New York City Office of the Actuary ( <a href="http://www.nyc.gov/actuary">www.nyc.gov/actuary</a> ).
CUNY TIAA . . . . .	The actuarial assumptions used for determining obligations for CUNY TIAA are shown starting on page 137 of the Fiscal Year 2019 GASB 74/75 Report dated September 13, 2019. The Report is available at the Office of the Comptroller, Bureau of Accountancy-Room 200 South, 1 Centre Street, New York, New York 10007 and on the website of the New York City Office of the Actuary ( <a href="http://www.nyc.gov/actuary">www.nyc.gov/actuary</a> ).

## 5. Pensions

### *Plan Descriptions*

The City sponsors or participates in five pension trusts providing benefits to its employees, the majority of whom are members of one of these pension trusts (collectively referred to as NYCERS). Each of the trusts administers a qualified pension plan (QPP) and one or more variable supplements funds (VSFs) or tax-deferred annuity programs (TDA Programs) that supplement the pension benefits provided by the QPP. The trusts administered by NYCERS function in accordance with existing State statutes and City laws, which are the basis by which benefit terms and employer and member contribution requirements are established. The QPPs combine features of defined benefit pension plans with those of defined contribution pension plans; however, they are considered defined benefit plans for financial reporting purposes. The VSFs are considered defined benefit pension plans and the TDA Programs are considered defined contribution plans for financial reporting purposes. A brief description of each of the NYCERS and the individual plans they administer follows:

1. New York City Employees' Retirement System (NYCERS) administers the NYCERS QPP and five VSFs. The NYCERS QPP is a cost-sharing multiple-employer pension plan that provides pension benefits for employees of the City not covered by one of the other NYCERS, and employees of certain component units of the City and certain other governmental units.

NYCERS administers the following VSFs, which operate pursuant to the provisions of Title 13, Chapter 1 of the Administrative Code of The City of New York (ACNY):

- Transit Police Officer's Variable Supplements Fund (TPOVSF), which provides supplemental benefits to NYCERS QPP members who retire from service on or after July 1, 1987 with 20 or more years of service as Transit Police Officers.
- Transit Police Superior Officers' Variable Supplements Fund (TPSOVSF), which provides supplemental benefits to NYCERS QPP members who retire from service on or after July 1, 1987 as Transit Police Superior Officers with 20 or more years of service.
- Housing Police Officer's Variable Supplements Fund (HPOVSF), which provides supplemental benefits to NYCERS QPP members who retire from service on or after July 1, 1987 with 20 or more years of service as Housing Police Officers.

- Housing Police Superior Officers' Variable Supplements Fund (HPSOVSF), which provides supplemental benefits to NYCERS QPP members who retire from service on or after July 1, 1987 as Housing Police Superior Officers with 20 or more years of service.
- Correction Officers' Variable Supplements Fund (COVSF), which provides supplemental benefits to NYCERS QPP members who retire for service on or after July 1, 1999 (with 20 or 25 years of service, depending upon the plan) as members of the Uniformed Correction Force.

TPOVSF, TPSOVSF, HPOVSF, and HPSOVSF are closed to new entrants.

- Teachers' Retirement System of The City of New York (TRS) administers the TRS QPP and the TRS TDA Program. The TRS QPP is a cost-sharing, multiple-employer pension plan for pedagogical employees in the public schools of the City and certain Charter Schools and certain other specified school and CUNY employees. The TRS TDA Program was established and is administered pursuant to Internal Revenue Code Section 403(b) and Chapter 4 of Title 13 of ACNY. The TRS TDA Program provides a means of deferring income tax payments on members' voluntary pre-tax contributions and earnings thereon until the periods after retirement or upon withdrawal of contributions. Members of the TRS QPP have the option to participate in the TRS TDA Program.
- New York City Board of Education Retirement System (BERS) administers the BERS QPP and the BERS TDA Program. The BERS QPP is a cost-sharing, multiple-employer pension plan for non-pedagogical employees of the Department of Education and certain Charter Schools and certain employees of the School Construction Authority. The BERS TDA Program was established and is administered pursuant to Internal Revenue Code Section 403(b), the New York State Education Law and the BERS Rules and Regulations. The BERS TDA Program provides a means of deferring income tax payments on members' voluntary pre-tax contributions and earnings thereon until the periods after retirement or upon withdrawal of contributions. Members of the BERS QPP have the option to participate in the BERS TDA Program.
- New York City Police Pension Fund (POLICE) administers the POLICE QPP, along with the Police Officer's Variable Supplements Fund (POVSF) and Police Superior Officers' Variable Supplements Fund (PSOVSF). The POLICE QPP is a single-employer pension plan for all full-time uniformed employees of the New York City Police Department.

POVSF and PSOVSF operate pursuant to the provisions of Title 13, Chapter 2 of the ACNY. POVSF provides supplemental benefits to POLICE QPP members who retire for service as police officers on or after October 1, 1968 with 20 or more years of service. PSOVSF provides supplemental benefits to POLICE QPP members who retire for service on or after October 1, 1968 as police superior officers with 20 or more years of service.

- New York City Fire Pension Fund (FIRE) administers the FIRE QPP, along with the Firefighter's Variable Supplements Fund (FFVSF) and the Fire Officers' Variable Supplements Fund (FOVSF). The FIRE QPP is a single-employer pension plan for all full-time uniformed employees of the New York City Fire Department.

FFVSF and FOVSF operate pursuant to the provisions of Title 13, Chapter 3 of the ACNY. FFVSF provides supplemental benefits to FIRE QPP members who retire for service as firefighters or wipers on or after October 1, 1968 with 20 or more years of service. FOVSF provides supplemental benefits to FIRE QPP members who retire for service on or after October 1, 1968 as fire officers, and all pilots and marine uniformed engineers, with 20 or more years of service.

Except for NYCERS and BERS, permanent, full-time employees are generally required to become members of a NYCERS QPP upon employment. Permanent full-time employees who are eligible to participate in the NYCERS QPP and BERS QPP are generally required to become members within six months of their permanent employment status but may elect to become members earlier. Other employees who are eligible to participate in the NYCERS QPP and BERS QPP may become members at their option.



As of June 30, 2018, June 30, 2017, and June 30, 2016, the dates of the most recent actuarial valuations, system-wide membership data for the QPPs are as follows:

	<u>NYCERS</u>	<u>TRS</u>	<u>BERS</u>	<u>POLICE</u>	<u>FIRE</u>	<u>Total</u>
<b>QPP Membership at June 30, 2018</b>						
Retirees and Beneficiaries Receiving Benefits . . . . .	154,116	86,295	18,041	50,124	16,593	325,169
Terminated Vested Members Not Yet						
Receiving Benefits . . . . .	21,389	16,433	1,937	491	68	40,318
Other Inactives . . . . .	28,483	9,416	6,006	1,940	35	45,880
Active Members . . . . .	190,572	121,764	25,864	36,562	11,237	385,999
Total QPP Membership . . . . .	<u>394,560</u>	<u>233,908</u>	<u>51,848</u>	<u>89,117</u>	<u>27,933</u>	<u>797,366</u>
	<u>NYCERS</u>	<u>TRS</u>	<u>BERS</u>	<u>POLICE</u>	<u>FIRE</u>	<u>Total</u>
<b>QPP Membership at June 30, 2017</b>						
Retirees and Beneficiaries Receiving Benefits . . . . .	150,419	84,770	17,425	49,799	16,636	319,049
Terminated Vested Members Not Yet						
Receiving Benefits . . . . .	8,417	15,279	1,528	502	58	25,784
Other Inactives . . . . .	19,180	7,997	2,618	1,822	15	31,632
Active Members . . . . .	189,792	120,826	25,794	36,165	11,091	383,668
Total QPP Membership . . . . .	<u>367,808</u>	<u>228,872</u>	<u>47,365</u>	<u>88,288</u>	<u>27,800</u>	<u>760,133</u>
	<u>NYCERS</u>	<u>TRS</u>	<u>BERS</u>	<u>POLICE</u>	<u>FIRE</u>	<u>Total</u>
<b>QPP Membership at June 30, 2016</b>						
Retirees and Beneficiaries Receiving Benefits . . . . .	147,514	84,093	16,937	49,151	16,647	314,342
Terminated Vested Members Not Yet						
Receiving Benefits . . . . .	8,895	14,393	851	574	58	24,771
Other Inactives . . . . .	17,989	7,401	2,629	1,659	21	29,699
Active Members . . . . .	188,481	118,201	25,864	35,961	10,951	379,458
Total QPP Membership . . . . .	<u>362,879</u>	<u>224,088</u>	<u>46,281</u>	<u>87,345</u>	<u>27,677</u>	<u>748,270</u>

As of June 30, 2018 and June 30, 2017, the dates of the most recent actuarial valuations, membership data for the NYCERS VSFs are as follows:

	<u>TPOVSF</u>	<u>TPSOVSF</u>	<u>HPOVSF</u>	<u>HPSOVSF</u>	<u>COVSF</u>	<u>Total</u>
<b>Membership at June 30, 2018</b>						
Retirees Receiving or Eligible to Receive Benefits . . .	294	238	149	212	7,971	8,864
Active Members . . . . .	—	—	—	—	10,384	10,384
Total Membership . . . . .	<u>294</u>	<u>238</u>	<u>149</u>	<u>212</u>	<u>18,355</u>	<u>19,248</u>
	<u>TPOVSF</u>	<u>TPSOVSF</u>	<u>HPOVSF</u>	<u>HPSOVSF</u>	<u>COVSF</u>	<u>Total</u>
<b>Membership at June 30, 2017</b>						
Retirees Receiving or Eligible to Receive Benefits . . .	315	243	153	215	7,858	8,784
Active Members . . . . .	—	—	—	—	9,568	9,568
Total Membership . . . . .	<u>315</u>	<u>243</u>	<u>153</u>	<u>215</u>	<u>17,426</u>	<u>18,352</u>

As of June 30, 2018 and 2017, the dates of the most recent actuarial valuations, membership data for the POLICE and FIRE VSFs are as follows:

	<u>PSOVSF</u>	<u>POVSF</u>	<u>Total POLICE</u>	<u>FOVSF</u>	<u>FFVSF</u>	<u>Total FIRE</u>
<b>Membership at June 30, 2018</b>						
Retirees Receiving Benefits . . . . .	19,005	12,675	31,680	1,533	3,387	4,920
Active Members . . . . .	12,721	23,841	36,562	2,610	8,627	11,237
Total Membership . . . . .	<u>31,726</u>	<u>36,516</u>	<u>68,242</u>	<u>4,143</u>	<u>12,014</u>	<u>16,157</u>



	<u>PSOVSF</u>	<u>POVSF</u>	<u>Total POLICE</u>	<u>FOVSF</u>	<u>FFVSF</u>	<u>Total FIRE</u>
<b>Membership at June 30, 2017</b>						
Retirees Receiving Benefits .....	18,750	12,602	31,352	1,536	3,474	5,010
Active Members .....	<u>12,646</u>	<u>23,519</u>	<u>36,165</u>	<u>2,660</u>	<u>8,431</u>	<u>11,091</u>
Total Membership .....	<u>31,396</u>	<u>36,121</u>	<u>67,517</u>	<u>4,196</u>	<u>11,905</u>	<u>16,101</u>

*Summary of Plan Benefits**QPPs*

The NYCERS QPPs provide pension benefits to retired employees generally based on salary, length of service, and pension tier. For certain members of the NYCERS QPPs, voluntary member contributions also impact pension benefits provided. The NYCERS also provide automatic Cost-of-Living Adjustments (COLA) and other supplemental pension benefits to certain retirees and beneficiaries. In the event of disability during employment, participants may receive retirement allowances based on satisfaction of certain service requirements and other provisions. The NYCERS QPPs also provide death benefits. Subject to certain conditions, members become fully vested as to benefits upon the completion of 5 or 10 years of service depending on tier. Upon termination of employment before retirement, certain members are entitled to refunds of their own contributions, including accumulated interest, less any outstanding loan balances.

The State Constitution provides that pension rights of public employees are contractual and shall not be diminished or impaired. In 1973, 1976, 1983 and 2012, significant amendments made to the State Retirement and Social Security Law (RSSL) modified certain benefits for employees joining the QPPs on or after the effective date of such amendments, creating membership tiers. Currently, there are several tiers referred to as Tier I, Tier II, Tier III, Tier IV and Tier VI. Members are assigned a tier based on membership date. The specific membership dates for each tier may vary depending on the respective QPP. The Tier II Plan ended as of June 30, 2009. This affects new hires into the uniformed forces of the New York City Police Department and the New York City Fire Department (new members of the POLICE QPP and FIRE QPP) and District Attorney Investigators who become new members of the NYCERS QPP from July 1, 2009 to March 31, 2012. Chapter 18 of the Laws of 2012 (Chapter 18/12) amended the retirement benefits of public employees who establish membership in one of the NYCERS on or after April 1, 2012. Chapter 18/12 is commonly referred to as Tier VI.

*VSFs*

The VSFs provide supplemental benefits for their respective eligible members at a maximum annual amount of \$12,000. For COVSF prior to Calendar Year 2019, total supplemental benefits paid, although determined in the same manner as for other VSFs, are only paid if the assets of COVSF are sufficient to pay the full amount due to all eligible retirees or if the Actuary determines that the market value of the assets of the COVSF is greater than the actuarial present value of benefits payable through December, 2018. Scheduled benefits to COVSF participants were paid for Calendar Years 2000 to 2005, 2014, 2015, 2017, and 2018. Due to insufficient assets, no benefits were paid to COVSF participants from Calendar Year 2006 to Calendar Year 2013 and for Calendar Year 2016. For Calendar Years 2019 and later, COVSF provides for supplemental benefits to be paid regardless of the sufficiency of assets in the COVSF.

In accordance with ACNY, VSFs are not pension funds or retirement systems. Instead, they provide scheduled supplemental payments, in accordance with applicable statutory provisions. While a portion of these payments are guaranteed by the City, the Legislature has reserved to itself and the State, the right and power to amend, modify, or repeal VSFs and the payments they provide. However, any assets transferred to the VSFs are held in trust solely for the benefit of its members.

*TDA Programs*

Benefits provided under the TRS and BERS TDA Programs are derived from members' accumulated contributions. No direct contributions are provided by employers; however certain investment options, if selected by members, may indirectly create employer financial obligations or benefits, as discussed below. A participant may withdraw all or part of the balance of his or her account at the time of retirement or termination of employment. Beginning January 1, 1989, the tax laws restricted withdrawals of tax-deferred annuity contributions and accumulated earnings thereon for reasons other than retirement or termination. Contributions made after December 31, 1988, and investment earnings credited after December 31, 1988, may only be withdrawn upon attainment of age 59½ or for reasons of hardship (as defined by Internal Revenue Service regulations). Hardship withdrawals are limited to contributions only.

A member making a hardship withdrawal may not contribute to the TDA Program for a period of six months following the withdrawal.

When a member resigns before attaining vested rights under the respective QPP, he or she may withdraw the value of his or her TDA Program account or leave the account in the TDA Program for a period of up to seven school years after the date of resignation for TRS TDA members or for a period of up to five years after the date of resignation for BERS TDA members. If a member resigns after attaining vested rights under the respective QPP, he or she may leave his or her account in the TDA Program.

Upon retirement, a member may elect to leave his or her entire balance in the plan, elect to withdraw all or a portion of the balance, or choose to take the balance in the form of an annuity that is calculated based on a statutory rate of interest and statutory mortality assumptions, which may differ from the pension funding assumptions.

The TDA Programs have several investment options broadly categorized as fixed return funds and variable return funds. Under the fixed return funds, accounts are credited with a statutory rate of interest, currently 7% for UFT members and 8.25% for all other members (the Statutory Rates). Deposits from members' TDA Program accounts are used by the respective QPP to purchase investments; If earnings on the respective QPP are less than the amount credited to the TDA Program members' accounts, then additional payments by the City to the respective QPP, as determined by the Actuary, may be required. If the earnings are higher, then lower payments by the City to the QPP may be required.

All investment securities held in the fixed return funds are owned and reported by the QPP. A payable due from the QPP equal to the aggregate original principal amounts contributed by TDA Program members to the fixed return funds, plus accrued interest at the statutory rate, less member withdrawals, is owned by the TDA Program. The balance of TDA Program fixed return funds held by the TRS QPP as of June 30, 2019 and 2018 were \$25.6 billion and \$23.7 billion, respectively, and interest paid on TDA Program fixed return funds by the TRS QPP for the years then ended were \$1.7 billion and \$1.6 billion, respectively. The balance of TDA Program fixed return funds held by the BERS QPP as of June 30, 2019 and 2018 are \$1,756 million and \$1,593 million, respectively, and interest paid on TDA Program fixed return funds by the BERS QPP for the years then ended were \$141.7 million and \$128.0 million, respectively. Under the variable return funds, members' TDA Program accounts are adjusted for actual returns on the underlying investments of the specific fund selected. Members may switch all or a part of their TDA contributions between the fixed and variable return funds on a quarterly basis.

### *Contributions and Funding Policy*

#### *QPPs*

The City's funding policy is to contribute statutorily-required contributions (Statutory Contributions). Statutory Contributions for the NYCERS, determined by the Actuary in accordance with State statutes and City laws, are generally funded by the employers within the appropriate Fiscal Year. The Statutory Contributions are determined under the One-Year Lag Methodology (OYLM). Under OYLM, the actuarial valuation date is used for calculating the Employer Contributions for the second following Fiscal Year. For example, the June 30, 2017 actuarial valuation was used for determining the Fiscal Year 2019 Statutory Contributions. Statutory Contributions are determined annually to be an amount that, together with member contributions and investment income, provides for QPP assets to be sufficient to pay benefits when due. The aggregate Statutory Contributions due to each QPP from all participating employers for Fiscal Years 2019 and 2018 and the amount of the City's Statutory and Actual contribution to each QPP for such fiscal years are as follows (in millions):

QPP	Fiscal Year 2019 Aggregate Statutory Contribution	Fiscal Year 2019 City Statutory/Actual Contribution	Fiscal Year 2018 Aggregate Statutory Contribution	Fiscal Year 2018 City Statutory/Actual Contribution
	(in millions)			
NYCERS .....	\$3,694	\$2,049	\$3,377	\$1,839
TRS .....	3,697	3,594	3,890	3,780
BERS .....	270	270	319	319
POLICE .....	2,558	2,558	2,415	2,415
FIRE .....	1,399	1,399	1,200	1,200

Member contributions are established by law and vary by QPP. In general, Tier I and Tier II member contribution rates are dependent upon the employee's age at membership and retirement plan election. In general, Tier III and Tier IV members make basic contributions of 3.0% of salary regardless of age at membership. Effective October 1, 2000, in accordance with Chapter 126

of the Laws of 2000, these members, except for certain Transit Authority employees, are not required to make basic contributions after the 10th anniversary of their membership date or completion of ten years of credited service, whichever is earlier. Effective December 2000, certain Transit Authority Tier III and Tier IV members make basic member contributions of 2.0% of salary in accordance with Chapter 10 of the Laws of 2000. Certain members of the NYCERS QPP, TRS QPP and BERS QPP also make additional member contributions. Tier VI members contribute between 3.0% and 6.0% of salary, depending on salary level.

#### *VSFs*

ACNY provides that the POLICE QPP and FIRE QPP transfer to their respective VSFs amounts equal to certain excess earnings on QPP equity investments, generally limited to the unfunded accumulated benefit obligation for each VSF. ACNY also provides that the NYCERS QPP transfer to COVSF a fraction of certain excess earnings on NYCERS QPP equity investments, such fraction reflecting the ratio of Uniformed Correction member salaries to the salaries of all active members of the NYCERS QPP. Any transfer of excess earnings to the COVSF is limited to the unfunded accumulated benefit obligation of the COVSF. In each case, the earnings to be transferred (or the appropriate fraction thereof in the case of COVSF) are the amount by which earnings on equity investments exceed what the earnings would have been had such funds been invested at a yield comparable to that available from fixed income securities, less any cumulative past deficiencies (Excess Earnings).

In addition to the transfer of Excess Earnings, under Chapter 3 of the Laws of 2013, should the assets of the POVVSF or the PSOVVSF be insufficient to pay annual benefits, the POLICE QPP is required to transfer amounts sufficient to make such benefit payments. Similarly, under Chapter 3 of the Laws of 2013, should the assets of the COVSF be insufficient to pay annual benefits, the NYCERS QPP is required to transfer amounts sufficient to make such benefit payments. Additionally, under Chapter 583 of the Laws of 1989, should the assets of the FFVSF or the FOVSF be insufficient to pay annual benefits, the City is required to transfer amounts sufficient to make such benefit payments. Further, under Chapter 255 of the Laws of 2000, the NYCERS QPP is required to make transfers to TPOVSF, TPSOVVSF, HPOVSF and HPSOVVSF sufficient to meet their annual benefit payments.

For Fiscal Year 2019, Excess Earnings on equity investments, inclusive of prior year's cumulative deficiencies, exceeded zero, and therefore, transfers of assets from the QPPs to their respective VSFs were required. As of the date of this report, the amount of such transfer due for Fiscal Year 2019 from the NYCERS QPP to COVSF is estimated to be \$75 million. The amounts of such transfers due for Fiscal Year 2019 from the POLICE QPP to POVVSF and PSOVVSF are estimated to be \$108 million and \$311 million, respectively. The amounts of such transfers due for Fiscal Year 2019 from the FIRE QPP to FFVSF and FOVSF are estimated to be \$0. Additionally, in Fiscal Year 2019, the NYCERS QPP made required transfers of \$3.4 million, \$2.8 million, \$1.7 million, and \$2.5 million to TPOVSF, TPSOVVSF, HPOVSF, and HPSOVVSF, respectively, to fund annual benefits.

For Fiscal Year 2018, Excess Earnings on equity investments, inclusive of prior year's cumulative deficiencies, exceeded zero, and therefore, transfers of assets from the QPPs to their respective VSFs were required. As of the date of this report, the amount of such transfer due for Fiscal Year 2018 from the NYCERS QPP to COVSF is estimated to be \$205 million. The amounts of such transfers due for Fiscal Year 2018 from the POLICE QPP to POVVSF and PSOVVSF are estimated to be \$130 million and \$1,150 million, respectively. The amounts of such transfers due for Fiscal Year 2018 from the FIRE QPP to FFVSF and FOVSF are estimated to be \$15 million. There is no transfer estimated to be made to the FOVSF. Additionally, in Fiscal Year 2018, the NYCERS QPP made required transfers of \$3.6 million, \$2.9 million, \$1.8 million, and \$2.6 million to TPOVSF, TPSOVVSF, HPOVSF, and HPSOVVSF, respectively, to fund annual benefits.

#### *TDA Programs*

Contributions to the TDA Programs are made by the members only and are voluntary. Active members of the respective QPP are required to submit a salary reduction agreement and an enrollment request to make contributions. A participant may elect to exclude an amount (within the maximum allowed by the Internal Revenue Service) of his or her compensation from current taxable income by contributing it to the TDA Programs. This maximum is determined annually by the IRS for each calendar year. Additionally, members can elect either a fixed or variable investment program for investment of their contributions.

No employer contributions are made to the TDA Programs. However, the TDA Programs offer a fixed return investment option as discussed above which could increase or decrease the City's contribution to the respective QPPs.

#### *Net Pension Liability*

The City's net pension liabilities for each of the QPPs reported at June 30, 2019 and 2018 were measured as of those fiscal year end dates. The total pension liabilities used to calculate those net pension liabilities were determined by actuarial valuations as of

June 30, 2018 and June 30, 2016, respectively, and rolled forward to the respective fiscal year-end measurement dates. (Beginning with fiscal year end June 30, 2019, total pension liabilities are rolled forward 1 year to the measurement date.) Information about the fiduciary net position of each QPP and additions to and deductions from each QPP's fiduciary net position has been determined on the same basis as they are reported by the respective QPP. For this purpose, benefits and refunds are recognized when due and payable in accordance with the terms of the respective qualified pension plan and investments are reported at fair value.

### *Actuarial Assumptions*

The total pension liabilities in the June 30, 2018 and June 30, 2016 actuarial valuations were determined using the following actuarial assumptions, applied to all periods included in the measurement:

	June 30, 2018	June 30, 2016
<i>Investment Rate of Return . . . . .</i>	<i>7.0% per annum, net of investment expenses (Actual Return for Variable Funds).</i>	<i>7.0% per annum, net of investment expenses (Actual Return for Variable Funds).</i>
<i>Post-Retirement Mortality . . . . .</i>	<i>Tables adopted by the respective Boards of Trustees during Fiscal Year 2019.</i>	<i>Tables adopted by the respective Boards of Trustees during Fiscal Year 2016.</i>
<i>Active Service: Withdrawal, Death, Disability, Retirement . . . . .</i>	<i>Tables adopted by the respective Boards of Trustees during Fiscal Year 2019.</i>	<i>Tables adopted by the respective Boards of Trustees during Fiscal Year 2012.</i>
<i>Salary Increases<sup>(1)</sup> . . . . .</i>	<i>In general, Merit and Promotion increases, plus assumed General Wage Increases of 3.0% per year.</i>	<i>In general, Merit and Promotion increases, plus assumed General Wage Increases of 3.0% per year.</i>
<i>Cost-of-Living Adjustments<sup>1</sup> . . . .</i>	<i>1.5% per annum for Tiers I, II, IV, and certain Tier III and Tier VI retirees. 2.5% per annum for certain Tier III and Tier VI retirees.</i>	<i>1.5% per annum for Tiers I, II, IV and certain Tier III and Tier VI retirees. 2.5% per annum for certain Tier III and Tier VI retirees.</i>

<sup>(1)</sup> *Developed assuming a long-term Consumer Price Inflation assumption of 2.5% per year.*

Pursuant to Section 96 of the New York City Charter, audits of the actuarial assumptions used to value liabilities of the five actuarially-funded QPPs are conducted by an independent actuarial firm every two years.

In accordance with the ACNY and with appropriate practice, the Boards of Trustees of the five actuarially-funded QPPs are to periodically review and adopt certain actuarial assumptions as proposed by the Actuary for use in the determination of Employer Contributions, which are also generally used to determine the total pension liability, as applicable. Based, in part, upon a review of the experience studies completed in November 2006 by the Segal Company (Segal) and in December 2011 by The Hay Group (Hay), the Actuary issued reports for the QPPs proposing changes in actuarial assumptions and methods for Fiscal Years beginning on and after July 1, 2011 (February 2012 Reports). Where required, the Boards of Trustees of the NYCERS adopted those changes to actuarial assumptions that require Board approval. The State Legislature enacted Chapter 3/13 to provide for those changes to the actuarial assumptions and methods that require legislation, including the Actuarial Interest Rate (AIR) assumption of 7.0% per annum, net of investment expenses.

In October 2015 the independent actuarial auditor, Gabriel, Roeder, Smith & Company (GRS), issued a report on their NYC Charter-mandated actuarial experience studies for the four-year and ten-year periods ended June 30, 2013 (the GRS Report).

Based, in part, on the GRS Report, on published studies of mortality improvement, and on input from the City's outside consultants, the Actuary proposed, and the Boards of Trustees of the NYCERS adopted, new post-retirement mortality tables including the application of Mortality Improvement Scale MP-2015 for use in determining employer contributions beginning in Fiscal Year 2016. Scale MP-2015 replaced Mortality Improvement Scale AA.

Finally, in June 2019, Bolton, Inc. issued their actuarial experience study report for the four-year and ten-year periods ended June 30, 2017. Based, in part, on this report, the Actuary proposed and the Boards of Trustees of the NYCERS adopted changes in actuarial assumptions including a change to Mortality Improvement Scale MP-2018 beginning in Fiscal Year 2019.

The long-term expected rate of return for each of the pension funds is 7.0% per annum. This is based upon weighted expected real rates of return (RROR) ranging from 5.5% to 6.2% and a long-term Consumer Price Inflation assumption of 2.5% offset by investment related expenses. The target asset allocation of each of the funds and the expected RROR for each of the asset classes are summarized in the following tables:

NYCERS		
<u>Asset Class</u>	<u>Target Asset Allocation</u>	<u>Long-Term Expected RROR</u>
U.S. Public Market Equities .....	29%	7.0%
International Public Market Equities .....	13	7.1%
Emerging Public Market Equities .....	7	9.4%
Private Market Equities .....	7	10.5%
Fixed Income (Core, TIPS, HY, Opportunistic) .....	33	2.2%
Alternatives (Real Estate, Infrastructure) .....	11	5.7%
Total .....	100%	

TRS		
<u>Asset Class</u>	<u>Target Asset Allocation</u>	<u>Long-Term Expected RROR</u>
U.S. Public Market Equities .....	29%	5.6%
International Public Market Equities .....	12	7.1%
Emerging Public Market Equities .....	9	9.9%
Private Market Equities .....	6	10.3%
Fixed Income (Core, TIPS, HY, Opportunistic) .....	33	3.4%
Alternatives (Real Estate, Infrastructure) .....	11	6.3%
Total .....	100%	

BERS		
<u>Asset Class</u>	<u>Target Asset Allocation</u>	<u>Long-Term Expected RROR</u>
U.S. Public Market Equities .....	30%	6.8%
International Public Market Equities .....	13	7.4%
Emerging Public Market Equities .....	7	10.3%
Private Market Equities .....	9	10.8%
Fixed Income (Core, TIPS, HY) .....	28	2.4%
Alternatives (Real Estate, Infrastructure) .....	13	5.6%
Total .....	100%	

POLICE		
<u>Asset Class</u>	<u>Target Asset Allocation</u>	<u>Long-Term Expected RROR</u>
U.S. Public Market Equities .....	31%	6.5%
International Public Market Equities .....	9	6.8%
Emerging Public Market Equities .....	6	8.3%
Private Market Equities .....	7	11.2%
Fixed Income (Core, TIPS, HY, Opportunistic) .....	31	2.5%
Alternatives (Real Estate, Infrastructure) .....	16	5.1%
Total .....	100%	

<u>Asset Class</u>	<u>FIRE</u>	
	<u>Target Asset Allocation</u>	<u>Long-Term Expected RROR</u>
U.S. Public Market Equities .....	31%	6.0%
International Public Market Equities .....	9	6.8%
Emerging Public Market Equities .....	6	9.7%
Private Market Equities .....	7	9.5%
Fixed Income (Core, TIPS, HY, Opportunistic) .....	31	2.6%
Alternatives (Real Estate, Infrastructure) .....	16	4.7%
Total .....	100%	

*Discount Rate*

The discount rate used to measure the total pension liability of each QPP as of June 30, 2019 and June 30, 2018 was 7.0%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the rates applicable to the current tier for each member and that employer contributions will be made based on rates determined by the Actuary. Based on those assumptions, each QPP's fiduciary net position was projected to be available to make all projected future benefit payments of current active and non-active QPP members. Therefore, the long-term expected rate of return on QPP investments was applied to all periods of projected benefit payments to determine the total pension liability.



*Changes in Net Pension Liability-POLICE and FIRE*

Changes in the City's net pension liability for POLICE and FIRE for the Fiscal Years ended June 30, 2019 and June 30, 2018 are as follows:

	POLICE			FIRE		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(in millions)					
<b>Balances at June 30, 2017</b> .....	\$52,353	\$39,364	\$12,989	\$21,314	\$12,991	\$ 8,323
<b>Changes for the Fiscal Year 2018:</b>						
Service cost .....	1,386	—	1,386	436	—	436
Interest .....	3,649	—	3,649	1,485	—	1,485
Changes of Benefit Terms .....	105	—	105	11	—	11
Differences between expected and actual experience .....	(144)	—	(144)	125	—	125
Contributions—employer .....	—	2,415	(2,415)	—	1,200	(1,200)
Contributions—employee .....	—	267	(267)	—	108	(108)
Net investment income .....	—	3,964	(3,964)	—	1,250	(1,250)
Benefit payments .....	(3,193)	(3,193)	—	(1,379)	(1,379)	—
Administrative expenses .....	—	(21)	21	—	(6)	6
Other changes .....	—	3	(3)	—	9	(9)
<b>Net changes</b> .....	<u>1,803</u>	<u>3,435</u>	<u>(1,632)</u>	<u>678</u>	<u>1,182</u>	<u>(504)</u>
<b>Balances at June 30, 2018</b> .....	<u>\$54,156</u>	<u>\$42,799</u>	<u>\$11,357</u>	<u>\$21,992</u>	<u>\$14,173</u>	<u>\$ 7,819</u>
<b>Changes for the Fiscal Year 2019:</b>						
Service cost .....	\$ 1,499	\$ —	\$ 1,499	\$ 485	\$ —	\$ 485
Interest .....	3,782	—	3,782	1,523	—	1,523
Differences between expected and actual experience .....	(819)	—	(819)	141	—	141
Changes of assumptions .....	(342)	—	(342)	572	—	572
Contributions—employer .....	—	2,558	(2,558)	—	1,399	(1,399)
Contributions—employee .....	—	278	(278)	—	108	(108)
Net investment income .....	—	2,862	(2,862)	—	982	(982)
Benefit payments .....	(3,279)	(3,279)	—	(1,446)	(1,446)	—
Administrative expenses .....	—	(29)	29	—	(10)	10
Other changes .....	—	4	(4)	—	2	(2)
<b>Net changes</b> .....	<u>841</u>	<u>2,394</u>	<u>(1,553)</u>	<u>1,275</u>	<u>1,035</u>	<u>240</u>
<b>Balances at June 30, 2019</b> .....	<u>\$54,997</u>	<u>\$45,193</u>	<u>\$ 9,804</u>	<u>\$23,267</u>	<u>\$15,208</u>	<u>\$ 8,059</u>

The following table presents the City's net pension liability for POLICE and FIRE calculated using the discount rate of 7.0%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0%) or 1-percentage-point higher (8.0%) than the current rate:

	Fiscal Year 2019			Fiscal Year 2018		
	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
	(in millions)					
POLICE .....	\$16,038	\$9,804	\$4,615	\$17,376	\$11,357	\$6,370
FIRE .....	10,635	8,059	5,894	10,021	7,819	5,930



*City Proportion of Net Pension Liability-NYCERS, TRS and BERS (Excluding TDAs)*

The following table presents the City's proportionate share of the net pension liability of NYCERS, TRS and BERS at June 30, 2019 and June 30, 2018, and the proportion percentage of the aggregate net pension liability allocated to the City:

	June 30, 2019			June 30, 2018		
	NYCERS	TRS	BERS	NYCERS	TRS	BERS
	(in millions, except for %)					
City's proportion of the net pension liability .....	55.47%	97.22%	99.98%	54.44%	97.19%	99.97%
City's proportionate share of the net pension liability .....	\$10,274	\$14,929	\$274	\$9,898	\$18,185	\$501

The City's proportion of the respective net pension liability was based on actual required contributions of each of the participating employers.

The following table presents the City's proportionate share of net pension liability for NYCERS, TRS, and BERS calculated using the discount rate of 7.0%, as well as what the City's proportionate share of the respective net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0%) or 1-percentage-point higher (8.0%) than the current rate:

QPPs	Fiscal Year 2019			Fiscal Year 2018		
	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
	(in millions)					
NYCERS .....	\$15,848	\$10,274	\$5,568	\$15,171	\$ 9,898	\$ 5,448
TRS .....	22,973	14,929	8,192	26,485	18,185	11,158
BERS .....	928	274	(275)	1,142	501	(44)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

Pension expense recognized by the City for the Fiscal Years ended June 30, 2019 and June 30, 2018 related to the NYCERS are as follows:

	2019	2018
NYCERS	(in millions)	
NYCERS .....	\$1,736	\$1,476
TRS (Excluding TDA) .....	3,529	3,178
BERS (Excluding TDA) .....	70	6
POLICE .....	1,709	1,591
FIRE .....	1,143	974
TOTAL .....	<u>\$8,187</u>	<u>\$7,225</u>

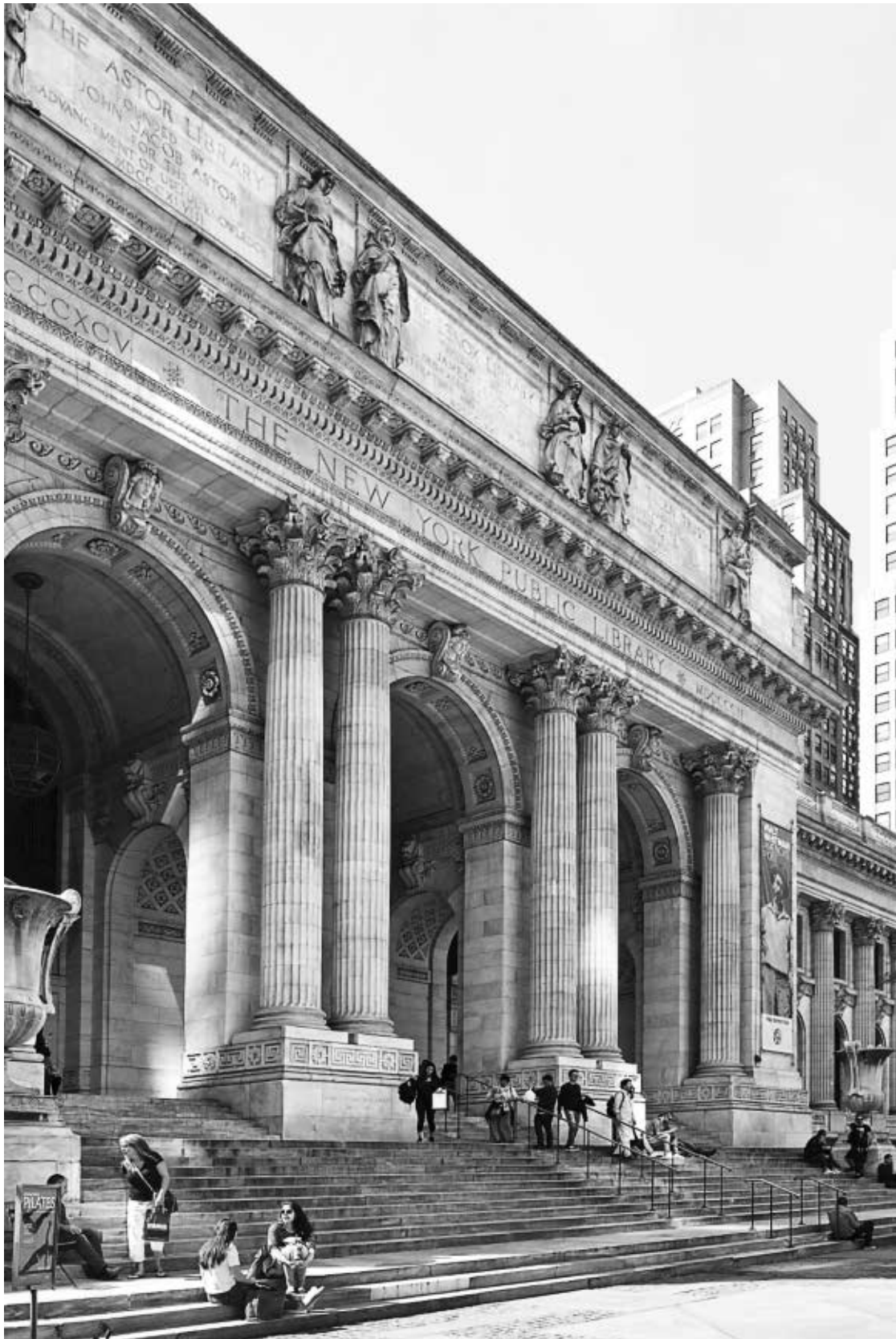
NOTES TO FINANCIAL STATEMENTS, Continued

Deferred outflows of resources and deferred inflows of resources by source reported by the City at June 30, 2019 and June 30, 2018 for each NYCERS are as follows:

	Fiscal Year 2019											
	NYCERS		TRS		BERS		POLICE		FIRE		TOTAL	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
(in thousands)												
Differences between expected and actual experience .....	\$859,134	\$ 713,710	\$571,767	\$2,625,220	\$134,804	\$108,301	\$ —	\$ 882,860	\$235,994	\$ —	\$1,801,700	\$ 4,330,091
Changes of assumptions .....	6,563	430,815	—	701,687	—	261,336	—	274,465	467,240	—	473,803	1,668,303
Net difference between projected and actual earnings on pension plan investments .....	—	637,518	—	4,424,038	—	467,923	—	955,524	—	296,085	—	6,781,088
Changes in proportion and differences between City contributions and proportionate share of contributions (cost-sharing plans) .....	88,860	(9,626)	12,993	9,050	(23)	(22)	—	—	—	—	101,830	(598)
Total .....	<u>\$954,557</u>	<u>\$1,772,417</u>	<u>\$584,760</u>	<u>\$7,759,995</u>	<u>\$134,781</u>	<u>\$837,538</u>	<u>\$ —</u>	<u>\$2,112,849</u>	<u>\$703,234</u>	<u>\$296,085</u>	<u>\$2,377,333</u>	<u>\$12,778,884</u>
	Fiscal Year 2018											
	NYCERS		TRS		BERS		POLICE		FIRE		TOTAL	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
(in thousands)												
Differences between expected and actual experience .....	\$ —	\$ 927,456	\$ 969,074	\$1,894,558	\$12,222	\$140,934	\$ —	\$ 424,941	\$175,415	\$ —	\$1,156,711	\$3,387,889
Changes of assumptions .....	146,336	—	517,216	—	10,937	—	—	—	—	—	674,489	—
Net difference between projected and actual earnings on pension plan investments .....	—	538,573	—	3,628,431	—	557,596	—	985,055	—	263,479	—	5,973,134
Changes in proportion and differences between City contributions and proportionate share of contributions (cost-sharing plans) .....	(77,526)	(16,529)	2,389	10,356	(227)	(36)	—	—	—	—	(75,364)	(6,209)
Total .....	<u>\$68,810</u>	<u>\$1,449,500</u>	<u>\$1,488,679</u>	<u>\$5,533,345</u>	<u>\$22,932</u>	<u>\$698,494</u>	<u>\$ —</u>	<u>\$1,409,996</u>	<u>\$175,415</u>	<u>\$263,479</u>	<u>\$1,755,836</u>	<u>\$9,354,814</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions at June 30, 2019 will be recognized in pension expense as follows:

	NYCERS	TRS	BERS	POLICE	FIRE	TOTAL
			(in thousands)			
<b>Year ending June 30.</b>						
2020 .....	\$ (225,380)	\$ (1,785,332)	\$(234,863)	\$ (583,271)	\$129,583	\$ (2,699,263)
2021 .....	(520,373)	(2,152,111)	(248,336)	(848,073)	(4,007)	(3,772,900)
2022 .....	(156,953)	(1,258,931)	(126,535)	(465,518)	87,765	(1,920,172)
2023 .....	(34,159)	(770,706)	(67,805)	(206,770)	132,583	(946,857)
2024 .....	108,080	(508,964)	(25,202)	(9,217)	61,225	(374,078)
Thereafter .....	10,924	(699,191)	(15)	—	—	(688,282)
Total .....	<u>\$ (817,861)</u>	<u>\$ (7,175,235)</u>	<u>\$(702,756)</u>	<u>\$(2,112,849)</u>	<u>\$407,149</u>	<u>\$ (10,401,552)</u>



# **The City of New York**

## **Single Audit Report**

### **Part II-B**

#### **REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)**

The pension and other postemployment benefit plan schedules in the required supplementary information are intended to show information for ten years. Additional years' information will be displayed as it becomes available.

**Fiscal Year Ended June 30, 2019**

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THE CITY OF NEW YORK  
REQUIRED SUPPLEMENTARY INFORMATION (Unaudited)

**A. Schedule of Changes in the City's Net Pension Liability and Related Ratios for POLICE at June 30,**

	2019	2018	2017	2016	2015	2014	2013
1. Total Pension Liability							
a. Service Cost	\$ 1,498,909,863	\$ 1,386,278,934	\$ 1,320,416,462	\$ 1,340,614,909	\$ 1,325,807,839	\$ 1,301,753,171	\$ 1,263,838,030
b. Interest	3,782,996,761	3,649,115,174	3,524,331,362	3,441,398,429	3,245,225,246	3,117,317,330	2,998,478,091
c. Changes of Benefit Terms	—	104,671,094	—	—	—	—	—
d. Differences b/t Expected and Actual Experience	(818,966,821)	(144,119,939)	(645,248,116)	233,461,664	(215,417,691)	—	—
e. Change of Assumptions	(342,401,789)	—	—	794,679,950	—	—	—
f. Benefit Payments	(3,278,745,000)	(3,193,553,000)	(2,987,000,000)	(2,878,451,000)	(2,746,784,000)	(2,682,223,000)	(2,525,475,000)
g. Net Changes	841,793,014	1,802,392,263	1,212,499,708	2,931,703,952	1,608,831,394	1,736,847,501	1,736,841,121
2. Total Pension Liability—Beginning	54,155,638,365	52,353,246,102	51,140,746,394	48,209,042,442	46,600,211,048	44,549,855,738	42,813,014,617
3. Total Pension Liability—Ending	54,997,431,379	54,155,638,365	52,353,246,102	51,140,746,394	48,209,042,442	46,286,703,239	44,549,855,738
4. Plan Fiduciary Net Position							
a. Contributions—Employer	2,558,256,000	2,415,153,000	2,293,840,000	2,393,940,000	2,309,619,000	2,320,910,000	2,424,690,000
b. Contributions—Employee	278,087,000	267,031,000	276,301,000	249,921,000	241,102,000	228,783,000	229,675,000
c. Net Investment Income	2,861,544,000	3,964,010,000	4,286,894,000	403,534,000	1,098,220,000	5,147,483,000	3,101,564,000
d. Benefit Payments	(3,278,745,000)	(3,193,553,000)	(2,987,000,000)	(2,878,451,000)	(2,746,784,000)	(2,682,223,000)	(2,525,475,000)
e. Administrative Expenses	(29,005,000)	(21,146,000)	(18,917,000)	(18,478,000)	(17,903,000)	(17,450,000)	(17,548,000)
f. Other Changes	4,183,000	3,465,000	10,507,000	6,756,000	4,616,000	6,911,000	6,118,000
g. Net Changes	2,394,320,000	3,434,960,000	3,861,625,000	157,222,000	888,870,000	5,004,414,000	3,219,024,000
5. Plan Fiduciary Net Position—Beginning	42,798,859,000	39,363,899,000	35,502,274,000	35,345,052,000	34,456,182,000	29,451,768,000	26,232,744,000
6. Plan Fiduciary Net Position—Ending	45,193,179,000	42,798,859,000	39,363,899,000	35,502,274,000	35,345,052,000	34,456,182,000	29,451,768,000
7. POLICE Net Pension Liability	\$ 9,804,252,379	\$11,356,779,365	\$12,989,347,102	\$15,638,472,394	\$12,863,990,442	\$11,830,521,239	\$15,098,087,738
8. Plan Fiduciary Net Position as a Percentage of							
Total Pension Liability	82.2%	79.0%	75.2%	69.4%	73.3%	74.4%	66.1%
9. Covered Payroll <sup>1</sup>	\$ 4,047,772,414	\$ 3,673,054,287	\$ 3,509,985,075	\$ 3,540,326,198	\$ 3,512,777,844	\$ 3,420,312,390	\$ 3,459,871,779
10. POLICE Net Pension Liability as a Percentage of							
Covered Payroll	242.2%	309.2%	370.1%	441.7%	366.2%	345.9%	436.4%

<sup>1</sup> Projected employee pay roll at time 1.0 under previous roll-forward methodology through 2018. Actual employee payroll at valuation date (time = 0) beginning in 2019.



REQUIRED SUPPLEMENTARY INFORMATION (Unaudited), Continued

**B. Schedule of Changes in the City's Net Pension Liability and Related Ratios for FIRE at June 30,**

	2019	2018	2017	2016	2015	2014	2013
1. Total Pension Liability							
a. Service Cost	\$ 484,827,782	\$ 436,368,702	\$ 432,482,302	\$ 431,267,723	\$ 419,575,546	\$ 412,911,205	\$ 400,884,665
b. Interest	1,523,611,014	1,484,608,815	1,438,804,602	1,395,735,250	1,312,813,977	1,215,276,517	1,184,217,313
c. Changes of Benefit Terms	—	11,602,422	—	—	—	—	—
d. Differences b/t Expected and Actual Experience	140,780,365	124,635,710	134,478,099	323,609,267	171,347,136	—	—
e. Change of Assumptions	571,767,848	—	—	405,497,988	—	—	—
f. Benefit Payments	(1,446,114,000)	(1,379,533,000)	(1,335,343,000)	(1,359,095,000)	(1,220,441,000)	(1,171,998,000)	(1,135,469,000)
g. Net Changes	1,274,873,009	677,682,649	670,422,003	1,197,015,228	683,295,659	456,189,722	449,632,978
2. Total Pension Liability—Beginning	21,991,912,180	21,314,229,531	20,643,807,528	19,446,792,300	18,763,496,641	17,524,302,616	17,074,669,638
3. Total Pension Liability—Ending	23,266,785,189	21,991,912,180	21,314,229,531	20,643,807,528	19,446,792,300	17,980,492,338	17,524,302,616
4. Plan Fiduciary Net Position							
a. Contributions—Employer	1,398,565,000	1,200,417,000	1,061,170,000	1,054,478,000	988,784,000	969,956,000	962,173,000
b. Contributions—Employee	108,015,000	108,338,000	108,368,000	116,619,000	108,582,000	108,859,000	104,816,000
c. Net Investment Income	982,348,000	1,249,731,000	1,371,721,000	203,104,000	302,567,000	1,689,485,000	1,042,431,000
d. Benefit Payments	(1,446,114,000)	(1,379,533,000)	(1,335,343,000)	(1,359,095,000)	(1,220,441,000)	(1,171,998,000)	(1,135,469,000)
e. Administrative Expenses	(9,861,000)	(6,412,000)	—	—	—	—	—
f. Other Changes	2,057,000	9,411,000	47,284,000	43,673,000	41,201,000	39,980,000	38,965,000
g. Net Changes	1,035,010,000	1,181,952,000	1,253,200,000	58,779,000	220,693,000	1,636,282,000	1,012,916,000
5. Plan Fiduciary Net Position—Beginning	14,173,262,000	12,991,310,000	11,738,110,000	11,679,331,000	11,458,638,000	9,822,356,000	8,809,440,000
6. Plan Fiduciary Net Position—Ending	15,208,272,000	14,173,262,000	12,991,310,000	11,738,110,000	11,679,331,000	11,458,638,000	9,822,356,000
7. FIRE Net Pension Liability	\$ 8,058,513,189	\$ 7,818,650,180	\$ 8,322,919,531	\$ 8,905,697,528	\$ 7,767,461,300	\$ 6,521,854,338	\$ 7,701,946,616
8. Plan Fiduciary Net Position as a Percentage of Total Pension Liability	65.4%	64.4%	61.0%	56.9%	60.1%	63.7%	56.0%
9. Covered Payroll <sup>1</sup>	\$ 1,302,871,992	\$ 1,164,528,195	\$ 1,145,919,396	\$ 1,129,469,957	\$ 1,111,744,091	\$ 1,102,396,453	\$ 1,129,926,037
10. FIRE Net Pension Liability as a Percentage of Covered Payroll	618.5%	671.4%	726.3%	788.5%	698.7%	591.6%	681.6%

<sup>1</sup> Projected employee payroll at time 1.0 under previous roll-forward methodology through 2018. Actual employee pay roll at valuation date (time = 0) beginning in 2019.

**C. Schedule of the City's Proportionate Share of the Net Pension Liabilities of Cost-Sharing Multiple-Employer Pensions Plans at June 30,**

	2019	2018	2017	2016	2015	2014	2013
<b>1. NYCERS</b>							
a. City's proportion of the net pension liability .....	55.47%	54.44%	54.33%	54.77%	55.64%	55.54%	55.54%
b. City's proportionate share of the net pension liability ..	\$10,274.3	\$ 9,898.5	\$11,281.7	\$13,307.9	\$11,262.0	\$10,008.2	\$12,815.3
c. City's covered payroll .....	\$ 7,833.4	\$ 6,729.9	\$ 6,556.7	\$ 6,462.2	\$ 6,500.5	\$ 6,506.4	\$ 6,322.1
d. City's proportionate share of the net pension liability as a percentage of its covered payroll .....	131.16%	147.08%	172.06%	205.93%	173.25%	153.83%	202.71%
e. Plan fiduciary net position as a percentage of the total pension liability .....	78.84%	78.32%	74.80%	69.57%	73.13%	75.32%	67.18%
<b>2. TRS</b>							
a. City's proportion of the net pension liability .....	97.22%	97.19%	97.62%	97.07%	97.27%	97.28%	97.28%
b. City's proportionate share of the net pension liability ..	\$14,929.0	\$18,184.9	\$22,674.0	\$25,599.9	\$20,219.1	\$17,331.1	\$23,010.2
c. City's covered payroll .....	\$10,107.6	\$ 8,961.5	\$ 8,612.8	\$ 8,039.3	\$ 7,869.8	\$ 7,772.8	\$ 7,683.5
d. City's proportionate share of the net pension liability as a percentage of its covered payroll .....	147.70%	202.92%	263.26%	318.43%	256.92%	222.97%	299.48%
e. Plan fiduciary net position as a percentage of the total pension liability .....	79.06%	74.45%	68.32%	62.33%	68.04%	71.79%	61.01%
<b>3. BERS</b>							
a. City's proportion of the net pension liability .....	99.98%	99.97%	99.96%	99.99%	99.98%	99.99%	99.99%
b. City's proportionate share of the net pension liability ..	\$ 274.2	\$ 501.2	\$ 973.4	\$ 1,384.1	\$ 1,006.1	\$ 906.5	\$ 1,315.6
c. City's covered payroll .....	\$ 1,263.5	\$ 1,101.6	\$ 1,051.6	\$ 1,007.5	\$ 1,016.8	\$ 988.8	\$ 885.5
d. City's proportionate share of the net pension liability as a percentage of its covered payroll .....	21.70%	45.50%	92.56%	137.38%	98.95%	91.68%	148.57%
e. Plan fiduciary net position as a percentage of the total pension liability .....	94.79%	90.31%	80.81%	71.17%	75.33%	78.60%	66.95%

REQUIRED SUPPLEMENTARY INFORMATION (Unaudited), Continued

**D. Schedule of City Contributions for All Pension Plans for the Fiscal Years ended June 30,**

	2019	2018	2017	2016	2015 (in thousands except %)	2014 (in thousands except %)	2013	*2012	*2011	*2010
<b>NYCERS</b>										
Contractually required contribution ..	\$ 2,049,222	\$1,838,554	\$1,808,067	\$1,843,323	\$1,758,378	\$1,729,616	\$1,692,278	\$ 3,017,004	\$ 2,387,216	\$ 2,197,717
Contributions in relation to the contractually required contributions .....	\$ 2,049,222	\$1,838,554	\$1,808,067	\$1,843,323	\$1,758,378	\$1,729,616	\$1,692,278	\$ 3,017,004	\$ 2,387,216	\$ 2,197,717
Contribution deficiency (excess) .....	—	—	—	—	—	—	—	—	—	—
Covered payroll .....	\$ 7,833,362	\$6,729,880	\$6,556,720	\$6,462,231	\$6,500,475	\$6,506,353	\$6,322,125	\$11,812,858	\$11,465,975	\$10,977,607
Contributions as a percentage of covered payroll .....	26.160%	27.319%	27.576%	28.524%	27.050%	26.583%	26.768%	25.540%	20.820%	20.020%
<b>TRS</b>										
Contractually required contribution ..	\$ 3,593,742	\$3,779,638	\$3,795,657	\$3,594,301	\$3,180,865	\$2,917,129	\$2,777,966	\$ 2,673,078	\$ 2,468,973	\$ 2,484,074
Contributions in relation to the contractually required contributions .....	\$ 3,593,742	\$3,779,638	\$3,795,657	\$3,594,301	\$3,180,865	\$2,917,129	\$2,777,966	\$ 2,673,078	\$ 2,468,973	\$ 2,484,074
Contribution deficiency (excess) .....	—	—	—	—	—	—	—	—	—	—
Covered payroll .....	\$10,107,561	\$8,961,509	\$8,612,809	\$8,039,326	\$7,869,774	\$7,772,827	\$7,683,465	\$ 7,920,935	\$ 7,935,248	\$ 7,859,999
Contributions as a percentage of covered payroll .....	35.555%	42.176%	44.070%	44.709%	40.419%	37.530%	36.155%	33.747%	31.114%	31.604%
<b>BERS</b>										
Contractually required contribution ..	\$ 269,594	\$318,540	\$ 288,116	\$ 265,497	\$ 258,055	\$ 214,574	\$ 196,231	\$ 213,651	\$ 180,191	\$ 147,349
Contributions in relation to the contractually required contributions .....	\$ 269,594	\$318,540	\$ 288,116	\$ 265,497	\$ 258,055	\$ 214,574	\$ 196,231	\$ 213,651	\$ 180,191	\$ 147,349
Contribution deficiency (excess) .....	—	—	—	—	—	—	—	—	—	—
Covered payroll .....	\$ 1,263,450	\$1,101,553	\$1,051,567	\$1,007,499	\$1,016,277	\$ 988,757	\$ 885,491	\$ 879,476	\$ 880,656	\$ 826,782
Contributions as a percentage of covered payroll .....	21.338%	28.917%	27.399%	26.352%	25.392%	21.701%	22.161%	24.293%	20.461%	17.822%
<b>POLICE</b>										
Contractually required contribution ..	\$ 2,558,256	\$2,415,153	\$2,293,840	\$2,393,940	\$2,309,619	\$2,320,910	\$2,424,690	\$ 2,385,731	\$ 2,083,633	\$ 1,980,996
Contributions in relation to the contractually required contributions .....	\$ 2,558,256	\$2,415,153	\$2,293,840	\$2,393,940	\$2,309,619	\$2,320,910	\$2,424,690	\$ 2,385,731	\$ 2,083,633	\$ 1,980,996
Contribution deficiency (excess) .....	—	—	—	—	—	—	—	—	—	—
Covered payroll .....	\$ 4,047,772	\$3,673,054	\$3,509,985	\$3,540,326	\$3,512,778	\$3,420,312	\$3,459,889	\$ 3,448,784	\$ 3,252,729	\$ 3,097,484
Contributions as a percentage of covered payroll .....	63.202%	65.753%	65.352%	67.619%	65.749%	67.857%	70.080%	69.176%	64.058%	63.955%
<b>FIRE</b>										
Contractually required contribution ..	\$ 1,398,565	\$1,200,417	\$1,061,170	\$1,054,478	\$ 988,784	\$ 969,956	\$ 962,173	\$ 976,895	\$ 890,706	\$ 874,331
Contributions in relation to the contractually required contributions .....	\$ 1,398,565	\$1,200,417	\$1,061,170	\$1,054,478	\$ 988,784	\$ 969,956	\$ 962,173	\$ 976,895	\$ 890,706	\$ 874,331
Contribution deficiency (excess) .....	—	—	—	—	—	—	—	—	—	—
Covered payroll .....	\$ 1,302,872	\$1,164,528	\$1,145,919	\$1,129,470	\$1,111,744	\$1,102,396	\$1,129,921	\$ 1,149,423	\$ 1,057,243	\$ 1,059,911
Contributions as a percentage of covered payroll .....	107.345%	103.082%	92.604%	93.360%	88.940%	87.986%	85.154%	84.990%	84.248%	82.491%

\* For City Fiscal Years 2012, 2011 and 2010, reported contributions and covered payroll amounts are those of each retirement system as a whole (i.e., the sums for all participating employers.) City-only covered payroll is not readily available for years prior to 2013; and due to methodological changes during the periods 2005 through 2012, the City-only employer contributions are not comparable over the ten year period.

REQUIRED SUPPLEMENTARY INFORMATION (Unaudited), Continued

Notes to Schedule D:

The above actuarially determined and contractually required contributions were developed using a One-Year Lag Methodology, under which the actuarial valuation determines the employer contribution for the second following fiscal year (e.g. Fiscal Year 2020 contributions were determined using an actuarial valuation as of June 30, 2018). The methods and assumptions used to determine the actuarially determined and contractually required contributions are as follows:

Fiscal Year	2020	2019	2018	2017	2016	2015	2014
Valuation Dates	June 30, 2018 (Lag) Entry Age <sup>4</sup>	June 30, 2017 (Lag) Entry Age <sup>4</sup>	June 30, 2016 (Lag) Entry Age <sup>4</sup>	June 30, 2015 (Lag) Entry Age <sup>4</sup>	June 30, 2014 (Lag) Entry Age <sup>4</sup>	June 30, 2013 (Lag) Entry Age <sup>4</sup>	June 30, 2012 (Lag) Entry Age <sup>4</sup>
Actuarial cost method	Increasing Dollar Payments Level Dollar Payments	Increasing Dollar Payments Level Dollar Payments	Increasing Dollar Payments Level Dollar Payments	Increasing Dollar Payments Level Dollar Payments	Increasing Dollar Payments Level Dollar Payments	Increasing Dollar Payments Level Dollar Payments	Increasing Dollar Payments Level Dollar Payments
Amortization method for Unfunded	14 Years (Closed) 0 Year (Closed)	15 Years (Closed) 0 Year (Closed)	16 Years (Closed) 0 Year (Closed)	17 Years (Closed) 1 Year (Closed)	18 Years (Closed) 2 Years (Closed)	19 Years (Closed) 3 Years (Closed)	20 Years (Closed) 4 Years (Closed)
Accrued Liabilities (UAL):	8 Years (Closed)	9 Years (Closed)	10 Years (Closed)	11 Years (Closed)	12 Years (Closed)	13 Years (Closed)	14 Years (Closed)
Initial 2010 UAL	9 Years (Closed)	10 Years (Closed)	11 Years (Closed)	12 Years (Closed)	13 Years (Closed)	14 Years (Closed)	15 Years (Closed)
Post-2010 UALs	10 Years (Closed)	11 Years (Closed)	12 Years (Closed)	13 Years (Closed)	14 Years (Closed)	15 Years (Closed)	NA
Remaining amortization period:	0 Years (Closed)	1 Years (Closed)	2 Years (Closed)	3 Years (Closed)	4 Years (Closed)	5 Years (Closed)	NA
Initial 2010 UAL	11 years (Closed)	12 years (Closed)	13 years (Closed)	14 years (Closed)	15 years (Closed)	NA	NA
2010 ERI	16 Years (Closed)	17 Years (Closed)	18 Years (Closed)	19 Years (Closed)	20 Years (Closed)	NA	NA
2011 (G)/L	16 Years (Closed)	17 Years (Closed)	18 Years (Closed)	19 Years (Closed)	20 Years (Closed)	NA	NA
2012 (G)/L	12 Years (Closed)	13 Years (Closed)	14 Years (Closed)	15 Years (Closed)	NA	NA	NA
2013 (G)/L	13 Years (Closed)	14 Years (Closed)	15 Years (Closed)	NA	NA	NA	NA
2014 Method Change	14 Years (Closed)	15 Years (Closed)	NA	NA	NA	NA	NA
2015 (G)/L	19 Years (Closed)	20 Years (Closed)	NA	NA	NA	NA	NA
2016 (G)/L	15 Years (Closed)	NA	NA	NA	NA	NA	NA
2017 (G)/L	6-year moving average of Market Value <sup>5</sup>	6-year moving average of Market Value <sup>5</sup>	6-year moving average of Market Value <sup>5</sup>	6-year moving average of Market Value <sup>5</sup>	6-year moving average of Market Value <sup>5</sup>	6-year moving average of Market Value <sup>5</sup>	6-year moving average of Market Value <sup>5</sup>
2018 Assumptions Change	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)
2018 (G)/L	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019
Actuarial Asset	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019
Valuation Method	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019
Actuarial assumptions:	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019
Assumed rate of return	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)
Post-retirement mortality	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019
Active service: withdrawal, death, disability, service retirement	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019	Tables adopted by Boards of Trustees during Fiscal Year 2019

REQUIRED SUPPLEMENTARY INFORMATION (Unaudited), Continued

Notes to Schedule D:

Fiscal Year	2020	2019	2018	2017	2016	2015	2014
Salary Increases .....	In general, Merit and Promotion Increases plus assumed General Wage Increases of 3.0% per year <sup>3</sup> 1.5% per annum for Auto Cola 2.5% per annum for Escalation	In general, Merit and Promotion Increases plus assumed General Wage Increases of 3.0% per year <sup>3</sup> 1.5% per annum for Auto Cola 2.5% per annum for Escalation	In general, Merit and Promotion Increases plus assumed General Wage Increases of 3.0% per year <sup>3</sup> 1.5% per annum for Auto Cola 2.5% per annum for Escalation	In general, Merit and Promotion Increases plus assumed General Wage Increases of 3.0% per year <sup>3</sup> 1.5% per annum for Auto Cola 2.5% per annum for Escalation	In general, Merit and Promotion Increases plus assumed General Wage Increases of 3.0% per year <sup>3</sup> 1.5% per annum for Auto Cola 2.5% per annum for Escalation	In general, Merit and Promotion Increases plus assumed General Wage Increases of 3.0% per year <sup>3</sup> 1.5% per annum for Auto Cola 2.5% per annum for Escalation	In general, Merit and Promotion Increases plus assumed General Wage Increases of 3.0% per year <sup>3</sup> 1.5% per annum for Auto Cola 2.5% per annum for Escalation
Cost-of-Living Adjustments <sup>4</sup> .....							

Fiscal Year	2013	2012	2011
Valuation Dates .....	June 30, 2011 (Lag) Entry Age <sup>4</sup>	June 30, 2010 (Lag) Entry Age <sup>4</sup>	June 30, 2009 (Lag) Frozen Initial Liability <sup>1</sup>
Actuarial cost method .....			
Amortization method for Unfunded Accrued Liabilities (UAL):			
Initial 2010 UAL .....	Increasing Dollar Payments Level Dollar Payments	Increasing Dollar Payments Level Dollar Payments	NA NA
Post-2010 UALs .....			
Remaining amortization period:			
Initial 2010 UAL .....	21 Years (Closed)	22 Years (Closed)	NA
2010 ERI .....	5 Years (Closed)	6 Years (Closed)	NA
2011 (G)/L .....	15 Years (Closed)	NA	NA

Notes to Schedule D:

Fiscal Year		2013	2012	2011
Actuarial Asset:				
Valuation Method . . . . .		6-year moving average of Market Value	6-year moving average of Market Value	6-year moving average of Market Value
Actuarial assumptions:				
Assumed rate of return . . . . .		7.0% per annum, net of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	8.0% per annum, gross of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)	8.0% per annum, gross of investment expenses (4.0% per annum for benefits payable under the variable annuity programs of TRS and BERS)
Post-retirement mortality . . . . .		Tables adopted by Boards of Trustees during Fiscal Year 2012	Tables adopted by Boards of Trustees during Fiscal Year 2012	Tables adopted by Boards of Trustees during Fiscal Year 2006
Active service: withdrawal, death disability, service retirement . . . . .		Tables adopted by Boards of Trustees during Fiscal Year 2012	Tables adopted by Boards of Trustees during Fiscal Year 2012	Tables adopted by Boards of Trustees during Fiscal Year 2006
Salary Increases . . . . .		In general, Merit and Promotion Increases plus assumed General Wage Increases of 3.0% per year <sup>4</sup>	In general, Merit and Promotion Increases plus assumed General Wage Increases of 3.0% per year <sup>4</sup>	In general, Merit and Promotion Increases plus assumed General Wage Increases of 3.0% per year <sup>4</sup>
Cost-of-Living Adjustments <sup>4</sup> . . . . .		1.5% per annum for AutoCOLA	1.5% per annum for AutoCOLA	1.3% per annum
		2.5% per annum for Escalation	2.5% per annum for Escalation	

<sup>1</sup> Under the Frozen Initial Liability Actuarial Cost Method, the excess of the Actuarial Present Value (APV) of projected benefits of the membership as of the valuation date, over the sum of the Actuarial Value of Assets plus the UAAL, if any, and the APV of future employee contributions is allocated on a level basis over the future earnings of members who are on the payroll of the valuation date. The Initial Liability was reestablished by the Entry Age Actuarial Cost Method as of June 30, 1999 but with the UAAL not less than \$0. Actuarial gains and losses are reflected in the employer normal contribution rate.

<sup>2</sup> In conjunction with Chapter 85 of the Laws of 2000 (Chapter 85/100), there is an amortization method. However, the initial pre-2010 UAAL of NYCERS, TRS, BERS, and POLICE equal \$0 and no amortization periods are required.

<sup>3</sup> Developed assuming a long-term Consumer Price Inflation assumption of 2.5% per year.

<sup>4</sup> Beginning with the June 30, 2010 (Lag) actuarial valuation under the 2012 A&M, the Entry Age Normal Cost Method (EAN) of funding is utilized by the Actuary to calculate the contributions required of the Employer. Under this method, the Actuarial Present Value (APV) of Benefits (APVB) of each individual included in the actuarial valuation is allocated on a level basis over the earnings (or service) of the individual between entry age and assumed exit ages. The employer portion of this APV allocated to a valuation year is the Normal Cost. The portion of this APV not provided for at a valuation date by the APV of Future Normal Costs or future member contributions is the Accrued Liability (AL). The excess, if any, of the AL over the Actuarial Value of Assets (AVA) is the Unfunded Accrued Liability (UAL). Under this method, actuarial gains (losses), as they occur, reduce (increase) the UAL and are explicitly identified and amortized. Increases (decreases) in obligations due to benefit changes, actuarial assumption changes and/or actuarial method changes are also explicitly identified and amortized.

<sup>5</sup> Market Value Restart as of June 30, 2011. The June 30, 2010 AVA is derived as equal to the June 30, 2011 Market Value of Assets, discounted by the Actuarial Interest Rate assumption (adjusted for cash flow) to June 30, 2010. Beginning with June 30, 2014, the AVA is constrained to be no more than 20% from the Market Value of Assets.



**E. Schedule of the Net OPEB Liability at June 30,**

	2019	2018	2017	2016
<b>1. Total OPEB Liability</b>				
a. Service Cost .....	\$ 5,726,465,371	\$ 4,861,692,657	\$ 4,522,135,121	\$ 5,113,884,783
b. Interest .....	3,238,121,016	3,131,933,077	2,899,170,607	2,669,589,440
c. Changes of Benefit Terms .....	—	—	—	—
d. Difference b/t Expected and Actual Experience .....	9,363,503,239	2,295,728,531	520,672,737	(120,159,155)
e. Changes of Assumptions .....	(6,280,596,177)	2,513,755,510	(10,978,714,816)	—
f. Benefit Payments .....	(2,839,899,082)	(2,617,669,829)	(2,425,375,364)	(2,278,055,136)
<b>g. Net Changes in Total OPEB Liability ...</b>	<b>9,207,594,367</b>	<b>10,185,439,946</b>	<b>(5,462,111,715)</b>	<b>5,385,259,932</b>
<b>2. Total OPEB Liability – Beginning .....</b>	<b>103,262,015,433</b>	<b>93,076,575,487</b>	<b>98,538,687,202</b>	<b>93,153,427,270</b>
<b>3. Total OPEB Liability – Ending .....</b>	<b>112,469,609,800</b>	<b>103,262,015,433</b>	<b>93,076,575,487</b>	<b>98,538,687,202</b>
<b>4. Plan Fiduciary Net Position</b>				
a. Contributions – Employer .....	2,653,131,741	2,681,645,593	3,021,551,454	2,897,668,434
b. Contributions – Employee .....	—	—	—	—
c. Net Investment Income .....	100,740,410	48,093,613	21,515,588	20,565,435
d. Benefit Payments .....	(2,839,899,082)	(2,617,669,829)	(2,425,375,364)	(2,278,055,136)
e. Administrative Expenses .....	(46,110)	(43,105)	(41,100)	(40,000)
f. Other Changes .....	(175,000)	(130,323)	(78,516)	(331,067)
<b>g. Net Changes in Plan Fiduciary Net Position .....</b>	<b>(86,248,041)</b>	<b>111,895,949</b>	<b>617,572,062</b>	<b>639,807,666</b>
<b>5. Plan Fiduciary Net Position – Beginning ...</b>	<b>4,765,799,215</b>	<b>4,653,903,266</b>	<b>4,036,331,204</b>	<b>3,396,523,538</b>
<b>6. Plan Fiduciary Net Position – Ending .....</b>	<b>4,679,551,174</b>	<b>4,765,799,215</b>	<b>4,653,903,266</b>	<b>4,036,331,204</b>
<b>7. Net OPEB Liability .....</b>	<b>\$107,790,058,626</b>	<b>\$ 98,496,216,218</b>	<b>\$ 88,422,672,221</b>	<b>\$94,502,355,998</b>
<b>8. Plan Fiduciary Net Position as a Percentage of Total OPEB Liability .....</b>	<b>4.2%</b>	<b>4.6%</b>	<b>5.0%</b>	<b>4.1%</b>
<b>9. Covered Employee Payroll .....</b>	<b>\$ 27,760,352,747</b>	<b>\$ 26,303,995,573</b>	<b>\$ 25,180,497,465</b>	<b>\$24,266,021,759</b>
<b>10. Net OPEB Liability as a Percentage of Covered Employee Payroll .....</b>	<b>388.3%</b>	<b>374.5%</b>	<b>351.2%</b>	<b>389.4%</b>



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**THE CITY OF NEW YORK**  
**CAFR Related Combining Schedule of Financial Information and Other**  
**Supplementary Information**  
**For the year ended June 30, 2019**

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The accompanying basic financial statements of The City of New York (“The City”) and related notes thereto, including all Required Supplementary Information (“RSI”), are as presented within The City’s Comprehensive Annual Financial Report (“CAFR”) for the fiscal year ended June 30, 2019. The City’s CAFR, which contains additional information, is available on the City Comptroller’s website at [www.comptroller.nyc.gov](http://www.comptroller.nyc.gov) or by request to: Office of the New York City Comptroller, Bureau of Accountancy - 1 Centre Street, Room 200 South, New York New York 10007.

**The City of New York**

**Single Audit Report**

**SUPPLEMENTARY INFORMATION - UNIFORM  
GUIDANCE REPORTING**

**Fiscal Year Ended June 30, 2019**

THE CITY OF NEW YORK  
Consolidated Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
<b>U.S. Department of Agriculture</b>						
Specialty Corp Block Grant Program - Farm Bill	10.170	Direct Federal		\$ 77	\$ —	\$ —
Agriculture and Food Research Initiative (AFRI)	10.310	NYU School of Medicine	16-A0-00-007087-01	132	—	—
Food Insecurity Nutrition Incentive Grants Program	10.331	FPHNY	82957	124	—	—
<i>Child Nutrition Cluster:</i>						
School Breakfast Program	10.553	NYS ED	310200950010	100,652	38	—
National School Lunch Program	10.555	NYS ED	310200950010	359,755	59	41,791
Summer Food Service Program for Children	10.559	NYS ED	9R1391901	25,411	—	—
	10.559	NYS DOH	C032609	137	—	—
<i>Total Child Nutrition Cluster</i>				<u>485,955</u>	<u>97</u>	<u>41,791</u>
Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	NYS DOH	C-30380GG, C-30428GG, C-30450GG, C-30431GG, C-30444GG, C-30423GG, C-30445GG, C-30402GG, C-30458GG, C-30413GG, C-30430GG, C-30454GG	20,931	—	50,883
Child and Adult Care Food Program	10.558	NYS DOH	CACFP4316, 6499	43,682	—	—
<i>Supplemental Nutrition Assistance Program (SNAP) Cluster:</i>						
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	Direct Federal		3,585	—	—
	10.561	NYS DOH	C33039GG, C33659GG	1,697	—	—
	10.561	NYS OTDA	1000036076	236,386	—	—
<i>Total SNAP Cluster</i>				<u>241,668</u>	<u>—</u>	<u>—</u>
<i>Food Distribution Cluster - Commodity Supplemental Food Program</i>	10.565	NYS DOH	C-034842	706	—	—
Farm to School Grant Program	10.575	Direct Federal		15	—	—
Supplemental Nutrition Assistance Program, Process and Technology Improvement Grants	10.580	Direct Federal		413	—	—
Fresh Fruit and Vegetable Program	10.582	NYS ED	9R1458A01	841	—	—
Cooperative Forestry Assistance	10.664	Direct Federal		2,346	—	—
Emergency Watershed Protection Program	10.923	Direct Federal		1,629	—	—
<i>Total U.S. Department of Agriculture</i>				<u>798,519</u>	<u>97</u>	<u>92,674</u>
<b>U.S. Department of Commerce</b>						
<i>Economic Development Cluster - Economic Adjustment Assistance</i>	11.307	Direct Federal		1,214	1,214	—
Coastal Zone Management Administration Awards	11.419	Direct Federal		33	—	—
<i>Total U.S. Department of Commerce</i>				<u>1,247</u>	<u>1,214</u>	<u>—</u>
<b>U.S. Department of Defense</b>						
Procurement Technical Assistance for Business Firms	12.002	Direct Federal		328	—	—
Troops to Teachers Grant Program	12.620	Direct Federal		336	—	—
Language Grant Program	12.900	Direct Federal		151	—	—
<i>Total U.S. Department of Defense</i>				<u>815</u>	<u>—</u>	<u>—</u>
<b>U.S. Department of Housing and Urban Development</b>						
<i>CDBG - Entitlement Grants Cluster - Community Development Block Grants/Entitlement Grants</i>	14.218	Direct Federal		198,290	15,638	—
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228	LMDC	TD19-9930, SRA10220, SRA3742, SRA4345	17,933	3,581	—

THE CITY OF NEW YORK  
Consolidated Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
Emergency Solutions Grant Program	14.231	Direct Federal		\$ 9,082	\$ 118	\$ —
Supportive Housing Program	14.235	Direct Federal		960	—	—
HOME Investment Partnerships Program	14.239	Direct Federal		20,453	—	—
Housing Opportunities for Persons with AIDS	14.241	Direct Federal		44,542	18,989	—
Section 8 Project-Based Cluster :						
Section 8 Moderate Rehabilitation Single Room Occupancy	14.249	Direct Federal		8,586	—	—
Lower Income Housing Assistance Program- Section 8 Moderate Rehabilitation	14.856	Direct Federal		5,814	—	—
Total Section 8 Project-Based Cluster				14,400	—	—
Continuum of Care Program	14.267	Direct Federal		37,747	—	—
CDBG - Disaster Recovery Grants - Pub. L No. 113-2 Cluster:						
Hurricane Sandy Community Development Block Grant Disaster Recovery Grants (CDBG-DR)	14.269	Direct Federal	N/A	456,113	92,590	—
	14.269	NYS DOT		471	—	—
National Disaster Resilience Competition (CDBG-NDR)	14.272	Direct Federal		48	—	—
Total CDBG - Disaster Recovery Grants - Pub. L No. 113-2 Cluster				456,632	92,590	—
Housing Voucher Cluster:						
Section 8 Housing Choice Vouchers	14.871	Direct Federal		479,079	—	—
Mainstream Vouchers	14.879	Direct Federal		7	—	—
Total Housing Voucher Cluster				479,086	—	—
Family Self-Sufficiency Program	14.896	Direct Federal		1,609	—	—
Lead Hazard Reduction Demonstration Grant Program	14.905	Direct Federal		1,567	—	—
Total U.S. Department of Housing and Urban Development				1,282,301	130,916	—
U.S. Department of the Interior						
Hurricane Sandy Disaster Relief - Coastal Resiliency Grants	15.153	Direct Federal		407	109	—
Natural Resource Stewardship	15.944	Direct Federal		4	—	—
Total U.S. Department of the Interior				411	109	—
U.S. Department of Justice						
Law Enforcement Assistance Narcotics and Dangerous Drugs Training	16.004	Direct Federal		4,924	—	—
Justice Systems Response to Families	16.021	Direct Federal		5	—	—
Law Enforcement Assistance-National Crime Information Center	16.304	Direct Federal		7	—	—
Services for Trafficking Victims	16.320	Direct Federal		188	—	—
Education, Training, and Enhanced Services to End Violence Against and Abuse of Women with Disabilities	16.529	BFL	2015-FW-AX-K007	10	—	—
Missing Children's Assistance	16.543	Direct Federal		418	—	—
National Institute of Justice Research, Evaluation, and Development Project Grants	16.560	Direct Federal		831	—	—
Crime Victim Assistance	16.575	NYS OVS	OVS01-C10758GG-1080200, C100069, C100412SE17-1043-E01, C-100295, C-100487, C-100500, C-100503, C-100418, C-100254	1,768	—	—
	16.575	NYS DCJS	C-445150	555	—	—
Crime Victim Assistance/Discretionary Grants	16.582	Direct Federal		192	16	—
	16.582	NAVAA	19-070	5	—	—
Violence Against Women Formula Grants	16.588	NYS DCJS	C652099, C652054, C652075, C652065, C652106, C652098	436	18	—

THE CITY OF NEW YORK  
Consolidated Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
Grants to Encourage Arrest Policies and Enforcement of Protection Orders	16.590	Direct Federal		\$ 329	\$ —	\$ —
	16.590	NYS DCJS	C652073	64	—	—
Edward Byrne Memorial Justice Assistance Grant Program	16.738	Direct Federal		4,184	—	—
	16.738	NYS DCJS	BJ16-1041-D00	1	—	—
DNA Backlog Reduction Program	16.741	Direct Federal		989	—	—
Criminal and Juvenile Justice and Mental Health Collaboration Program	16.745	Direct Federal		203	63	—
Second Chance Act Prisoner Reentry Initiative**	16.812	Direct Federal		707	607	—
Byrne Criminal Justice Innovation Program	16.817	Direct Federal		2	—	—
Emergency Planning for Juvenile Justice Facilities	16.823	Direct Federal		150	—	—
Justice Reinvestment Initiative	16.827	Direct Federal		34	—	—
Comprehensive Opioid Abuse Site-Based Program	16.838	Direct Federal		45	—	—
Equitable Sharing Program	16.922	Direct Federal		36,778	—	—
Total U.S. Department of Justice				52,825	704	—
<b>U.S. Department of Labor</b>						
Senior Community Service Employment Program	17.235	Direct Federal		1,262	—	—
	17.235	NYS OFA	C18014GG	3,235	—	—
Trade Adjustment Assistance	17.245	Direct Federal		953	—	—
YouthBuild	17.274	Direct Federal		1,661	—	—
<i>WIOA Cluster:</i>						
WIA Adult Program	17.258	NYS DOL	AA307671755A36	26,077	13,225	—
WIA Youth Activities	17.259	NYS DOL	AA307671755A36	20,494	15,107	—
WIA Dislocated Workers Formula Grants	17.278	NYS DOL	AA307671755A36	11,070	3,612	—
Total WIOA Cluster				57,641	31,944	—
WIA National Emergency Grants	17.277	Direct Federal		1,162	1,017	—
Total U.S. Department of Labor				65,914	32,961	—
<b>U.S. Department of Transportation</b>						
Highway Research and Development Program	20.200	FHWA	N/A	5,041	—	—

\*\* Denotes programs with R&D Cluster expenditures

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Highway Planning and Construction Cluster:						
Highway Planning and Construction	20.205	Direct Federal		\$ 8,637	\$ —	\$ —
	20.205	NYS DOT	X773.10, X550.43, X501.50.321, D035863, D034016, D017542, D032218, D034196, D035072, D032186, D035634, D035282, D035338, D036005, D034194, D032517, D033845, D032418, D034244, D034977, D032416, D035837, D036010, D035975, D036036, D036031, D033665, D035074, D035348, D035910, D035086, D035328, D036009, D034023, D033398, D035325, D035887, D035039, D035628, D035848, D035809, D032746, D032304, D035366, D034739, D034770, D034211, D035759, D035871, D035872, D034180, D034191, D033860, D032515, D034789, D030296, D034983, D035246, D034983, D035246, D034790, D035367, D034641, D034639, D035961, D034811, D034812, D035897, D035360, D034929, D036054, D033946, D035029, D035022, D034645, D034925, D034772, D035358, D035778, D035779, D035260, D035853, D035854, D035775, D035362, D033930, D032186, D033988, D035273, D034925, D032262, D034788, D033946, D032178, D032416, D034244, D032418, D032416, D034194, D034244, D034250, D032418, D033722, D034926, D034194, D033988, D034922, D035466, D035899, D034211, D035469, D034139, D034787, D034250, D031808, D033646, D035372, D033935, D036282, D032516, D034244, D032418, D034977, D034922, D035466, D033988, D034925, D034767, D035846, D035836, D035847, D034209, D035714, D017910, D034016	243,697	1,074	—
Recreational Trails Program	20.205	NYMTC	D000641, D034023, D035910	1,122	—	—
Total Highway Planning and Construction Cluster	20.219	NYS DOT	X770.91.321	884	883	—
				254,340	1,957	—
Federal Transit Cluster:						
Federal Transit - Capital Investment Grants	20.500	Direct Federal		5,453	—	—
Federal Transit - Formula Grants	20.507	Direct Federal		10,517	—	—
Total Federal Transit Cluster				15,970	—	—
Federal Transit Administration - Metropolitan Transportation Planning	20.505	Direct Federal		2,332	—	—
	20.505	NYMTC	D000641	535	—	—
Transit Services Programs Cluster:						
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	Direct Federal		1,089	—	—
Federal Transit Administration - Job Access- Reverse Commute	20.516	Direct Federal		966	—	—
Federal Transit Administration - New Freedom Program	20.521	Direct Federal		182	—	—
Total Transit Services Programs Cluster				2,237	—	—
Public Transportation Emergency Relief Program	20.527	Direct Federal		27,839	—	—
Highway Safety Cluster:						
State and Community Highway Safety	20.600	NYS GTSC	N/A	643	—	—
National Priority Safety Programs	20.616	NYS DMV	C002340	75	—	—
Total Highway Safety Cluster				718	—	—
National Infrastructure Investments	20.933	Direct Federal		8,645	—	—
Total U.S. Department of Transportation				317,657	1,957	—

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U.S. Treasury						
Equitable Sharing Program - Treasury	21.016	Direct Federal		\$ 3,041	\$ —	\$ —
Total U.S. Treasury				3,041	—	—
U.S. Equal Employment Opportunity Commission						
Employment Discrimination - State and Local						
Fair Employment Practices Agency Contracts	30.002	Direct Federal		154	—	—
Total U.S. Equal Employment Opportunity Commission				154	—	—
U.S. Department of Veterans Affairs						
VA Homeless Providers Grant and Per Diem Program	64.024	Direct Federal		2,435	—	—
Total U.S. Department of Veterans Affairs				2,435	—	—
U.S. Environmental Protection Agency						
National Clean Diesel Emissions Reduction Program	66.039	Direct Federal		439	—	—
Congressionally Mandated Projects	66.202	Direct Federal		1	—	—
Long Island Sound Program	66.437	Direct Federal		59	—	—
Clean Water State Revolving Fund Cluster:						
Capitalization Grants For Clean Water State Revolving Fund	66.458	NYS EFC	CS - 36000116	175,066	—	—
Regional Wetland Program Development Grants	66.461	Direct Federal		99	—	—
Drinking Water State Revolving Fund Cluster:						
Capitalization Grants For Drinking Water State Revolving Fund	66.468	NYS EFC	FS - 99290516	38,105	—	—
Beach Monitoring and Notification Program Implementation Grants	66.472	NYS DOH	C029641	58	—	—
Brownfield Assessment and Cleanup Cooperative Agreements	66.818	Direct Federal		303	—	—
Total U.S. Environmental Protection Agency				214,130	—	—
U.S. Department of Energy						
Conservation Research and Development	81.086	Direct Federal		1	—	—
Total U.S. Department of Energy				1	—	—

\*\* Denotes programs with R&D Cluster expenditures

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U.S. Department of Education Title I Grants to Local Educational Agencies	84.010	NYS ED	7R4551J01, 8R4501S01, 8R4502S01, 8R4503H01, 8R4507D01, 8R4510S01, 8R4511A01, 8R4513S01, 8R4515S01, 8R4517L01, 8R4519A01, 8R4519G01, 8R4520S01, 8R4521S01, 8R4522S01, 8R4524S01, 8R4527S01, 8R4528S01, 8R4530L01, 8R4530S01, 8R4531S01, 8R4551A01, 8R4551J01, 9R4501A01, 9R4501S01, 9R4502A01, 9R4502S01, 9R4503H01, 9R4507A01, 9R4510S01, 9R4511A01, 9R4513S01, 9R4515S01, 9R4519A01, 9R4519B01, 9R4521S01, 9R4522S01, 9R4523A01, 9R4524S01, 9R4527A01, 9R4527S01, 9R4528S01, 9R4531S01, 9R4551D01, 9R4551E01, 9R4551H01, 9R4551J01, 6R1240A01, 8R1235A01, 8R1240A01, 8R1251A01, 8R1251A01, 8R1251B01, 8R1251C01, 8R1251D01, 8R1251K01, 8R1251L01, 8R1251N01, 8R1264A01, 9R1235A01, 9R1240A01, 9R1251A01, 9R1251A01, 9R1251B01, 9R1251C01, 9R1251D01, 9R1251H01, 9R1251J01, 9R1251K01, 9R1251L01, 9R1251N01, 9R1264A01	\$ 677,081	\$ —	\$ —
Special Education Cluster:						
Special Education - Grants to States	84.027	NYS ED	9R1251B01, 8R1551B01, 9R1551A01, 9R1551B01	311,157	—	—
Special Education - Preschool Grants	84.173	NYS ED	8R1551A01, 9R1551A01	8,273	—	—
Total Special Education Cluster				319,430	—	—
Impact Aid	84.041	Direct Federal		3,425	—	—
TRIO Cluster - TRIO - Student Support Services	84.042	CUNY	N/A	519	—	—
Career and Technical Education - Basic Grants to States	84.048	NYS ED	8R0551A01, 9R0551A01, 9R0579A01	13,885	—	—
Magnet Schools Assistance	84.165	Direct Federal		24,259	—	—
Special Education - Grants for Infants and Families	84.181	NYS DOH	C31645GG	3,375	—	—
Education for Homeless Children and Youth	84.196	NYS ED	9R3660A01	2,200	—	—
Twenty-First Century Community Learning Centers	84.287	NYS ED	9R3901A01, 9R3902A01, 9R3903A01, 9R3904A01, 9R3905A01, 9R3906A01, 9R3907A01, 9R3910A01, 9R3911A01, 9R3912A01, 9R3913A01, 9R3914A01, 9R3915A01, 9R3916A01, 9R3918A01, 9R3919A01, 9R3920A01, 9R3921A01, 9R3922A01, 9R3923A01, 9R3925A01, 9R3930A01, 9R3931A01	26,026	—	—
Arts in Education	84.351	Direct Federal		1,937	—	—
English Language Acquisition Grants	84.365	NYS ED	8R4102B01, 8R4103B01, 8R4104B01, 8R4105B01, 8R4142A01, 8R4142B01, 8R4151A01, 8R4164A01, 9R4102B01, 9R4108B01, 9R4102B01, 9R4110B01, 9R4111B01, 9R4112B01, 9R4113B01, 9R4114B01, 9R4117B01, 9R4118B01, 9R4119B01, 9R4120B01, 9R4121B01, 9R4122B01, 9R4123B01, 9R4125B01, 9R4127B01, 9R4128B01, 9R4129B01, 9R4131B01, 9R4142A01, 9R4151A01, 9R4164A01, 9R4179B01, 9R4197B01	34,204	—	—
Mathematics and Science Partnerships	84.366	NYS ED	9R4240A01	1,880	—	—
Improving Teacher Quality State Grants	84.367	NYS ED	8R2651A01, 8R2664A01, 9R2640A01, 9R2651A01, 9R2651B01, 9R2651C01, 9R2664A01	76,691	—	—
Teacher Incentive Fund	84.374	Direct Federal		11,548	—	—
School Improvement Grants	84.377	NYS ED	8R4501C01, 8R4504C01, 8R4505C01, 8R4507P01, 8R4508D01, 8R4509B01, 8R4512B01, 8R4514C01, 8R4517A01, 8R4519D01, 8R4526C01, 8R4532C01, 9R4507L01, 9R4507M01, 9R4507N01, 9R4507P01, 9R4508H01, 9R4509K01, 9R4510K01, 9R4510L01, 9R4510M01, 9R4511L01, 9R4511M01, 9R4512H01, 9R4513J01, 9R4513K01, 9R4516K01, 9R4517J01, 9R4519E01, 9R4519F01, 9R4523H01, 9R4525K01, 9R4527B01, 9R4527L01, 9R4528L01, 9R4530K01, 9R4532L01	10,686	—	—
Promoting Readiness of Minors in Supplemental Security Income	84.418	NYS ED	5R1497A01,8R1450A01	231	—	—
Preschool Development Grants	84.419	NYS ED	9R1751A01	9,990	—	—
Performance Partnership Pilots for Disconnected Youth	84.420	Direct Federal		68	—	—
Student Support and Academic Enrichment Program	84.424	NYS ED	9R2840A01, 9R2851A01, 9R2851B01, 9R2864A01	26,158	—	—

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Junior Reserve Officers Training Corps	84.U01	Direct Federal	9RO402A01, 9RO402B01, 9RO402C01, 9RO406A01, 9RO409A01, 9RO410A01, 9RO410B01, 9RO411A01, 9RO419A01, 9RO419B01, 9RO420A01, 9RO424A01, 9RO425A01, 9RO426A01, 9RO427A01, 9RO430A01, 9RO431A01, 9RO431B01, 9RO430A01,9RO431C01, 9RO431D01, 9RO431E01	\$ 3,811	\$ —	\$ —
Ambassador Fellowship Program	84.U02	Direct Federal	9R1401A01	5	—	—
Total U.S. Department of Education				1,247,409	—	—
U.S. Department of Health and Human Services						
Special Programs for the Aging - Title III, Part D - Disease Prevention and Health Promotion Services	93.043	NYS OFA	N/A	774	676	—
Aging Cluster:						
Special Programs for the Aging - Title III, Part B -- Grants for Supportive Services and Senior Centers	93.044	NYS OFA	N/A	8,907	3,451	—
Special Programs for the Aging - Title III, Part C - Nutrition Services	93.045	NYS OFA	N/A	18,736	18,430	—
Nutrition Services Incentive Program	93.053	NYS OFA	N/A	8,094	8,094	—
Total Aging Cluster				35,737	29,975	—
National Family Caregiver Support - Title III Part E	93.052	NYS OFA	N/A	4,246	4,246	—
Training in General, Pediatric, and Public Health Dentistry	93.059	Direct Federal		805	—	—
Public Health Emergency Preparedness	93.069	PHS	17-DOHMH-01	14,237	—	—
Environmental Public Health and Emergency Response	93.070	FPHNY	83171, 83090	214	—	—
Medicare Enrollment Assistance Program	93.071	NYS OFA	N/A	159	—	—
Birth Defects and Developmental Disabilities - Prevention and Surveillance	93.073	Direct Federal		483	—	—
Cooperative Agreements to Promote Adolescent Health through School-Based HIV/STD Prevention and School-Based Surveillance	93.079	Direct Federal		371	—	—
Enhance Safety of Children Affected by Substance Abuse	93.087	Direct Federal		94	94	—
Guardianship Assistance	93.090	NYS OCFS	1000036076	9,741	—	—
Food and Drug Administration Research	93.103	Direct Federal		509	—	—
Project Grants and Cooperative Agreements for Tuberculosis Control Programs	93.116	Direct Federal		4,077	—	—
Injury Prevention and Control Research, State and Community Based Programs	93.136	HRI	4874-05	197	—	—
HIV-Related Training and Technical Assistance	93.145	PHS	16-PCE-573	306	—	—
Projects for Assistance in Transition from Homelessness (PATH)	93.150	NYS OMH	N/A	2,540	2,083	—
	93.150	Direct Federal		81	—	—
Coordinated Services and Access to Research for Women, Infants, Children, and Youth	93.153	Direct Federal		883	—	—
	93.153	Montefiore Medical Center	2H12HA24849-06	263	—	—
	93.153	NYU School of Medicine	17-A0-00-008205	79	—	—
Graduate Psychology Education	93.191	Direct Federal		266	—	—
Family Planning-Services	93.217	NYS DOH	C-027055, C-027034, C-027035, C-027067, C-027037, C-027036, C-027027, C-027038, C-027039, C-027040	194	—	—
Health Center Program Cluster - Health Center Program	93.224	Direct Federal		1,011	—	—
Mental Health Research Grants**	93.242	CUNY	CM00001630, CM00000911, CM00001625	401	48	—
	93.242	Columbia University	R21 MH112421-02	52	—	—
	93.242	AECOM	311088	9	—	—
	93.242	Direct Federal		5	—	—
Substance Abuse and Mental Health Services - Projects of Regional and National Significance	93.243	Direct Federal		174	—	—

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Poison Control Stabilization and Enhancement Grants	93.253	Direct Federal		\$ 597	\$ —	\$ —
Occupational Safety and Health Program**	93.262	Direct Federal		7,130	—	—
	93.262	Icahn School	0254-5003-4609	132	—	—
Immunization Grants	93.268	Direct Federal		9,971	—	171,249
Adult Viral Hepatitis Prevention and Control	93.270	Direct Federal		171	—	—
Drug Abuse and Addiction Research Programs**	93.279	Icahn School	0255-0781-4609	16	8	—
	93.279	NYU School of Medicine	M190185373	180	—	—
Centers for Disease Control and Prevention - Investigations and Technical Assistance	93.283	Direct Federal		8,547	—	—
Teenage Pregnancy Prevention Program	93.297	FPHNY	83154	1,665	—	—
Minority Health and Health Disparities Research**	93.307	University of Rochester	417528G	8	—	—
	93.307	Boston University	5105521-1	169	—	—
Trans-NIH Research Support**	93.310	Columbia University	1(GG012298)	649	—	—
	93.310	NYU School of Medicine	112544	6	—	—
CSELS Partnership: Strengthening Public Health Laboratories	93.322	APHL	56401-200-904-19-05, 56401-200-943-19-14	64	—	—
Epidemiology and Laboratory Capacity for Infectious Diseases	93.323	Direct Federal		593	—	—
National Center for Advancing Translational Sciences	93.350	NYU School of Medicine	15-A0-00-004185, 16-A0-00-007000-01106476	358	—	—
Public Health Emergency Response - Cooperative Agreement for Emergency Response: Public Health Crisis Response	93.354	Direct Federal		4	—	—
Sickle Cell Treatment Demonstration Program**	93.365	John Hopkins University	2003917741	145	—	—
Cancer Detection and Diagnosis Research	93.394	Duke University	203-5705	114	—	—
Maternal, Infant and Early Childhood Home Visiting Cluster - Affordable Care Act (ACA)						
Maternal, Infant, and Early Childhood Home Visiting Program	93.505	NYS DOH	C-33494GG	1,868	1,868	—
The Affordable Care Act: Building Epidemiology, Laboratory & Health Information Systems Capacity in the Epidemiology & Laboratory Capacity for Infectious Disease and Emerging Infections Program Cooperative Agreements	93.521	Direct Federal		354	—	—
Promoting Safe and Stable Families	93.556	NYS OCFS	1000036076	16,500	—	—
TANF Cluster - Temporary Assistance for Needy Families	93.558	Direct Federal		1,943	—	—
	93.558	NYS DOH	C028080	1,015	1,015	—
	93.558	NYS OTDA	1000036076	1,683,207	—	—
Total TANF Cluster				1,686,165	1,015	—
Child Support Enforcement	93.563	Direct Federal		688	—	—
	93.563	NYS OTDA	N/A	76,232	—	—
Low-Income Home Energy Assistance	93.568	Direct Federal		40	—	—
	93.568	NYS OTDA	N/A	38,322	—	—
Community Services Block Grant	93.569	NYS DOS	C1000769	27,543	15,205	—
CCDF Cluster - Child Care and Development Block Grant	93.575	Direct Federal		126	—	—
	93.575	NYS OCFS	1000036076, C027222	506,031	—	—
Total CCDF Cluster				506,157	—	—
Refugee and Entrant Assistance - Discretionary Grants	93.576	Direct Federal		13	—	—
	93.576	NYS OTDA	N/A	2,418	—	—
Head Start	93.600	Direct Federal		130,547	130,547	—
Assistance for Torture Victims	93.604	Direct Federal		737	—	—
Family Connection Grants	93.605	Direct Federal		983	983	—

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Foster Care - Title IV - E	93.658	Direct Federal		\$ 3,568	\$ —	\$ —
	93.658	NYS OTDA	1000036076	135	—	—
	93.658	NYS OCFS	1000036076	303,640	—	—
Adoption Assistance	93.659	Direct Federal		8	—	—
	93.659	NYS OCFS	1000036076	89,996	—	—
Social Services Block Grant	93.667	NYS OCFS	1000036076	206,339	18,036	—
Chafee Foster Care Independence Program	93.674	NYS OCFS	1000036076	5,403	—	—
Mental and Behavioral Health Education and Training Grants	93.732	Direct Federal		174	—	—
Capacity Building Assistance to Strengthen Public Health Immunization Infrastructure and Performance – financed in part by the Prevention and Public Health Fund (PPHF)	93.733	PHS	NH23IP000991, NH23IP001015	5	—	—
Empowering Older Adults and Adults with Disabilities through Chronic Disease Self-Management Education Programs - financed by Prevention and Public Health Funds (PPHF)	93.734	NYS OFA	N/A	48	—	—
Child Lead Poisoning Prevention Surveillance Financed in part by Prevention and Public Health (PPHF) Program	93.753	Direct Federal		530	—	—
State Children's Health Insurance Program (SCHIP)	93.767	NYS DOH	C-022805	35,311	—	—
<i>Medicaid Cluster:</i>						
Medical Assistance Program (Medicaid)	93.778	Direct Federal		12,000	—	—
	93.778	NYS DOH	N/A	15,128,512	—	—
Medical Assistance Program (New Medicaid)	93.778	NYS DOH	1000036076, N/A	101,602	—	—
	93.778	NYS OFA	N/A	2,964	—	—
	93.778	NYS OMH	N/A	4,361	—	—
	93.778	NYS OTDA	N/A	240,882	—	—
<i>Total Medicaid Cluster</i>				15,490,321	—	—
Centers for Medicare and Medicaid Services (CMS) Research, Demonstrations and Evaluations	93.779	NYS OFA	N/A	612	—	—
Organized Approaches to Increase Colorectal Cancer Screening	93.800	HRI	5130-03	118	—	—
Domestic Ebola Supplement to the Epidemiology and Laboratory Capacity for Infectious Diseases	93.815	Direct Federal		547	—	—
Hospital Preparedness Program (HPP) Ebola Preparedness and Response Activities	93.817	Direct Federal		200	—	—
	93.817	PHS	15-BHC-01, 15-BHC-01_AMD2, 17-HHC-01_AMD3/77701, 15-BHC-02-AMD8	2,092	—	—
Capacity Building Assistance (CBA) for High-Impact HIV Prevention	93.834	Direct Federal		179	—	—
Health Careers Opportunity Program	93.822	AECOM	311184	4	—	—
Cardiovascular Diseases Research**	93.837	Wayne State University	WSU17142	9	—	—
	93.837	AECOM	310969	35	—	—
	93.837	NYU	1244, 1337, 10-01073, 1230, 1338, 1229	6	—	—
	93.837	Mount Sinai	0255-1091-4609	15	—	—
Diabetes, Digestive, and Kidney Diseases Extramural Research**	93.847	FPHNY	82662	50	—	—
Extramural Research Programs in the Neurosciences and Neurological Disorders	93.853	University of Minnesota	936923	2	—	—
	93.853	NYU School of Medicine	N/A	20	—	—
	93.853	RF SUNY	80163, 63405	23	—	—
Allergy, Immunology and Transplantation Research**	93.855	Columbia University	3(GG008377-39)	116	—	—
	93.855	AECOM	311411	3	—	—
	93.855	Columbia University	1(GG007619-20), 1(GG007614-24), 1(GG010708-01), 1(GG010933-02), 1(GG005890-01)	114	—	—
	93.855	John Hopkins University	PTCL04	3	—	—
Child Health and Human Development Extramural Research**	93.865	Harvard University	114205-1444-5096792, 114205-1341-5096792	221	—	—
National Bioterrorism Hospital Preparedness Program	93.889	PHS	17-HHC-01, 16-HHC-01, 15-HHC-02, 17-QHC-01, 17-DOHMH-01	1,023	—	—

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For the year ended June 30, 2019  
(In Thousands)

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
HIV Emergency Relief Project Grants	93.914	Direct Federal		\$ 100,942	\$ 88,736	\$ —
	93.914	PHS	09-MCC-115, 09-MCM-573, 09-MCM-150, 16-MHV-150, 18-CCR-583, 09-MCC-583, 09-MCM-360, 19-CCR-360, 16-HRM-567, 16-HRM-361, 16-MSV-505, 09-MCC-505, 16-MHV-505, 11-EIR-150	3,825	—	—
Grants to Provide Outpatient Early Intervention Services with Respect to HIV Disease	93.918	Direct Federal		2,324	—	—
Ryan White HIV/AIDS Dental Reimbursements Community Based Dental Partnership	93.924	Direct Federal		831	—	—
Student Financial Cluster - Scholarships for Health Professions Students from Disadvantaged Backgrounds	93.925	Emory University	T453502	478	—	—
Healthy Start Initiative	93.926	FPHNY	83457	808	—	—
Special Projects of National Significance	93.928	Direct Federal		925	—	—
HIV Prevention Activities - Non-Governmental Organization Based	93.939	Direct Federal		2,391	293	—
HIV Prevention Activities - Health Department Based	93.940	Direct Federal		32,032	5,409	—
	93.940	PHS	11-HRX-115, 18-NCT-115, 11-HTR-573, 18-NCT-573, 16-EBP-150, 11-HRX-583, 11-PPT-583, 18-NCT-583, 18-NCT-360, 12-ESR-360, 11-HTR-536, 18-NCT-563, 11-HRX-155, 15-ETE-155, 11-HRX-361, 11-ESR-505	1,292	—	—
Human Immunodeficiency Virus / Acquired Immunodeficiency Virus Syndrome (AIDS) Surveillance	93.944	Direct Federal		1,703	342	—
Cooperative Agreements to Support State-Based Safe Motherhood and Infant Health Initiative Programs	93.946	Direct Federal		157	—	—
Block Grants for Community Mental Health Services	93.958	Direct Federal		972	—	—
	93.958	RFMH	C-007873/27046, C-020842/27045, C-007873/132288	1,461	—	—
	93.958	NYS OMH	N/A	17,584	14,393	—
Block Grants for Prevention and Treatment of Substance Abuse	93.959	NYS OASAS	C004062, 9R2204A01, 9R2212A01, 9R2219A01, 9R2222A01, 9R2225A01, 9R2229A01, 9R2251A01	29,920	7,903	—
Preventive Health Services - Sexually Transmitted Diseases Control Grants	93.977	Direct Federal		4,642	—	—
Preventive Health and Health Services Block Grant	93.991	NYS DOH	C030509	225	—	—
Maternal and Child Health Services Block Grant to the States	93.994	NYS DOH	C-32125GG, C-027055, C-027034, C-027035, C-027067, C-027037, C-027036, C-027027, C-027038, C-027039, C-027040, C-32355GG, C-32381GG, C-32388GG, C-32390GG, C-32403GG, C-32411GG, C-32429GG, C-22493GG, C-34472GG, C-34092GG, C-32412GG	3,820	—	—
Total U.S. Department of Health and Human Services				18,944,196	321,860	171,249
Corporation for National and Community Services						
Foster Grandparent/Senior Companion Cluster - Foster Grandparent Program	94.011	Direct Federal		1,618	—	—
Total Corporation for National and Community Services				1,618	—	—
Social Security Administration						
Disability Insurance/SSI Cluster - Supplemental Security Income	96.006	Direct Federal		239	—	—
Total Social Security Administration				239	—	—
U.S. Department of Homeland Security						
Emergency Food and Shelter National Board Program	97.024	NYS OTDA	N/A	98	—	—
National Urban Search and Rescue (US&R) Response System	97.025	Direct Federal		7,047	—	—
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	Direct Federal		11,419	—	—
	97.036	NYS DHSES	N/A	155,936	—	—

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Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures		Noncash Assistance
Emergency Management Performance Grants	97.042	NYS DHSES	C159465, C971875, C833985	\$ 4,467	\$ —	\$ —	
Assistance to Firefighters Grant	97.044	Direct Federal		623	—	—	
Cooperating Technical Partners	97.045	Direct Federal		42	—	—	
Port Security Grant Program	97.056	Direct Federal		11,517	—	—	
Homeland Security Advanced Research Projects	97.065	Direct Federal		38	—	—	
Homeland Security Grant Program	97.067	Direct Federal		101	—	—	
	97.067	NYS DHSES	C971853, C971863, C159473, C833959, T833859, C971862, C833261, C159469, T833269, C971872, C971882, T159479, C971853, C971863, C159473, C8333283, C971850, C971860, C971870, C971880, WM-15-971853, WM-17-159473, WM-16-971863, WM-16-971863	218,332	—	—	
Rail and Transit Security Grant Program	97.075	MTA		EMW-2015-RA-00018, EMW-2016-RA-00016, EMW-2017-RA-00024, EMW-2018-RA-00017	6,880	—	—
Homeland Security Biowatch Program	97.091	Direct Federal		2,628	—	—	
Securing the Cities	97.106	Direct Federal		7,139	—	—	
National Incident Management System (NIMS)	97.107	Direct Federal		1,147	—	—	
Presidential Residence Protection Security Grant	97.134	Direct Federal		25,103	—	—	
Total U.S. Department of Homeland Security				452,517	—	—	
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 23,385,429	\$ 489,818	\$ 263,923	
TOTAL R&D CLUSTER EXPENDITURES				\$ 10,181	\$ 663	\$ —	

The accompanying notes to the Consolidated Schedule of Expenditures of Federal Awards should be read in conjunction with this Schedule.



**THE CITY OF NEW YORK**  
**SINGLE AUDIT REPORT**  
**Notes to Consolidated Schedule of Expenditures of Federal Awards**  
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**1. BASIS OF PRESENTATION**

- (a) **Reporting Entity** - For purposes of complying with the Federal Single Audit Act of 1984, as amended by Title 2 *U.S. Code of Federal Regulations* (“CFR”) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (“Uniform Guidance”), The City of New York (“The City”) consists of the primary government, including the Department of Education (“DOE”) as defined in Note A.1 to the basic financial statements, except as follows: 1) the accounts and transactions of the community colleges of The City University of New York are excluded and 2) all other separately administered component unit organizations identified in Note A.1 to the basic financial statements are also excluded. However, The New York City Health and Hospitals Corporation (“HHC”), New York City Economic Development Corporation (“EDC”), and New York City Municipal Water Finance Authority (“Water Authority”) are included. Therefore, the expenditures of Federal awards, if any, of the community colleges of The City University of New York and the excluded separately administered component unit organizations are not included in the accompanying Consolidated Schedule of Expenditures of Federal Awards (“Consolidated SEFA”).
- (b) **Pass-Through Programs** - When The City receives Federal funds from a not-for-profit organization or government entity other than the Federal government (“pass-through grantor”) such funds are aggregated based upon the Catalog of Federal Domestic Assistance (“CFDA”) number provided by the pass-through grantor.
- (c) **Other Federal Assistance** - The “Other Federal Assistance” presented in the accompanying Consolidated SEFA, which includes Federal financial assistance programs that have not been assigned a CFDA number, has been identified by Federal agency and reported as unknown with the Federal agency's code (i.e., 21.U01).
- (d) **Noncash Federal Assistance** - The City is the recipient of Federal financial assistance programs that do not result in cash receipts or disbursements, termed “Noncash Assistance.” Noncash Assistance received by The City is included in the Consolidated SEFA.
- (e) **New York City Municipal Water Finance Authority (“Water Authority”)** - The New York State Environmental Facilities Corporation (“EFC”) provides financial assistance under the Clean Water State Revolving Fund (“CWSRF”) and Drinking Water State Revolving Fund (“DWSRF”) through: 1) long-term leveraged financings, 2) short-term and long-term direct financings, 3) grants and principal forgiveness, and 4) loan guarantees.

In providing awards to the Water Authority, EFC utilizes Federal grants along with a 20 percent State match, as well as proceeds from bonds that EFC periodically issues in the bond market on behalf of its recipients. EFC utilizes such bond proceeds and or program equity to fund subsidized loans directly made to its borrowers. Borrowers then issue bonds to EFC to secure their financial obligations to EFC. EFC utilizes program assets to provide subsidized financing to borrowers which lowers their interest costs. As of June 30, 2019, the Water Authority's bonds outstanding under the CWSRF and DWSRF programs were \$5.0 billion and \$1.1 billion, respectively.

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During the year ended June 30, 2019, the Water Authority issued \$248.0 million of bonds to EFC under the DWSRF program and \$557.0 million under the CWSRF program. The Water Authority retired \$57.6 million and \$247.0 million and refunded \$76.5 million and \$289.0 million under the DWSRF and CWSRF programs, respectively.

Under its short-term financing program, EFC provides for the cash flow needs of borrowers through notes which are usually paid off with proceeds of long-term financing. As of June 30, 2019, the Water Authority's notes outstanding under the CWSRF and DWSRF programs were \$27.6 million and \$0, respectively.

During the year ended June 30, 2019, the Water Authority drew down from the CWSRF and DWSRF short-term financing programs \$163.0 million and \$162.0 million and retired \$321.0 million and \$192.0 million, respectively.

During the year ended June 30, 2019, EFC did not provide funding to the Water Authority under its grant and principal forgiveness program or guarantees on the Water Authority's outstanding obligations.

The Water Authority expended \$175.1 million and \$38.1 million on project costs under the CWSRF and DWSRF programs, respectively, which are included in the Consolidated SEFA for the year ended June 30, 2019.

## **2. BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported in The City's basic financial statements.

Specifically, the government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which The City either gives or receives value without directly receiving or giving equal value in exchange, include grants, entitlements, and donations which are recorded on the accrual basis of accounting. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

The accompanying Consolidated SEFA was also prepared on the accrual basis of accounting and presents the federal awards expenditures of the reporting entity as defined in Note 1a, above.

### **Reconciliation of Federal Expenditures related to Disaster Grants - Public Assistance (Presidentially Declared Disasters) ("Disaster Grant") CFDA # 97.036; reported in the Consolidated SEFA to The City's Basic Financial Statements**

In connection with Superstorm Sandy ("Sandy") The City incurred costs for emergency response and storm related damages to, and destruction of, City buildings and other assets. In response to the damages caused by Sandy, former President Obama signed a major disaster declaration authorizing the Federal Emergency Management Agency ("FEMA") to provide Public Assistance grants ("PA") to governmental entities for

**THE CITY OF NEW YORK**  
**SINGLE AUDIT REPORT**  
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**For the year ended June 30, 2019**

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response and recovery efforts. The emergency declaration provides for the reimbursement of eligible costs for emergency work (categorized as Emergency Protective Measures and Debris Removal) and permanent work (categorized as restoration of Roads and Bridges, Water Control Facilities, Buildings and Equipment, Utilities and Parks and Recreational facilities) at a 90% rate.

In the accompanying Consolidated SEFA The City is required to report expenditures made by The City that correspond to FEMA obligations that have been made through June 30, 2019, regardless of which of The City's fiscal year(s) the expenditures were actually incurred, except those amounts for which The City's expenditures and FEMA obligations both occurred in prior years, thus having been previously reported as federal award expenditures in prior years' Consolidated SEFA.

For Fiscal Year 2019, The City had \$167 million of expenditures correlating to obligations through June 30, 2019. Any potential changes to this amount are predicated on adjustments to existing 2019 obligations and enhanced visibility of grant expenditure association.

Approximately \$24 million of the amount obligated in Fiscal Year 2019 corresponds to eligible expenditures incurred by The City in prior fiscal years and were recognized in The City's Basic Financial Statements in Fiscal Years 2013 - 2018, but are included in the Fiscal Year 2019 Consolidated SEFA. Similarly, FEMA has not yet obligated recovery spending for approximately \$1 million of the expenditures made by The City during Fiscal Year 2019; this amount is excluded from the Fiscal 2019 Consolidated SEFA and will be included in the Consolidated SEFA in a future year in which the related obligation is made.

A reconciliation of The City's Basic Financial Statements to the Federal Expenditures reported in The City's Fiscal Year 2019 Consolidated SEFA, follows:

	<i>(in thousands)</i>
Total Fiscal Year 2019 Disaster Grant related expenditures as reported in The City's Basic Financial Statements	\$ 144,492
Add: Disaster Grant expenditures incurred prior to Fiscal Year 2019 for which obligations were made during Fiscal Year 2019	24,336
Less: Fiscal Year 2019 disaster grant expenditures for which no obligations had been made as of June 30, 2019 but for which obligations are expected to be made in future years	(1,473)
Fiscal Year 2019 Disaster Grant expenditures included in the Consolidated SEFA	<u>\$ 167,355</u>

In addition to the FEMA PA grants, The City has been awarded Community Development Block Grant Disaster Recovery ("CDBG-DR") funding through the U.S. Department of Housing and Urban Development. The principal portion of these funds is being used in a variety of home restoration and replacement programs, small business assistance programs, and resiliency/hazard mitigation programs. The remainder is being used to pay certain Sandy-related costs that are not reimbursable by FEMA as well as the 10% non-FEMA share of eligible costs, to the extent that those are eligible for CDBG-DR funding.

**THE CITY OF NEW YORK**  
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**Notes to Consolidated Schedule of Expenditures of Federal Awards**  
**For the year ended June 30, 2019**

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**3. MATCHING COSTS**

Matching costs (i.e., the non-Federal share of certain program costs) provided by The City or New York State, are not included in the accompanying Consolidated SEFA. For awards that provide Federal funding for matching costs (i.e. Department of Homeland Security awards), expenditures are reported in the accompanying Consolidated SEFA to the extent that such expenditures are eligible and allowable.

**4. RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS**

The regulations and guidelines governing the preparation of Federal and State financial reports vary by State and Federal agency and among programs administered by the same agency. Accordingly, the amounts reported in the Federal and State financial reports may not necessarily agree with the amounts reported in the accompanying Consolidated SEFA, which is prepared as described in Notes 1 and 2, above.

**5. INDIRECT COSTS**

The City has not made the election to use the 10% de minimus indirect cost rate as provided by Uniform Guidance Section 200.414, Indirect (F&A) Costs.

**6. REVOLVING LOAN FUNDS**

The accompanying Consolidated SEFA includes \$1,214,000, the composition of which is indicated below, related to the Revolving Loan Funds ("RLF") created through the Economic Adjustment Assistance program of the U.S. Department of Commerce. Both the BOC Capital Corporation and Tru Fund Financial Services are Community Development Financial Institutions (CDFIs) engaged by the New York City Economic Development Corporation to deploy Revolving Loan Fund amounts.

	<u>Tru Fund</u>	<u>BOC</u>	<u>Total CFDA 11.307</u>
	<b>(in thousands)</b>		
Balance of RLF loans outstanding at June 30, 2019	\$ 803	\$ 1,234	\$ 2,037
Cash and investment balance in the RLF at June 30, 2019	817	707	1,524
Administrative expenses paid out of RLF income during the fiscal year	2	12	14
The unpaid principal of all loans written off of during the recipient's fiscal year	9	-	9
Federal share of the RLF	<u>34.54%</u>	<u>33.33%</u>	<u>33.88%</u>
Total fiscal 2019 RLF expended	<u><u>\$ 563</u></u>	<u><u>\$ 651</u></u>	<u><u>\$ 1,214</u></u>

**THE CITY OF NEW YORK**  
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**For the year ended June 30, 2019**

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**7. GLOSSARY OF PASS-THROUGH GRANTORS**

The following is a glossary of pass-through grantor acronyms and names, which may have been used in the Consolidated SEFA and/or related Exhibits:

AECOM	Albert Einstein College of Medicine
APHL	Association of Public Health Laboratories
BFL	Barrier Free Living
Columbia University	Columbia University in the City of New York
CUNY	City University of New York
FWHA	Federal Highway Administration
FPHNY	Fund for Public Health - New York Inc.
HRI	Health Research, Inc.
LMDC	Lower Manhattan Development Corporation
MTA	Metropolitan Transportation Authority
NAVAA	National Association of VOCA Assistance Administrators
NYMTC	New York Metropolitan Transportation Council
NYS DCJS	New York State Division of Criminal Justice Services
NYS DHSES	New York State Division of Homeland Security and Emergency Services
NYS DMV	New York State Department of Motor Vehicle
NYS DOH	New York State Department of Health
NYS DOL	New York State Department of Labor
NYS DOT	New York State Department of Transportation
NYS DOS	New York State Department of State
NYS EFC	New York State Environmental Facilities Corporation
NYS ED	New York State Education Department
NYS GTSC	New York State Governor's Traffic Safety Committee
NYS OASAS	New York State Office of Alcohol and Substance Abuse Services
NYS OCFS	New York State Office of Children and Family Services
NYS OFA	New York State Office for the Aging
NYS OMH	New York State Office of Mental Health
NYS OTDA	New York State Office of Temporary and Disability Services
NYS OVS	New York State Office of Victim Services
NYU	New York University
PHS	Public Health Solutions
RFMH	Research Foundation for Mental Hygiene

## **THE CITY OF NEW YORK**

### **Introduction to Exhibits - Consolidated Schedule of Expenditures of Federal Awards For the year ended June 30, 2019**

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The accompanying Exhibits to the Consolidated Schedule of Expenditures of Federal Awards are presented for purposes of additional analysis with respect to The City, The City of New York Health and Hospitals Corporation, The City of New York Department of Education, the New York City Economic Development Corporation and the New York City Municipal Water Finance Authority which are covered by the City's Single Audit Report. These separate Exhibits are not a required part of the financial reporting package stipulated by Title 2 *U.S. Code of Federal Regulations* ("CFR") Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"). Accordingly, such Exhibits should be used in conjunction with the Consolidated Schedule of Expenditures of Federal Awards from which they were derived.

The information presented in the accompanying Exhibits is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the Consolidated Schedule of Expenditures of Federal Awards for the year ended June 30, 2019.

THE CITY OF NEW YORK  
Sub-Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Exhibit 1

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
<b>U.S. Department of Agriculture</b>						
Food Insecurity Nutrition Incentive Grants Program	10.331	FPHNY	82957	\$ 124	\$ —	\$ —
<i>Child Nutrition Cluster:</i>						
School Breakfast Program	10.553	NYS ED	310200950010	146	38	—
National School Lunch Program	10.555	NYS ED	310200950010	212	59	—
Summer Food Service Program for Children	10.559	NYS DOH	C032609	137	—	—
<i>Total Child Nutrition Cluster</i>				495	97	—
Child and Adult Care Food Program	10.558	NYS DOH	CACFP4316, 6499	3,321	—	—
<i>Supplemental Nutrition Assistance Program (SNAP) Cluster:</i>						
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	Direct Federal		3,585	—	—
	10.561	NYS DOH	C33039GG, C33659GG	1,697	—	—
	10.561	NYS OTDA	1000036076	236,386	—	—
<i>Total SNAP Cluster</i>				241,668	—	—
Supplemental Nutrition Assistance Program, Process and Technology Improvement Grants	10.580	Direct Federal		413	—	—
Cooperative Forestry Assistance	10.664	Direct Federal		2,346	—	—
Emergency Watershed Protection Program	10.923	Direct Federal		1,629	—	—
Total U.S. Department of Agriculture				249,996	97	—
<b>U.S. Department of Commerce</b>						
Coastal Zone Management Administration Awards	11.419	Direct Federal		33	—	—
Total U.S. Department of Commerce				33	—	—
<b>U.S. Department of Defense</b>						
Procurement Technical Assistance for Business Firms	12.002	Direct Federal		328	—	—
Total U.S. Department of Defense				328	—	—
<b>U.S. Department of Housing and Urban Development</b>						
<i>CDBG - Entitlement Grants Cluster</i> - Community Development Block Grants/Entitlement Grants	14.218	Direct Federal		198,290	15,638	—
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228	LMDC	TD19-9930	3,702	3,581	—
Emergency Solutions Grant Program	14.231	Direct Federal		9,082	118	—
Supportive Housing Program	14.235	Direct Federal		960	—	—
HOME Investment Partnerships Program	14.239	Direct Federal		20,453	—	—
Housing Opportunities for Persons with AIDS	14.241	Direct Federal		44,542	18,989	—
<i>Section 8 Project-Based Cluster :</i>						
Section 8 Moderate Rehabilitation Single Room Occupancy	14.249	Direct Federal		8,586	—	—
Lower Income Housing Assistance Program- Section 8 Moderate Rehabilitation	14.856	Direct Federal		5,814	—	—
<i>Total Section 8 Project-Based Cluster</i>				14,400	—	—
Continuum of Care Program	14.267	Direct Federal		37,747	—	—

\*\* Denotes programs with R&D Cluster expenditures

THE CITY OF NEW YORK  
Sub-Schedule of Expenditures of Federal Awards  
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Exhibit 1

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
<i>CDBG - Disaster Recovery Grants - Pub. L No. 113-2 Cluster:</i>						
Hurricane Sandy Community Development Block Grant Disaster Recovery Grants (CDBG-DR)	14.269	Direct Federal	N/A	\$ 437,852	\$ 92,590	\$ —
	14.269	NYS DOT		471	—	—
National Disaster Resilience Competition	14.272	Direct Federal		48	—	—
<i>Total CDBG - Disaster Recovery Grants - Pub. L No. 113-2 Cluster</i>				<u>438,371</u>	<u>92,590</u>	<u>—</u>
<i>Housing Voucher Cluster:</i>						
Section 8 Housing Choice Vouchers	14.871	Direct Federal		479,079	—	—
Mainstream Vouchers	14.879	Direct Federal		7	—	—
<i>Total Housing Voucher Cluster</i>				<u>479,086</u>	<u>—</u>	<u>—</u>
Family Self-Sufficiency Program	14.896	Direct Federal		1,609	—	—
Lead Hazard Reduction Demonstration Grant Program	14.905	Direct Federal		<u>1,567</u>	<u>—</u>	<u>—</u>
Total U.S. Department of Housing and Urban Development				<u>1,249,809</u>	<u>130,916</u>	<u>—</u>
<b>U.S. Department of the Interior</b>						
Hurricane Sandy Disaster Relief - Costal Resiliency Grants	15.153	Direct Federal		407	109	—
Natural Resource Stewardship	15.944	Direct Federal		<u>4</u>	<u>—</u>	<u>—</u>
Total U.S. Department of the Interior				<u>411</u>	<u>109</u>	<u>—</u>
<b>U.S. Department of Justice</b>						
Law Enforcement Assistance-Narcotics and Dangerous-Drugs Training	16.004	Direct Federal		4,924	—	—
Justice Systems Response to Families	16.021	Direct Federal		5	—	—
Law Enforcement Assistance-National Crime Information Center	16.304	Direct Federal		7	—	—
Services for Trafficking Victims	16.320	Direct Federal		188	—	—
Education, Training, and Enhanced Services to End Violence Against and Abuse of Women with Disabilities	16.529	BFL	2015-FW-AX-K007	10	—	—
Missing Children's Assistance	16.543	Direct Federal		418	—	—
National Institute of Justice Research, Evaluation, and Development Project Grants	16.560	Direct Federal		831	—	—
Crime Victim Assistance	16.575	NYS OVS	OVS01-C10758GG-1080200, C100069, C100412	667	—	—
Crime Victim Assistance/Discretionary Grants	16.582	Direct Federal		192	16	—
	16.582	NAVAA	19-070	5	—	—
Violence Against Women Formula Grants	16.588	NYS DCJS	C652099, C652054, C652075, C652065, C652106, C652098	436	18	—
Grants to Encourage Arrest Policies and Enforcement of Protection Orders	16.590	Direct Federal		329	—	—
	16.590	NYS DCJS	C652073	64	—	—
Edward Byrne Memorial Justice Assistance Grant Program	16.738	Direct Federal		4,184	—	—
	16.738	NYS DCJS	BJ16-1041-D00	1	—	—
DNA Backlog Reduction Program	16.741	Direct Federal		989	—	—
Criminal and Juvenile Justice and Mental Health Collaboration Program	16.745	Direct Federal		203	63	—
Second Chance Act Prisoner Reentry Initiative**	16.812	Direct Federal		707	607	—
Byrne Criminal Justice Innovation Program	16.817	Direct Federal		2	—	—
Emergency Planning for Juvenile Justice Facilities	16.823	Direct Federal		150	—	—
Justice Reinvestment Initiative	16.827	Direct Federal		34	—	—
Comprehensive Opioid Abuse Site-Based Program	16.838	Direct Federal		45	—	—
Equitable Sharing Program	16.922	Direct Federal		<u>36,778</u>	<u>—</u>	<u>—</u>
Total U.S. Department of Justice				<u>51,169</u>	<u>704</u>	<u>—</u>



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Sub-Schedule of Expenditures of Federal Awards  
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(In Thousands)

Exhibit 1

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
U.S. Department of Labor						
Senior Community Service Employment Program	17.235	Direct Federal		\$ 1,262	\$ —	\$ —
	17.235	NYS OFA	C18014GG	3,235	—	—
Trade Adjustment Assistance	17.245	Direct Federal		953	—	—
WIOA Cluster:						
WIA Adult Program	17.258	NYS DOL	AA307671755A36	26,077	13,225	—
WIA Youth Activities	17.259	NYS DOL	AA307671755A36	20,494	15,107	—
WIA Dislocated Worker Formula Grants	17.278	NYS DOL	AA307671755A36	11,070	3,612	—
Total WIOA Cluster				57,641	31,944	—
WIA National Emergency Grants	17.277	Direct Federal		1,162	1,017	—
Total U.S. Department of Labor				64,253	32,961	—
U.S. Department of Transportation						
Highway Research and Development Program	20.200	FHWA	N/A	5,041	—	—
Highway Planning and Construction Cluster:						
Highway Planning and Construction	20.205	Direct Federal		2,968	—	—
	20.205	NYS DOT	X773.10, X550.43, X501.50.321, D035863, D034016, D017542, D032218, D034196, D035072, D032186, D035634, D035282, D035338, D036005, D034194, D032517, D033845, D032418, D034244, D034977, D032416, D035837, D036010, D035975, D036036, D036031, D033665, D035074, D035348, D035910, D035086, D035328, D036009, D034023, D033398, D035325, D035887, D035039, D035628, D035848, D035809, D032746, D032304, D035366, D034739, D034770, D034211, D035759, D035871, D035872, D034180, D034191, D033860, D032515, D034789, D030296, D034983, D035246, D034983, D035246, D034790, D035367, D034641, D034639, D035961, D034811, D034812, D035897, D035360, D034929, D036054, D033946, D035029, D035022, D034645, D034925, D034772, D035358, D035778, D035779, D035260, D035853, D035854, D035775, D035362, D033930, D032186, D033988, D035273, D034925, D032262, D034788, D033946, D032178, D032416, D034244, D032418, D032416, D034194, D034244, D034250, D032418, D033722, D034926, D034194, D033988, D034922, D035466, D035899, D034211, D035469, D034139, D034787, D034250, D031808, D033646, D035372, D033935, D036282, D032516, D034244, D032418, D034977, D034922, D035466, D033988, D034925, D034767, D035846, D035836, D035847, D034209, D035714, D017910, D034016	243,697	1,074	—
Recreational Trails Program	20.205	NYMTC	D000641, D034023, D035910	1,122	—	—
Total Highway Planning and Construction Cluster	20.219	NYS DOT	X770.91.321	884	883	—
				248,671	1,957	—
Federal Transit Cluster:						
Federal Transit - Capital Investment Grants	20.500	Direct Federal		5,453	—	—
Federal Transit - Formula Grants	20.507	Direct Federal		10,387	—	—
Total Federal Transit Cluster				15,840	—	—
Federal Transit Administration - Metropolitan Transportation Planning	20.505	Direct Federal		1,867	—	—
	20.505	NYMTC	D000641	535	—	—

THE CITY OF NEW YORK  
Sub-Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Exhibit 1

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
<i>Transit Services Programs Cluster:</i>						
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	Direct Federal		\$ 1,089	\$ —	\$ —
Federal Transit Administration - Job Access- Reverse Commute	20.516	Direct Federal		966	—	—
Federal Transit Administration - New Freedom Program	20.521	Direct Federal		182	—	—
<i>Total Transit Services Programs Cluster</i>				<u>2,237</u>	<u>—</u>	<u>—</u>
Public Transportation Emergency Relief Program	20.527	Direct Federal		27,313	—	—
<i>Highway Safety Cluster:</i>						
State and Community Highway Safety	20.600	NYS GTSC	N/A	643	—	—
National Infrastructure Investments	20.933	Direct Federal		8,501	—	—
<i>Total Highway Safety Cluster</i>				<u>9,144</u>	<u>—</u>	<u>—</u>
Total U.S. Department of Transportation				<u>310,648</u>	<u>1,957</u>	<u>—</u>
<b>U.S. Treasury</b>						
Equitable Sharing Program - Treasury	21.016	Direct Federal		<u>3,041</u>	<u>—</u>	<u>—</u>
Total U.S. Treasury				<u>3,041</u>	<u>—</u>	<u>—</u>
<b>U.S. Equal Employment Opportunity Commission</b>						
Employment Discrimination - State and Local						
Fair Employment Practices Agency Contracts	30.002	Direct Federal		<u>154</u>	<u>—</u>	<u>—</u>
Total U.S. Equal Employment Opportunity Commission				<u>154</u>	<u>—</u>	<u>—</u>
<b>U.S. Department of Veterans Affairs</b>						
VA Homeless Providers Grant and Per Diem Program	64.024	Direct Federal		<u>2,435</u>	<u>—</u>	<u>—</u>
Total U.S. Department of Veterans Affairs				<u>2,435</u>	<u>—</u>	<u>—</u>
<b>U.S. Environmental Protection Agency</b>						
National Clean Diesel Emissions Reduction Program	66.039	Direct Federal		219	—	—
Congressionally Mandated Projects	66.202	Direct Federal		1	—	—
Long Island Sound Program	66.437	Direct Federal		59	—	—
Regional Wetland Program Development Grants	66.461	Direct Federal		99	—	—
Beach Monitoring and Notification Program Implementation Grants	66.472	NYS DOH	C029641	58	—	—
Brownfield Assessment and Cleanup Cooperative Agreements	66.818	Direct Federal		<u>247</u>	<u>—</u>	<u>—</u>
Total U.S. Environmental Protection Agency				<u>683</u>	<u>—</u>	<u>—</u>
<b>U.S. Department of Energy</b>						
Conservation Research and Development	81.086	Direct Federal		<u>1</u>	<u>—</u>	<u>—</u>
Total U.S. Department of Energy				<u>1</u>	<u>—</u>	<u>—</u>
<b>U.S. Department of Education</b>						
<i>TRIO Cluster</i> - TRIO - Student Support Services	84.042	CUNY	N/A	519	—	—
Special Education - Grants for Infants and Families	84.181	NYS DOH	C31645GG	3,375	—	—

THE CITY OF NEW YORK  
Sub-Schedule of Expenditures of Federal Awards  
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(In Thousands)

Exhibit 1

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
Performance Partnership Pilots for Disconnected Youth	84.420	Direct Federal		\$ 68	\$ —	\$ —
Total U.S. Department of Education				3,962	—	—
<b>U.S. Department of Health and Human Services</b>						
Special Programs for the Aging - Title III, Part D - Disease Prevention and Health Promotion Services	93.043	NYS OFA	N/A	774	676	—
<i>Aging Cluster:</i>						
Special Programs for the Aging - Title III, Part B - Grants for Supportive Services and Senior Centers	93.044	NYS OFA	N/A	8,907	3,451	—
Special Programs for the Aging - Title III, Part C - Nutrition Services	93.045	NYS OFA	N/A	18,736	18,430	—
Nutrition Services Incentive Program	93.053	NYS OFA	N/A	8,094	8,094	—
<i>Total Aging Cluster</i>				35,737	29,975	—
National Family Caregiver Support - Title III, Part E	93.052	NYS OFA	N/A	4,246	4,246	—
Public Health Emergency Preparedness	93.069	PHS	17-DOHMH-01	14,237	—	—
Environmental Public Health and Emergency Response	93.070	FPHNY	83171, 83090	214	—	—
Medicare Enrollment Assistance Program	93.071	NYS OFA	N/A	159	—	—
Birth Defects and Developmental Disabilities - Prevention and Surveillance	93.073	Direct Federal		334	—	—
Enhance Safety of Children Affected by Substance Abuse	93.087	Direct Federal		94	94	—
Guardianship Assistance	93.090	NYS OCFS	1000036076	9,741	—	—
Food and Drug Administration Research	93.103	Direct Federal		509	—	—
Project Grants and Cooperative Agreements for Tuberculosis Control Programs	93.116	Direct Federal		4,077	—	—
Injury Prevention and Control Research, State and Community Based Programs	93.136	HRI	4874-05	197	—	—
Projects for Assistance in Transition from Homelessness (PATH)	93.150	NYS OMH	N/A	2,540	2,083	—
Mental Health Research Grants**	93.242	CUNY	CM00001630, CM00000911, CM00001625	401	48	—
	93.242	Columbia University	R21 MH112421-02	52	—	—
	93.242	AECOM	311088	9	—	—
Substance Abuse and Mental Health Services - Projects of Regional and National Significance	93.243	Direct Federal		88	—	—
Occupational Safety and Health Program**	93.262	Direct Federal		7,130	—	—
	93.262	Icahn School	0254-5003-4609	132	—	—
Immunization Grants	93.268	Direct Federal		9,939	—	152,122
Adult Viral Hepatitis Prevention and Control	93.270	Direct Federal		171	—	—
Drug Abuse and Addiction Research Programs**	93.279	Icahn School	0255-0781-4609	16	8	—
	93.279	NYU School of Medicine	M190185373	75	—	—
Centers for Disease Control and Prevention - Investigations and Technical Assistance	93.283	Direct Federal		8,547	—	—
Teenage Pregnancy Prevention Program	93.297	FPHNY	83154	1,665	—	—
Minority Health and Health Disparities Research**	93.307	University of Rochester	417528G	8	—	—
CSELS Partnership: Strengthening Public Health Laboratories	93.322	APHL	56401-200-904-19-05, 56401-200-943-19-14	44	—	—
Epidemiology and Laboratory Capacity for Infectious Diseases	93.323	Direct Federal		291	—	—
Public Health Emergency Response - Cooperative Agreement for Emergency Response: Public Health Crisis Response	93.354	Direct Federal		4	—	—
<i>Maternal, Infant and Early Childhood Home Visiting Cluster - Affordable Care Act (ACA)</i>						
Maternal, Infant, and Early Childhood Home Visiting Program	93.505	NYS DOH	C-33494GG	1,868	1,868	—

\*\* Denotes programs with R&D Cluster expenditures

THE CITY OF NEW YORK  
Sub-Schedule of Expenditures of Federal Awards  
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(In Thousands)

Exhibit 1

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures		Noncash Assistance
The Affordable Care Act: Building Epidemiology, Laboratory & Health Information Systems Capacity in the Epidemiology & Laboratory Capacity for Infectious Disease and Emerging Infections Program	93.521	Direct Federal		\$ 319	\$ —	\$ —	
Promoting Safe and Stable Families	93.556	NYS OCFS	1000036076	16,500	—	—	
TANF Cluster - Temporary Assistance for Needy Families	93.558	Direct Federal		1,943	—	—	
	93.558	NYS DOH	C028080	1,015	1,015	—	
	93.558	NYS OTDA	1000036076	1,683,207	—	—	
Total TANF Cluster				1,686,165	1,015	—	
Child Support Enforcement	93.563	Direct Federal		688	—	—	
	93.563	NYS OTDA	N/A	76,232	—	—	
Low-Income Home Energy Assistance	93.568	Direct Federal		40	—	—	
	93.568	NYS OTDA	N/A	38,322	—	—	
Community Services Block Grant	93.569	NYS DOS	C1000769	27,543	15,205	—	
CCDF Cluster - Child Care and Development Block Grant	93.575	Direct Federal		126	—	—	
	93.575	NYS OCFS	1000036076, C027222	506,031	—	—	
Total CCDF Cluster				506,157	—	—	
Refugee and Entrant Assistance -- Discretionary Grants	93.576	Direct Federal		13	—	—	
	93.576	NYS OTDA	N/A	2,418	—	—	
Head Start	93.600	Direct Federal		130,547	130,547	—	
Family Connection Grants	93.605	Direct Federal		983	983	—	
Foster Care - Title IV - E	93.658	Direct Federal		3,568	—	—	
	93.658	NYS OTDA	1000036076	135	—	—	
	93.658	NYS OCFS	1000036076	303,640	—	—	
Adoption Assistance	93.659	Direct Federal		8	—	—	
	93.659	NYS OCFS	1000036076	89,996	—	—	
Social Services Block Grant	93.667	NYS OCFS	1000036076	206,339	18,036	—	
Chafee Foster Care Independence Program	93.674	NYS OCFS	1000036076	5,403	—	—	
Capacity Building Assistance to Strengthen Public Health Immunization Infrastructure and Performance – financed in part by the Prevention and Public Health Fund (PPHF)	93.733	PHS	NH23IP000991, NH23IP001015	5	—	—	
Empowering Older Adults and Adults with Disabilities through Chronic Disease Self-Management Education Programs - financed by Prevention and Public Health Funds (PPHF)	93.734	NYS OFA	N/A	48	—	—	
Child Lead Poisoning Prevention Surveillance Financed in part by Prevention and Public Health (PPHF) Program	93.753	Direct Federal		530	—	—	
Medicaid Cluster:							
Medical Assistance Program (Medicaid)	93.778	Direct Federal		12,000	—	—	
	93.778	NYS DOH	N/A	15,128,512	—	—	
Medical Assistance Program (New Medicaid)	93.778	NYS OFA	N/A	2,964	—	—	
	93.778	NYS OMH	N/A	4,361	—	—	
	93.778	NYS DOH	1000036076	4,339	—	—	
	93.778	NYS OTDA	N/A	240,882	—	—	
Total Medicaid Cluster				15,393,058	—	—	
Centers for Medicare and Medicaid Services (CMS) Research, Demonstrations and Evaluations	93.779	NYS OFA	N/A	612	—	—	

\*\* Denotes programs with R&D Cluster expenditures

THE CITY OF NEW YORK

Sub-Schedule of Expenditures of Federal Awards

For the year ended June 30, 2019

(In Thousands)

Exhibit 1

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
Domestic Ebola Supplement to the Epidemiology and Laboratory Capacity for Infectious Diseases	93.815	Direct Federal		\$ 539	\$ —	\$ —
Hospital Preparedness Program (HPP) Ebola Preparedness and Response Activities	93.817	Direct Federal		200	—	—
Capacity Building Assistance (CBA) for High-Impact HIV Prevention	93.834	Direct Federal		179	—	—
Diabetes, Digestive, and Kidney Diseases Extramural Research**	93.847	FPHNY	82662	50	—	—
Allergy, Immunology and Transplantation Research**	93.855	Columbia University	3(GG008377-39)	116	—	—
	93.855	AECOM	311411	3	—	—
National Bioterrorism Hospital Preparedness Program	93.889	PHS	17-DOHMH-01	903	—	—
HIV Emergency Relief Project Grants	93.914	Direct Federal		97,999	88,736	—
Healthy Start Initiative	93.926	FPHNY	83457	808	—	—
Special Projects of National Significance	93.928	Direct Federal		689	—	—
HIV Prevention Activities - Non-Governmental Organization Based	93.939	Direct Federal		1,501	293	—
HIV Prevention Activities - Health Department Based	93.940	Direct Federal		31,510	5,409	—
Human Immunodeficiency Virus (HIV) / Acquired Immunodeficiency Virus Syndrome (AIDS) Surveillance	93.944	Direct Federal		1,703	342	—
Cooperative Agreements to Support State-Based Safe Motherhood and Infant Health Initiative Programs	93.946	Direct Federal		157	—	—
Block Grants for Community Mental Health Services	93.958	NYS OMH	N/A	17,584	14,393	—
Block Grants for Prevention and Treatment of Substance Abuse	93.959	NYS OASAS	N/A	8,422	7,903	—
Preventive Health Services - Sexually Transmitted Diseases Control Grants	93.977	Direct Federal		4,642	—	—
Preventative Health and Health Services Block Grant	93.991	NYS DOH	C030509	225	—	—
Maternal and Child Health Services Block Grant to the States	93.994	NYS DOH	C-32672GG, DOH01-C30933GG-3450000	2,940	—	—
Total U.S. Department of Health and Human Services				18,762,738	321,860	152,122
<b>Corporation for National and Community Services</b>						
<i>Foster Grandparent/Senior Companion Cluster</i> - Foster Grandparent Program	94.011	Direct Federal		1,618	—	—
Total Corporation for National and Community Service				1,618	—	—
<b>Social Security Administration</b>						
<i>Disability Insurance/SSI Cluster</i> - Supplemental Security Income	96.006	Direct Federal		239	—	—
Total Social Security Administration				239	—	—
<b>U.S. Department of Homeland Security</b>						
Emergency Food and Shelter National Board Program	97.024	NYS OTDA	N/A	98	—	—
National Urban Search and Rescue (US&R) Response System	97.025	Direct Federal		7,047	—	—
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	Direct Federal		11,419	—	—
	97.036	NYS DHSES	N/A	44,114	—	—
Emergency Management Performance Grants	97.042	NYS DHSES	C159465, C971875, C833985	4,467	—	—
Assistance to Firefighters Grant	97.044	Direct Federal		623	—	—
Cooperating Technical Partners	97.045	Direct Federal		42	—	—
Port Security Grant Program	97.056	Direct Federal		11,517	—	—
Homeland Security Advanced Research Projects	97.065	Direct Federal		38	—	—
Homeland Security Grant Program	97.067	Direct Federal		101	—	—
	97.067	NYS DHSES	C971853, C971863, C159473, C833959, T833859, C971862, C833261, C159469, T833269, C971872, C971882, T159479, C971853, C971863, C159473, C8333283, C971850, C971860, C971870, C971880, WM-15-971853, WM-17-159473, WM-16-971863, WM-16-971863	217,587	—	—

THE CITY OF NEW YORK  
Sub-Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Exhibit 1

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
Presidential Residence Protection Security Grant	97.134	Direct Federal	EMW-2015-RA-00018, EMW-2016-RA-00016, EMW-2017-RA-00024, EMW-2018-RA-00017	\$ 25,103	\$ —	\$ —
Rail and Transit Security Grant Program	97.075	MTA		6,880	—	—
Homeland Security Biowatch Program	97.091	Direct Federal		2,628	—	—
Securing the Cities	97.106	Direct Federal		7,139	—	—
National Incident Management System (NIMS)	97.107	Direct Federal		1,147	—	—
Total U.S. Department of Homeland Security				339,950	—	—
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 21,041,468	\$ 488,604	\$ 152,122
TOTAL R&D CLUSTER EXPENDITURES				\$ 8,699	\$ 663	\$ —

The accompanying Introduction to Exhibits - Consolidated Schedule of Expenditures of Federal Awards should be read in conjunction with this Exhibit.

THE CITY OF NEW YORK

HEALTH AND HOSPITALS CORPORATION

Sub-Schedule of Expenditures of Federal Awards

For the year ended June 30, 2019

(In Thousands)

Exhibit 2

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
U.S. Department of Agriculture						
Agriculture and Food Research Initiative (AFRI)	10.310	NYU School of Medicine	16-A0-00-007087-01	\$ 132	\$ —	\$ —
Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	NYS DOH	C-30380GG, C-30428GG, C-30450GG, C-30431GG, C-30444GG, C-30423GG, C-30445GG, C-30402GG, C-30458GG, C-30413GG, C-30430GG, C-30454GG	20,931	—	50,883
Food Distribution Cluster - Commodity Supplemental Food Program	10.565	NYS DOH	C-034842	706	—	—
Total U.S. Department of Agriculture				21,769	—	50,883
U.S. Department of Housing and Urban Development						
CDBG - Disaster Recovery Grants - Pub. L No. 113-2 Cluster - Hurricane Sandy Community Development Block Grant Disaster Recovery Grants (CDBG-DR)	14.269	Direct Federal		6,850	—	—
Total U.S. Department of Housing and Urban Development				6,850	—	—
U.S. Department of Justice						
Crime Victim Assistance	16.575	NYS OVS	SE17-1043-E01, C-100295, C-100487, C-100500, C-100503, C-100418, C-100254	1,101	—	—
	16.575	NYS DCJS	C-445150	555	—	—
Total U.S. Department of Justice				1,656	—	—
U.S. Department of Transportation						
Highway Planning and Construction Cluster - Highway Planning and Construction	20.205	Direct Federal		2,232	—	—
National Priority Safety Programs	20.616	NYS DMV	C002340	75	—	—
Total U.S. Department of Transportation				2,307	—	—
U.S. Department of Health and Human Services						
Training in General, Pediatric, and Public Health Dentistry	93.059	Direct Federal		805	—	—
Birth Defects and Developmental Disabilities - Prevention and Surveillance	93.073	Direct Federal		149	—	—
HIV-Related Training and Technical Assistance	93.145	PHS	16-PCE-573	306	—	—
Projects for Assistance in Transition from Homelessness (PATH)	93.150	Direct Federal		81	—	—
Coordinated Services and Access to Research for Women, Infants, Children and Youth	93.153	Direct Federal		883	—	—
	93.153	Montefiore Medical Center	2H12HA24849-06	263	—	—
	93.153	NYU School of Medicine	17-A0-00-008205	79	—	—
Graduate Psychology Education	93.191	Direct Federal		266	—	—
Family Planning-Services	93.217	NYS DOH	C-027055, C-027034, C-027035, C-027067, C-027037, C-027036, C-027027, C-027038, C-027039, C-027040	194	—	—
Health Center Program Cluster - Health Center Program	93.224	Direct Federal		1,011	—	—
Mental Health Research Grants**	93.242	Direct Federal		5	—	—
Substance Abuse and Mental Health Services - Projects of Regional and National Significance	93.243	Direct Federal		86	—	—
Poison Control Stabilization and Enhancement Grants	93.253	Direct Federal		597	—	—
Immunization Grants	93.268	Direct Federal		32	—	19,127
Drug Abuse and Addiction Research Programs**	93.279	NYU School of Medicine	17-A0-00-1000021-01	105	—	—

THE CITY OF NEW YORK  
HEALTH AND HOSPITALS CORPORATION  
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Exhibit 2

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
Minority Health and Health Disparities Research**	93.307	Boston University	5105521-1	\$ 169	\$ —	\$ —
Trans-NIH Research Support**	93.310	Columbia University	1(GG012298)	649	—	—
	93.310	NYU School of Medicine	112544	6	—	—
CSELS Partnership: Strengthening Public Health Laboratories	93.322	APHL	N/A	20	—	—
Epidemiology and Laboratory Capacity for Infectious Diseases	93.323	Direct Federal		302	—	—
National Center for Advancing Translational Sciences	93.350	NYU School of Medicine	15-A0-00-004185, 16-A0-00-007000-01106476	358	—	—
Sickle Cell Treatment Demonstration Program**	93.365	John Hopkins University	2003917741	145	—	—
Cancer Detection and Diagnosis Research	93.394	Duke University	203-5705	114	—	—
The Affordable Care Act: Building Epidemiology, Laboratory & Health Information Systems Capacity in the Epidemiology & Laboratory Capacity for Infectious Disease and Emerging Infections Program Cooperative Agreements	93.521	Direct Federal		35	—	—
Assistance for Torture Victims	93.604	Direct Federal		737	—	—
Mental and Behavioral Health Education and Training Grants	93.732	Direct Federal		174	—	—
State Children's Health Insurance Program	93.767	NYS DOH	C-022805	35,311	—	—
Medicaid Cluster - Medical Assistance Program (New Medicaid)	93.778	NYS DOH	C-32125GG, C-32124GG	263	—	—
Organized Approaches to Increase Colorectal Cancer Screening	93.800	HRI	5130-03	118	—	—
Domestic Ebola Supplement to the Epidemiology and Laboratory Capacity for Infectious Diseases (ELC).	93.815	Direct Federal		8	—	—
Hospital Preparedness Program (HPP) Ebola Preparedness and Response Activities	93.817	PHS	15-BHC-01, 15-BHC-01_AMD2, 17-HHC-01_AMD3/77701, 15-BHC-02-AMD8	2,092	—	—
Health Careers Opportunity Program	93.822	AECOM	311184	4	—	—
Cardiovascular Diseases Research**	93.837	Wayne State University	WSU17142	9	—	—
	93.837	AECOM	310969	35	—	—
	93.837	NYU School of Medicine	1244, 1337, 10-01073, 1230, 1338, 1229	6	—	—
	93.837	Mount Sinai	0255-1091-4609	15	—	—
Extramural Research Programs in the Neurosciences and Neurological Disorders	93.853	University of Minnesota	936923	2	—	—
	93.853	NYU School of Medicine	N/A	20	—	—
	93.853	RF SUNY	80163, 63405	23	—	—
Allergy, Immunology and Transplantation Research**	93.855	Columbia University	1(GG007619-20), 1(GG007614-24), 1(GG010708-01), 1(GG010933-02), 1(GG005890-01)	114	—	—
	93.855	John Hopkins University	PTCL04	3	—	—
Child Health and Human Development Extramural Research**	93.865	Harvard University	114205-1444-5096792, 114205-1341-5096792	221	—	—
National Bioterrorism Hospital Preparedness Program	93.889	PHS	17-HHC-01, 16-HHC-01, 15-HHC-02, 17-QHC-01	120	—	—
HIV Emergency Relief Project Grants	93.914	Direct Federal		2,943	—	—
	93.914	PHS	09-MCC-115, 09-MCM-573, 09-MCM-150, 16-MHV-150, 18-CCR-583, 09-MCC-583, 09-MCM-360, 19-CCR-360, 16-HRM-567, 16-HRM-361, 16-MSV-505, 09-MCC-505, 16-MHV-505, 11-EIR-150	3,825	—	—
Grants to Provide Outpatient Early Intervention Services with Respect to HIV Disease	93.918	Direct Federal		2,324	—	—
Ryan White HIV/AIDS Dental Reimbursements Community Based Dental Partnership	93.924	Direct Federal		831	—	—
Student Financial Cluster - Scholarships for Health Professions Students from Disadvantaged Backgrounds	93.925	Emory University	T453502	478	—	—
Special Projects of National Significance	93.928	Direct Federal		236	—	—
HIV Prevention Activities - Non-Governmental Organization Based	93.939	Direct Federal		890	—	—
HIV Prevention Activities - Health Department Based	93.940	Direct Federal		522	—	—
	93.940	PHS	11-HRX-115, 18-NCT-115, 11-HTR-573, 18-NCT-573, 16-EBP-150, 11-HRX-583, 11- PPT-583, 18-NCT-583, 18-NCT-360, 12-ESR-360, 11-HTR-536, 18-NCT-563, 11-HRX- 155, 15-ETE-155, 11-HRX-361, 11-ESR-505	1,292	—	—

\*\* Denotes programs with R&D Cluster expenditures



THE CITY OF NEW YORK  
HEALTH AND HOSPITALS CORPORATION  
Sub-Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Exhibit 2

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
Block Grants for Community Mental Health Services	93.958	Direct Federal		\$ 972	\$ —	\$ —
	93.958	RFMH	C-007873/27046, C-020842/27045, C-007873/132288	1,461	—	—
Block Grants for Prevention and Treatment of Substance Abuse	93.959	NYS OASAS	N/A	4,653	—	—
Maternal and Child Health Services Block Grant to the States	93.994	NYS DOH	C-32125GG, C-027055, C-027034, C-027035, C-027067, C-027037, C-027036, C-027027, C-027038, C-027039, C-027040, C-32355GG, C-32381GG, C-32388GG, C-32390GG, C-32403GG, C-32411GG, C-32429GG, C-22493GG, C-34472GG, C-34092GG, C-32412GG	880	—	—
Total U.S. Department of Health and Human Services				67,242	—	19,127
U.S. Department of Homeland Security						
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	NYS DHSES	N/A	9,627	—	—
Homeland Security Grant Program	97.067	NYS DHSES	C-159473	745	—	—
Total U.S. Department of Homeland Security				10,372	—	—
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 110,196	\$ —	\$ 70,010
TOTAL R&D CLUSTER EXPENDITURES				\$ 1,482	\$ —	\$ —

The accompanying Introduction to Exhibits - Consolidated Schedule of Expenditures of Federal Awards should be read in conjunction with this Exhibit.

THE CITY OF NEW YORK  
DEPARTMENT OF EDUCATION  
Sub-Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Exhibit 3

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
U.S. Department of Agriculture Specialty Corp Block Grant Program - Farm Bill	10.170	Direct Federal		\$ 77	\$ —	\$ —
Child Nutrition Cluster:						
School Breakfast Program	10.553	NYS ED	N/A	100,506	—	—
National School Lunch Program	10.555	NYS ED	N/A	359,543	—	41,791
Summer Food Service Program for Children	10.559	NYS ED	9R1391901	25,411	—	—
Total Child Nutrition Cluster				485,460	—	41,791
Child and Adult Care Food Program	10.558	NYS DOH	N/A	40,361	—	—
Farm to School Grant Program	10.575	Direct Federal		15	—	—
Fresh Fruit and Vegetable Program	10.582	NYS ED	9R1458A01	841	—	—
Total U.S. Department of Agriculture				526,754	—	41,791
U.S. Department of Defense						
Troops to Teachers Grant Program	12.620	Direct Federal		336	—	—
Language Grant Program	12.900	Direct Federal		151	—	—
Total U.S. Department of Defense				487	—	—
U.S. Department of Labor						
YouthBuild	17.274	Direct Federal		1,661	—	—
Total U.S. Department of Labor				1,661	—	—
U.S. Department of Education						
Title I Grants to Local Educational Agencies	84.010	NYS ED	7R4551J01, 8R4501S01, 8R4502S01, 8R4503H01, 8R4507D01, 8R4510S01, 8R4511A01, 8R4513S01, 8R4515S01, 8R4517L01, 8R4519A01, 8R4519G01, 8R4520S01, 8R4521S01, 8R4522S01, 8R4524S01, 8R4527S01, 8R4528S01, 8R4530L01, 8R4530S01, 8R4531S01, 8R4551A01, 8R4551J01, 9R4501A01, 9R4501S01, 9R4502A01, 9R4502S01, 9R4503H01, 9R4507A01, 9R4510S01, 9R4511A01, 9R4513S01, 9R4515S01, 9R4519A01, 9R4519B01, 9R4521S01, 9R4522S01, 9R4523A01, 9R4524S01, 9R4527A01, 9R4527S01, 9R4528S01, 9R4531S01, 9R4551D01, 9R4551E01, 9R4551H01, 9R4551J01, 6R1240A01, 8R1235A01, 8R1240A01, 8R1251A01, 8R1251A01, 8R1251B01, 8R1251C01, 8R1251D01, 8R1251K01, 8R1251L01, 8R1251N01, 8R1264A01, 9R1235A01, 9R1240A01, 9R1251A01, 9R1251A01, 9R1251B01, 9R1251C01, 9R1251D01, 9R1251H01, 9R1251J01, 9R1251K01, 9R1251L01, 9R1251N01, 9R1264A01	677,081	—	—
Special Education Cluster:						
Special Education - Grants to States	84.027	NYS ED	9R1251B01, 8R1551B01, 9R1551A01, 9R1551B01	311,157	—	—
Special Education - Preschool Grants	84.173	NYS ED	8R1551A01, 9R1551A01	8,273	—	—
Total Special Education Cluster				319,430	—	—
Impact Aid	84.041	Direct Federal		3,425	—	—
Career and Technical Education - Basic Grants to States	84.048	NYS ED	8R0551A01, 9R0551A01, 9R0579A01	13,885	—	—

(Continued)

THE CITY OF NEW YORK  
DEPARTMENT OF EDUCATION  
Sub-Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Exhibit 3

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures		Noncash Assistance
Magnet Schools Assistance	84.165	Direct Federal		\$ 24,259	\$ —	\$ —	
Education for Homeless Children and Youth	84.196	NYS ED	9R3660A01	2,200	—	—	
Twenty-First Century Community Learning Centers	84.287	NYS ED	9R3901A01, 9R3902A01, 9R3903A01, 9R3904A01, 9R3905A01, 9R3906A01, 9R3907A01, 9R3910A01, 9R3911A01, 9R3912A01, 9R3913A01, 9R3914A01, 9R3915A01, 9R3916A01, 9R3918A01, 9R3919A01, 9R3920A01, 9R3921A01, 9R3922A01, 9R3923A01, 9R3925A01, 9R3930A01, 9R3931A01	26,026	—	—	
Arts in Education	84.351	Direct Federal		1,937	—	—	
English Language Acquisition Grants	84.365	NYS ED	8R4102B01, 8R4103B01, 8R4104B01, 8R4105B01, 8R4142A01, 8R4142B01, 8R4151A01, 8R4164A01, 9R4102B01, 9R4108B01, 9R4102B01, 9R4110B01, 9R4111B01, 9R4112B01, 9R4113B01, 9R4114B01, 9R4117B01, 9R4118B01, 9R4119B01, 9R4120B01, 9R4121B01, 9R4122B01, 9R4123B01, 9R4125B01, 9R4127B01, 9R4128B01, 9R4129B01, 9R4131B01, 9R4142A01, 9R4151A01, 9R4164A01, 9R4179B01, 9R4197B01	34,204	—	—	
Mathematics and Science Partnerships	84.366	NYS ED	9R4240A01	1,880	—	—	
Improving Teacher Quality - State Grants	84.367	NYS ED	8R2651A01, 8R2664A01, 9R2640A01, 9R2651A01, 9R2651B01, 9R2651C01, 9R2664A01	76,691	—	—	
Teacher Incentive Fund	84.374	Direct Federal		11,548	—	—	
School Improvement Grants	84.377	NYS ED	8R4501C01, 8R4504C01, 8R4505C01, 8R4507P01, 8R4508D01, 8R4509B01, 8R4512B01, 8R4514C01, 8R4517A01, 8R4519D01, 8R4526C01, 8R4532C01, 9R4507L01, 9R4507M01, 9R4507N01, 9R4507P01, 9R4508H01, 9R4509K01, 9R4510K01, 9R4510L01, 9R4510M01, 9R4511L01, 9R4511M01, 9R4512H01, 9R4513J01, 9R4513K01, 9R4516K01, 9R4517J01, 9R4519E01, 9R4519F01, 9R4523H01, 9R4525K01, 9R4527B01, 9R4527L01, 9R4528L01, 9R4530K01, 9R4532L01	10,686	—	—	
Promoting Readiness of Minors in Supplemental Security Income	84.418	NYS ED	5R1497A01,8R1450A01	231	—	—	
Preschool Development Grants	84.419	NYS ED	9R1751A01	9,990	—	—	
Student Support and Academic Enrichment Program	84.424	NYS ED	9R2840A01, 9R2851A01, 9R2851B01, 9R2864A01	26,158	—	—	
Junior Reserve Officers Training Corps.	84.U01	Direct Federal	9RO402A01, 9RO402B01, 9RO402C01, 9RO406A01, 9RO409A01, 9RO410A01, 9RO410B01, 9RO411A01, 9RO419A01, 9RO419B01, 9RO420A01, 9RO424A01, 9RO425A01, 9RO426A01, 9RO427A01, 9RO430A01, 9RO431A01, 9RO431B01, 9RO430A01,9RO431C01, 9RO431D01, 9RO431E01	3,811	—	—	
Ambassador Fellowship Program	84.U02	Direct Federal	9R1401A01	5	—	—	
Total U.S. Department of Education				1,243,447	—	—	
U.S. Department of Health & Human Services							
Cooperative Agreements to Promote Adolescent Health through School-Based HIV/STD Prevention and School-Based Surveillance	93.079	Direct Federal		371	—	—	
Medicaid Cluster - Medical Assistance Program (New Medicaid)	93.778	NYS DOH	N/A	97,000	—	—	
Block Grants for Prevention and Treatment of Substance Abuse	93.959	NYS OASAS	C004062, 9R2204A01, 9R2212A01, 9R2219A01, 9R2222A01, 9R2225A01, 9R2229A01, 9R2251A01	16,845	—	—	
Total U.S. Department of Health & Human Services				114,216	—	—	
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 1,886,565	\$ —	\$ 41,791	

The accompanying Introduction to Exhibits - Consolidated Schedule of Expenditures of Federal Awards should be read in conjunction with this Exhibit.

THE CITY OF NEW YORK  
ECONOMIC DEVELOPMENT CORPORATION  
Sub-Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Exhibit 4

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
<b>U.S. Department of Commerce</b>						
<i>Economic Development Cluster</i> - Economic Adjustment Assistance	11.307	Direct Federal		\$ 1,214	\$ 1,214	\$ —
Total U.S. Department of Commerce				1,214	1,214	—
<b>U.S. Department of Housing and Urban Development</b>						
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228	LMDC	SRA10220, SRA3742, SRA4345	14,231	—	—
<i>CDBG - Disaster Recovery Grants - Pub. L No. 113-2 Cluster</i> - Hurricane Sandy Community Development Block Grant Disaster Recovery Grants (CDBG-DR)	14.269	Direct Federal		11,411	—	—
Total U.S. Department of Housing and Urban Development				25,642	—	—
<b>U.S. Department of Transportation</b>						
<i>Highway Planning and Construction Cluster</i> - Highway Planning and Construction	20.205	Direct Federal		3,437	—	—
Federal Transit Administration - Metropolitan Transportation Planning	20.505	Direct Federal		465	—	—
Federal Transit - Formula Grants	20.507	Direct Federal		130	—	—
Federal Transit Public Transportation Emergency Relief Program	20.527	Direct Federal		526	—	—
National Infrastructure Investments	20.933	Direct Federal		144	—	—
Total U.S. Department of Transportation				4,702	—	—
<b>U.S. Environmental Protection Agency</b>						
National Clean Diesel Emissions Reduction Program	66.039	Direct Federal		220	—	—
Brownfield Assessment and Cleanup Cooperative Agreements	66.818	Direct Federal		56	—	—
Total U.S. Environmental Protection Agency				276	—	—
<b>U.S. Department of Homeland Security</b>						
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	NYS DHSES	N/A	102,195	—	—
Total U.S. Department of Homeland Security				102,195	—	—
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>				<b>\$ 134,029</b>	<b>\$ 1,214</b>	<b>\$ —</b>

The accompanying Introduction to Exhibits - Consolidated Schedule of Expenditures of Federal Awards should be read in conjunction with this Exhibit.

THE CITY OF NEW YORK  
NEW YORK CITY MUNICIPAL WATER FINANCE AUTHORITY  
Sub-Schedule of Expenditures of Federal Awards  
For the year ended June 30, 2019  
(In Thousands)

Exhibit 5

Federal Agency/Program Title	CFDA Number	Pass-Through Grantor (Note 7)	Identifying Number Assigned by Pass Through Grantor	Expenditures	Subrecipient's Share of Total Expenditures	Noncash Assistance
U.S. Environmental Protection Agency						
Clean Water State Revolving Fund Cluster:						
Capitalization Grants For Clean Water State Revolving Fund	66.458	NYS EFC	CS - 36000116	\$ 175,066	\$ —	\$ —
Drinking Water State Revolving Fund Cluster:						
Capitalization Grants For Drinking Water State Revolving Fund	66.468	NYS EFC	FS - 99290516	38,105	—	—
Total U.S Environmental Protection Agency				213,171	—	—
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 213,171	\$ —	\$ —

The accompanying Introduction to Exhibits - Consolidated Schedule of Expenditures of Federal Awards should be read in conjunction with this Exhibit.

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**REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS  
ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT  
AUDITING STANDARDS****The People of The City of New York:**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of The City of New York ("The City") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise The City's basic financial statements, and have issued our report thereon dated October 30, 2019.

Our report includes a reference to other auditors who audited the financial statements of those entities disclosed in Note E.1 to the financial statements, as described in our report on The City's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Further, the financial statements of the New York City Board of Education Retirement System, New York City Fire Pension Funds, New York City Police Pension Funds, New York City Employees' Retirement System, Teachers' Retirement System of the City of New York, The New York City Other Postemployment Benefits Plan, Brooklyn Bridge Park Corporation, Brooklyn Navy Yard Development Corporation, the Brooklyn Public Library, The Mayor's Fund to Advance New York City, Governors Island Corporation, New York City Housing Development Corporation, the Queens Borough Public Library, Fiscal Year 2005 Securitization Corporation, Hudson Yards Development Corporation, Hudson Yards Infrastructure Corporation, New York City Educational Construction Fund, New York City School Construction Authority, New York City Transitional Finance Authority, TSASC, Inc., and New York City School Support Services, Inc. were not audited in accordance with *Government Auditing Standards*.

**Internal control over financial reporting**

In planning and performing our audit of the financial statements, we considered The City's internal control over financial reporting ("internal control") to design audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, we do not express an opinion on the effectiveness of The City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of The City's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in The City's internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and other matters**

As part of obtaining reasonable assurance about whether The City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Intended purpose**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of The City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering The City's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



New York, NY  
October 30, 2019

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## **REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

### **The People of The City of New York:**

#### **Report on compliance for each major federal program**

We have audited the compliance of The City of New York ("The City") with the types of compliance requirements described in the U.S. Office of Management and Budget's *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Our audit of, and opinion on, The City's compliance for each major federal program includes the major programs of The City of New York Health and Hospitals Corporation, The City of New York Department of Education, the New York City Economic Development Corporation, and New York City Municipal Water Finance Authority, and does not include the major programs associated with federal award expenditures, if any, of those entities listed in Note E.1 to The City's financial statements, other than as listed above. Those entities that may have expended federal awards for the year ended June 30, 2019 are not covered by this report because those entities engaged other auditors to audit their compliance with the types of compliance requirements described in the *OMB Compliance Supplement*.

#### **Management's responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to The City's federal programs.

#### **Auditor's responsibility**

Our responsibility is to express an opinion on compliance for each of The City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* ("CFR") Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about The City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.



We believe that our audit provides a reasonable basis for our opinion on The City's compliance for each major federal program. However, our audit does not provide a legal determination of The City's compliance.

**Opinion on each major federal program**

In our opinion, The City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

**Other matters**

The results of our audit procedures disclosed instances of noncompliance, described in the accompanying schedule of findings and questioned costs as items 2019-001, 2019-002, 2019-003, and 2019-004 that are required to be reported in accordance with the Uniform Guidance. Our opinion on each major federal program is not modified with respect to these matters.

The City's response to the noncompliance findings identified in our audit, which is described in the accompanying schedule of findings and questioned costs, was not subjected to the auditing procedures applied in the audit of compliance, and accordingly, we express no opinion on The City's response.

**Report on internal control over compliance**

Management of The City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered The City's internal control over compliance with the types of compliance requirements that could have a direct and material effect on each major federal program to design audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of The City's internal control over compliance.

As described in our Report on Compliance for Each Major Federal Program above, this Report on Internal Control Over Compliance does not include the results of the other auditors' testing of internal control over compliance that may have been reported on separately by those auditors.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance

with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a deficiency in internal control over compliance, described in the accompanying schedule of findings and questioned costs as item 2019-004, that we consider to be a significant deficiency in The City's internal control over compliance.

The City's response to the findings on internal control over compliance identified in our audit, which is described in the accompanying schedule of findings and questioned costs, was not subjected to the auditing procedures applied in the audit of compliance, and accordingly, we express no opinion on The City's response.

The purpose of this Report on Internal Control Over Compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



New York, NY  
March 20, 2020

**CITY OF NEW YORK  
SINGLE AUDIT REPORT  
Schedule of Findings and Questioned Costs  
For the year ended June 30, 2019**

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**SECTION I - SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? ☐ yes ☒ no
- Significant deficiencies identified that are not considered to be material weakness(es)? ☐ yes ☒ none reported
- Noncompliance material to consolidated financial statements noted? ☐ yes ☒ no

**Federal Awards**

Internal control over each major program:

- Material weakness(es) identified? ☐ yes ☒ no
- Significant deficiencies identified that are not considered to be material weakness(es)? ☒ yes ☐ none reported

Type of auditor's report issued on compliance for the major programs: Unmodified

Any audit findings disclosed that are required to be reported  
in accordance with Subpart F, section 200.516 of the Uniform Guidance? ☒ yes ☐ no

**CITY OF NEW YORK**  
**SINGLE AUDIT REPORT**  
**Schedule of Findings and Questioned Costs**  
**For the year ended June 30, 2019**

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**IDENTIFICATION OF MAJOR FEDERAL PROGRAMS:**

<b>Federal Grantor/Program Title</b>	<b>Federal CFDA Number</b>
<b>Department of Agriculture:</b>	
<i>Supplemental Nutrition Assistance Program (SNAP) Cluster:</i> State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561
Special Supplemental Nutrition Program for Women, Infants, and Children	10.557
<b>Department of Education:</b>	
<i>Special Education Cluster:</i>	
Special Education - Grants to States	84.027
Special Education - Preschool Grants	84.173
English Language Acquisition Grants	84.365
Improving Teacher Quality State Grants	84.367
School Improvement Grants	84.377
<b>Department of Health and Human Services</b>	
<i>CCDF Cluster</i> - Child Care and Development Block Grant	93.575
<i>Medicaid Cluster:</i> Medical Assistance Program	93.778
Public Health Emergency Preparedness	93.069
Promoting Safe and Stable Families	93.556
Head Start	93.600
HIV Prevention Activities - Health Department Based	93.940
<b>Department of Housing and Urban Development:</b>	
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228
Emergency Solutions Grant Program	14.231

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<b>Federal Grantor/Program Title</b>	<b>Federal CFDA Number</b>
<b>Department of Transportation:</b>	
<i>Highway Planning and Construction Cluster:</i>	
Highway Planning and Construction	20.205
Recreational Trails Program	20.219
<b>Department of Labor:</b>	
<i>WIOA Cluster :</i>	
WIA Adult Program	17.258
WIA Youth Activities	17.259
WIA Dislocated Workers Formula Grants	17.278
<b>Department of Justice:</b>	
Equitable Sharing Program	16.922
Dollar threshold used to distinguish between type A and type B programs:	<u>\$35,474,000</u>
Auditee qualified as low-risk auditee?	<u>X</u> yes    __ no

**CITY OF NEW YORK**  
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**SECTION II - FINANCIAL STATEMENT FINDINGS**

No matters were reported.

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**SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

**New York City Department of Education (“DOE”)**

**Finding #: 2019-001**

**Funding Year(s): 9/1/2017-8/30/2018; 9/1/2018-8/30/2019**

**Child Nutrition Cluster (CFDA #10.553, 10.555, 10.559)**

**Contract Number: N/A, N/A, 8R13919 01, 9R13919 01**

**Pass-Through Agency: New York State Department of Education**

**Federal Agency: U.S. Department of Agriculture**

**Type of Finding: Reporting - Special Reporting Compliance and Internal Control (Control Deficiency)**

**Criteria:**

To be eligible for Federal reimbursement, meals must be served to eligible children and must be supported by accurate meal counts and records indicating the number of meals served by category and type, taken at the point of service or developed through an approved alternative procedure. For the National School Lunch Program and the School Breakfast Program, meal count and claiming systems must comply with the requirements of 7 Code of Federal Regulations (“CFR”) Sections 210.7, 210.8, 220.9, and 220.11; and, requirements for meal reimbursement under the Summer Food Service Program for Children are stipulated by 7 CFR Sections 225.9(c), 225.9(d) and 225.16.

**Condition/Context:**

The DOE has procedures in place governing accurate meal counts pursuant to Federal requirements. Each year, the DOE’s Task Force Technical Advisors (“TFTA”) visits various schools to conduct a review of the respective school’s compliance with established meal count requirements. In accordance with CFR 210.8, if the initial reviews result in deficiencies relating to either the meal counting or claiming procedures or general areas, TFTA is required to perform a follow-up visit to help ensure that the school or site has implemented a corrective action within 45 days of the initial review.

We obtained a listing of the schools reviewed by the TFTA during the School Year 2018-2019 and judgmentally selected a sample of forty (40) schools or sites to determine whether the reviews were properly documented and, if the review resulted in a deficiency, that a follow-up visit was performed within 45 days of the initial review date to help ensure the school or site implemented a corrective action to resolve such deficiency. TFTA’s initial review of one (1) of the forty (40) schools and sites selected for testing resulted in a deficiency, thereby, requiring a follow-up visit within 45 days. However, we noted that TFTA did not complete the follow-up visit within the stipulated 45-day timeframe. Consequently, the school was not in compliance with the special reporting requirements stipulated by CFR 210.8.

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**Cause/Effect:**

While DOE's TFTA has established policies and procedures to help ensure the appropriate inspections are performed in accordance with Program regulations and that required follow-up inspections are performed, procedures governing completion of all follow-up inspections within the prescribed 45-day timeframe are not formalized. Consequently, not all of the required follow-up inspections were performed within the stipulated timeframe.

**Questioned Costs:**

None identified.

**Identification as a Repeat Finding:**

This finding is similar to finding #2018-001, included on pages 203 through 204 of the Fiscal 2018 Single Audit report.

**Recommendation:**

We recommend that the DOE formalize procedures requiring completion of all TFTA follow-up inspections within 45 days of the initial review to help ensure that the respective school has implemented its corrective action plan.

**Views of Responsible Official:**

The Department of Education (DOE) Office of Food & Nutrition Services (OFNS) continues to maintain processes and procedures as well as the computerized Meal Counting and Claiming Systems to carefully track meals served to students participating in the National School Lunch, School Breakfast, and Summer Food Service programs. The DOE continues to emphasize to school staff the importance of adherence to policies and procedures regarding proper documentation for meal benefits. Further, the OFNS staff continues to work to help ensure that applicant eligibility determinations are processed and administered in accordance with established guidelines. Staff training is conducted annually with respect to offering breakfast, lunch, snacks, supper, or any complete reimbursable meal to facilitate Child Nutrition Program meal benefits in accordance with applicable statutes.

Further, the OFNS has implemented an electronic system, Compliance and Audit Reporting System (CARS) that is currently being used for another federal program (Child and Adult Care Food Program). The next phase of this system is to begin scheduling and completing reviews for the National School Lunch Program. CARS will track on-site reviews and alert the necessary staff when deadlines are approaching for any prior review which discloses problems with a school's meal counting or claiming procedures or general review areas. These specific review areas will be designated the highest priority and a follow-up review will be scheduled within the 45-day requirement.

Beginning in fall of Fiscal 2020, OFNS has hired additional staff resources to assist with program monitoring. It is expected that in Fiscal 2021 with the additional staff OFNS will ensure the completion of both initial and follow-up reviews so that we meet program monitoring compliance.

**Target Completion Date:**

Fiscal 2021 and ongoing



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New York City Department of Education (“DOE”)

**Finding #: 2019-002**

**Funding Year(s): 9/1/2017-8/30/2018; 9/1/2018-8/30/2019**

**Title I Grants to Local Educational Agencies (CFDA #84.010)**

**Contract Numbers: 8R1235A 01, 8R1251L 01, 8R1251A 01, 8R1264A 01**

**Preschool Development Grants (CFDA #84.419)**

**Contract Number: 8R1751A 01**

**Career & Technical Education - Basic Grants to States (CFDA #84.048)**

**Contract Numbers: 8R0551A 01, 8R0579A 01**

**Twenty-First Century Community Learning Center (CFDA #84.287)**

**Contract Numbers: 8R3902A 01, 8R3907A 01, 8R3912A 01, 8R3913A 01, 8R3916A 01, 8R3922A 01, 8R3903A 01, 8R3904A 01**

**English Language Acquisition Grants (CFDA #84.365)**

**Contract Numbers: 8R4128B 01, 8R4142A 01**

**Supportive Effective Instruction State Grants (CFDA #84.367)**

**Contract Numbers: 8R2664A 01**

**School Improvement Grants (CFDA #84.377)**

**Contract Numbers: 8R4507F 01, 8R4516K 01, 8R4530K 01, 8R4512H 01**

**Pass-Through Agency: New York State Department of Education**

**Federal Agency: U.S. Department of Education**

**Type of Finding: Reporting Compliance**

**Criteria:**

As stipulated by the New York State Education Department (“NYSED”) Fiscal Guidelines for Federal and State Grants, program recipients are required to submit to NYSED a signed copy of the Final Expenditure Report for a Federal Project (“FS-10F”) along with other reports, as appropriate, within 90 days following the end of the grant award period.

**Condition/Context:**

Of the FS-10F reports submitted by the DOE during fiscal year 2019, we judgmentally selected a sample of thirty-five (35) FS-10F reports and found that twenty-two (22) of the reports tested were submitted after the required due date, as follows:

- Title I Grants to Local Educational Agencies (CFDA # 84.010): of the four (4) FS-10F reports tested, each of the four (4) was submitted between 22 and 98 days late.
- Preschool Development Grants (CFDA #84.419): of the one (1) FS-10F report tested, such report was submitted 72 days late.
- Career & Technical Education - Basic Grants to States (CFDA #84.048): of the two (2) FS-10F report tested, one (1) was submitted 119 days late.
- Twenty-First Century Community Learning Center (CFDA #84.287): of the eight (8) FS-10F reports tested, each of the eight (8) was submitted between 35 and 49 days late.
- English Language Acquisition Grants (CFDA #84.365): of the nine (9) FS-10F reports tested, two (2) were submitted between one and 63 days late.

**CITY OF NEW YORK**  
**SINGLE AUDIT REPORT**  
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- Supportive Effective Instruction State Grants (CFDA #84.367): of the two (2) FS-10F reports tested, one (1) was submitted 40 days late.
- School Improvement Grants (CFDA #84.377): of the nine (9) FS-10F reports tested, five (5) were submitted between 34 and 97 days late.

**Cause/Effect:**

We were informed that due to open encumbrances which had not been fully liquidated by the FS-10F due date, the DOE was unable to complete and submit the FS-10F financial reports within the stipulated 90-day period, thus resulting in late-filed reports.

**Questioned Costs:**

None identified.

**Identification as a Repeat Finding:**

This finding is similar to finding #2018-002, included on pages 205 through 206 of the Fiscal 2018 Single Audit report.

**Recommendation:**

We recommend the DOE consider establishing procedures and operational practices whereby disposition of open encumbrances is accelerated such that all FS-10F expenditure reports are prepared and submitted within the required 90-day timeframe.

**Views of Responsible Official:**

The Department of Education (DOE) continues to recognize the importance of fiscal reporting requirements and has developed and maintains processes and procedures to monitor grant award programs with respect to the timely submission of Final Expenditure Reports (FS-10F). In addition to established measures taken in prior years, a new report listing encumbrances open in excess of 29 days was developed by the Division of Financial Operations (DFO), System Development and Support, in conjunction with the Office of Revenue Operations (ORO), and contains separate tabs reflecting whether a good or service has been received, partially received, certified or received in full. This report has been placed on the Cognos menu of each of the Field Support Centers to assist in identifying what stage of the liquidation process the encumbrance is in, and should assist in identifying bottlenecks and obstacles that need to be addressed. It is anticipated that as more individuals become familiar with this report, the more proactive and effective they will be in addressing open items.

Additionally, the DOE reviews programs/schools throughout the award period and re-enforces established reporting guidelines to facilitate timely submission of expenditure reports. Further, the DOE continues to closely track grant expenditures throughout the grant period, monitoring programs/schools to facilitate accurate and complete records, as well as work with appropriate State Education officials to facilitate the completion and submission of financial expenditure reports.

**CITY OF NEW YORK**  
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Further, the DOE has incorporated applicable deadlines related to encumbrances and payment certifications into the Fiscal 2020 close calendar in an effort to continue to reinforce the need for the timely payment and/or takedown of open encumbrances. This message will be additionally stressed at close meetings and through e-mails to applicable parties throughout the course of the close process.

With respect to the audit finding, the DOE will reemphasize the importance of closing applicable transactions to facilitate timely submission of FS-10F reports.

**Target Completion Date:**  
Spring 2020 and ongoing

**CITY OF NEW YORK**  
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**Schedule of Findings and Questioned Costs**  
**For the year ended June 30, 2019**

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**New York City Department of Housing Preservation and Development (“HPD”)**

**Finding #: 2019-003**

**Funding Year(s): 12/18/2018-09/01/2026**

**HOME Investment Partnership Program (CFDA #14.239)**

**Contract Number: M-18-MC-36-0204**

**Federal Agency: U.S. Department of Housing and Urban Development**

**Type of Finding: Special Tests and Provisions Compliance**

**Criteria:**

During the period for which the non-Federal entity must maintain subsidized housing for the HOME-assisted rental housing program, the participating jurisdiction must perform on-site inspections to determine compliance with property standards and verify the information submitted by the owners no less than (a) every 3 years for projects containing 1 to 4 units, (b) every 2 years for projects containing 5 to 25 units, and (c) every year for projects containing 26 or more units. The participating jurisdiction must perform on-site inspections of rental housing occupied by tenants receiving HOME-assisted tenant based rental assistance to determine compliance with Housing Quality Standards (24 CFR sections 92.209(i), 92.251(f), and 92.504(d)). Furthermore, for any failed inspections, the appropriate repairs to bring the building into compliance must be performed timely.

**Condition/Context:**

HPD has policies and procedures in place to identify units which require Housing Quality Standards inspections, and performs inspections of these units to help ensure that any needed repairs are completed within the stipulated timeframe. For those units in need of repairs, HPD policy requires that repairs be completed within 90 days after the initial inspection and supported by a Certificate of Repairs form. In accordance with the individual agreements between HPD and the Sponsors of the respective housing projects, the Sponsors are responsible for maintaining compliance with the Housing Quality Standards, and the HPD inspections are conducted to help ensure the respective Sponsors are maintaining compliance. Additionally, there are clauses within the individual agreements between HPD and the Sponsor which allow HPD to exercise remedies such as restricting funding to Sponsors who do not comply with the Housing Quality Standards.

Our procedures identified eight (8) instances from a judgmentally selected sample of forty (40), where the necessary repairs were not made by the Sponsors within the stipulated 90-day period. For each of these instances, HPD forwarded a Notification of Failure describing the findings and a reminder that the Sponsor had 90 days to submit a Certification of Repairs. Despite those efforts, we noted:

- Three (3) instances whereby Sponsors submitted a Certification of Repairs after the 90-day timeframe; and,
- Five (5) instances whereby Sponsors failed to submit a Certification of Repairs. As a result, HPD sent non-compliance letters; sent email notifications of non-compliance to Sponsors including a reminder to submit the required Certification of Repairs; and, ultimately subjected the same respective units for re-inspection. Based on the five (5) re-inspections, one (1) of the units passed the inspection, one (1) of the units was inaccessible, and three (3) of the units failed the inspection.

**CITY OF NEW YORK**  
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**For the year ended June 30, 2019**

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**Cause/Effect:**

While HPD conducts monitoring procedures to help ensure that Housing Quality Standards are maintained and, when necessary, related repairs are performed by the respective Sponsors within the prescribed 90-day timeframe, we noted that the necessary repairs were not consistently completed within the stipulated timeframe or not completed at all. Incomplete repairs or repairs that do not meet the stipulated completion timeframe could result in Sponsored projects not maintaining the appropriate quality of living conditions for tenants and, therefore, not comply the applicable Housing Quality Standards.

**Questioned Costs:**

None identified.

**Identification as a Repeat Finding:**

This finding is similar to finding # 2018-003, included on pages 207 through 208 of the Fiscal 2018 Single Audit report.

**Recommendation:**

While contract provisions between HPD and the respective Sponsors permit HPD to exercise remedies, which may include the withdrawal of future funding, HPD did not elect to exercise any such remedies. Accordingly, we recommend that HPD continue to strengthen its monitoring of Sponsors in connection with housing quality inspections and determine, on a case-by-case basis, whether to exercise appropriate remedies in accordance with contract provisions or consider documenting its rationale for not doing so.

**Views of Responsible Official:**

The Department of Housing Preservation and Development (HPD) continues to maintain processes and procedures supporting compliance with Housing Quality (HQ) inspection standards. HPD routinely conducts HQ inspections of HOME Investment Partnerships Program assisted rental units and continues to maintain systems to facilitate and promote compliance with HOME inspection requirements; HPD inspects HOME units periodically and follows up on failed inspections routinely.

Further, HPD continues to review program requirements and operations to enhance program oversight activity and ensure the timeliness of repairs. As part of HPD's ongoing effort to accomplish complete and timely repairs of all HOME units, building owners are notified of failed inspections, and regularly provided with detailed reports identifying non-compliant conditions.

HPD also continues to impress upon owners the critical importance of completing timely repairs of all HOME units. Building owners are notified of failed inspections and provided detailed reports regularly, identifying non-compliant conditions. With respect to the finding, HPD recognizes that in three instances, the Certification of Repair was submitted after the 90-day timeframe, and in one instance the unit passed at the time of re-inspection, after the 90-day timeframe. With respect to the remaining four units, the conditions in three of them have been addressed; HPD will continue to follow-up with the owner of the one remaining unit until all required repairs are certified as complete.

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In addition, HPD will consider, on a case-by-case basis, documenting its rationale for not exercising extreme remedies (such as withdrawal of future funding) for failure to complete repairs within the 90-day cure period.

**Target Completion Date:**  
March 2020 and ongoing

**CITY OF NEW YORK**  
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**New York City Department of Transportation (“DOT”)**

**Finding #: 2019-004**

**Funding Year(s): 7/1/2018-6/30/2019**

**Highway Planning and Construction Cluster (CFDA #20.205 and 20.219)**

**Contract Number: N/A**

**Pass-Through Agency: New York State Department of Transportation**

**Federal Agency: U.S. Department of Transportation**

**Type of Finding: Allowable Cost - Compliance and Internal Control (Significant Deficiency)**

**Criteria:**

In accordance with 23 CFR sections 1.9, 172.11(a), 420.113(a), and 630.106(a), costs incurred under federal awards are considered allowable and reimbursable when such costs are deemed necessary and reasonable; incurred subsequent to the date of authorization to proceed and in accordance with the conditions contained in the project agreement and the plans specifications; and, not included as costs used to meet cost sharing or matching requirements, among other things.

**Condition/Context:**

Certain salaries with respect to the calculation of payroll costs charged to the program were based upon an incorrect pay rate. From a judgmentally selected sample of forty (40) salary charges subject to testing, we identified four (4) exceptions; three (3) due to the application of a rate that was higher than the individuals’ approved pay rate at the time the effort was incurred and one (1) that was based upon a lower rate. Total payroll costs charged to the program were \$86,146,174; total payroll charges subjected to testing were \$2,691,483; and, total payroll charges in excess of the pay-rate in effect at the time the effort was incurred were \$3,429.

**Cause/Effect:**

While DOT has established policies and procedures to help ensure the appropriate pay rates used in the calculation of payroll charges, such calculations are performed manually. Consequently, certain payroll charges, as referred to above, were not accurately calculated based on pay rates in effect at the time the effort was incurred.

**Questioned Costs:**

Known questioned costs totaled \$3,429. Likely questioned costs totaled \$109,737.

**Identification as a Repeat Finding:**

This is not a repeat finding.

**Recommendation:**

We recommend that DOT strengthen controls over the application of pay rates utilized in the calculation of payroll costs charged to federal awards.

**Views of Responsible Official:**

The Department of Transportation understands the importance of complying with New York State Department of Transportation award and federal Uniform Guidance requirements, with respect to allowable cost expectations.

**CITY OF NEW YORK**  
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In this regard, the DOT Grants Management Unit (GMU) oversees the processing and validation of DOT's Personnel and Other Than Personnel Services-related (including Capital) claims that are submitted to New York State for reimbursement, and based on the finding, has performed a comprehensive review and analysis of the claims process. Moreover, GMU found that the higher pay rates used were applied inadvertently due to administrative and rounding errors, and that the lower pay rate was used due to the application of a prior salary rate, which was lower than the applicable amount for that period.

To resolve the reported condition, DOT's divisions and programs will be instructed to limit the use of manual calculation based upon Payroll Management System (PMS) records, and to move towards the use of the Citywide Human Resource Management System (CHRMS) to determine the correct pay rate charged with respect to claims that are submitted to New York State for reimbursement. This revised procedure using CHRMS will allow the creation of data reports to help facilitate the review and accuracy of rate calculations.

**Target Completion Date:**  
February 2020 and ongoing



**The City of New York**

**Single Audit Report**

**SUPPLEMENTARY INFORMATION - STATE OF  
NEW YORK DEPARTMENT OF TRANSPORTATION  
ASSISTANCE AWARD PROGRAMS REPORTING**

**Fiscal Year Ended June 30, 2019**

**THE CITY OF NEW YORK**  
**SINGLE AUDIT REPORT**  
**Schedule of Expenditures of State of New York Department of Transportation**  
**Assistance Awards**  
**For the year ended June 30, 2019**

<u>State Grantor Program Title</u>	<u>CFDA Number</u>	<u>State Contract Number</u>	<u>Expenditures</u>
<b>New York City Department of Transportation</b>			
Marchiselli/Bond Match for Federal Aid Highway Projects	20.205	D033646, D033935, D034250, D034250, D034645, D034788, D035362, D035372, D035775, D035846, D035853	\$ 13,676,468
<i>Consolidated Local Street and Highway Improvement Program (CHIPS) - Capital Reimbursement Component Cluster :</i>			
Consolidated Local Street and Highway Improvement Program (CHIPS) - Capital Reimbursement Component	-	CHIPS	92,651,068
State-aid Multi-Modal Program	-	D033056, D027548, D025847 D027581, D027578, D018066 XMS456.30A	<u>413,061</u>
<i>Total Consolidated Local Street and Highway Improvement Program (CHIPS) - Capital Reimbursement Component Cluster</i>			<u>93,064,129</u>
State Transit Operating Assistance (STOA)	-	SIF, STOA	127,685,850
Arterial Highway Maintenance	-	D007634	13,213,251
Federal Transit Administration	-	NY030469, NY950050, NY950045 NY040088, NY950061, NY040102 NY950049, NY040098, NYS BOND	3,316,587
State Personal Income Tax Funds	-	D035260, D035362	9,044,748
State and Municipal Facilities Program (SAM)	-	Dormitory Authority of the State of NY (DASNY)	<u>33,776</u>
<b>TOTAL STATE OF NEW YORK DEPARTMENT OF TRANSPORTATION ASSISTANCE AWARD EXPENDITURES</b>			<b><u>\$ 260,034,809</u></b>

*The accompanying Notes to the Schedule of Expenditures of State of New York Department of Transportation Assistance Awards should be read in conjunction with this Schedule.*

# THE CITY OF NEW YORK SINGLE AUDIT REPORT

## Notes to Schedule of Expenditures of State of New York Department of Transportation Assistance Awards

For the year ended June 30, 2019

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### 1. BASIS OF PRESENTATION

**Reporting Entity - General** - The City of New York ("The City") is a municipal corporation governed by the Mayor and the City Council. The City's operations also include those normally performed at the county level and accordingly, transactions applicable to the operations of the five counties that comprise The City are included in the accompanying basic financial statements.

The financial reporting entity consists of The City and its component units, as detailed in Note A.1 of The City's basic financial statements, which are legally separate organizations for which The City is financially accountable.

The accompanying Schedule of Expenditures of State of New York Department of Transportation Assistance Awards ("SESA") presents the expenditures related only to the financial assistance programs provided by the New York State Department of Transportation to the New York City Department of Transportation.

### 2. BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported in The City's basic financial statements.

Specifically, the government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which The City either gives or receives value without directly receiving or giving equal value in exchange, include grants, entitlements, and donations which are recorded on the accrual basis of accounting. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

The accompanying SESA was prepared on the accrual basis of accounting and presents the state awards expenditures of the reporting entity as defined in Note 1 above.

Indirect costs included in the reported expenditures are calculated based on The City's Cost Allocation Plan, approved by the U.S. Department of Health and Human Services. Such Cost Allocation Plan lists the amount allocated to the New York City Department of Transportation.

### 3. MATCHING COSTS

Matching costs (i.e., the non-state share of certain program costs) provided by The City are not included in the accompanying SESA.

### 4. RELATIONSHIP TO STATE FINANCIAL REPORTS

The regulations and guidelines governing the preparation of state financial reports vary by state agency and among programs administered by the same agency. Accordingly, the amounts reported in the state financial reports do not necessarily agree with the amounts reported in the accompanying SESA which is prepared on the basis described in Notes 1 and 2, above.

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**REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS  
ON COMPLIANCE FOR EACH MAJOR STATE OF NEW YORK  
DEPARTMENT OF TRANSPORTATION ASSISTANCE AWARD PROGRAM  
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY PART  
43 OF THE NEW YORK STATE CODIFICATION OF RULES AND  
REGULATIONS**

**The People of The City of New York:**

**Report on compliance for Each Major State of New York  
Department of Transportation Assistance Award Program**

We have audited the compliance of The City of New York ("The City") with the types of compliance requirements described in *Part 43 of the New York State Codification of Rules and Regulations* ("NYSCRR") that could have a direct and material effect on each of its major State of New York Department of Transportation Assistance Award Programs ("NYSDOT Programs") for the year ended June 30, 2019. The City's major NYSDOT Programs are identified in the summary of auditor's results section of the accompanying NYSDOT Programs schedule of findings and questioned costs.

**Management's responsibility**

Management is responsible for compliance with state statutes, regulations, and the terms and conditions of its state awards applicable to The City's NYSDOT Programs.

**Auditor's responsibility**

Our responsibility is to express an opinion on compliance for each of The City's major NYSDOT Programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and NYSCRR. Those standards and NYSCRR require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major NYSDOT Program occurred. An audit includes examining, on a test basis, evidence about The City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major NYSDOT Program. However, our audit does not provide a legal determination of The City's compliance.

**Opinion on each major state program**

In our opinion, The City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major NYSDOT Programs for the year ended June 30, 2019.

## Report on internal control over compliance

Management of The City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered The City's internal control over compliance with the types of compliance requirements that could have a direct and material effect on each major NYSDOT Program to design audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major NYSDOT Program and to test and report on internal control over compliance in accordance with NYSCRR, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of The City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a State Program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a State Program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a State Program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in The City's internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this Report on Internal Control Over Compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of NYSCRR. Accordingly, this report is not suitable for any other purpose.



New York, NY  
March 20, 2020

**THE CITY OF NEW YORK**  
**SINGLE AUDIT REPORT**  
**State of New York Department of Transportation Assistance Award Programs**  
**Schedule of Findings and Questioned Costs**  
**For the year ended June 30, 2018**

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**SECTION I - SUMMARY OF AUDITOR'S RESULTS: STATE OF NEW YORK DEPARTMENT OF TRANSPORTATION ASSISTANCE AWARD PROGRAMS**

Internal control over State of New York Department of Transportation Assistance Award Programs:

- Material weakness(es) identified? \_\_\_ yes    X no
- Significant deficiencies identified that are not considered to be material weakness(es) \_\_\_ yes    X none reported

Type of auditor's report issued on compliance for the major program: Unmodified

Any audit findings disclosed that are required to be reported in accordance with *Part 43 of the New York State Codification of Rules and Regulations*? \_\_\_ yes    X no

Identification of State of New York Department of Transportation Assistance Award Programs Tested:

**State Grantor Program Title**

**Identifying Number(s)**

State Transit Operating Assistance Awards (STOA)  
 State Personal Income Tax Funds

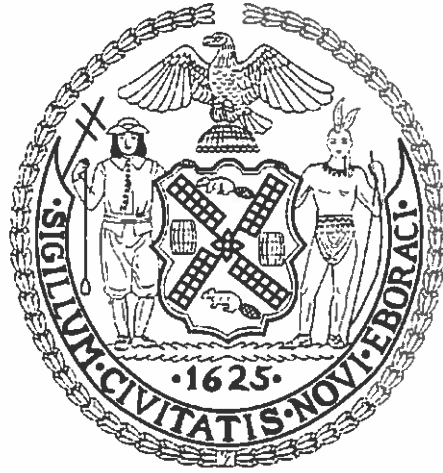
SIF, STOA  
 D035260, D035362

Auditee qualified as low-risk auditee? X yes    \_\_\_ no

**SECTION 2 - FINDINGS AND QUESTIONED COSTS RELATING TO STATE OF NEW YORK DEPARTMENT OF TRANSPORTATION ASSISTANCE AWARD PROGRAM**

None identified.

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**THE CITY OF NEW YORK**

**SINGLE AUDIT REPORT  
AGENCY CORRECTIVE ACTION PLANS  
AND  
SUMMARY SCHEDULE OF PRIOR AUDIT  
FINDINGS**

**For the Fiscal Year Ended June 30, 2019**







March 20, 2020

**To the Concerned Federal and New York State Agencies:**

I respectfully submit New York City's Corrective Action Plans and the Summary Schedule of Prior Audit Findings for the Single Audit for the fiscal year ended June 30, 2019. This report accompanies Grant Thornton's report on New York City's Single Audit and is submitted pursuant to the Single Audit Act Amendments of 1996 and Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"). The report demonstrates The City's continuing commitment to correct all findings to ensure the appropriate use and management of federal financial assistance.

Sincerely,

Jeff Thamkittikasem  
Director  
Mayor's Office of Operations



# SINGLE AUDIT CORRECTIVE ACTION PLAN

**New York City Department of Education**  
**Child Nutrition Cluster (CFDA # 10.553, 10.555 and 10.559)**

**Fiscal Year 2019**

<b>Finding No.</b>	2019-001  <p>The Department of Education (DOE) Office of Food &amp; Nutrition Services (OFNS) continues to maintain processes and procedures as well as the computerized Meal Counting and Claiming Systems to carefully track meals served to students participating in the National School Lunch, School Breakfast, and Summer Food Service programs. The DOE continues to emphasize to school staff the importance of adherence to policies and procedures regarding proper documentation for meal benefits. Further, the OFNS staff continues to work to help ensure that applicant eligibility determinations are processed and administered in accordance with established guidelines. Staff training is conducted annually with respect to offering breakfast, lunch, snacks, supper, or any complete reimbursable meal to facilitate Child Nutrition Program meal benefits in accordance with applicable statutes.</p>
<b>Action Date</b>	Ongoing  <p>Further, the OFNS has implemented an electronic system, Compliance and Audit Reporting System (CARS) that is currently being used for another federal program (Child and Adult Care Food Program). The next phase of this system is to begin scheduling and completing reviews for the National School Lunch Program. CARS will track on-site reviews and alert the necessary staff when deadlines are approaching for any prior review which discloses problems with a school's meal counting or claiming procedures or general review areas. These specific review areas will be designated the highest priority and a follow-up review will be scheduled within the 45 day requirement.</p> <p>Beginning in fall of Fiscal 2020, OFNS has hired additional staff resources to assist with program monitoring. It is expected that in Fiscal 2021 with the additional staff OFNS will ensure the completion of both initial and follow-up reviews so that we meet program monitoring compliance.</p>
<b>Action Date</b>	Fiscal 2020 to Fiscal 2021 and ongoing

<b>Final Implementation Date</b>	Fiscal 2021 and ongoing
<b>Name and Phone # of Person Responsible for Implementation</b>	Armando Taddei Deputy Executive Director, NYC Office of Food and Nutrition (718) 707-4578

# **SINGLE AUDIT CORRECTIVE ACTION PLAN**

## **New York City Department of Education**

**Title I Grants to Local Educational Agencies (CFDA # 84.010)**

**Preschool Development Grants (CFDA # 84.419)**

**Career & Technical Education – Basic Grants to States (CFDA # 84.048)**

**Twenty-First Century Community Learning Center (CFDA # 84.287)**

**English Language Acquisition Grants (CFDA # 84.365)**

**Supportive Effective Instruction State Grants (CFDA # 84.367)**

**School Improvement Grants (CFDA # 84.377)**

**Fiscal Year 2019**

<b>Finding No.</b>	<p>2019-002</p> <p>The Department of Education (DOE) continues to recognize the importance of fiscal reporting requirements and has developed and maintains processes and procedures to monitor grant award programs with respect to the timely submission of Final Expenditure Reports (FS-10F). In addition to established measures taken in prior years, a new report listing encumbrances open in excess of 29 days was developed by the Division of Financial Operations (DFO), System Development and Support, in conjunction with the Office of Revenue Operations (ORO), and contains separate tabs reflecting whether a good or service has been received, partially received, certified or received in full. This report has been placed on the Cognos menu of each of the Field Support Centers to assist in identifying what stage of the liquidation process the encumbrance is in, and should assist in identifying bottlenecks and obstacles that need to be addressed. It is anticipated that as more individuals become familiar with this report, the more proactive and effective they will be in addressing open items.</p> <p>Additionally, the DOE reviews programs/schools throughout the award period and re-enforces established reporting guidelines to facilitate timely submission of expenditure reports. Further, the DOE continues to closely track grant expenditures throughout the grant period, monitoring programs/schools to facilitate accurate and complete records, as well as work with appropriate State Education officials to facilitate the completion and submission of financial expenditure reports.</p> <p>Further, the DOE has incorporated applicable deadlines related to encumbrances and payment certifications into the Fiscal 2020 close calendar in an effort to continue to reinforce the need for the timely payment and/or takedown of open encumbrances. This message will be additionally stressed at close meetings and through e-mails to applicable</p>
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<b>Action Date</b>	<p>parties throughout the course of the close process.</p> <p>With respect to the audit finding, the DOE will reemphasize the importance of closing applicable transactions to facilitate timely submission of FS-10F reports.</p> <p>Spring 2020 and ongoing</p>
<b>Final Implementation Date</b>	Spring 2020 and ongoing
<b>Name and Phone # of Person Responsible for Implementation</b>	<p>Marc Alterman</p> <p>Assistant Director, Office of Revenue Operations</p> <p>(718) 935-4958</p>

## SINGLE AUDIT CORRECTIVE ACTION PLAN

### New York City Department of Housing Preservation and Development HOME Investment Partnerships Program (CFDA # 14.239)

Fiscal Year 2019

<b>Finding No.</b>	<p>2019-003</p> <p>The Department of Housing Preservation and Development (HPD) continues to maintain processes and procedures supporting compliance with Housing Quality (HQ) inspection standards. HPD routinely conducts HQ inspections of HOME Investment Partnerships Program assisted rental units and continues to maintain systems to facilitate and promote compliance with HOME inspection requirements; HPD inspects HOME units periodically and follows up on failed inspections routinely.</p> <p>Further, HPD continues to review program requirements and operations to enhance program oversight activity and ensure the timeliness of repairs. As part of HPD's ongoing effort to accomplish complete and timely repairs of all HOME units, building owners are notified of failed inspections, and regularly provided with detailed reports identifying non-compliant conditions.</p> <p>HPD also continues to impress upon owners the critical importance of completing timely repairs of all HOME units. Building owners are notified of failed inspections and provided detailed reports regularly, identifying non-compliant conditions. With respect to the finding, HPD recognizes that in three instances, the Certification of Repair was submitted after the 90-day timeframe, and in one instance the unit passed at the time of re-inspection, after the 90-day timeframe. With respect to the remaining four units, the conditions in three of them have been addressed; HPD will continue to follow-up with the owner of the one remaining unit until all required repairs are certified as complete.</p> <p>In addition, HPD will consider, on a case-by-case basis, documenting its rationale for not exercising extreme remedies (such as withdrawal of future funding) for failure to complete repairs within the 90-day cure period.</p>
<b>Action Date</b>	<p>July 2019 to March 2020 and ongoing</p>



<b>Final Implementation Date</b>	March 2020 and ongoing
<b>Name and Phone # of Person Responsible for Implementation</b>	Peter Donohue Director, Tax Credit and HOME Compliance (212) 863-7615

**NEW YORK STATE DEPARTMENT OF TRANSPORTATION  
SINGLE AUDIT CORRECTIVE ACTION PLAN**

**New York City Department of Transportation  
Highway Planning and Construction Cluster (CFDA #20.205 and 20.219)**

**Fiscal Year 2019**

<b>Finding No.</b>	<p>2019-004</p> <p>The Department of Transportation understands the importance of complying with New York State Department of Transportation award and federal Uniform Guidance requirements, with respect to allowable cost expectations.</p> <p>In this regard, the DOT Grants Management Unit (GMU) oversees the processing and validation of DOT's Personnel and Other Than Personnel Services-related (including Capital) claims that are submitted to New York State for reimbursement, and based on the finding, has performed a comprehensive review and analysis of the claims process. Moreover, GMU found that the higher pay rates used were applied inadvertently due to administrative and rounding errors, and that the lower pay rate was used due to the application of a prior salary rate, which was lower than the applicable amount for that period.</p> <p>To resolve the reported condition, DOT's divisions and programs will be instructed to limit the use of manual calculation based upon Payroll Management System (PMS) records, and to move towards the use of the Citywide Human Resource Management System (CHRMS) to determine the correct pay rate charged with respect to claims that are submitted to New York State for reimbursement. This revised procedure using CHRMS will allow the creation of data reports to help facilitate the review and accuracy of rate calculations.</p>
<b>Action Date</b>	<p>December 2019 February 2020</p>
<b>Final Implementation Date</b>	<p>February 2020 and ongoing</p>

<b>Name and Phone # of Person Responsible for Implementation</b>	Yogesh Sanghvi Associate Commissioner, Grants and Fiscal Management New York City Department of Transportation (212) 839-6955
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**THE CITY OF NEW YORK**  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
For the Fiscal Year Ended June 30, 2019

<u>City Agency</u>	<u>Index #</u>	<u>Page #</u>	<u>Program Name</u>	<u>Summary of Finding</u>	<u>Status</u>
Department of Education	96-02-10.553, 10.555	24	Child Nutrition Cluster --	Meal count	Repeat CAP in
	97-03-10.553, 10.555	27	School Breakfast Program (10.553), National	requirement	current year report,
	98-02-10.553, 10.555	30	School Lunch Program (10.555), Summer	monitoring	refer to index
	99-02-10.553, 10.555	29	Food Service Program for Children (10.559)		2019-001-10.553,
	00-02-10.553, 10.555	29			10.555 and 10.559.
	01-01-10.553, 10.555	30			
	02-03-10.553, 10.555	147			
	03-02-10.553, 10.555	142			
	04-04-10.553, 10.555	158			
	05-01-10.553, 10.555	166			
	06-02-10.553, 10.555	177			
	07-01-10.553, 10.555	179			
	08-01-10.553, 10.555	181			
	09-04-10.553, 10.555	193			
	10-03-10.553, 10.555	203			
	11-01-10.553, 10.555	209			
	12-01-10.553, 10.555	218			
	13-001-10.553, 10.555	227			
	2014-001-10.553, 10.555, 10.559	257			
	2015-001-10.553, 10.555, 10.559	254			
	2016-002-10.553, 10.555, 10.559	349			
	2017-001-10.553, 10.555, 10.559	191			
	2018-001-10.553, 10.555, 10.559	203			
Department of Education	02-25-84.027, 84.173	178	Title I - Grants to Local Educational	Timely completion of	Repeat CAP in
	03-18-84.027, 84.173	164	Agencies (84.010), Special Education - Grants	expenditure reports	current year report,
	04-18-84.027, 84.173	176	to States (84.027), Career and Technical		refer to index
	05-18-84.027, 84.173	190	Education - Basic Grants to States (84.048),		2019-002-84.010,
	06-11-84.010, 84.027,	199	Special Education Pre-school Grants (84.173),		84.419, 84.048,
	84.173, 84.287,		Twenty-First Century Community Learning		84.287, 84.365,
	84.318 84.365,		Centers (84.287), Education Technology State		84.367 and 84.377.
	84.367		Grants (84.318), Reading First State		
	07-12-84.027, 84.173	209	Grants (84.357), English Language Acquisition		
	07-13-84.048	211	Grants (84.365), Improving Teacher Quality		
	08-08-84.010, 84.027,	197	State Grants (84.367), Recovery Act - Education		
	84.173, 84.048,		Technology State Grants (84.386), School		
	84.287, 84.318,		Improvement Grant, Recovery Act (84.388),		
	84.357, 84.365		State Fiscal Stabilization Fund (SFSF) - Race-to-the-		
	09-11-84.010, 84.027,	211	Top Incentive Grants, Recovery Act (84.395)		
	84.173, 84.048,		Title I - Grants to Local Educational		
	84.287, 84.318,		Agencies (84.010), Special Education - Grants		
	84.357		to States (84.027), Career and Technical		
	10-15-84.027, 84.173,	229	Education - Basic Grants to States (84.048),		
	84.287, 84.318,		Special Education Pre-school Grants (84.173),		
	84.357, 84.048		Twenty-First Century Community Learning		
	11-08-84.010, 84.027,	227	Centers (84.287), Education Technology State		
	84.173, 84.048,		Grants (84.318), Reading First State		
	84.287, 84.365		Grants (84.357), English Language Acquisition		
	12-09-84.027, 84.173,	236	Grants (84.365), Supporting Effective Instruction		
	84.048, 84.287,		State Grants - formerly Improving Teacher Quality		
	84.386		State Grants - (84.367), Recovery Act - Education		
	13-005-84.027, 84.173,	237	Technology State Grants (84.386), School		
	84.048, 84.287,		Improvement Grant, Recovery Act (84.388),		
	84.365, 84.367,		State Fiscal Stabilization Fund (SFSF) - Race-to-the-		
	84.386, 84.395		Top Incentive Grants, Recovery Act (84.395).		

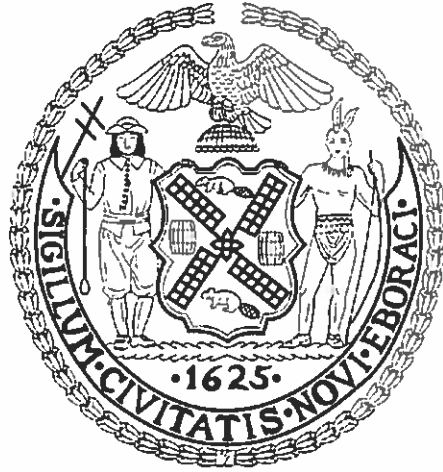
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**THE CITY OF NEW YORK**  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
For the Fiscal Year Ended June 30, 2019

<u>City Agency</u>	<u>Index #</u>	<u>Page #</u>	<u>Program Name</u>	<u>Summary of Finding</u>	<u>Status</u>
	2014-005-84.010, 84.027, 84.173, 84.048, 84.365, 84.388	269	School Improvement Grants (84.377), Preschool Development Grants (84.419)		
	2015-006-84.010, 84.027, 84.173, 84.048, 84.287, 84.365, 84.367, 84.395	268			
	2016-004-84.010, 84.027, 84.173, 84.365, 84.367, 84.377	354			
	2017-002-84.010, 84.419	193			
	2018-002-84.010, 84.419, 84.048, 84.287	205			
Housing Preservation and Development	08-03-14.239 09-08-14.239 10-04-14.239 11-03-14.239 12-03-14.239 13-002-14.239 2014-003-14.239 2015-003-14.239 2016-005-14.239 2017-003-14.239 2018-003-14.239	187 203 207 215 224 231 265 262 357 195 207	HOME Investment Partnerships Program (14.239)	Missing certification of repair	Repeat CAP in current year report; refer to index 2019-003-14.239.
Health and Mental Hygiene	2015-016-93.940 2016-008-93.940 2017-004-93.958 2018-004-93.958, 93.959, 93.569, 14.241	290 363 197 209	HIV Prevention Activities (93.940), Block Grants for Community Mental Health Services (93.958), Block Grants for Prevention and Treatment of of Substance Abuse (93.959), Community Services Block Grant (93.569), Housing Opportunities for Persons with AIDS (14.241)	Subrecipient Monitoring	Corrected
Youth and Community Development	2018-004-93.958, 93.959, 93.569, 14.241	209	- See above -	Subrecipient Monitoring	Corrected
Health and Mental Hygiene	2017-005-93.958 2018-005-93.958, 93.959, 93.569	199 211	Block Grants for Community Mental Health Services (93.958) Block Grants for Prevention and Treatment of of Substance Abuse (93.959), Community Services Block Grant (93.569)	Cash Management	Corrected
Youth and Community Development	2018-005-93.958, 93.959, 93.569	211	- See above -	Cash Management	Corrected

(Concluded)





**THE CITY OF NEW YORK**

**SINGLE AUDIT REPORT  
NEW YORK STATE DEPARTMENT OF  
TRANSPORTATION ASSISTANCE**

**AGENCY CORRECTIVE ACTION PLANS  
AND  
SUMMARY SCHEDULE OF PRIOR AUDIT  
FINDINGS**

**For the Fiscal Year Ended June 30, 2019**







March 20, 2020

**To the New York State Department of Transportation:**

With respect to the New York City Single Audit for the fiscal year ended June 30, 2019, I am pleased to report there are no Prior Audit Findings related to City of New York, New York State Department of Transportation Assistance, nor current year findings or Corrective Action Plans with this submission. This report accompanies Grant Thornton's report on New York City's Single Audit and is submitted pursuant to Part 43 of the New York Codes, Rules and Regulations ("NYCRR") and with respect to the Single Audit Act Amendments of 1996 and Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"). The report demonstrates the City's continuing commitment to correct all findings to ensure the appropriate use and management of federal and New York State Department of Transportation financial assistance.

Sincerely,

Jeff Thamkittikasem  
Director  
Mayor's Office of Operations



